

**Department of Justice**  
**FY 2023 Congressional Justification**

**Office on Violence Against Women**



U.S. Department of Justice

**OVW**

**Office on Violence Against Women**

Working Together to End the Violence

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*FY 2023 Congressional Justification*

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# **I. Overview for the Office on Violence Against Women**

## **Introduction**

The Fiscal Year (FY) 2023 budget request for the Office on Violence Against Women (OVW) totals \$1.0 billion, including 133 positions, 133 FTE, and \$35.0 million for management and administration. This request is \$486.5 million above the FY 2021 enacted level and equal to the FY 2022 request. The full amount is requested via direct appropriation, with no transfer from the Crime Victims Fund.

## **VAWA Funding Supports Victim Services and Holds Offenders Accountable**

The Violence Against Women Act (VAWA) has led to significant improvements in how communities respond to domestic violence, sexual assault, dating violence, and stalking. Filling resource gaps in victim services organizations, law enforcement agencies, and prosecutors' offices, VAWA grant dollars support core victim services and justice solutions, as well as innovative ways of holding offenders accountable and helping victims rebuild their lives. Furthermore, VAWA grants provide training to justice and healthcare professionals, victim advocates, and others so they are equipped to respond competently and compassionately when victims request their assistance.

VAWA has been successful by funding approaches that research has shown to be effective—such as legal assistance, protection order enforcement, and access to medical forensic examinations—across grant programs. Other VAWA-funded strategies, including transitional housing, domestic violence courts, victim advocacy, culturally specific services, and specialized law enforcement and prosecution units, generate tangible results both for victims and for the systems that serve them. At the core of VAWA programming is the concept of a coordinated community response, meaning working across systems and professions to assist victims and prevent further harm.

## **OVW Priorities**

OVW is committed to supporting projects that meaningfully address the needs of underserved and marginalized survivors, improve access to justice, enhance survivor safety, hold offenders accountable, and build a coordinated community response to violence against women. These priorities guide the FY 2023 Budget request and align with the Attorney General's budget priorities of keeping the country safe and protecting civil rights, as well as the fundamental principles underpinning the Department's new effort to reduce violent crime. This FY 2023 Budget request includes funds to sustain and expand critical victim services and a broad array of justice solutions. It will also enable OVW to further invest in innovative strategies that open new pathways to safety and justice for victims, as well as approaches that can operate in tandem with broader criminal justice reform efforts.

## **Background**

The mission of OVW is to provide federal leadership in developing the nation's capacity to reduce domestic violence, dating violence, sexual assault, and stalking through the implementation of VAWA.

Since its inception in 1995, OVW has awarded over \$9 billion in grants and cooperative agreements, and has launched a multifaceted approach to implementing VAWA. By forging state, local, and tribal partnerships among police, prosecutors, judges, victim advocates, health care providers, faith leaders, and organizations that serve culturally specific and underserved communities, OVW grant programs help provide victims with the protection and services they need to pursue safe and healthy lives, while simultaneously enabling communities to hold offenders accountable for their violence.

Along with OVW's responsibility for the administration of VAWA grants, OVW's authorizing statute outlines several additional duties for the OVW Director. These include:

- 1) Maintaining liaison with the judicial branches of the federal and state governments;
- 2) Providing information on violence against women to the President, Congress, the judiciary, state, local, and tribal governments, and members of the public on matters relating to violence against women;
- 3) Continuing to serve as the DOJ representative on domestic task forces, committees, or commissions addressing policy or issues relating to violence against women;
- 4) Representing the United States on matters related to violence against women in international forums;
- 5) Providing technical assistance, coordination, and support to other DOJ components in efforts to develop policy and to enforce federal laws relating to violence against women; and
- 6) Providing technical assistance, coordination, and support to federal, state, local, and tribal agencies in efforts to develop policy, provide technical assistance, and improve coordination among agencies carrying out efforts to eliminate violence against women.

## **Challenges**

OVW's greatest challenges in the next year will be to: 1) support core victim services and justice solutions as communities compete for resources and strive to recover from the damage wrought by the COVID-19 pandemic; 2) support communities in preventing and responding to crimes that present unique challenges, including domestic violence homicide and stalking; 3) help survivors who may be poorly served by or reticent to seek support from the criminal justice system or mainstream victim service providers to access the supports, culturally specific services, or other options that meet their needs; and 4) build the internal infrastructure necessary to fulfill OVW's statutorily envisioned role as the federal government's leading voice on combatting violence against women.

## II. Summary of Program Changes

Item Name	Description				Page
		Pos.	FTE	Dollars (\$000)	
Transitional Housing	OVW is requesting a \$20.0 million increase over the FY 2022 President's Budget level to support transitional housing and related services.	0	0	\$20,000	71
Improving Criminal Justice Response	OVW is requesting a \$3.0 million increase over the FY 2022 President's Budget level to support improving criminal justice responses for victims.	0	0	\$3,000	73
Policing and Prosecution Initiative (ICJR set-aside)	OVW is requesting a \$25.0 million as a set-aside (ICJR) to support a policing and prosecution initiative that will support criminal justice responses to domestic violence, sexual assault, dating violence, and stalking.	0	0	\$25,000	74
Prosecution and Investigation of Online Harassment and Abuse (ICJR set-aside)	OVW is requesting a \$3.0 million as a set-aside (ICJR) to support prosecution and investigation of online harassment and abuse.	0	0	\$3,000	77
Legal Assistance Program	OVW is requesting a \$20.0 million increase over the FY 2022 President's Budget level to support legal assistance for victims.	0	0	\$20,000	79
Supporting Transgender Victims	OVW is requesting a \$5.0 million increase over the FY 2022 President's Budget level to support transgender victims of domestic/dating violence, sexual assault, and stalking.	0	0	\$5,000	81
Community-Based Organizational Capacity Building Program	OVW is requesting a \$5.0 million increase over the FY 2022 President's Budget level to enhance the capacity of community-based organizations that serve victims of domestic/dating violence, sexual assault, and stalking.	0	0	\$5,000	83

Culturally Specific Services	OVW is requesting a \$15.0 million increase in appropriated funding to support culturally specific services for victims.	0	0	\$15,000	84
Underserved Populations	OVW is requesting a \$4.0 million increase over the FY 2022 President’s Budget level to support underserved populations	0	0	\$4,000	86
Financial Assistance to Victims of Sexual Assault and Intimate Partner Domestic Violence (Financial Assistance Program)	OVW is requesting \$8.0 million to support an initiative to provide financial assistance to victims of domestic violence, sexual assault, dating violence, and stalking.	0	0	\$8,000	88
Grants to Combat Violence Against Women (STOP)	OVW is requesting a \$74.0 million decrease from the FY 2022 President’s Budget level for the STOP program.	0	0	-74,000	91
National Deaf Services	OVW is requesting a \$6.0 million decrease from the FY 2022 President’s Budget level for the National Deaf Services Line.	0	0	-\$6,000	92
<b>Total Program Changes</b>		<b>0</b>	<b>0</b>	<b>\$0</b>	

### III. Appropriations Language and Analysis of Appropriations Language

#### Violence Against Women Prevention and Prosecution Programs

##### VIOLENCE AGAINST WOMEN PREVENTION AND PROSECUTION PROGRAMS

For grants, contracts, cooperative agreements, and other assistance for the prevention and prosecution of violence against women, as authorized by the Omnibus Crime Control and Safe Streets Act of 1968 ([34 U.S.C. 10101 et seq.](#)) (“the 1968 Act”); the Violent Crime Control and Law Enforcement Act of 1994 (Public Law 103–322) (“the 1994 Act”); the Victims of Child Abuse Act of 1990 (Public Law 101–647) (“the 1990 Act”); the Prosecutorial Remedies and Other Tools to end the Exploitation of Children Today Act of 2003 ([Public Law 108–21](#)); the Juvenile Justice and

Delinquency Prevention Act of 1974 ([34 U.S.C. 11101 et seq.](#)) (“the 1974 Act”); the Victims of Trafficking and Violence Protection Act of 2000 ([Public Law 106–386](#)) (“the 2000 Act”); the Violence Against Women and Department of Justice Reauthorization Act of 2005 ([Public Law 109–162](#)) (“the 2005 Act”); the Violence Against Women Reauthorization Act of 2013 ([Public Law 113–4](#)) (“the 2013 Act”); the Rape Survivor Child Custody Act of 2015 ([Public Law 114–22](#)) (“the 2015 Act”); and the Abolish Human Trafficking Act (Public Law 115-392); and for related victims services, \$1,000,000,000, to remain available until expended[, of which \$435,000,000 shall be derived by transfer from amounts available for obligation in this Act from the Fund established by section 1402 of chapter XIV of title II of Public Law 98–473 ([34 U.S.C. 20101](#)), notwithstanding section 1402(d) of such Act of 1984, and merged with the amounts otherwise available under this heading]: *Provided*, That except as otherwise provided by law, not to exceed 5 percent of funds made available under this heading may be used for expenses related to evaluation, training, and technical assistance: *Provided further*, That of the amount provided—

(1) [\$400,000,000] **\$326,000,000** is for grants to combat violence against women, as authorized by part T of Title I of the 1968 Act;

(2) [\$80,000,000] **\$100,000,000** is for transitional housing assistance grants for victims of domestic violence, dating violence, stalking, or sexual assault as authorized by section 40299 of the 1994 Act;

(3) \$3,500,000 is for the National Institute of Justice and Bureau of Justice Statistics for research, and evaluation, and statistics of violence against women and related issues addressed by grant programs of the Office on Violence Against Women, which shall be transferred to “Research, Evaluation and Statistics” for administration by the Office of Justice Programs;

(4) \$18,000,000 is for a grant program to provide services to advocate for and respond to youth victims of domestic violence, dating violence, sexual assault, and stalking; assistance to children and youth exposed to such violence; and assistance to middle and high school students through education and other services related to such violence: *Provided*, That unobligated balances available for the programs authorized by sections 41201, 41204, and 41303 of the 1994 Act, prior to its amendment by the 2013 Act, shall be available for this program: *Provided further*, That 10 percent of the total amount available for this grant program shall be available for grants under the program authorized by section 2015 of the 1968 Act: *Provided further*, That the definitions and grant conditions in section 40002 of the 1994 Act shall apply to this program;

(5) \$10,000,000 is for a grant program to engage men and youth in preventing domestic violence, dating violence, sexual assault, and stalking; *Provided*, That unobligated balances available for the programs authorized by section 41305 of the 1994 Act, prior to its amendment by the 2013 Act, shall be available for this program: *Provided further*, that 10 percent of the total amount available for this grant program shall be available for grants under the program authorized by section 2015 of the 1968 Act: *Provided further*, that the definitions and grant conditions in section 40002 of the 1994 Act shall apply to this program;

(6) [\$80,000,000] **\$83,000,000** is for grants to encourage arrest policies as authorized by part U of Title I of the 1968 Act, of which up to \$4,000,000 is for a homicide reduction initiative; [and] \$8,000,000 is for a domestic violence firearms lethality reduction initiative[.]; ***\$25,000,000 is for an initiative to promote effective policing and prosecution responses to domestic violence, dating***

***violence, sexual assault, and stalking, including evaluation of the effectiveness of funded interventions; and \$3,000,000 is for an initiative to enhance prosecution and investigation of online abuse and harassment; Provided, that subsections 2101(c) and (d) of the 1968 Act shall not apply to these initiatives;***

(7) \$100,000,000 is for sexual assault victims assistance, as authorized by section 41601 of the 1994 Act;

(8) \$47,500,000 is for rural domestic violence and child abuse enforcement assistance grants, as authorized by section 40295 of the 1994 Act;

(9) \$40,000,000 is for grants to reduce violent crimes against women on campus, as authorized by section 304 of the 2005 Act and notwithstanding the restrictions of section 304(a)(2) of such Act, of which \$20,000,000 is for grants to Historically Black Colleges and Universities, Hispanic-Serving Institutions, and Tribal colleges;

(10) [~~\$80,000,000~~] ***\$100,000,000*** is for legal assistance for victims, as authorized by section 1201 of the 2000 Act;

(11) \$10,000,000 is for enhanced training and services to end violence against and abuse of women in later life, as authorized by section 40802 of the 1994 Act;

(12) \$28,000,000 is for grants to support families in the justice system, as authorized by section 1301 of the 2000 Act: *Provided*, That unobligated balances available for the programs authorized by section 1301 of the 2000 Act and section 41002 of the 1994 Act, prior to their amendment by the 2013 Act, shall be available for this program;

(13) \$17,500,000 is for education and training to end violence against and abuse of women with disabilities, as authorized by section 1402 of the 2000 Act;

(14) \$1,000,000 is for the National Resource Center on Workplace Responses to assist victims of domestic violence, as authorized by section 41501 of the 1994 Act;

(15) \$1,000,000 is for analysis and research on violence against Indian women, including as authorized by section 904 of the 2005 Act: *Provided*, that such funds may be transferred to “Research, Evaluation and Statistics” for administration by the Office of Justice Programs;

(16) \$500,000 is for a national clearinghouse that provides training and technical assistance on issues relating to sexual assault of American Indian and Alaska Native women;

(17) \$5,500,000 is for grants to assist tribal governments in exercising special domestic violence criminal jurisdiction, as authorized by section 904 of the 2013 Act: *Provided*, that the grant conditions in section 40002(b) of the 1994 Act shall apply to this program;

(18) \$25,000,000 is for a grant program to support restorative justice responses to domestic violence, dating violence, sexual assault, and stalking, including evaluations of those responses; *Provided*, that the definitions and grant conditions in section 40002 of the 1994 Act shall apply to this program;



(19) [\$2,000,000] **\$7,000,000** is for an initiative to support transgender victims of domestic violence, dating violence, sexual assault, and stalking, ***including through the provision of technical assistance***; Provided, that the definitions and grant conditions in section 40002 of the Act shall apply to this initiative;

(20) [\$10,000,000] **\$4,000,000** is for a National Deaf Services Line to provide remote services to Deaf victims of domestic violence, dating violence, sexual assault, and stalking; Provided, that the definitions and grant conditions in section 40002 of the Act shall apply to this services line;

(21) [\$5,000,000] **\$10,000,000** is for an initiative to build the capacity of community-based organizations that serve victims of domestic violence, dating violence, sexual assault, and stalking in culturally specific and other underserved communities to apply for and manage federal grant funding; Provided, that the definitions and grant conditions in section 40002 of the Act shall apply to this initiative;

(22) [\$20,000,000] **\$35,000,000** is for culturally specific services for victims, as authorized by section 121 of the 2005 Act;

(23) [\$6,000,000] **\$10,000,000** is for grants for outreach and services to underserved populations, as authorized by section 120 of the 2005 Act;

(24) \$5,000,000 is to address emerging issues related to violence against women; Provided, that the grant conditions in section 40002(b) of the 1994 Act shall apply to this initiative;

(25) \$3,000,000 is for an initiative to support tribal prosecutors to be cross-designated as Tribal Special Assistant United States Attorneys; Provided, that the definitions and grant conditions in section 40002(b) of the 1994 Act shall apply to this initiative;

(26) \$1,500,000 is for the purposes authorized under the 2015 Act; *and*

***(27) \$8,000,000 is for an initiative to provide financial assistance to victims, including evaluation of the effectiveness of funded projects; Provided that the definitions and grant conditions in section 40002 of the 1994 Act shall apply to this initiative.***

***(Cancellation)***

***Of the unobligated balances from prior year appropriations available under this heading, \$15,000,000 are hereby permanently cancelled: Provided, That no amounts may be cancelled from amounts that were designated by the Congress as an emergency requirement pursuant to a concurrent resolution on the budget or the Balanced Budget and Emergency Deficit Control Act of 1985, as amended.***

Note.--A full-year 2022 appropriation for this account was not enacted at the time the budget was prepared; therefore, the budget assumes this account is operating under the Continuing Appropriations Act, 2022 (Division A of P.L. 117-43, as amended). The amounts included for 2022 reflect the annualized level provided by the continuing resolution.

## **Analysis of Appropriations Language**

- The starting language above is the FY 2022 President's Budget and displays changes from that language in italics and bold.
- The FY 2023 request includes \$1,000,000,000 for programs administered by OVW to prevent and respond to violence against women, including domestic violence, dating violence, sexual assault, and stalking. The language reflects that this entire amount is requested as directly appropriated funding and eliminates the \$435,000,000 transfer from the Crime Victims Fund.
- The FY 2023 request includes language in paragraph (6) that would set aside \$25 million from the ICJR program for an initiative to identify and promulgate effective policing and prosecution responses to domestic violence, dating violence, sexual assault, and stalking. Providing law enforcement agencies and prosecutors' offices with a direct funding would keep VAWA programming in step with innovative justice solutions while ensuring that broader reforms consider victims of gender-based violence, their families, and their communities. The new initiative would build upon what OVW has learned in the years since VAWA was enacted and address areas of continuing challenge, such as sexual assault case attrition, racial disparities in the response to the VAWA crimes, and the detrimental effects of arrest policies for some domestic violence victims. The initiative would directly fund local, state, and tribal law enforcement agencies, prosecutors' offices, and law enforcement training academies. OVW would set aside a portion of available funds for research and evaluation to identify effective practices that should be replicated in other communities. The proposed language makes clear that the eligibility, certification, and application requirements of the ICJR program statute would not apply to this initiative so that funding may go directly to law enforcement and prosecution agencies.
- The FY 2023 request includes language in paragraph (6) that would set aside \$3 million from the ICJR program for an initiative to enhance prosecution and investigation of online abuse and harassment, ensure the criminal justice system holds offenders accountable, and provide viable avenues to safety and justice for victims. Research indicates that online harassment and abuse, as well as technology-facilitated stalking, are wide-spread, and these crimes often require specialized training to investigate and prosecute. The proposed language makes clear that the eligibility, certification, and application requirements of the ICJR program statute would not apply to this initiative so that funding may go directly to law enforcement and prosecution agencies.
- The FY 2023 request includes language in paragraph (19) authorizing an initiative to support transgender victims of domestic violence, dating violence, sexual assault, and stalking, first requested in the FY 2022 President's Budget. The initiative will explore promising practices for reaching this underserved community, as well as service provision through both mainstream service providers and organizations with experience working with transgender people. OVW has determined that a critically important element of the initiative will be technical assistance to help existing service providers develop the expertise needed to reach and serve this population. Accordingly, the revised language makes clear that a key purpose of this funding is technical assistance.
- The FY 2023 request includes language in paragraph (27) authorizing an initiative to make grants to victim service providers to support financial assistance for survivors of domestic violence, sexual assault, dating violence, and stalking to offset costs incurred as a result of their victimization and to assist them in pursuing safety and stability as they recover.

Projects providing this type of assistance for victims of domestic and sexual violence have yielded promising results in some communities. OVW requests this funding to support this type of assistance alongside other victim services and to evaluate its efficacy.

#### IV. Program Activity Justification

##### A. Prevention and Prosecution of Violence Against Women and Related Victim Services Program (Referred to as Office on Violence Against Women [OVW])

<b>Office on Violence Against Women - Grants OVW Appropriation</b>	<b>Direct Pos.</b>	<b>Estimate FTE</b>	<b>Amount (\$000)</b>
2021 Enacted	0	0	\$513,500
2022 President's Budget	0	0	\$1,000,000
Adjustments to Base and Technical Adjustments	0	0	\$0
2023 Current Services	0	0	\$1,000,000
Program Changes (Increase)	0	0	\$80,000
Program Changes (Decrease)	0	0	\$-80,000
2023 Request	0	0	\$1,000,000
<b>Total Change 2022-2023</b>	<b>0</b>	<b>0</b>	<b>\$0</b>
<b>Office on Violence Against Women – Management and Administration</b>	<b>Direct Pos.</b>	<b>Estimate FTE</b>	<b>Amount (\$000)</b>
2021 Enacted	80	75	[\$26,275]
2022 President's Budget	133	107	[\$30,942]
Adjustments to Base and Technical Adjustments	0	26	[\$4,120]
2023 Current Services	133	133	[\$35,062]
Program Changes (Decrease)	0	0	[0]
2023 Request	133	133	[\$35,062]
<b>Total Change 2022-2023</b>	<b>0</b>	<b>0</b>	<b>[\$4,120]</b>

<b>Office on Violence Against Women TOTAL</b>			\$1,000,000
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**1. Grant Program Descriptions**

**a. Formula Grant Programs**

**OFFICE ON VIOLENCE AGAINST WOMEN:**  
 (1) Program Name: Service Training-Officers-Prosecutors Violence Against Women Formula Grant Program (STOP Program)

<u>Funding</u>	
FY 2022 Request:	\$400.0M
FY 2023 Request:	\$326.0M

**Program Description**

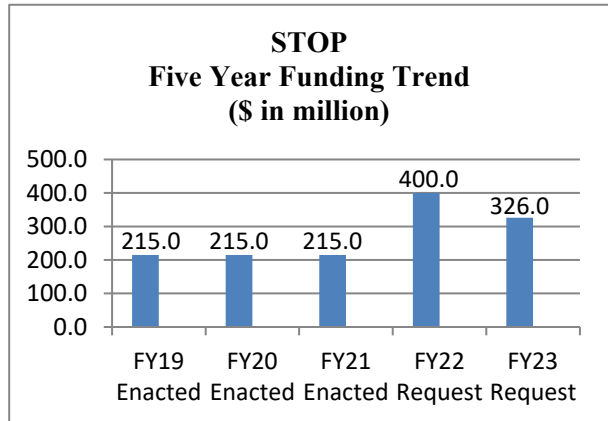
**Purpose:** The STOP Program was initially authorized by VAWA in 1994 and was reauthorized and amended by the Violence Against Women Acts of 2000, 2005 and 2013 (VAWA 2000, VAWA 2005 and VAWA 2013). The STOP Program promotes a coordinated, multidisciplinary approach to enhancing advocacy and improving the criminal justice system’s response to violent crimes against women. It encourages the development and improvement of effective law enforcement and prosecution strategies as well as victim advocacy and services – including legal services for victims – in cases involving violent crimes against women.

The STOP Program is the cornerstone of VAWA, funding the most essential elements of state and territorial responses to violence against women. The STOP Program has supported significant improvements in the criminal and civil justice systems.

**Authorizing Legislation:** Authorized in VAWA 1994; codified at 34 U.S.C. §§ 10441 et seq.

**First Year of Appropriation:** Fiscal Year 1995

**Who Can Apply for Funding and How Funds Are Distributed:** Applicants are limited to U.S. states and territories. By statute, each state and territory receives a base amount of \$600,000. Remaining funds are awarded to states based on population, as determined by Census Bureau data, including tribal populations.



**What the Program Is Trying to Achieve:** To support communities, including American Indian tribes and Alaska Native villages, in their efforts to develop and strengthen effective responses to sexual assault, domestic violence, dating violence and stalking.

**What the Program Has Accomplished:** In a recent year, 2,275 subgrantees reported serving nearly 345,000 victims of domestic/dating violence, sexual assault, and stalking with services including advocacy, crisis intervention, counseling services and support groups, and legal advocacy. They reported training 255,900+ people, about a third of whom were law enforcement officers. STOP subgrantees funded 2,416 full-time staff positions and answered nearly 400,000 hotline calls. 14,000+ victims and 11,400+ family members received over 620,100 bed nights in emergency shelter. Law enforcement officers funded through STOP responded to nearly 76,000 calls for service, and prosecutors disposed 90,500+ cases.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** OVW’s FY 2023 request is \$74.0 million below the FY 2022 President’s Budget.

## 2021 STOP VIOLENCE AGAINST WOMEN FORMULA GRANTS

<u>STATE</u>	<u>STOP AMOUNT</u>	<u>STATE</u>	<u>STOP AMOUNT</u>
ALABAMA	\$2,352,785	NEVADA	\$1,717,679
ALASKA	\$860,399	NEW HAMPSHIRE	\$1,086,594
ARIZONA	\$3,243,104	NEW JERSEY	\$3,763,423
ARKANSAS	\$1,679,309	NEW MEXICO	\$1,350,158
CALIFORNIA	\$14,620,790	NEW YORK	\$7,486,720
COLORADO	\$2,668,397	NORTH CAROLINA	\$4,375,443
CONNECTICUT	\$1,866,814	NORTH DAKOTA	\$872,562
DELAWARE	\$951,448	OHIO	\$4,764,496
DISTRICT OF COLUMBIA	\$853,867	OKLAHOMA	\$2,017,741
FLORIDA	\$8,340,238	OREGON	\$2,110,597
GEORGIA	\$4,414,332	PENNSYLVANIA	\$5,152,707
HAWAII	\$1,101,100	RHODE ISLAND	\$976,491
IDAHO	\$1,250,648	SOUTH CAROLINA	\$2,458,386
ILLINOIS	\$5,083,001	SOUTH DAKOTA	\$917,938
INDIANA	\$3,005,751	TENNESSEE	\$3,052,720
IOWA	\$1,726,690	TEXAS	\$11,056,723
KANSAS	\$1,637,741	UTAH	\$1,757,432
KENTUCKY	\$2,194,556	VERMONT	\$822,003
LOUISIANA	\$2,254,412	VIRGINIA	\$3,659,497
MAINE	\$1,080,848	WASHINGTON	\$3,340,051
MARYLAND	\$2,756,751	WEST VIRGINIA	\$1,235,645
MASSACHUSETTS	\$3,055,121	WISCONSIN	\$2,677,278
MICHIGAN	\$4,149,551	WYOMING	\$807,394
MINNESOTA	\$2,614,841	PUERTO RICO	\$1,736,252
MISSISSIPPI	\$1,656,610	VIRGIN ISLANDS	\$637,855
MISSOURI	\$2,790,850	GUAM	\$660,007
MONTANA	\$984,843	AMERICAN SAMOA	\$616,878
NEBRASKA	\$1,290,052	NORTHERN MARIANA	\$618,467
<b>Total:</b>		<b>\$152,213,986</b>	

Data source for all population figures are from the U.S. Census Bureau website:

Annual Estimates of the Resident Population for the United States, Regions, States, and the District of Columbia: April 1, 2010 to July 1, 2020 (NST-EST2020)

*2020 Midyear Population and Density for Region Summary (International Database):* Virgin Islands, U.S.; Guam, American Samoa and Northern Mariana Islands population region figures

**OFFICE ON VIOLENCE AGAINST WOMEN:**  
 (2) Program Name: Sexual Assault Services Program (SASP)

<b>Funding</b>	
FY 2022 Request:	\$100.0M
FY 2023 Request:	\$100.0M

**Program Description**

**Purpose:** SASP was authorized by VAWA 2005 and is the first federal funding stream solely dedicated to the provision of direct intervention and related assistance for victims of sexual assault.

SASP encompasses five different funding streams for states and territories, tribes, state sexual assault coalitions, tribal coalitions, and culturally specific organizations. Overall, the purpose of SASP is to provide intervention, advocacy, accompaniment, support services, and related assistance for adult, youth, and child victims of sexual assault, family and household members of victims, and those collaterally affected by the sexual assault.

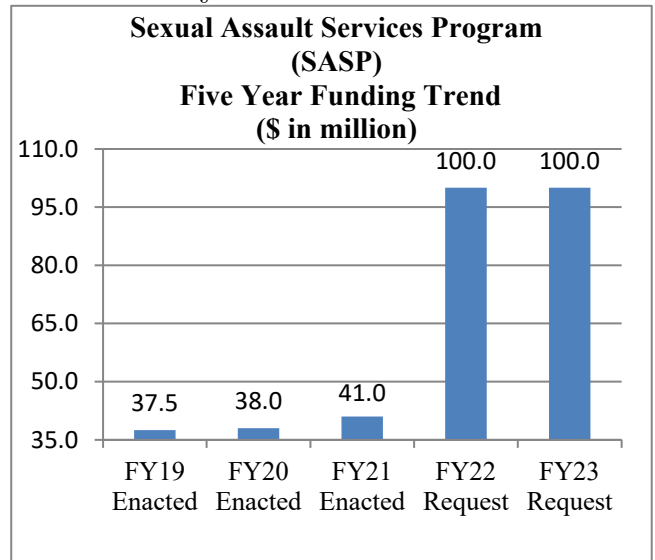
SASP helps survivors heal from sexual assault trauma by funding direct intervention and assistance, including 24-hour sexual assault hotlines, crisis intervention, and medical and criminal justice accompaniment. Victim service organizations such as rape crisis centers provide these interventions.

**Authorizing Legislation:** Authorized in VAWA 2005; codified at 34 U.S.C. § 12511

**First Year of Appropriation:** Fiscal Year 2008

**Who Can Apply for Funding and How Funds Are**

**Distributed:** Applicants are limited to states and territories. Sixty-five percent of SASP appropriated funds are awarded to states and territories through a population-based formula. The 2013 reauthorization adjusted the SASP funding formula to provide the District of Columbia and Puerto Rico with the same share as states and to increase the percentage share for territories. The remaining 35 percent are allocated as follows: 10 percent to coalitions, 10 percent to tribal governments, 10 percent for culturally specific services, 2.5 percent for training and technical assistance, and 2.5 percent for management and administration.



**What the Program Is Trying to Achieve:** To direct grant dollars to states and territories to assist them in supporting rape crisis centers and other nonprofit, nongovernmental organizations or tribal programs that provide core services, direct intervention, and related assistance to victims of sexual assault.

**What the Program Has Accomplished:** In a recent year, SASP subgrantees reported serving a total of 46,280 victims of sexual assault (100% of those requesting services). The most frequently provided services were crisis intervention, advocacy, counseling and support groups, and hospital/clinic/other medical responses.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A



## 2021 SEXUAL ASSAULT SERVICES PROGRAM (SASP) FORMULA GRANTS

<u>STATE</u>	<u>SASP AMOUNT</u>	<u>STATE</u>	<u>SASP AMOUNT</u>
ALABAMA	\$492,109	NEVADA	\$460,347
ALASKA	\$417,474	NEW HAMPSHIRE	\$428,786
ARIZONA	\$536,634	NEW JERSEY	\$562,656
ARKANSAS	\$458,428	NEW MEXICO	\$441,967
CALIFORNIA	\$1,105,638	NEW YORK	\$748,860
COLORADO	\$507,893	NORTH CAROLINA	\$593,263
CONNECTICUT	\$467,805	NORTH DAKOTA	\$418,082
DELAWARE	\$422,027	OHIO	\$612,720
DISTRICT OF COLUMBIA	\$417,147	OKLAHOMA	\$475,353
FLORIDA	\$791,545	OREGON	\$479,997
GEORGIA	\$595,208	PENNSYLVANIA	\$632,135
HAWAII	\$429,511	RHODE ISLAND	\$423,280
IDAHO	\$436,990	SOUTH CAROLINA	\$497,390
ILLINOIS	\$628,649	SOUTH DAKOTA	\$420,351
INDIANA	\$524,764	TENNESSEE	\$527,113
IOWA	\$460,797	TEXAS	\$927,398
KANSAS	\$456,349	UTAH	\$462,335
KENTUCKY	\$484,195	VERMONT	\$415,553
LOUISIANA	\$487,189	VIRGINIA	\$557,458
MAINE	\$428,498	WASHINGTON	\$541,483
MARYLAND	\$512,311	WEST VIRGINIA	\$436,240
MASSACHUSETTS	\$527,233	WISCONSIN	\$508,337
MICHIGAN	\$581,966	WYOMING	\$414,823
MINNESOTA	\$505,214	PUERTO RICO	\$461,276
MISSISSIPPI	\$457,293	VIRGIN ISLANDS	\$69,982
MISSOURI	\$514,017	GUAM	\$71,090
MONTANA	\$423,697	AMERICAN SAMOA	\$68,933
NEBRASKA	\$438,961	NORTHERN MARIANA	\$69,013
		<b>Total:</b>	<b>\$27,235,763.00</b>

**Data source for all population figures are from the U.S. Census Bureau website:**

Annual Estimates of the Resident Population for the United States, Regions, States, and the District of Columbia: April 1, 2010 to July 1, 2020 (NST-EST2020)

**2020 Midyear Population and Density for Region Summary (International Database):** Virgin Islands, U.S., Guam, American Somoa and Northern Mariana Islands population region figures



**OFFICE ON VIOLENCE AGAINST WOMEN:**

(3) Program Name: State and Territorial Sexual Assault and Domestic Violence Coalitions Programs– (State Coalitions Program) funded by set-aside from the STOP Program

<b>Funding</b>	
FY 2022 Request:	\$20.0M*
FY 2023 Request:	\$16.3M*
*Funded by set-asides from the STOP program.	

**Program Description**

**Purpose:** In VAWA 2000, Congress authorized grants to state sexual assault and domestic violence coalitions. The State Coalitions Program provides federal financial assistance to state coalitions to support the coordination of state victim services

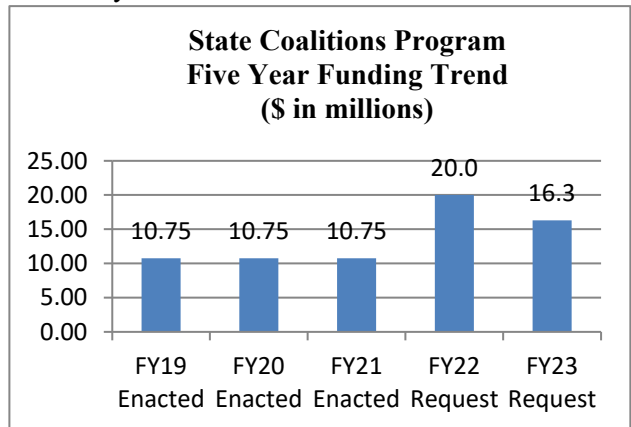
activities, and collaboration and coordination with federal, state, and local entities engaged in violence against women activities. The program is funded by a five percent statutory set-aside from the STOP Program. The SASP State Coalitions funding stream also is administered through this Program.

Statewide sexual assault and domestic violence coalitions work across their states to improve systemic responses to victims and ensure quality services are provided by local rape crisis centers, domestic violence shelters, and other victim service providers. These coalitions support victim service providers in their states through training and technical assistance, public awareness, and advocacy.

**Authorizing Legislation:** Authorized in VAWA 2000; Codified at 34 U.S.C. § 10441(c)

**First Year of Appropriation:** Funded through set aside from STOP Program in FY 2001.

**Funding and How Funds Are Distributed:** State and territorial sexual assault and domestic violence coalitions are eligible to apply. Funds are distributed evenly across state domestic violence coalitions, as determined by the Department of Health and Human Services, and sexual assault services coalitions, determined by the Centers for Disease Control and Prevention.



**What the Program Is Trying to Achieve:** To coordinate victim services activities, collaborate and coordinate with federal, state, territorial and local entities; and to support the maintenance and expansion of state and territorial sexual assault coalitions.

**What the Program Has Accomplished:** State Coalitions grantees—including domestic violence coalitions, sexual assault coalitions, and dual coalitions whose member programs serve victims of both types of crimes—reported convening 1,100+ training events and providing 18,000+ technical assistance activities during a recent six-month period. Grantees trained 29,700+ people during those six months (primarily victim advocates), on topics including advocacy, confidentiality, and safety planning.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** OVW’s FY 2023 request is \$3.7 million below the FY 2022 President’s Budget.

**For additional information, please visit the OVW website:** <http://www.justice.gov/ovw/grant-programs>

**OFFICE ON VIOLENCE AGAINST WOMEN:**

(4) Program Name: Tribal Domestic Violence and Sexual Assault Coalitions Grant Program – (Tribal Coalitions Program) funded by set-asides from the STOP and ICJR/Arrest Programs

<b>Funding</b>	
FY 2022 Request:	\$12.1M*
FY 2023 Request:	\$10.9M*
*Funded by set-asides from larger programs	

**Program Description**

**Purpose:** The Tribal Coalitions Program, first authorized by VAWA 2000 and amended by subsequent legislation, builds the capacity of survivors, advocates, Indian women’s organizations, and victim service providers to form nonprofit, nongovernmental tribal domestic

violence and sexual assault coalitions to end violence against American Indian and Alaska Native women. The program is funded by statutory set asides from 1/56<sup>th</sup> of the STOP Program, five percent of the Arrest Program and one percent of the SASP Program. VAWA 2013 changed the program from discretionary to a combination of discretionary and formula funding.

Tribal Coalitions Program grants are used to increase awareness of domestic violence, dating violence, sexual assault, and stalking committed against American Indian and Alaska Native women; enhance the response to violence against women at the tribal, federal, and state levels; develop and promote legislation, policies and best practices; and identify and provide technical assistance to coalition membership and tribal reservation communities to enhance access to essential services.

**Authorizing Legislation:** Authorized in VAWA 2000; codified at 34 U.S.C. § 10441(d)

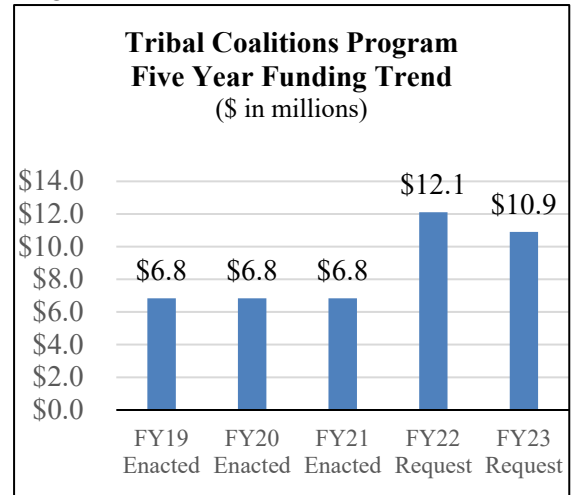
**First Year of Appropriation:** Funded through set aside from STOP Program in FY 2001.

**Who Can Apply for Funding and How Funds Are Distributed:**

Recognized tribal coalitions may apply. Funds are distributed through a formula that divides available funding evenly across tribal coalitions. VAWA 2013 established that at least ninety percent of funds be distributed to designated tribal coalitions. Up to 10 percent of funds can be distributed in a discretionary manner to organizations that propose to operate a tribal coalition in areas where tribes are located but no tribal coalitions exist.

**What the Program Is Trying to Achieve:** To support the development and operation of nonprofit, nongovernmental tribal domestic violence and sexual assault coalitions.

**What the Program Has Accomplished:** Tribal Coalitions grantees reported convening 111 training events during a recent six-month period, training 2,400+ people. The coalitions provided 1,900+ technical assistance activities during the six-month period on topics including program development, responding to sexual assault and domestic violence victims and providing culturally appropriate services.



**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** OVW’s FY 2023 request is \$1.2 million below the FY 2022 President’s Budget.

**For additional information, please visit the OVW website:** <http://www.justice.gov/ovw/grant-programs>

**b. Discretionary Grant Programs**

**OFFICE ON VIOLENCE AGAINST WOMEN:**  
 (1) Program Name: Improving Criminal Justice Responses to Sexual Assault, Domestic Violence, Dating Violence, and Stalking Program (ICJR/Arrest Program)

<b><u>Funding</u></b>	
FY 2022 Request:	\$80.0M
FY 2023 Request:	\$83.0M

**Program Description**

**Purpose:** The ICJR/Arrest Program was initially authorized by VAWA 1994 and was reauthorized and amended by VAWA

2000, VAWA 2005, and VAWA 2013. The ICJR/Arrest Program is designed to encourage state, local, and tribal governments and courts to treat domestic violence, dating violence, sexual assault, and stalking as serious violations of criminal law requiring coordination between victim service providers, staff from population specific organizations, and representatives from the criminal justice system. The program challenges the whole community to communicate, identify problems, and share ideas that will result in new responses and the application of best practices to enhance victim safety and offender accountability.

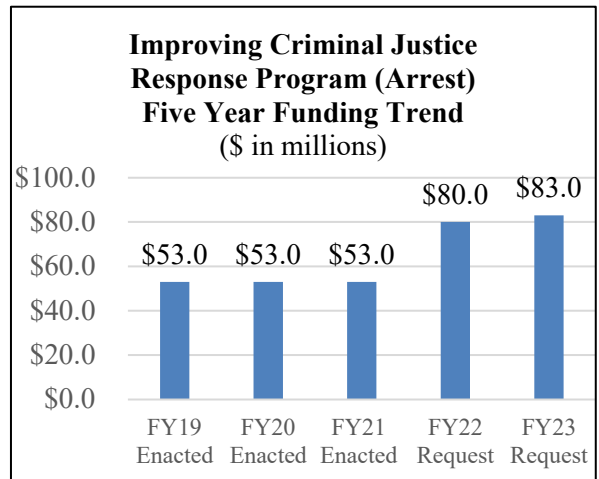
The 2013 reauthorization added the following significant new purpose areas: training prosecutors; improving the response of the criminal justice system to immigrant victims; developing and promoting legislation and policies to enhance best practices for responding to domestic violence, dating violence, sexual assault, and stalking; developing Sexual Assault Forensic Examiner programs; developing Sexual Assault Response Teams or similar CCRs to sexual assault; improving investigation and prosecution of sexual assault and treatment of victims; providing HIV testing, counseling, and prophylaxis for victims; addressing sexual assault evidence backlogs including notifying and involving victims; and developing multi-disciplinary high-risk teams for reducing domestic violence and dating violence homicides. In addition, state, tribal, and territorial coalitions and victim service providers that are in partnerships with states, tribes and units of local governments became eligible to apply to the ICJR/Arrest Program. The most recent VAWA reauthorization also set aside five percent of the Program’s appropriation for Tribal Coalitions Program grants and required that 25 percent of Program appropriation is available for projects that address sexual assault. In October 2020, Congress enacted Savanna’s Act, which added two additional purpose areas to the ICJR/Arrest Program: developing and implementing policies, protocols, and training for law enforcement regarding cases of missing or murdered Indians; and compiling and annually reporting data to the Attorney General related to missing or murdered Indians. Pub. L. No. 116-165, § 7.

**Authorizing Legislation:** Authorized in VAWA 1994; Codified at 34 U.S.C. §§ 10461 et seq.

**First Year of Appropriation:** Fiscal Year 1996

**Who Can Apply for Funding and How Funds Are Distributed:** States, units of local government, Indian tribal governments, state, local, tribal, and territorial courts; sexual assault, domestic violence, dating violence, or stalking victim service providers (either nonprofit or tribal government); state or tribal sexual assault or domestic violence coalitions; and government rape crisis centers (in a state other than a territory) are eligible to apply. Discretionary program; competitive application process.

**What the Program Is Trying to Achieve:** To challenge the community to work collaboratively to identify



problems and share ideas that will result in new responses to ensure victim safety and offender accountability.

**What the Program Has Accomplished:** ICJR Program grantees reported serving 36,900+ victims during a recent six-month period. The most frequently provided services were advocacy and crisis intervention. ICJR grantees answered 30,700+ hotline calls, ICJR-funded law enforcement agencies responded to 85,500+ calls for service, and ICJR-funded prosecution agencies disposed of 10,400+ cases during the same six-month period. Grantees reported training 25,675 people, most frequently on advocacy and law enforcement responses to domestic and sexual violence, as well as safety planning for victims.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** OVW’s FY 2023 request is \$3.0 million above the FY 2022 President’s Budget.

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**ICJR Grant Application and Award History**

(\$ in millions)	FY 2019 Actuals	FY 2020 Actuals	FY2021 Estimates	FY 2022 Estimates	FY 2023 Estimates
Amount Available for Grants	\$31.7	\$30.5	\$31.7	\$48.0	\$49.8
Total Funding Awarded	\$31.3	\$30.4	\$31.7	\$48.0	\$49.8
Number of Applications	87	103	107	143	148
Number of Awards	<u>47</u>	<u>42</u>	<u>44</u>	<u>59</u>	<u>61</u>
Percentage of Apps Funded	<u>54%</u>	<u>41%</u>	<u>41%</u>	<u>41%</u>	<u>41%</u>

^Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.

**OFFICE ON VIOLENCE AGAINST WOMEN:**

(2) Program Name: Legal Assistance for Victims Grant Program (LAV Program)

<b><u>Funding</u></b>	
FY 2022 Request:	\$ 80.0M
FY 2023 Request:	\$100.0M

**Program Description**

**Purpose:** The LAV Program was funded under a special initiative by Congress in 1998, later authorized by VAWA 2000, and reauthorized by VAWA 2005 and VAWA 2013. The

Program funds projects that address the civil and criminal legal needs of victims of domestic violence, dating violence, sexual assault, and stalking. The LAV program supports legal services to victims seeking relief in legal matters relating to or arising out of their victimization as well as expands pro bono legal assistance for victims. Criminal assistance under the LAV Program does *not* include criminal defense. At least 25 percent of LAV Program grants support projects focused on providing legal assistance to victims of sexual assault. Three percent of LAV Program funding is set aside for grants to programs that assist victims within the jurisdiction of an Indian tribe.

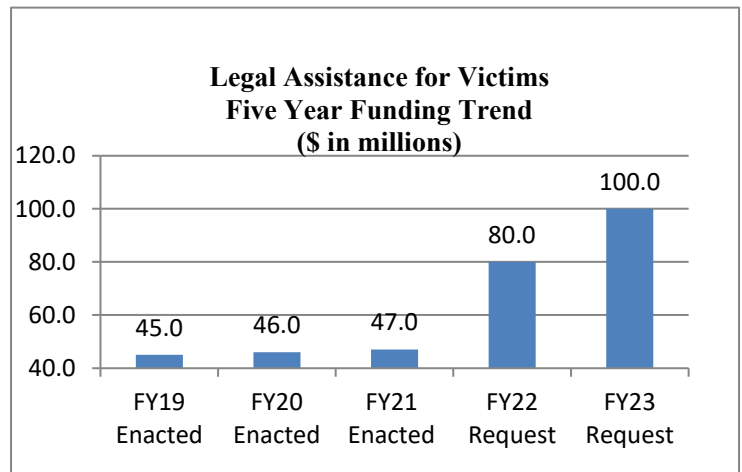
**Authorizing Legislation:** Authorized in VAWA 2000; codified at 34 U.S.C § 20121

**First Year of Appropriation:** Set aside from STOP in FY 1998; first direct appropriation, FY 2002

**Who Can Apply for Funding and How Funds**

**Are Distributed:** Applicants are limited to private nonprofit entities, publicly funded organizations not acting in a governmental capacity; territorial organizations; Indian tribal governments; and tribal organizations. Discretionary program; competitive application process.

**What the Program Is Trying to Achieve:** To increase the availability of civil and criminal legal assistance needed to effectively aid adult and youth victims of sexual assault, domestic violence, dating violence, and stalking who are seeking relief in legal matters relating to or arising out of that abuse or violence, at minimum or no cost to the victims.



**What the Program Has Accomplished:** LAV grantees reported serving 25,280+ victims during a recent six-month period. Over 400 training events were held by LAV grantees during that period, mostly for attorneys, advocates, and law enforcement officers. Grantees reported disposing of 23,600+ legal issues on behalf of clients during the six-month period, with the majority of these issues relating to protection orders, divorce, custody, and visitation. Almost one quarter (22%) of the victims assisted by LAV-funded staff received assistance with multiple legal matters.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** OVW’s FY 2023 request is \$20.0 million above the FY 2022 President’s Budget.

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**LAV Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actuals</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grants^	\$35.4	\$36.6	\$35.8	\$60.0	\$75.0
Total Funding Awarded	\$35.3	\$36.5	\$35.8	\$60.0	\$75.0
Number of Applications	176	179	175	293	367
Number of Awards	60	59	58	97	121
Percentage of Applications Funded	34%	33%	33%	33%	33%

^Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.

**OFFICE ON VIOLENCE AGAINST WOMEN:**

(3) Program Name: Rural Sexual Assault, Domestic Violence, Dating Violence, and Stalking Assistance Program (Rural Program)

<b>Funding</b>	
FY 2022 Request:	\$47.5M
FY 2023 Request:	\$47.5M

**Program Description**

**Purpose:** The Rural Program was established by Congress in VAWA 1994 and reauthorized by VAWA 2000, VAWA 2005, and VAWA 2013. The primary purpose of the Rural Program is

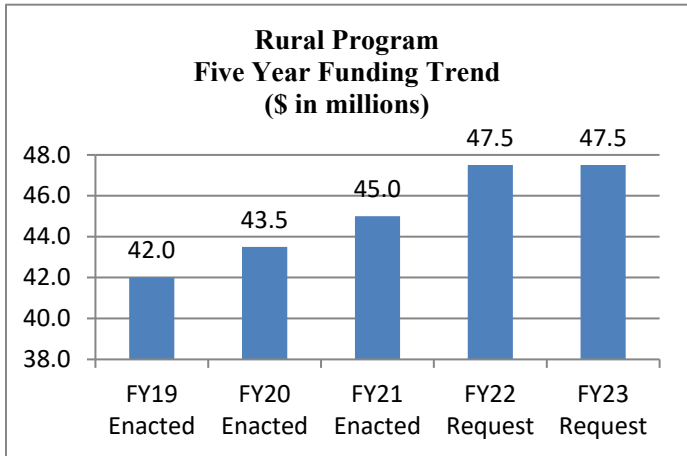
to enhance the safety of children, youth, and adults who are victims of domestic violence, dating violence, sexual assault, and stalking by supporting projects uniquely designed to address and prevent these crimes in rural jurisdictions. The Rural Program encourages collaboration between victim advocates, law enforcement officers, pre-trial service personnel, prosecutors, judges and other court personnel, probation and parole officers, and faith- and/or community-based leaders to reduce violence and ensure that victim safety is paramount in providing services to victims and their children. The program supports services for victims, including legal assistance, as well as strategies to address sexual assault and special needs of victims in remote areas.

**Authorizing Legislation:** Authorized in VAWA 1994; codified at 34 U.S.C. § 12341

**First Year of Appropriation:** Fiscal Year 1996

**Who Can Apply for Funding and How**

**Funds Are Distributed:** Applicants are limited to states, Indian tribes, territories, local governments and nonprofit, public or private entities; (including tribal nonprofit organizations) in rural states and rural communities.<sup>1</sup> Additionally, the Program is required to set aside no less than 25 to 40 percent of funds, depending on annual appropriations, for activities that meaningfully address sexual assault.



**What the Program Is Trying to Achieve:** To enhance the safety of rural victims of sexual assault, domestic violence, dating violence and stalking, and support projects uniquely designed to address and prevent these crimes in rural areas.

**What the Program Has Accomplished:** Rural Program grantees reported serving 13,500 victims during a recent six-month period, and the most frequent services provided were advocacy, crisis intervention, legal advocacy, and counseling and/or support groups. Rural grantees answered 13,770 hotline calls, law enforcement responded to 480+ calls for service, and 750+ cases were accepted by prosecutors during that same six-month period. Rural grantees convened 691 trainings between January and June 2019, for which law enforcement officers, healthcare professionals, and victim advocates were the majority of training participants.

<sup>1</sup> Pursuant to 34 U.S.C. § 12341(d)(5), at least 75 percent of the total amount of funding made available for the Rural Program must be allocated to entities located in “rural states.” The term “rural state” means a state that has a population density of 57 or fewer persons per square mile or a state in which the largest county has fewer than 250,000 people, based on the most recent decennial census. The remaining 25 percent must go to entities in “rural areas” or “rural communities,” as defined in 34 U.S.C. § 12291(a)(26).

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**Rural Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actuals</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grants <sup>^</sup>	\$29.5	\$32.2	32.0	34.2	34.2
Total Funding Awarded	\$29.5	\$32.2	32.0	34.2	34.2
Number of Applications	105	116	115	122	122
Number of Awards	54	57	57	61	61
Percentage of Applications Funded	51%	49%	50%	50%	50%

<sup>^</sup>Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.



**OFFICE ON VIOLENCE AGAINST WOMEN:**

(4) Program Name: The Education and Training to End Violence Against and Abuse of Women with Disabilities Grant Program (Disabilities Program)

<b>Funding</b>	
FY 2022 Request:	\$17.5M
FY 2023 Request:	\$17.5M

**Program Description**

**Purpose:** The Disabilities Program was first authorized by Congress in VAWA 2000 and expanded to include victim services in VAWA 2005 and reauthorized by VAWA 2013. The goal of the

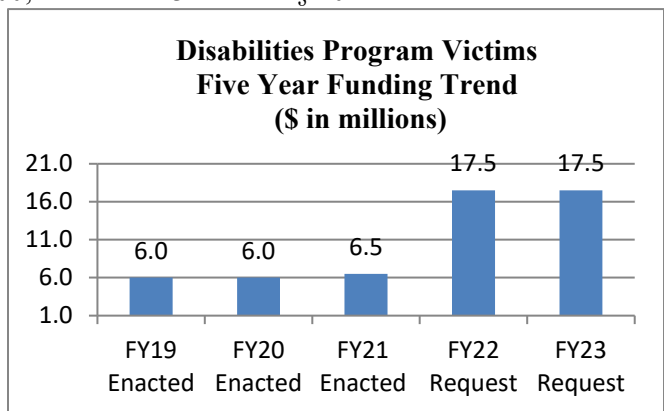
Disabilities Program is to create sustainable, systemic change that will both hold offenders accountable and result in effective services for individuals with disabilities who are victims of domestic violence, dating violence, sexual assault, and stalking. The Disabilities Program supports education, cross training, services, capacity building and the establishment of multidisciplinary teams at the local level.

**Authorizing Legislation:** Authorized in VAWA 2000; codified at 34 U.S.C. § 20122

**First Year of Appropriation:** Fiscal Year 2002

**Who Can Apply for Funding and How Funds**

**Are Distributed:** Applicants are limited to states, units of local governments; Indian tribal governments or tribal organizations; and victim services providers, such as state or tribal domestic violence or sexual assault coalitions and nonprofit, nongovernmental organizations serving individuals with disabilities. Discretionary program; competitive application process.



**What the Program Is Trying to Achieve:** To establish and strengthen multidisciplinary collaborative relationships and increase organizational capacity to provide accessible, safe, and effective services to individuals with disabilities and Deaf individuals who are victims of sexual assault, domestic violence, dating violence, and stalking.

**What the Program Has Accomplished:** During a recent six-month period, Disabilities Program grantees held 32 training events and participated in 220 technical assistance consultations and other activities provided by the program’s technical assistance provider. The most frequent topics grantees trained on were recognizing and responding to violence against people with disabilities, as well as trauma-informed responses to violence against women.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**Disabilities Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actuals</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grants^	\$5.0	\$4.4	\$5.0	\$14.4	\$14.4
Total Funding Awarded	\$4.8	\$4.4	\$5.0	\$14.4	\$14.4
Number of Applications	36	37	41	68	68
Number of Awards	12	11	12	20	20
Percentage of Applications Funded	33%	30%	29%	29%	29%

^Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.

**OFFICE ON VIOLENCE AGAINST WOMEN:**

(5) Program Name: Grants to Reduce Domestic Violence, Dating Violence, Sexual Assault, and Stalking On Campus Program (Campus Program)

<b>Funding</b>	
FY 2022 Request:	\$40.0M
FY 2023 Request:	\$40.0M

**Program Description**

**Purpose:** The Campus Program, first authorized in the Higher Education Amendments of 1998 and reauthorized by VAWA

2000, 2005 and 2013 is designed to encourage institutions of higher education to adopt comprehensive, coordinated responses to domestic violence, dating violence, sexual assault, and stalking. The Campus Program strengthens on-campus victim services and advocacy, security, and investigative strategies to prevent and prosecute violent crimes against women on campuses. The 2013 reauthorization increased focus on underserved populations and mandated that all grantees comply with specified minimum requirements: institutions of higher education receiving Campus Program grants must provide prevention education on violence against women for all incoming students, train campus law enforcement or security staff on appropriate responses to violence against women, train members of campus judicial or disciplinary boards on the unique dynamics of violence against women, and create a coordinated community response to violence against women to enhance victim safety and assistance, and to hold offenders accountable.

**Authorizing Legislation:** Authorized in Higher Education Amendment of 1998, and VAWA 2005; codified at 34 U.S.C. § 20125

**First Year of Appropriation:** Fiscal Year 1999

**Who Can Apply for Funding and How Funds Are Distributed:**

Applicants are limited to institutions of higher education as defined under the Higher Education Amendments of 1998. Discretionary program; competitive application process.

**What the Program Is Trying to Achieve:**

To strengthen the response of institutions of higher education to the crimes of sexual assault, domestic violence, dating violence and stalking on campuses and enhance collaboration among campuses, local law enforcement, and victim advocacy organizations.

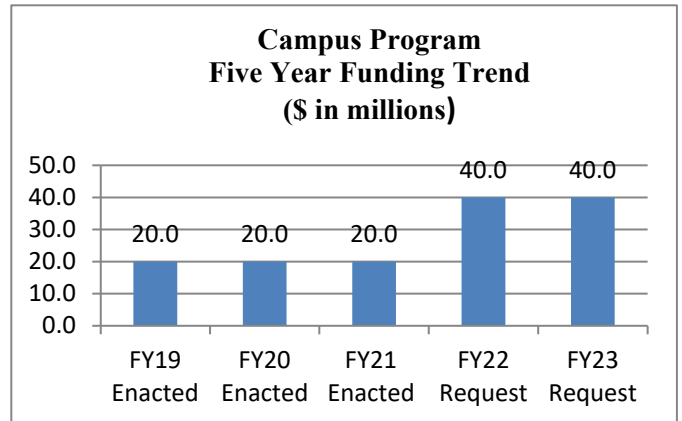
**What the Program Has Accomplished:**

Campus Program grantees reported serving 617 victims during a recent six-month period. The most frequently provided services were victim advocacy and crisis intervention. Grantees reported providing 396 trainings during the same period, mostly for educators, student affairs staff, and peer educators.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>



**Campus Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actuals</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grants^	\$15.4	\$16.7	\$16.7	\$34.8	\$34.8
Total Funding Awarded	\$15.2	\$16.7	\$16.7	\$34.8	\$34.8
Number of Applications	117	103	103	157	157
Number of Awards	50	52	52	79	79
Percentage of Apps Funded	43%	50%	50%	50%	50%

^Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.

**OFFICE ON VIOLENCE AGAINST WOMEN:**

(6) Program Name: Grants to Support Families in the Justice System (Justice for Families Program)

<b>Funding</b>	
FY 2022 Request:	\$28.0M
FY 2023 Request:	\$28.0M

**Program Description**

**Purpose:** The Justice for Families Program, authorized by VAWA 2013, replaced the Supervised Visitation and Court Training and Improvements Programs with a grant program to

improve civil and criminal justice system responses to families with histories of domestic violence, sexual assault, dating violence, stalking, and cases involving allegations of child sexual abuse. The program also provides an opportunity for communities to support supervised visitation and safe exchange of children in situations involving domestic violence, dating violence, child abuse, sexual assault, or stalking. The Justice for Families Program also supports the promotion of legislation and policies that improve court responses to these cases; training court personnel, child protective services workers and others; providing resources in juvenile court matters; providing civil legal assistance to victims and non-offending parents (where the other parent is represented); and collecting data and providing training and technical assistance to address civil justice needs of victims.

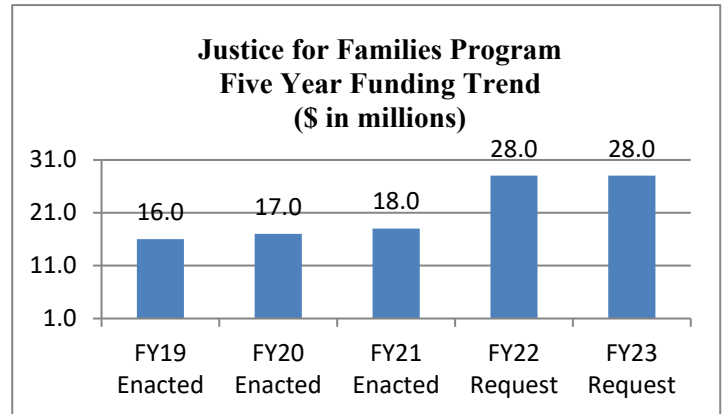
**Authorizing Legislation:** Authorized in VAWA 2013; codified at 34 U.S.C. § 12464

**First Year of Appropriation:** First consolidated in Appropriations Act of FY 2013; appropriated under VAWA 2013 authorization of appropriation in FY 2014

**Who Can Apply for Funding and How Funds Are Distributed:** Applicants are limited to states, units of local government, courts (including juvenile courts), Indian tribal governments, nonprofit organizations, legal services providers, and victim service providers.

**What the Program Is Trying to Achieve:** To improve the response of the civil and criminal justice system to families with a history of domestic violence, dating violence, sexual assault, and stalking, or in cases involving allegations of child sexual abuse.

**What the Program Has Accomplished:** Over six months, Justice for Families (JFF) grantees reported serving 6,500 victims, providing advocacy, legal assistance, court accompaniment, and childcare. JFF grantees provided supervised visitation and safe exchange services to 1,660+ families during the same six-month period. JFF-funded grantees convened more than 130 training events mostly for supervised visitation staff, judges, attorneys, and victim advocates, granted 3,880+ temporary and final protection orders, disposed of 2,170+ criminal cases, and monitored 1,000+ offenders.



**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**Justice for Families Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actuals</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grants <sup>^</sup>	\$11.8	\$13.1	\$13.8	\$21.6	\$21.6
Total Funding Awarded	\$10.8	\$13.1	\$13.8	\$21.6	\$21.6
Number of Applications	98	96	101	137	137
Number of Awards	22	24	25	34	34
Percentage of Applications Funded	22%	25%	25%	25%	25%

<sup>^</sup>Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.

**OFFICE ON VIOLENCE AGAINST WOMEN:**

(7) Program Name: Enhanced Training and Services to End Violence Against and Abuse of Women in Later Life Program (Abuse in Later Life Program)

<u>Funding</u>	
FY 2022 Request:	\$10.0M
FY 2023 Request:	\$10.0M

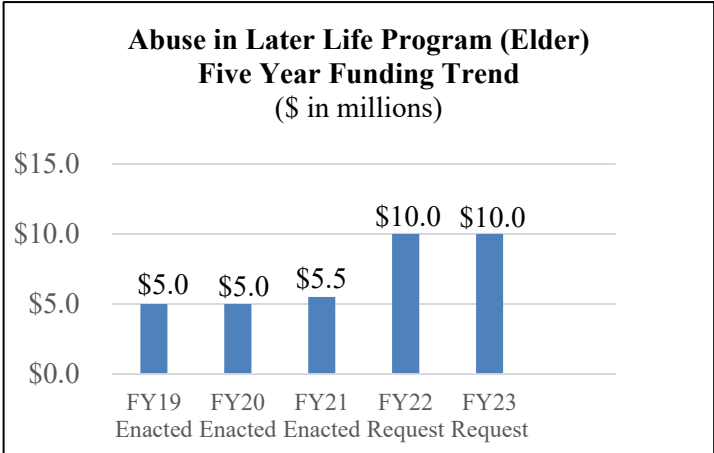
**Program Description**

**Purpose:** The Enhanced Training and Services to End Violence Against and Abuse of Women in Later Life Program (Abuse in Later Life Program) was created by Congress in VAWA 2000 and expanded by VAWA 2005 and VAWA 2013. Under this grant program, OVW funds projects that create multidisciplinary partnerships with law enforcement agencies, prosecutors’ offices, victim services providers, and organizations that assist older individuals and that provide a comprehensive approach to addressing elder abuse. The 2013 reauthorization also included a requirement that all grantees provide multidisciplinary training programs, serve victims, establish community coordinated responses to elder abuse, and conduct cross training. Those trained under the Abuse in Later Life Program are taught to look for signs of all types of abuse of older victims, including but not limited to physical abuse, neglect, financial exploitation, and sexual assault.

**Authorizing Legislation:** Authorized in VAWA 2000; codified at 34 U.S.C. § 12421

**First Year of Appropriation:** Fiscal Year 2002

**Who Can Apply for Funding and How Funds Are Distributed:** Eligible applicants include: states; units of local government; tribal governments or tribal organizations; population specific organizations with demonstrated experience in assisting individuals over 50 years of age; victim service providers with demonstrated experience in addressing domestic violence, dating violence, sexual assault, and stalking; and state, tribal, territorial domestic violence or sexual assault coalitions. Discretionary Program; competitive application process.



**What the Program Is Trying to Achieve:** To addresses elder abuse, neglect, and exploitation, including domestic violence, dating violence, sexual assault, or stalking, against victims who are 50 years of age or older through training and services.

**What the Program Has Accomplished:** Abuse in Later Life grantees served 954 victims during a recent six-month period. The most frequently provided services were advocacy, crisis intervention, counseling and/or support groups. Grantees answered 747 hotline calls in during the same six-month period and provided trainings to 977 professionals.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**Abuse in Later Life Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actual</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grants^	\$3.0	\$3.8	\$4.0	\$8.2	\$8.2
Total Funding Awarded	\$2.9	\$3.0	\$4.0	\$8.2	\$8.2
Number of Applications	35	13	14	21	21
Number of Awards	8	8	8	12	12
Percentage of Applications Funded	23%	62%	57%	57%	57%

^Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.



**OFFICE ON VIOLENCE AGAINST WOMEN:**

(8) Program Name: Transitional Housing Assistance Grants for Victims of Sexual Assault, Domestic Violence, Dating Violence, Stalking, or Sexual Assault Program (Transitional Housing Program)

<b>Funding</b>	
FY 2022 Request:	\$80.0M
FY 2023 Request:	\$100.0M

**Program Description**

**Purpose:** The Transitional Housing Program, first authorized by the PROTECT Act of 2003 and reauthorized by VAWA 2005 and

VAWA 2013, focuses on a holistic, victim-centered approach to transitional housing services that move individuals into permanent housing. Grants support programs that provide assistance to victims of domestic violence, dating violence, sexual assault, and stalking who are in need of transitional housing, short-term housing assistance, and related support services including those designed to help victims secure employment. In addition to rental assistance or residence in a transitional housing facility, grantees may offer individualized services such as counseling, support groups, safety planning, advocacy, licensed childcare, employment services, transportation vouchers, and referrals to other agencies.

**Authorizing Legislation:** First authorized in PROTECT Act of 2003 and subsequently authorized in VAWA; codified at 34 U.S.C. § 12351

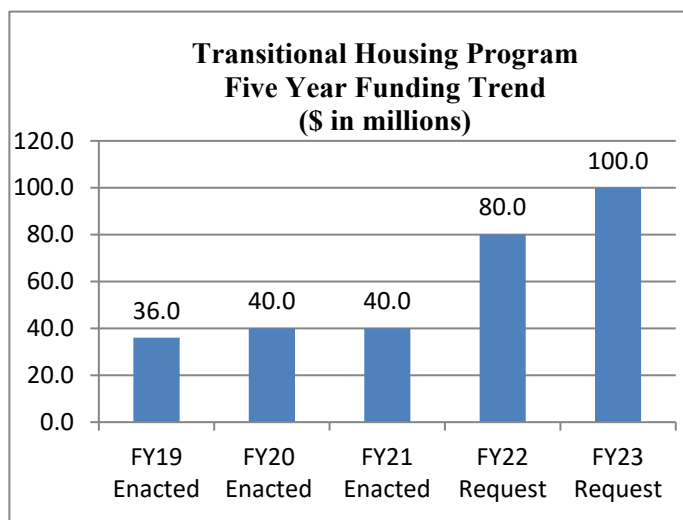
**First Year of Appropriation:** Fiscal Year 2004

**Who Can Apply for Funding and How Funds**

**Are Distributed:** Applicants are limited to states, units of local government, Indian tribes, and non-profit and non-governmental organizations, including community-based organizations, that have a documented history of effective work concerning sexual assault, domestic violence, dating violence, and stalking. Discretionary program; competitive application process.

**What the Program Is Trying to Achieve:**

To support holistic, victim-centered provision of transitional housing services that move survivors into permanent housing. Awards support programs that provide assistance to victims of sexual assault, domestic violence, dating violence, and/or stalking who are in need of transitional housing, short-term housing assistance, and related support services.



**What the Program Has Accomplished:**

Transitional Housing grantees reported serving 2,740 victims and 3,722 children and 114 other dependents during a recent six-month period. In addition to housing, other common services that victims received included crisis intervention, case management, housing advocacy, counseling and support groups, financial counseling, transportation, and employment counseling. More than 90,400+ transitional housing bed nights were provided to victims and 111,100 to children/dependents during the six-month period. Upon exiting the program, over 78 percent of victims entered into permanent housing and 79 percent reported feeling at a lower risk of violence than when they entered the program.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** OVW’s FY 2023 request is \$20.0 million above the FY 2022 President’s Budget.

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**Transitional Housing Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actuals</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grant^	\$30.4	\$41.1	\$35.3	\$70.6	\$88.3
Total Funding Awarded	\$30.4	\$41.1	\$35.3	\$70.6	\$88.3
Number of Applications	196	195	167	334	418
Number of Awards	75	81	70	140	175
Percentage of Applications Funded	38%	42%	42%	42%	42%

^Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.

## OFFICE ON VIOLENCE AGAINST WOMEN:

(9) Program Name: Consolidated Youth Program

### **Funding**

FY 2022 Request:	\$18.0M
FY 2023 Request:	\$18.0M

### **Program Description**

**Purpose:** The 2013 reauthorization of VAWA authorized two, new youth-focused grant programs for which Congress has not appropriated funds. Rather, federal appropriations since FY

2012 have included funds for a Consolidated Youth Program that serves victims ages 0 to 24 and promotes boys' and men's roles in combating violence against women and girls. Rather than administer these funds through a single request for proposals, in FYs 2020, 2021, and 2022, OVW issued two separate solicitations: one focused on serving youth victims and one focused on engaging men and boys in ending violence. Programs designed to serve children and teens who have suffered violence and programs that involve men and boys in prevention efforts differ substantially in their aims and activities. Therefore, dividing the consolidated appropriation administratively and programmatically allowed OVW to better shape its grant making, training, and technical assistance around different objectives. In the FY 2023 request, OVW is seeking two separate appropriations – this one, which focuses on programming for children exposed to violence and youth victims, and another, which focuses on engaging men and boys in ending violence.

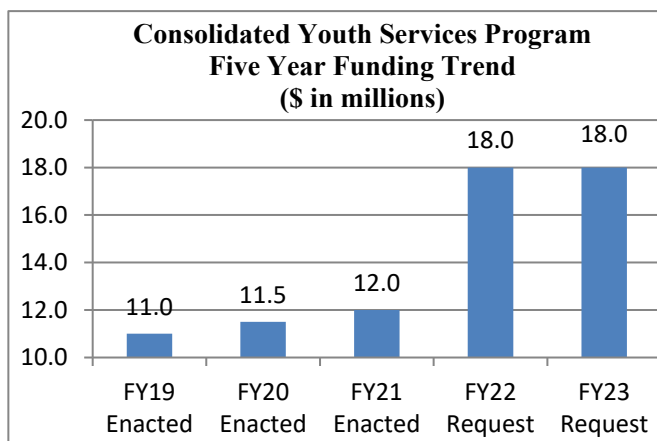
**Authorizing Legislation:** Created through Department of Justice Appropriation Acts

**First Year of Appropriation:** Fiscal Year 2012

**Who Can Apply for Funding and How Funds Are Distributed:** A nonprofit, non-governmental organization, an Indian tribe or tribal government entity with a demonstrated primary goal and/or history of providing services to children or youth, adult victims exposed to sexual assault, domestic violence, dating violence, or stalking. Discretionary program; competitive application process.

**What the Program Is Trying to Achieve:** To provide coordinated community responses that support child, youth and young adult victims through direct services, training, coordination and collaboration, effective intervention, treatment, response, and prevention strategies.

**What the Program Has Accomplished:** During a recent six-month period, Consolidated Youth grantees reported serving 1,342 child victims of violence and 439 children indirectly exposed to domestic/dating violence, sexual assault, and stalking. Advocacy, crisis intervention, and counseling were the most frequently provided services. Grantees also provided support to 267 non-offending parents.



**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**Consolidated Youth Program Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actuals</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grants <sup>^</sup>	\$8.2	\$8.8	\$8.1	\$15.3	\$15.3
Total Funding Awarded	\$8.2	\$8.8	\$8.1	\$15.3	\$15.3
Number of Applications	167	168*	155	228	228
Number of Awards	19	18	17	25	25
Percentage of Applications Funded	11%	11%	11%	11%	11%

<sup>^</sup>Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.

\* This number reflects the total number of applications received under two solicitations released in FY 2020: 111 applications were received under the solicitation titled *Grants to Prevent and Respond to Domestic Violence, Dating Violence, Sexual Assault, and Stalking Against Children and Youth*, and 57 applications were received under the solicitation titled *Grants to Engage Men and Boys as Allies in the Prevention of Violence Against Women and Girls*.

**OFFICE ON VIOLENCE AGAINST WOMEN:**

(10) Program Name: Grants to Indian Tribal Governments Program - funded by set-asides from the STOP, ICJR/Arrest, Rural, LAV, Justice for Families, Transitional Housing, Engaging Men, and Consolidated Youth Programs

<u>Funding</u>	
FY 2022 Request:	\$72.0M*
FY 2023 Request:	\$68.3M*
*Funded by set-asides from larger programs	

**Program Description**

**Purpose:** The Tribal Governments Program is designed to enhance the ability of tribes to respond to violent crimes against American Indian women including domestic violence, dating violence, sexual assault, stalking, and sex trafficking; enhance victim safety, and develop education and prevention strategies. Congress authorized the program

in Title IX of VAWA 2005 to replace OVW’s STOP Violence Against Indian Women Program. The Tribal Governments Program is funded by set asides from seven other OVW grant programs: 10% of STOP, 10% of ICJR/Arrest, 10% of Rural, seven percent of LAV, 10% of Justice for Families, 10% of Transitional Housing and 10% of Consolidated Youth. The OVW FY 2022 request also includes a set aside from the newly separate Engaging Men and Youth appropriation.

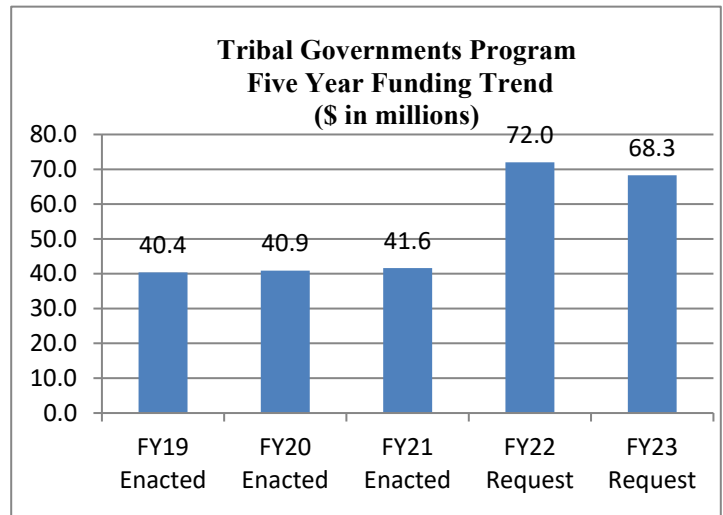
The Tribal Government Program awards funds to tribal governments and their designees to develop a comprehensive, multi-faceted response to violence against Indian women. Funds may be used for a broad spectrum of activities: developing and enhancing tribal governments’ response to violence against Indian women; strengthening tribal criminal justice systems; improving services for Indian women who are victims of violence; creating community education and prevention campaigns; addressing the needs of children who witness domestic violence; providing supervised visitation and safe exchange programs; providing transitional housing assistance; providing legal advice and representation to survivors of violence; developing and promoting legislation, policies and best practices; and addressing teen dating violence. In October 2020, Congress enacted Savanna’s Act, which added two additional purpose areas to the Tribal Governments Program: developing and implementing policies, protocols, and training for law enforcement regarding cases of missing or murdered Indians; and compiling and annually reporting data to the Attorney General related to missing or murdered Indians. Pub. L. No. 116-165, § 7.

**Authorizing Legislation:** Authorized in VAWA 2005; codified at 34 U.S.C. § 10452

**First Year of Appropriation:** Funded through set asides beginning in Fiscal Year 2007

**Who Can Apply for Funding and How Funds Are Distributed:** Only federally recognized Indian tribal governments, as determined by the Secretary of the Interior, or their designees may apply. This includes Alaska Native villages and tribal consortia consisting of two or more federally recognized Indian tribes. Discretionary program; competitive application process.

**What the Program Is Trying to Achieve:** To enhance the ability of tribes to respond to violent crimes against Indian women, enhance victim safety, and develop education and prevention strategies.



**What the Program Has Accomplished:** Tribal Governments grantees reported serving 6,900 victims and 2,700+ children of victims during a recent six-month period. The services most often provided to victims were advocacy, counseling services, and crisis intervention. 2,330 victims and their family members were provided with emergency shelter. Tribal Governments grantees answered nearly 17,000 hotline calls, law enforcement responded to more than 500 calls for service and prosecutors disposed of 164 cases during the same six-month period. Tribal Governments grantees convened 230 trainings and provided 2,075 community outreach activities.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** OVW’s FY 2023 request is \$3.7 million below the FY 2022 President’s Budget.

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**Tribal Governments Program Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actuals</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grants <sup>^</sup>	[\$36.0]	[40.8]	[\$39.2]	[\$67.0]	[\$63.5]
Total Funding Awarded	\$33.1	\$39.8	\$39.2	\$67.0	\$63.5
Number of Applications	63	58	57	97	92
Number of Awards	51	55	54	92	87
Percentage of Applications Funded	81%	95%	95%	95%	95%

<sup>^</sup>Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.

**OFFICE ON VIOLENCE AGAINST WOMEN:**

(11) Program Name: Grants to Enhance Culturally Specific Services for Victims of Sexual Assault, Domestic Violence, Dating Violence and Stalking Program (CSSP) funded by direct appropriation and set-asides from the LAV, Rural, Abuse in Later Life, Disabilities and ICJR/Arrest Programs

**Program Description**

<b><u>Funding (set aside)</u></b>	
FY 2022 Request:	\$11.8M*
FY 2023 Request:	\$12.9M*
<b><u>Funding (direct appropriations)</u></b>	
FY 2022 Request:	\$20.0M
FY 2023 Request:	\$35.0M
*Funded by set-asides from larger programs	

**Purpose:** The Culturally Specific Services Program (CSSP), authorized by VAWA 2005 and amended by VAWA 2013, funds projects that promote the maintenance and replication of existing successful domestic violence, dating violence, sexual assault, and stalking community-based programs providing culturally and linguistically specific services and other resources. The focus of the grant program is directed toward racial and ethnic minority groups including American Indians (including Alaska Natives, Eskimos, and

Aleuts), Asian Americans, Native Hawaiians and other Pacific Islanders, Blacks and Hispanics. The program also supports the development of innovative culturally and linguistically specific strategies and projects to enhance access to services and resources for victims of violence against women. The Culturally Specific Services Program is funded through a five percent statutory set aside from each of these five OVW grant programs: Legal Assistance to Victims, Rural, Abuse in Later Life, Disabilities, and ICJR/Arrest.

**Authorizing Legislation:** Authorized in VAWA 2005; codified at 34 U.S.C. § 20124

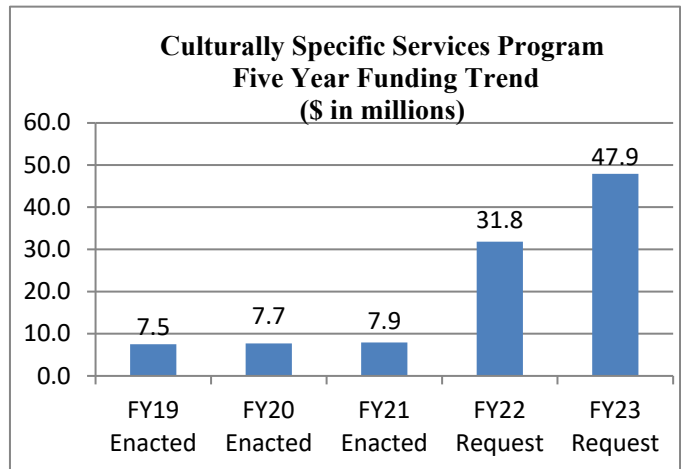
**First Year of Appropriation:** Funded through set asides beginning in Fiscal Year 2007

**Who Can Apply for Funding and How Funds**

**Are Distributed:** Non-profit organizations for which the primary purpose of the organization as a whole is to provide culturally specific services to American Indians (including Alaska Natives, Eskimos, and Aleuts), Asian Americans, Native Hawaiians and other Pacific Islanders, Blacks, or Hispanics. Discretionary Program; competitive application process.

**What the Program Is Trying to Achieve:** To

create an opportunity for culturally specific community-based organizations to address the critical needs of sexual assault, domestic violence, dating violence, and stalking victims in a manner that affirms a victim’s culture and effectively addresses language and communication barriers.



**What the Program Has Accomplished**

CSSP grantees reported serving 2,600+ victims during a recent six-month period. Crisis intervention, advocacy, and counseling and support groups were the most frequently provided services. Grantees answered more than 2,670 hotline calls during that same period. Grantees convened 185 training events, reaching nearly 2,950 people.

**FY 2023 Proposed Policy Changes to the Program: N/A**

**FY 2023 Proposed Funding Changes to the Program:** OVW’s FY 2023 request is \$16.1 million above the FY 2022 President’s Budget.

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**Culturally Specific Services Program Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actuals</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grants	\$6.2	\$6.5	\$6.8	\$27.5	\$41.4
Total Funding Awarded	\$6.2	\$6.5	\$6.8	\$27.5	\$41.4
Number of Applications	72	79	82	332	551
Number of Awards	22	22	23	93	154
Percentage of Applications Funded	31%	28%	28%	28%	28%

^Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.



**OFFICE ON VIOLENCE AGAINST WOMEN:**

(12) Program Name: Sexual Assault Services Program – Culturally Specific Services (SASP - CSS) – funded by set aside from SASP

<b>Funding</b>	
FY 2022 Request:	\$10.0M*
FY 2023 Request:	\$10.0M*
*Funded by set-asides from larger program	

**Program Description**

**Purpose:** Ten percent of the Sexual Assault Services Program (SASP) is statutorily allocated to fund the SASP – Culturally Specific Services (SASP - CSS) Program. This program addresses the unique challenges that survivors of sexual assault from culturally specific communities face when seeking assistance, such

as linguistic and cultural barriers. The focus of the grant program is directed toward racial and ethnic minority groups including American Indians (including Alaska Natives, Eskimos, and Aleuts), Asian Americans, Native Hawaiians and other Pacific Islanders, Blacks and Hispanics. Many advocates report that survivors are more inclined to seek services from organizations that are familiar with their culture, language, and background. Culturally specific community-based organizations are more likely to understand the complex obstacles to accessing services for these individuals.

**Authorizing Legislation:** Authorized in VAWA 2005; codified at 34 U.S.C. § 12511(c)

**First Year of Appropriation:** Fiscal Year 2008

**Who Can Apply for Funding and How Funds Are Distributed:** Non-profit organizations for which the primary purpose of the organization as a whole is to provide culturally specific services to American Indians (including Alaska Natives, Eskimos, and Aleuts), Asian Americans, Native Hawaiians and other Pacific Islanders, Blacks, or Hispanics. Discretionary program; competitive application process.

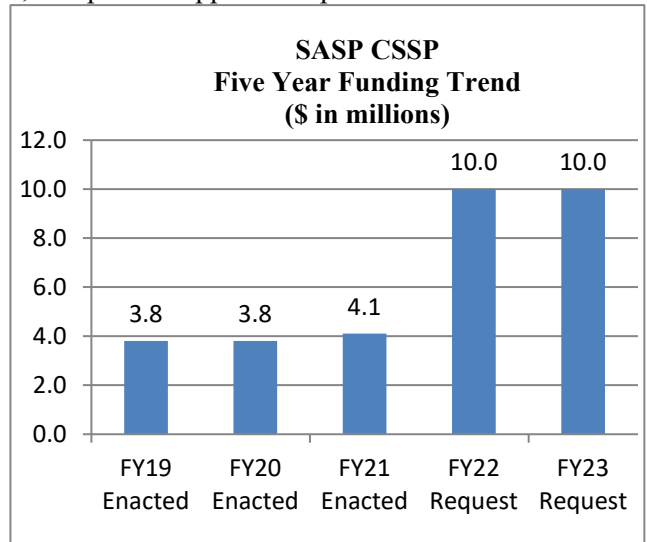
**What the Program Has Accomplished:**

During a recent six-month period, SASP - CSS grantees served 1,345 victims of sexual assault. The most frequently provided services were advocacy, counseling and support groups, and crisis intervention. SASP - CSS grantees answered 1,113 hotline calls during the same six-month period.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:**  
<http://www.justice.gov/ovw/grant-programs>



**SASP - CSS Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actuals</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grants^	[\$4.0]	[\$3.8]	[\$4.0]	[\$10.0]	[\$10.0]
Total Funding Awarded	\$3.9	\$3.8	\$4.0	\$10.0	\$10.0
Number of Applications	32	29	30	48	48
Number of Awards	14	12	13	21	21
Percentage of Applications Funded	44%	41%	43%	44%	44%

^Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.

**OFFICE ON VIOLENCE AGAINST WOMEN:**

(13) Program Name: Sexual Assault Services Program (SASP Program) – Tribal Program (TSASP) – funded by set aside from SASP

<b>Funding</b>	
FY 2022 Request:	\$10.0M*
FY 2023 Request:	\$10.0M*
*Funded by set-asides from larger program	

**Program Description**

**Purpose:** Ten percent of the Sexual Assault Services Program (SASP) is statutorily allocated to fund the SASP Tribal Program (TSASP). This Program provides funding for the operation of sexual assault programs or projects in Indian country and

Alaska Native villages to support the establishment, maintenance, and expansion of programs and projects to assist those victimized by sexual assault.

**Authorizing Legislation:** Authorized in VAWA 2005; codified at 34 U.S.C. § 12511(e)

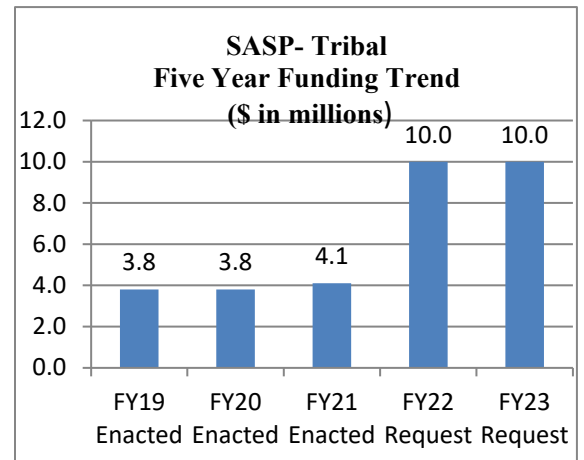
**First Year of Appropriation:** Fiscal Year 2008

**Who Can Apply for Funding and How Funds Are**

**Distributed:** Applicants are limited to federally recognized tribes, tribal organizations, and nonprofit tribal organizations. Discretionary program; competitive application process.

**What the Program Is Trying to Achieve:** To create, maintain, and expand sustainable sexual assault services projects in Indian tribal lands and/or Alaska Native villages.

**What the Program Has Accomplished:** During a recent six-month period, TSASP grantees served 671 sexual assault victims. The most frequently provided services were advocacy, counseling and support groups, crisis intervention, transportation, and material assistance.



**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**TSASP Grant Application and Award History**

(\$ in millions)	FY 2019 Actuals	FY 2020 Actuals	FY 2021 Estimates	FY 2022 Estimates	FY 2023 Estimates
Amount Available for Grants <sup>^</sup>	[\$3.8]	[\$4.8]	[\$6.1]	[\$10.0]	[\$10.0]
Total Funding Awarded	\$3.8	\$2.6	\$6.1	\$10.0	\$10.0
Number of Applications	11	10	16	22	22
Number of Awards	10	9	14	19	19
Percentage of Applications Funded	91%	90%	88%	86%	86%

<sup>^</sup>Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.

**OFFICE ON VIOLENCE AGAINST WOMEN:**

(14) Program Name: Grants for Outreach and Services to Underserved Populations – funded by direct appropriation and set asides from the STOP and ICJR/Arrest Programs

**Program Description**

<b><u>Funding</u></b>	
FY 2022 Request:	\$9.6M*
FY 2023 Request:	\$8.2M*
<b><u>Funding (direct appropriations)</u></b>	
FY 2022 Request:	\$ 6.0M
FY 2023 Request:	\$10.0M
*Funded by set-asides from larger programs	

**Purpose:** Section 108 of VAWA 2013 directed that the Attorney General set aside two percent of the ICJR/Arrest Program and two percent of the STOP Program appropriations to develop and implement outreach strategies targeted at adult and youth victims of domestic violence, dating violence, sexual assault, or stalking in underserved populations and to provide victim services for these populations.

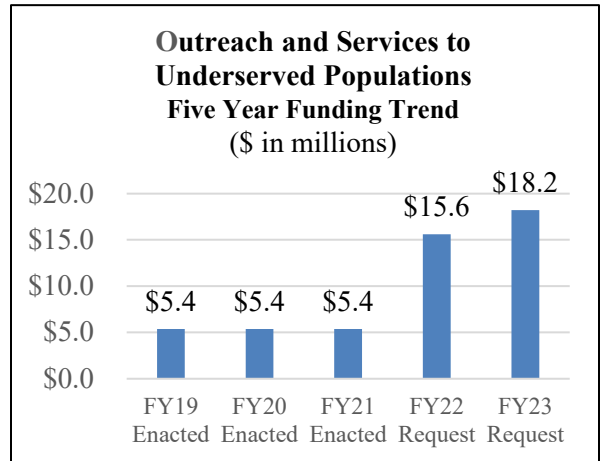
**Authorizing Legislation:** Authorized in VAWA 2005 and amended in VAWA 2013; codified at 34 U.S.C. § 20123

**First Year of Appropriation:** Funded through set asides beginning in Fiscal Year 2014

**Who Can Apply for Funding and How Funds Are Distributed:** Population specific organizations that have demonstrated experience and expertise in providing population specific services in the relevant underserved communities, or population specific organizations working in partnership with a victim service provider or domestic violence or sexual assault coalition; victim service providers offering population specific services for a specific underserved population; or victim service providers working in partnership with a national, state, tribal, or local organization that has demonstrated experience and expertise in providing population specific services in the relevant underserved population. Discretionary program; competitive application process.

**What the Program Is Trying to Achieve:** To provide enhanced services to underserved populations; build the capacity of both mainstream organizations and organizations serving underserved populations to provide culturally appropriate and inclusive services; and to increase training and outreach activities targeted at organizations providing services to underserved populations.

**What the Program Has Accomplished:** During a recent six-month period, Underserved Program grantees served 2,056 victims and trained 3,916 professionals (primarily law enforcement officers, healthcare professionals, social services staff, and victim advocates).



**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** OVW’s FY 2023 request is \$2.6 million above the FY 2022 President’s Budget.

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**Outreach to Underserved Program Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actuals</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grants <sup>^</sup>	[\$4.5]	[\$5.1]	[\$4.9]	[\$13.6]	[\$15.8]
Total Funding Awarded	\$4.4	\$4.9	\$4.9	\$13.6	\$15.8
Number of Applications	41	49	47	77	90
Number of Awards	10	11	11	18	21
Percentage of Applications Funded	24%	23%	23%	23%	23%

<sup>^</sup>Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.

**OFFICE ON VIOLENCE AGAINST WOMEN:**  
(15) Tribal Jurisdiction over Crimes of Domestic Violence

<b>Funding</b>	
FY 2022 Request:	\$5.5M
FY 2023 Request:	\$5.5M

**Program Description**

**Purpose:** In VAWA 2013, Congress recognized the authority of tribes to exercise their sovereign power to investigate, prosecute, convict, and sentence both Indians and non-Indians who assault

Indian spouses or dating partners or violate a protection order in Indian country. Tribal Jurisdiction Program funds are used to support Indian tribes in exercising special domestic violence criminal jurisdiction (SDVCJ) and provide tribes with technical assistance for making necessary changes to their criminal justice systems to exercise the jurisdiction. The program encourages collaborations among tribal leadership, courts, prosecutors, attorneys, defense counsel, law enforcement, probation, victim service providers, and other partners to ensure that victims find safety and justice and that non-Indians who commit crimes of domestic or dating violence and/or violate protection orders in Indian country are held accountable. Additionally, funds may be used to provide indigent criminal defendants with the effective assistance of licensed defense counsel.

**Authorizing Legislation:** Authorized in VAWA 2013; codified at 25 U.S.C. § 1304(f)

**First Year of Appropriation:** Fiscal Year 2016

**Who Can Apply for Funding and How Funds Are Distributed:** Governments of Indian tribes. Discretionary program; competitive application process.

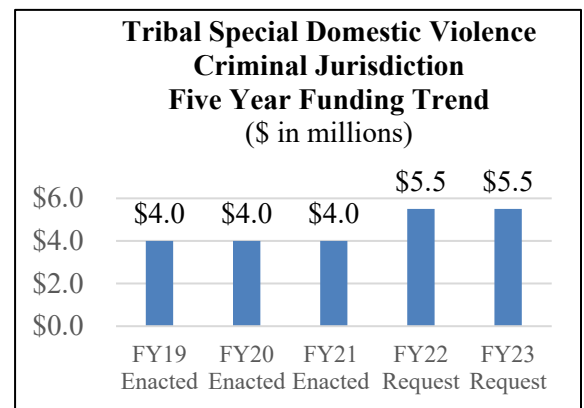
**What the Program Is Trying to Achieve:** Through this grant program, Indian tribes will receive support and technical assistance for planning, developing, and implementing changes in their criminal justice systems necessary to exercise SDVCJ, as well as funding to exercise SDVCJ. The Tribal Jurisdiction Program encourages the coordinated involvement of the entire tribal criminal justice system and victim service providers to incorporate systemic change that ensures victim safety and offender accountability.

**What the Program Has Accomplished:** Grantees have reported using Tribal Jurisdiction funds to write and revise tribal codes and related policies, prosecute domestic violence crimes committed by non-Indian offenders on tribal land, and provide legal representation to defendants.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:**  
<http://www.justice.gov/ovw/grant-programs>



**Tribal Jurisdiction Program Grant Application and Award History**

<b>(\$ in millions)</b>	<b>FY 2019 Actuals</b>	<b>FY 2020 Actuals</b>	<b>FY 2021 Estimates</b>	<b>FY 2022 Estimates</b>	<b>FY 2023 Estimates</b>
Amount Available for Grants^	\$3.4	\$3.26	\$3.8	\$4.8	\$4.8
Total Funding Awarded	\$3.4	\$3.26	\$3.8	\$4.8	\$4.8
Number of Applications	13	13	15	18	18
Number of Awards	9	10	11	13	13
Percentage of Applications Funded	69%	77%	73%	72%	72%

^Amount Available for Grants does not include funds used for management and administration, peer review, or other authorized purposes.

**OFFICE ON VIOLENCE AGAINST WOMEN:**  
 (16) Program Name: Engaging Men and Youth Program

<u>Funding</u>	
FY 2022 Request:	\$10.0M
FY 2023 Request:	\$10.0M

**Program Description**

**Purpose:** The 2013 reauthorization of VAWA authorized two, new youth-focused grant programs for which Congress has not appropriated funds. Rather, federal appropriations since FY 2012 have included funds for a Consolidated Youth Program that serves victims ages 0 to 24 and promotes boys’ and men’s roles in combating violence against women and girls. Rather than administer these funds through a single request for proposals, in FYs 2020, 2021, and 2022, OVW issued two separate solicitations: one focused on serving youth victims and one focused on engaging men and boys in ending violence. Programs designed to serve children and teens who have suffered violence and programs that involve men and boys in prevention efforts differ substantially in their aims and activities. Therefore, dividing the consolidated appropriation administratively and programmatically allowed OVW to better shape its grantmaking, training, and technical assistance around different objectives. In the FY 2023 request, OVW is seeking two separate appropriations – this one, which focuses on engaging men and boys in ending violence, and another, described above, which focuses on programming for children and youth.

**Authorizing Legislation:** Would be created through FY 2023 appropriation act

**First Year of Appropriation:** N/A

**Who Can Apply for Funding and How Funds Are Distributed:** A nonprofit, non-governmental organization, an Indian tribe or tribal government entity with a demonstrated primary goal and/or history of providing services to children or youth, adult victims exposed to sexual assault, domestic violence, dating violence, or stalking. Discretionary program; competitive application process.

**What the Program Is Trying to Achieve:** The Engaging Men and Youth Program supports projects that create educational programming and community organizing to encourage men and boys to work as allies with women and girls to prevent domestic violence, dating violence, sexual assault, and stalking.

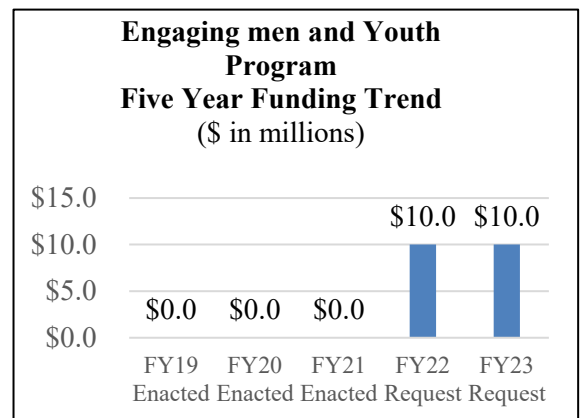
**What the Program Has Accomplished:** Grantees assist in community organizing and mobilization, encouraging men and boys to work as allies to prevent physical and/or sexual violence and build safe, supportive, and accountable communities.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:** N/A

**Grant Application and Award History:** N/A





**c. Other**

**OFFICE ON VIOLENCE AGAINST WOMEN:**  
 (1) Program Name: Research on Violence Against Indian Women

<u>Funding</u>	
FY 2022 Request:	\$1.0M
FY 2023 Request:	\$1.0M

**Program Description**

**Purpose:** VAWA 2005, as amended by VAWA 2013, called for the National Institute of Justice (NIJ) to conduct analyses and research on violence against Indian women living in Indian

country and in Alaska Native villages. In conducting its analyses and research, NIJ was asked to focus on dating violence, domestic violence, sexual assault, sex trafficking, stalking, and murder, and to evaluate the effectiveness of responses to those violations.

NIJ’s program of research on violence against Native women consists of multiple projects that address all of the elements outlined in the mandate. The primary goals of the program include:

- Documenting the prevalence and nature of violence against American Indian and Alaska Native women, including those living on sovereign tribal lands, in order to improve the nation’s understanding of the programs, services, and policies needed to address this problem.
- Evaluating the effectiveness of federal, state, tribal, and local responses to violence against American Indian and Alaska Native women to improve understanding about Native women’s experiences with and opinions of the services they receive.
- Providing recommendations to improve the effectiveness of such responses and to educate and inform policymakers and the public about the public safety and health issues that affect Native women.

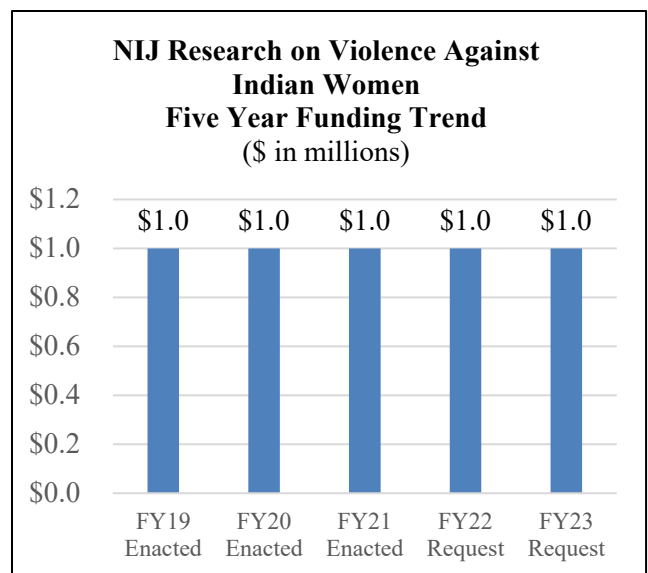
In FY 2020, NIJ supported extramural and intramural research and evaluation studies that will examine violence and victimization experiences by American Indian and Alaska Native women and expand the body of criminal justice policy-relevant research. Results from all of these studies are expected to help support the criminal justice system in reducing crime and addressing the needs of victims.

**Authorizing Legislation:** Authorized in VAWA 2005; codified at 34 U.S.C. § 10452 note

**First Year of Appropriation:** Fiscal Year 2008

**What the Program Is Trying to Achieve:** To conduct analyses and research focused on dating violence, domestic violence, sexual assault, sex trafficking, stalking, and murder as experienced by American Indian and Alaska Native women.

**What the Program Has Accomplished:** In May of 2016, NIJ released a report titled *Violence Against American Indian and Alaska Native Women and Men: 2010 Findings From the National Intimate Partner and Sexual Violence Survey*. This study provides the first set of estimates of sexual violence, physical violence by intimate partners, stalking, and psychological aggression by intimate partners over the lifetime of adult self-identified American Indian and Alaska Native women and men as well as victimization estimates over of the



past year. It also provides estimates of interracial and intraracial victimizations and briefly examines the impact of violence. For more information see, <https://www.ncjrs.gov/pdffiles1/nij/249736.pdf>.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:** <https://www.nij.gov/topics/tribal-justice/vaw-research/pages/welcome.aspx>

**Grant Application and Award History:** N/A

**OFFICE ON VIOLENCE AGAINST WOMEN:**  
 (2) Program Name: NIJ Research on Violence Against Women

<b><u>Funding</u></b>	
FY 2022 Request:	\$3.5M
FY 2023 Request:	\$3.5M

**Program Description**

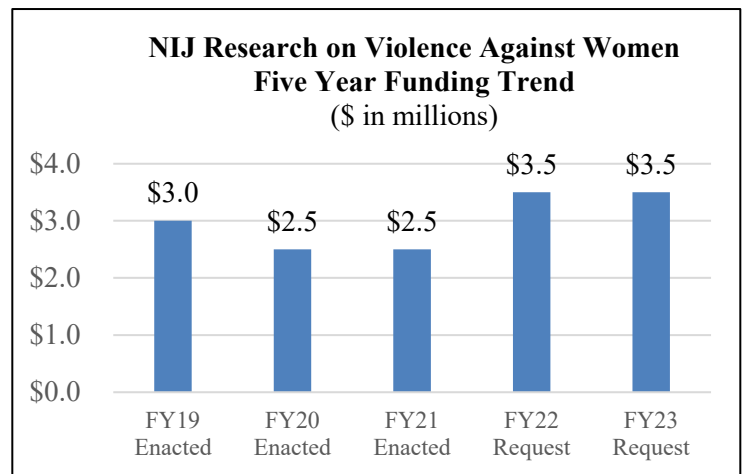
**Purpose:** The NIJ Violence Against Women Research and Evaluation Program promotes the safety of women and their family members and strives to increase the efficiency and effectiveness of

the criminal justice system’s response to domestic violence, dating violence, sexual assault, and stalking. NIJ provides grants to researchers to study the causes and correlations of violence against women. In addition, it creates partnerships with federal agencies to promote collaborative research, conducts field tests to examine new approaches to combating violence against women, and evaluates the effectiveness of those initiatives.

**Authorizing Legislation:** Created through Department of Justice Appropriation Acts

**First Year of Appropriation:** Fiscal Year 1999

**What the Program Is Trying to Achieve:** The goal of the Violence Against Women program of research is to study teen dating violence, intimate partner violence, stalking, and sexual assault through empirical research, and develop the evidence base for promising and proven interventions designed to reduce incidence of these crimes, serve victims, and hold offenders accountable.



**What the Program Has Accomplished:** See the [National Institute of Justice's Crime, Violence and Victimization Research Division's Compendium of Research on Violence Against Women: 1993-2015](#)

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit the OVW website:** <http://www.justice.gov/ovw/grant-programs>

**Grant Application and Award History:** N/A

**OFFICE ON VIOLENCE AGAINST WOMEN:**

(3) Program Name: Homicide Reduction Initiative — funded by set aside from Improving Criminal Justice Responses to Sexual Assault, Domestic Violence, Dating Violence, and Stalking Program funded by set-asides

<b>Funding</b>	
FY 2022 Request:	\$4.0M
FY 2023 Request:	\$4.0M
*Funded by set-asides from larger program	

**Program Description**

**Purpose:** The purpose of the Domestic Violence Homicide Prevention Demonstration Initiative (DVHP) is to identify effective replicable programs to prevent and reduce domestic violence homicides in communities. Through this initiative, OVW, in partnership with the National Institute of Justice (NIJ), supports

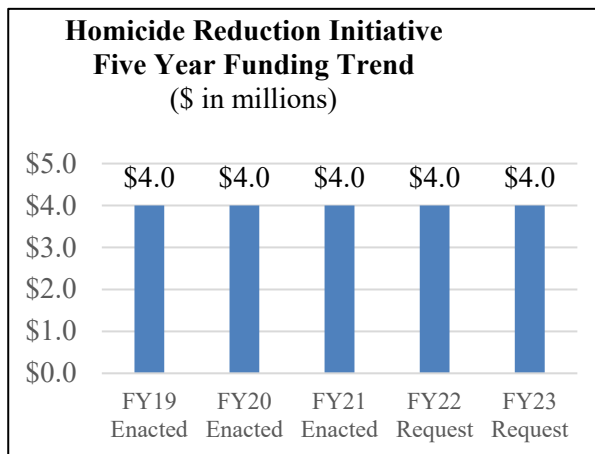
demonstration sites, provides intensive technical assistance to those sites, and conducts a rigorous evaluation to determine the efficacy of these models in different communities and the key components of successful adaptations of the models, including a focus on culturally specific communities and underserved populations.

**Authorizing Legislation:** Created through Department of Justice Appropriation Acts

**First Year of Appropriation:** First funded from the ICJR/Arrest Program, FY 2012

**Who Can Apply for Funding and How Funds Are Distributed:** Discretionary program.

**What the Program Is Trying to Achieve:** In FY 2012, OVW determined that the special initiative funds be used to undertake a demonstration initiative evaluating the efficacy of two domestic violence homicide reduction models that were in use and seemed to be showing promising results: the Lethality Assessment Program (LAP) developed by the Maryland Network Against Domestic Violence (MNADV) and the Greater Newburyport Domestic Violence High Risk Team (DVHRT) model developed by the Jeanne Geiger Crisis Center (JGCC) in Newburyport, Massachusetts.



A total of 12 sites that were not currently implementing any type of lethality assessment were selected for training on the models and assessed for evaluability. Of those sites, four were chosen to participate in a full evaluation managed by NIJ. Evaluation findings were delivered expected in 2021.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:** <http://www.justice.gov/ovw/grant-programs>

**Grant Application and Award History:** N/A

**OFFICE ON VIOLENCE AGAINST WOMEN:  
(4) Domestic Violence Firearms Lethality Reduction**

<b>Funding</b>	
FY 2022 Request:	\$8.0M
FY 2023 Request:	\$8.0M
*Funded by set-asides from larger program	

**Program Description**

**Purpose:** The purpose of the Domestic Violence Firearms Lethality Reduction initiative will be to promote and test the effective implementation and enforcement of federal, state, and tribal firearms prohibitions in domestic violence, dating violence, and stalking cases. OVW anticipates supporting demonstration sites, providing

those sites with intensive technical assistance, and potentially evaluating replicable strategies to reduce firearms-related domestic violence deaths.

**Authorizing Legislation:** FY 2023 appropriations act

**First Year of Appropriation:** Funded through set aside first requested Fiscal Year 2022 President’s Budget

**Who Can Apply for Funding and How Funds Are Distributed:** Discretionary program. **What the**

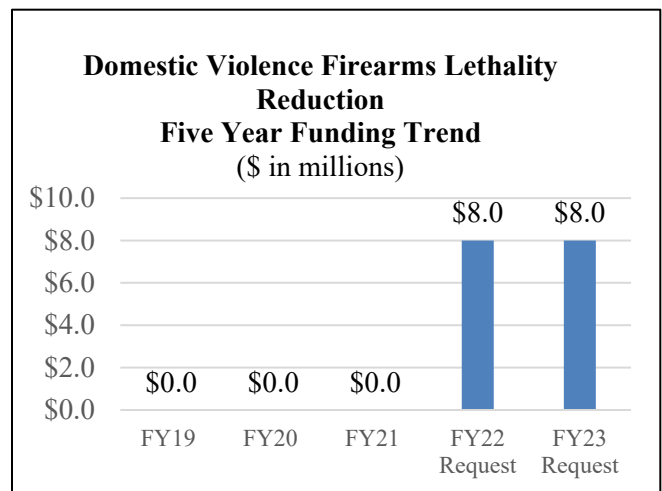
**Program Is Trying to Achieve:** Provide funding and intensive technical assistance to help communities identify and implement effective firearms enforcement procedures, including policies and protocols related to firearms relinquishment, with the goal of disarming abusers before they kill.

**FY 2023 Proposed Policy Changes to the Program:**  
N/A

**FY 2023 Proposed Funding Changes to the Program:**  
N/A

**For additional information, please visit:** N/A

**Grant Application and Award History:** N/A



**OFFICE ON VIOLENCE AGAINST WOMEN:**  
(5) National Resource Center on Workplace Violence

<b>Funding</b>	
FY 2022 Request:	\$1.0M
FY 2023 Request:	\$1.0M

**Program Description**

**Purpose:** VAWA 2005 and VAWA 2013 provide for an award to establish and operate a National Resource Center on Workplace Responses to assist victims of domestic, dating violence, sexual assault, and stalking. OVW maintains a cooperative agreement with Futures Without Violence to manage this Center, which provides information, resources, tools, and technical assistance to employers and labor organizations to better equip them to respond to victims. These efforts address the needs of employees in cases of domestic violence, dating violence, sexual assault, and stalking impacting the workplace. The Center includes a website, [www.workplacesrespond.org](http://www.workplacesrespond.org), featuring model policies, training curricula, and information on relevant state and federal laws.

**Authorizing Legislation:** Authorized in VAWA 2005; codified at 34 U.S.C § 12501

**First Year of Appropriation:** Fiscal Year 2008

**Who Can Apply for Funding and How Funds Are Distributed:** An eligible nonprofit nongovernmental entity or tribal organization may apply in order to provide for the establishment and operation of a national resource center on workplace responses to assist victims of domestic and sexual violence.

**What the Program Is Trying to Achieve:** To provide for the establishment and operation of a national resource center on workplace responses to assist victims of domestic and sexual violence.

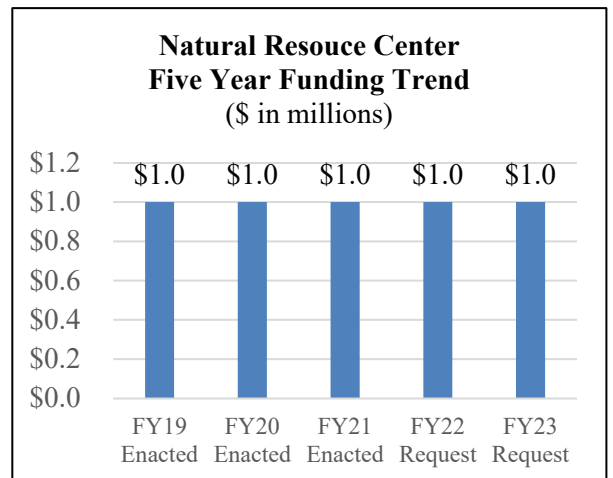
**What the Program Has Accomplished:** In 2018, the National Resource Center trained over 1,000 people, including public and private sector employers, unions, sports associations, and many others on how to prevent and respond to violence in the workplace.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:**  
N/A

**For additional information, please visit:**  
<http://www.justice.gov/ovw/grant-programs>

**Grant Application and Award History:** N/A



**OFFICE ON VIOLENCE AGAINST WOMEN:**  
(6) Program Name: Sexual Assault Clearing House (Indian Women)

<b>Funding</b>	
FY 2022 Request:	\$500K
FY 2023 Request:	\$500K

**Program Description**

**Purpose:** Through a cooperative agreement, OVW supports a national clearinghouse on the sexual assault of American Indian and Alaska Native women. The National Indian Country Clearinghouse on Sexual Assault (NICCSA) website ([www.niccsa.org](http://www.niccsa.org)) was launched in February 2014. The site is a valuable tool for professionals promoting safety, justice, and healing for American Indian and Alaska Native victims of sexual violence. The NICCSA clearinghouse is designed as a one-stop shop for information on sexual violence against American Indian and Alaska Native women and teen girls and includes a toll-free hotline to provide personalized assistance in solving complex legal, forensic, and programmatic challenges for tribal callers. The website also hosts a directory of all certified Sexual Assault Nurse Examiners (SANEs) in the country (searchable by state).

The project offers technical assistance to individual tribes in assessing the feasibility of developing and implementing a SANE/SART response in their communities. A limited number of tribes will be able to receive on-site assistance with developing and implementing a systemic response to sexual assault.

**Authorizing Legislation:** Created through Department of Justice Appropriation Acts

**First Year of Appropriation:** Fiscal Year 2012

**Who Can Apply for Funding and How Funds Are Distributed:** Nonprofit organizations with the capacity to provide nationwide tribal training and technical assistance and institutions of higher education, including tribal colleges and universities, with the capacity to provide nationwide tribal training and technical assistance are eligible to apply. Discretionary program; competitive application.

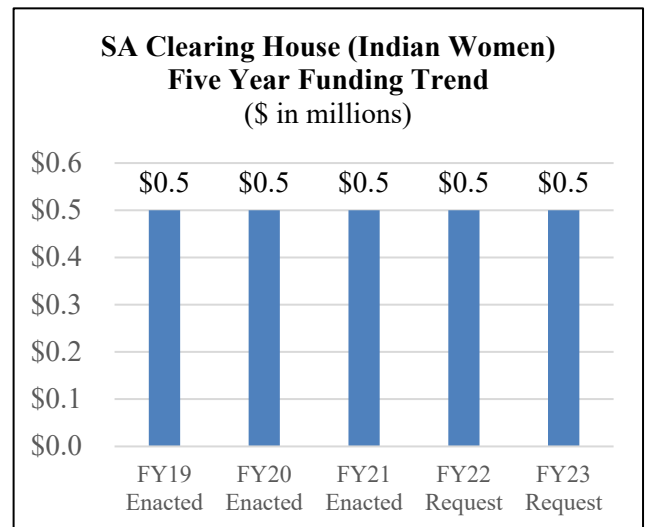
**What the Program Is Trying to Achieve:** National Tribal Clearinghouse on Sexual Assault funding will be used to establish, sustain, and/or expand training, educational programs, and technical assistance on issues relating to sexual assault of American Indian and Alaska Native women.

**FY 2023 Proposed Policy Changes to the Program:**  
N/A

**FY 2023 Proposed Funding Changes to the Program:**  
N/A

**For additional information, please visit the OVW website:** <http://www.justice.gov/ovw/grant-programs>

**Grant Application and Award History:** N/A



**OFFICE ON VIOLENCE AGAINST WOMEN:**  
(7) Rape Survivor Child Custody Act

<b>Funding</b>	
FY 2022 Request:	\$1.5M
FY 2023 Request:	\$1.5M

**Program Description**

**Purpose:** The Rape Survivor Child Custody Act directs the Attorney General to enhance STOP and SASP formula awards to

states that have in place laws that allow the mother of any child that was conceived through rape to seek court-ordered termination of the parental rights of her rapist with regard to that child, which the court shall grant upon clear and convincing evidence of rape.

**Authorizing Legislation:** Pub. L. No. 114-22, Title IV, §§ 401 et seq.; codified at 34 U.S.C. §§ 21301 et seq.

**First Year of Appropriation:** Fiscal Year 2016

**Who Can Apply for Funding and How Funds Are Distributed:** Applicants are limited to states and territories. States and territories that seek enhanced STOP and SASP formula awards must submit a legal opinion stating that the state or territory meets the requirements of the Rape Survivor Child Custody Act. States and territories may receive enhancements of up to ten percent of the three-year average of combined STOP and SASP formula grant funds, with 75 percent of that amount supplementing the SASP award and 25 percent supplementing the STOP award.

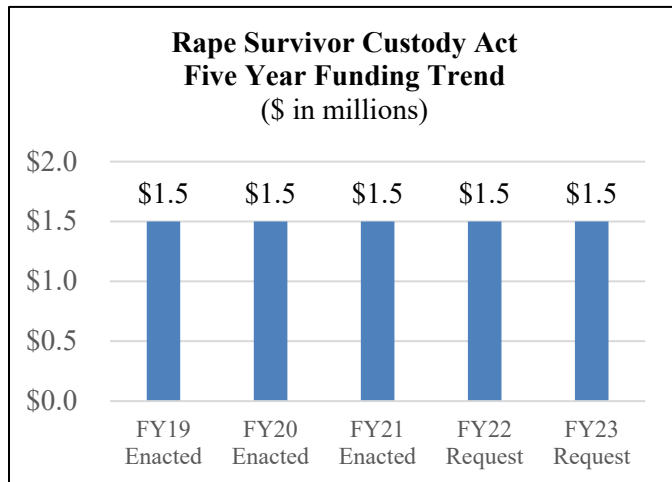
**What the Program Is Trying to Achieve:** Encourage states to enact legislation that provides for full and final termination of parental rights of rapists based on clear and convincing evidence that the child was conceived through rape.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:**  
<http://www.justice.gov/ovw/grant-programs>

**Grant Application and Award History:**  
In FY 2020, \$1.5 million was awarded to seven eligible states. Twenty-five percent of the funding was awarded with the STOP Formula Program, and seventy-five percent was awarded with the Sexual Assault Services Program (SASP) Formula Program, in accordance with the Act.





**OFFICE ON VIOLENCE AGAINST WOMEN:  
(8) National Deaf Services Line**

<u>Funding</u>	
FY 2022 Request:	\$10.0M
FY 2023 Request:	\$ 4.0M

**Program Description**

**Purpose:** The National Deaf Services Line will provide remote services (not just hotline/crisis services) to Deaf victims of domestic violence, dating violence, sexual assault and stalking that are designed to meet the unique linguistic and cultural

needs of these victims.

**Authorizing Legislation:** FY 2023 appropriations act

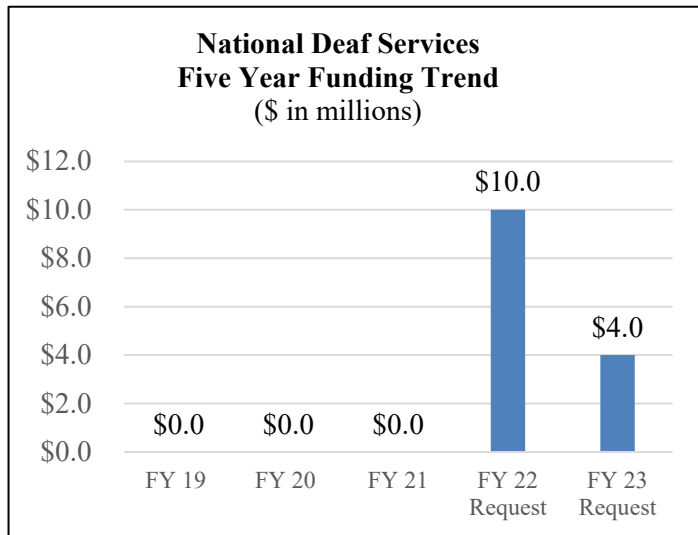
**First Year of Appropriation:** First requested in Fiscal Year 2022 President’s Budget

**What the Program Is Trying to Achieve:**

Deaf victims of domestic violence, dating violence, sexual assault, and stalking often seek services from mainstream victim service providers, which often are not well-positioned to meet the unique needs of these victims. A national Deaf services line will expand the reach of Deaf-specific victim services by providing these services virtually.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** OVW’s FY 2023 request is \$6.0 million below the FY 2022 President’s Budget level.



**For additional information, please visit:** N/A

**Grant Application and Award History:** N/A

**OFFICE ON VIOLENCE AGAINST WOMEN:  
(9) Restorative Justice**

<b>Funding</b>	
FY 2022 Request:	\$25.0M
FY 2023 Request:	\$25.0M

**Program Description**

**Purpose:** This grant program will support restorative justice responses to domestic violence, dating violence, sexual assault, and stalking, including evaluations of such funded responses. Restorative justice is a growing practice in both the criminal and social justice fields that seeks to repair and address the harm experienced by victims, as well as any harm done to their community.

**Authorizing Legislation:** FY 2023 appropriations act

**First Year of Appropriation:** Funding first requested in Fiscal Year 2022 President’s Budget

**What the Program Is Trying to Achieve:**

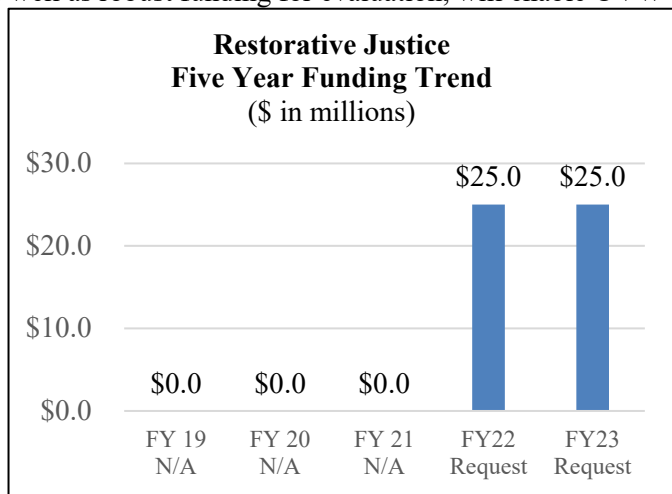
Restorative justice has been identified as a strategy for addressing underreporting of sexual assault, domestic violence, and dating violence by offering victims an option for remedying the harm while also responding to their concerns about how they will be treated by the criminal justice system. This substantial investment in restorative practices, as well as robust funding for evaluation, will enable OVW to test the efficacy of such practices and their uses in different types of communities.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:**  
N/A

**Grant Application and Award History:**  
N/A



**OFFICE ON VIOLENCE AGAINST WOMEN:  
(10) Supporting Transgender Victims**

<b>Funding</b>	
FY 2022 Request:	\$2.0M
FY 2023 Request:	\$7.0M

**Program Description**

**Purpose:** This initiative will identify and support services designed to meet the unique needs of transgender victims of domestic violence, dating violence, sexual assault, and stalking.

**Authorizing Legislation:** FY 2023 appropriations act

**First Year of Appropriation:** Funding first requested in Fiscal Year 2022 President’s Budget

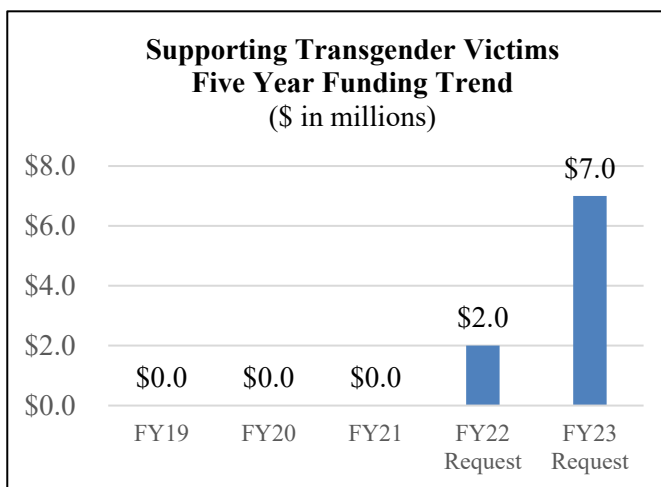
**What the Program Is Trying to Achieve:** The limited data available indicates that transgender people experience shockingly high levels of domestic and sexual violence. The initiative will explore promising practices for reaching this underserved community, as well as service provision through both mainstream service providers and organizations with experience working with transgender people.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** OVW’s FY 2023 request is \$5.0 million above the FY 2022 President’s Budget level.

**For additional information, please visit:**  
N/A

**Grant Application and Award History:** N/A



**OFFICE ON VIOLENCE AGAINST WOMEN:**  
 (11) Community-Based Organizational Capacity Building Program

<b>Funding</b>	
FY 2022 Request:	\$ 5.0M
FY 2023 Request:	\$10.0M

**Program Description**

**Purpose:** This initiative would provide training and technical assistance to build the capacity of community-based organizations

that focus on culturally specific, underserved, and other marginalized populations to apply for and successfully implement federal grant awards.

**Authorizing Legislation:** FY 2023 appropriations act

**First Year of Appropriation:** Funding first requested in Fiscal Year 2022 President’s Budget

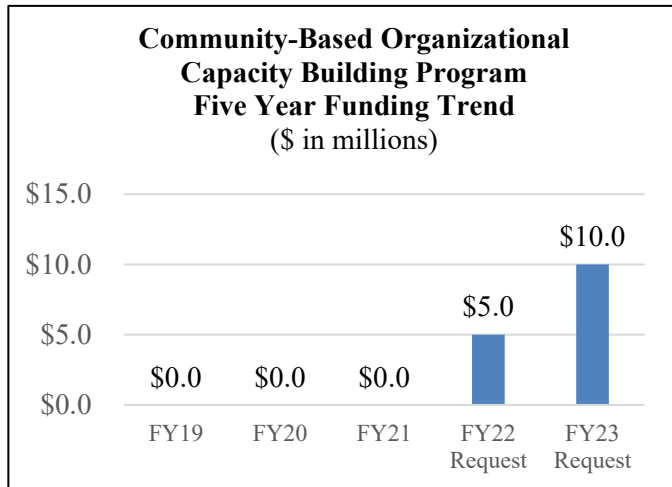
**What the Program Is Trying to Achieve:** This initiative would fill a gap in existing OVW technical assistance projects, which focus on the substance of grant-funded work but do not usually help grantees navigate the often confusing world of federal regulations and record-keeping requirements. Lack of familiarity with these complex requirements can undermine small community-based organizations when they compete for funds or try to implement a project. This initiative would enable OVW to provide hands-on support to individual organizations and thereby reduce potential audit findings and promote organizational capacity to apply for and receive other federal and state grant funds. It would also have the long-term impact of sustaining the longevity of these organizations and their continued ability to provide much needed culturally specific services.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** OVW’s FY 2023 request is \$5.0 million above the FY 2022 President’s Budget level.

**For additional information, please visit:**  
N/A

**Grant Application and Award History:** N/A



**OFFICE ON VIOLENCE AGAINST WOMEN:**  
(12) Emerging Issues in Violence Against Women

<b>Funding</b>	
FY 2022 Request:	\$5.0M
FY 2023 Request:	\$5.0M

**Program Description**

**Purpose:** This funding would address emerging issues related to violence against women by identifying and testing promising practices that may prevent violence, restore victims to safety, and hold offenders accountable.

**Authorizing Legislation:** FY 2023 appropriations act

**First Year of Appropriation:** Funding first requested in Fiscal Year 2022 President’s Budget

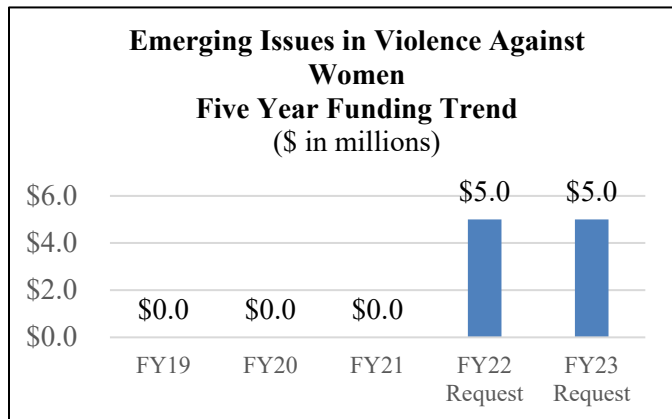
**What the Program Is Trying to Achieve:** The appropriation will enable OVW to fund demonstration initiative and other special projects that explore issues that do not fit squarely within OVW-administered grant programs but are forms of gender-based violence, such as hate crimes, female genital mutilation or “revenge porn,” and other unmet needs identified by OVW and its stakeholders.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:** N/A

**Grant Application and Award History:** N/A



**OFFICE ON VIOLENCE AGAINST WOMEN:  
(13) Tribal Special Assistant United States Attorneys**

<b>Funding</b>	
FY 2022 Request:	\$3.0M
FY 2023 Request:	\$3.0M

**Program Description**

**Purpose:** This funding would sustain and expand an OVW initiative to support tribal prosecutors to be cross-designated as

Tribal Special Assistant United States Attorneys (SAUSAs). Since launching its Violence Against Women Tribal SAUSA Pilot Project in FY 2012, OVW has funded tribes to work with a United States Attorney’s Office partner (and other tribes in their federal judicial district, as appropriate) to hire or retain a mutually agreed upon tribal prosecutor to be designated as a SAUSA. These cross-designated prosecutors maintain an active caseload involving domestic violence, dating violence, sexual assault, and stalking in tribal court, federal court, or both, while also helping to promote higher quality investigations and better inter-governmental communication. Despite the project’s success, OVW repeatedly has struggled to find available funds to continue the initiative.

**Authorizing Legislation:** FY 2023 appropriations act

**First Year of Appropriation:** Funding first requested in Fiscal Year 2022 President’s Budget

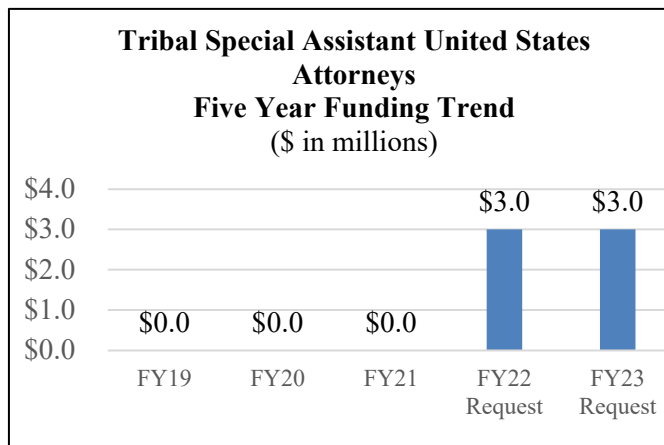
**What the Program Is Trying to Achieve:** Tribal SAUSAs facilitate communication and collaboration between tribal and federal law enforcement and prosecution, as well as prosecuting cases, thereby ensuring that offenders who commit violence against women in Indian country are prosecuted in either tribal or federal court, as appropriate.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:** N/A

**For additional information, please visit:** N/A

**Grant Application and Award History:** N/A



**OFFICE ON VIOLENCE AGAINST WOMEN:  
(14) Policing and Prosecution Initiative**

<b>Funding</b>	
FY 2022 Request:	\$ 0.0M
FY 2023 Request:	\$25.0M
*Funded by set-asides from ICJR (Arrest)	

**Program Description**

**Purpose:** This new initiative will support criminal justice responses to domestic violence, sexual assault, dating violence, and stalking. Its purpose is to ensure that victims who seek redress after reporting their victimization are met with competent and compassionate professionals who have the necessary training and supervision to investigate and prosecute these crimes.

**Authorizing Legislation:** Funded through set aside beginning in Fiscal Year 2023

**First Year of Appropriation:** Fiscal Year 2023

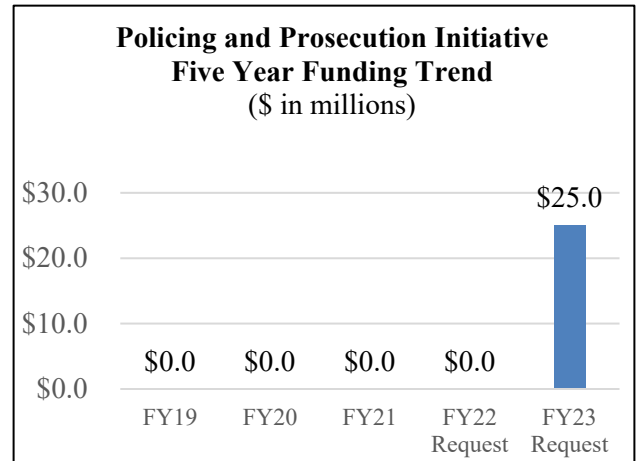
**What the Program Is Trying to Achieve:** This initiative will support law enforcement agencies and prosecutors’ offices in ensuring the justice system provides viable avenues to safety and justice for victims. These funds will support evidence-based and evidence-building practices implemented alongside broader criminal justice reform efforts. The initiative aligns with the four fundamental principles of the Department’s new effort to reduce violent crime.<sup>2</sup>

**FY 2023 Proposed Policy Changes to the Program:**  
N/A

**FY 2023 Proposed Funding Changes to the Program:**  
OVW’s FY 2023 request is \$25.0 million in a set aside from ICJR.

**For additional information, please visit:** N/A

**Grant Application and Award History:** N/A



<sup>2</sup> U.S. Department of Justice. (2021, May 26). *Attorney General Merrick B. Garland Announces New Effort to Reduce Violent Crime*. Available at: <https://www.justice.gov/opa/pr/attorney-general-merrick-b-garland-announces-new-effort-reduce-violent-crime>.

**OFFICE ON VIOLENCE AGAINST WOMEN:**  
(15) Prosecution and Investigation of Online Harassment and Abuse

<b><u>Funding</u></b>	
FY 2022 Request:	\$ 0M
FY 2023 Request:	\$3.0M
*Funded by set-asides from ICJR (Arrest)	

**Program Description**

**Purpose:**

The Improving Criminal Justice Response to Domestic Violence, Dating Violence, Sexual Assault and Stalking (ICJR) Program (also known as the Grants to Encourage Arrest and Enforcement of Protection Orders Program) was initially authorized by VAWA 1994 and was reauthorized and amended by VAWA 2000, VAWA 2005, and VAWA 2013. The ICJR Program is designed to encourage state, local, and tribal governments and courts to treat domestic violence, dating violence, sexual assault, and stalking as serious violations of criminal law requiring coordination between victim service providers, staff from population specific organizations, and representatives from the criminal justice system. The program challenges the whole community to communicate, identify problems, and share ideas that will result in new responses and the application of best practices to enhance victim safety and offender accountability.

**Authorizing Legislation:** FY 2023 Appropriations Act

**First Year of Appropriation:** Funded through set aside beginning in Fiscal Year 2023

**Who Can Apply for Funding and How Funds Are Distributed:** OVW anticipates that this funding will be available to state, local, and tribal law enforcement and prosecution agencies who work in partnership with victim service providers. Discretionary program; competitive application process.

**What the Program Is Trying to Achieve:**

To strengthen the criminal justice system response to online harassment and abuse.

**FY 2023 Proposed Policy Changes to the Program:**

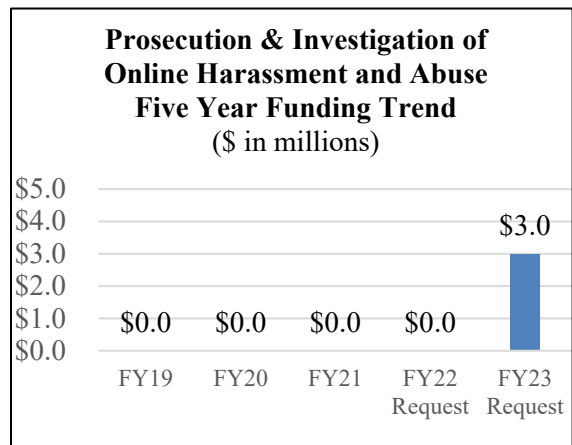
N/A

**FY 2023 Proposed Funding Changes to the Program:**

New set aside funding form ICJR.

**For additional information, please visit:** N/A

**Grant Application and Award History:** N/A





**OFFICE ON VIOLENCE AGAINST WOMEN:**  
 (16) Financial Assistance to Victims of Sexual Assault and Intimate Partner Domestic  
 Violence (Financial Assistance program)

<b>Funding</b>	
FY 2022 Request:	\$0.0M
FY 2023 Request:	\$8.0M

**Program Description**

**Purpose:** This new initiative will make grants to victim service providers to support financial assistance for survivors of domestic and sexual violence to offset costs victims incur as a result of

their victimization and assist them in pursuing safety and stability as they recover.

**Authorizing Legislation:** FY 2023 appropriations act

**First Year of Appropriation:** Fiscal Year 2023

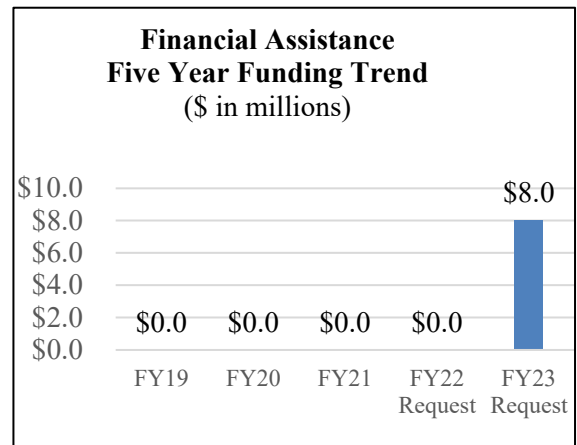
**What the Program Is Trying to Achieve:** Recognizing that financial assistance for victims of domestic and sexual violence has yielded promising results, OVW requests funding to enable victim service providers to provide this type of assistance alongside other victim services. In addition, supporting financial assistance to survivors that can address their needs recognizes that survivors are in a better position than anyone else to make decisions about their own safety and recovery. Research cited later in OVW’s budget request indicates that, for some domestic violence victims, flexible financial assistance can mean the difference between stability and job loss, homelessness, and further abuse. The ability to use funds for things like back-rent, bills, security deposits, and transportation-related expenses can contribute to long-term safety and well-being for victims and their children.

**FY 2023 Proposed Policy Changes to the Program:** N/A

**FY 2023 Proposed Funding Changes to the Program:**  
 OVW’s FY 2023 request is \$8.0 million above the FY 2022 President’s Budget level.

**For additional information, please visit:** N/A

**Grant Application and Award History:** N/A



### **c. Management and Administration Expenses – Funded by Set Aside**

Since FY 2012, OVW’s Management and Administration (M&A) expenses have not been expressly provided for in the Appropriations Act; the joint explanatory statement noted that M&A should be supported with program funding. The FY 2023 request seeks this same structure, which excludes peer review costs and certain program contract costs. FY 2023 M&A for OVW is 133 positions, 133 FTEs, and \$35,062,000.

M&A expenses include staff salaries and benefits, travel for site visits, training expenses, space, telecommunications, and other necessary expenses to support the mission of OVW.

Reimbursable services provided by other DOJ components for certain grants-related services are also included in these costs.

The Office of the Director comprises the Director (Presidentially Appointed, Senate-Confirmed (PAS) Position, (vacant), Advisor (non-career, vacant), Deputy Director of Policy (non-career, vacant), and the Principal Deputy Director (non-career). This team is responsible for Office oversight and coordination of policy development, program development, and the management and administration of OVW.

OVW staff is divided into six divisions: Grant Development and Management; Tribal Affairs; Administration; Budget and Financial Management; Legal Counsel; and Policy, Communication and Evaluation.

**The Grant Development & Management Division** has primary responsibility for the development, oversight, and day-to-day management of all grant programs and approximately 2,300 grant awards administered by OVW (based on budget level of approx. \$500 million). Functions include, but are not limited to: researching and developing newly authorized grant programs; drafting solicitations (requests for proposals); responding to programmatic inquiries; overseeing and conducting peer review and programmatic review, including a past performance assessment, of all applications; analyzing final application scores and recommending a diverse pool of projects for support; drafting and processing all necessary award documents; developing and conducting annual “new grantee” orientation programs; assisting grantees with implementing their projects; ensuring compliance with federal regulations; identifying appropriate technical assistance; monitoring grantee progress in meeting their goals and objectives; developing, implementing, and managing substantive technical assistance for grant recipients; and developing and overseeing national demonstration initiatives to test promising practices.

Incorporated within the Grant Development & Management Division is the Grants Financial Management Unit, established in 2010. This Unit provides an array of grants financial management services, including reviewing all program solicitations for financial and administrative completeness and accuracy; negotiating proposed grantee indirect cost rate agreements, reviewing and approving all application budgets; processing grant awards and grant adjustments; reviewing pre-agreement cost requests; providing technical assistance to OVW staff, applicants and recipients on financial matters; providing financial management training; providing assistance with grant award close-outs, and providing liaison services for grantee audit findings.

**The Tribal Affairs Division (TAD)** provides federal leadership, national oversight, and guidance for Tribes and tribal organizations to strengthen their capacity and improve the federal response to end violence against American Indian and Alaska Native women. This encompasses administration of tribal funds and programs; enhancing the safety of American Indian and Alaska Native women from domestic violence, intimate partner violence, sexual assault, stalking, and sex trafficking; strengthening the federal response to such violent crimes; and providing support for Tribes and tribal organizations in the development of their organizational capacity to end violence against American Indian and Alaska Native women in our Nation's tribal and urban Indian communities. OVW TAD is responsible for meeting the statute that directs the Attorney General to solicit recommendations from Indian tribes at an annual consultation concerning the above referenced topic areas.

**The Administration Division** is responsible for the administrative management services for OVW. This includes human resources recruitment and management; labor relations; contracting and procurement; records management; property, safety, space management and maintenance; and personnel and facilities security. In addition, the division coordinates the information technology support services to include cybersecurity, voice, mobility and data, that improve the Office on Violence Against Women's mission, management, and internal controls.

**The Budget and Financial Management Division** manages OVW's budget and finance functions related to the office and provides audit liaison services for Government Accountability Office reviews, DOJ's internal control reviews, and financial statement audits. The Division is responsible for formulating and executing OVW's budget, providing guidance and advice on policies related to budget and financial management, performing accounting, financial management and fiscal operations, providing liaison services for organizational and financial audits, and establishing, monitoring and assessing OVW internal controls.

**The Legal Counsel Division** is responsible for providing legal support to the Office's management and staff.

**The Policy, Communications and Evaluation Division (PCE)** provides expertise in the areas of Congressional, Public, and Intergovernmental Affairs. PCE coordinates with DOJ's Office of Legislative Affairs, Office of Public Affairs, and the Office of Intergovernmental and Public Liaison, officials and staff members of the White House, and other Federal agencies concerned with law enforcement and criminal justice. Working with the Department's Office of Public Affairs and Office of Legislative Affairs, PCE's mission is to coordinate and control OVW's communications with Congress, the news media, and the public. PCE advises OVW's leadership regarding legislative, media, and other activities.

## 2. Performance and Resources Tables

PERFORMANCE AND RESOURCES TABLE												
Decision Unit:												
RESOURCES (\$ in thousands)			Target		Actual		Target		Changes		Requested (Total)	
			FY 2021		FY 2021		FY 2022		Current Services Adjustments and FY 2023 Program Changes		FY 2023 Request	
Total Costs and FTE (Reimbursable: FTE are included, but costs are bracketed and not included in totals)			FTE	\$000	FTE	\$000	FTE	\$000	FT E	\$000	FTE	\$000
			80	513,500	64	513,500	133	1,000,000	0	0	133	1,000,000
TYPE	STRATEGIC OBJECTIVE	PERFORMANCE	FY 2021		FY 2021		FY 2022		Current Services Adjustments and FY 2023 Program Changes		FY 2023 Request	
Program Activity			FTE	\$000	FTE	\$000	FTE	\$000	FT E	\$000	FTE	\$000
			80	513,500	64	513,500	133	1,000,000	0	0	133	1,000,000
<b>KPI: Outcome</b>	2.6	Percent of victims reporting that they entered and maintained permanent housing upon exit from an OVW-funded transitional housing program 6 months after program completion (Transitional Housing Program only).	75		N/A		75		N/A		N/A	
<b>Performance Measure:</b>	2.6	Percent of victims requesting	95		N/A		95		N/A		N/A	

		services who received some or all of the requested services					
<b>Performance Measure:</b>	2.6	No. of victims served	500,000	N/A	500,000	N/A	N/A
<b>Performance Measure:</b>	2.6	No. of grants and cooperative agreements managed by OVW Program Specialists	45	N/A	45	N/A	N/A
<b>Performance Measure:</b>	2.6	No. of people trained	525,000	N/A	525,000	N/A	N/A
<b>Performance Measure:</b>	2.6	Percent of cases referred by law enforcement for prosecution that were accepted for prosecution or referred to a higher or lower court (ICJR program only)	75	N/A	75	N/A	N/A

\*Denotes inclusion in the DOJ Quarterly Status Report and DOJ Annual Performance Plan.  
 \*This table is required.

[N/A= Data Unavailable]

**2. Performance and Resource Table -- cont.**

	Performance		FY 2021	FY 2022	FY 2023
			Actual	Target	Target
	<b>Key Performance Indicator</b>	Percent of victims reporting that they entered and maintained permanent housing upon exit from an OVW-funded transitional housing program 6 months after program completion (Transitional Housing Program only).	N/A – the Just Grants system did not make complete sets of OVW grantee performance data available to OVW until late February 2022. OVW anticipates reporting FY 2021 actuals after the very newly obtained data are cleaned and aggregated.	75	75
	<b>Performance Measure</b>	No. of grants and cooperative agreements managed by OVW Program Specialists	N/A – the Just Grants system did not make complete sets of OVW grantee performance data available to OVW until late February 2022. OVW anticipates reporting FY 2021 actuals after the very newly obtained data are cleaned and aggregated	45	45
	<b>Performance Measure</b>	No. of people trained	N/A – the Just Grants system did not make complete sets of OVW grantee performance data available to OVW until late February 2022. OVW anticipates	525,000	525,000

			reporting FY 2021 actuals after the very newly obtained data are cleaned and aggregated.		
	<b>Performance Measure</b>	Percent of cases referred by law enforcement for prosecution that were accepted for prosecution or referred to a higher or lower court	N/A – the Just Grants system did not make complete sets of OVW grantee performance data available to OVW until late February 2022. OVW anticipates reporting FY 2021 actuals after the very newly obtained data are cleaned and aggregated.	75	75
	<b>Performance Measure</b>	Percent of victims requesting services who received some or all of the requested services	N/A – the Just Grants system did not make complete sets of OVW grantee performance data available to OVW until late February 2022. OVW anticipates reporting FY 2021 actuals after the very newly obtained data are cleaned and aggregated.	95	95
	<b>Performance Measure</b>	No. of victims served	N/A – the Just Grants system did not make complete sets of OVW grantee performance data available to OVW until late February 2022. OVW anticipates reporting FY 2021 actuals after the very newly obtained data are cleaned and aggregated.	500,000	500,000

[N/A= Data  
Unavailable]

*Note for OVW's performance measures: OVW is unable to report its performance actuals for FYs 2020 and 2021 at this time due to the new Just Grants system not providing the basic functionality needed to extract and aggregate those data. Very recent developments may enable OVW to obtain and report actual figures for FYs 2020 and 2021. Furthermore, OVW may refine and/or replace performance measures at some point in the future to better align with strategic objectives, but that is not feasible at this time because the Just Grants system does not yet offer a functional performance reporting tool for grantees. Finally, some measures that OVW previously reported will no longer be reported because they are not obtainable through Just Grants.*



### **3. Performance, Resources and Strategies**

#### **a. Performance Plan and Report for Outcomes**

The VAWA Measuring Effectiveness Initiative (MEI)—housed at the Muskie School of Public Service at the University of Southern Maine—manages grantee-reported data on what is accomplished with VAWA funds. Grantees use program-specific forms to report their grant-funded activities and describe progress toward their project goals. Additionally, grant forms collect uniform information on victims served, demographics of victims served, services provided, and areas of unmet need. In partnership with OVW, MEI provides training and technical assistance to grantees on reporting, aligns reporting forms with the statutorily authorized activities for each VAWA program, synthesizes data, and reports aggregate data to OVW for use in fulfilling Congressionally mandated reporting requirements and ad hoc data requests.

In addition to MEI, OVW established a Research and Evaluation Initiative in 2016 to rigorously study strategies for serving victims and holding offenders accountable. OVW coordinates with the National Institute of Justice (NIJ) to ensure that this effort complements and does not duplicate research and evaluation supported by NIJ. OVW expects that by funding studies on the effectiveness of approaches to combatting domestic/dating violence, sexual assault, and stalking, communities that benefit from VAWA funding will be better equipped to align their work with practices that are known to be effective, and they will be more capable of generating knowledge on the efficacy of new and promising ways of doing things.

#### *Sample Program Data*

Data from OVW grantees show that VAWA funding makes a difference in the way that communities across the country help victims and hold offenders accountable. According to recent progress reports:

- Discretionary grantees serve an average of nearly 125,000 victims every six months. More than one million services were provided to victims over the most recent two-year period.
- Every six months, Legal Assistance for Victims (LAV) Program grantees alone provide legal assistance to 28,500+ victims.
- In a year, VAWA-funded professionals (i.e., advocates, law enforcement personnel, and prosecutors) assist victims in securing more than 200,000 protection orders.
- VAWA grantees and subgrantees provide over two million housing bed nights to victims and their children each year. Nearly nine out of ten victims leaving a Transitional Housing Program-funded shelter report perceiving a lower risk of violence, and the majority of victims exit to permanent housing of their choice.

Funds not only help the victims who receive services, but are also used by OVW grantees and subgrantees to change the way our criminal justice system responds to domestic violence, sexual assault, dating violence, and stalking:

- VAWA grants and subgrants pay the salaries of about 260 law enforcement officers and about 340 prosecutors at any given time.
- STOP-funded prosecutors' offices reported receiving nearly 140,000 domestic and/or sexual violence case referrals in a year, 74% of which were accepted. In the discretionary Improving Criminal Justice Responses Program, OVW-funded prosecution offices reported receiving over 160,000 cases, 74% of which were accepted.
- By training more than 600,000 people each year, OVW grantees and subgrantees ensure that justice and healthcare professional, victim advocates, educators, volunteers, and others are equipped to respond competently and compassionately when a victim requests their assistance.
- VAWA discretionary grants support about 50 specialized law enforcement units, 50 specialized prosecution units, and about 40 specialized courts, ensuring that cases involving the four VAWA crimes are handled by appropriately trained, dedicated professional.
- OVW-funded courts report monitoring several thousand offenders every year.

#### **b. Strategies to Accomplish Outcomes**

OVW accomplishes its objectives by closely monitoring grantees' activities and outcomes, and providing guidance and support to ensure federal funds are spent efficiently and effectively. OVW monitors all grantees to ensure statutory and program compliance, including: reviewing semi-annual/annual progress reports; reviewing quarterly financial status reports to monitor expenditures; and conducting an annual risk assessment for each active grant. The risk assessment is completed using the Grant Assessment Tool (GAT) and is used to forecast monitoring activities. OVW developed a Grants Monitoring Manual in 2011 and conducts regular trainings for program division staff on effectively monitoring grants in their portfolio. The manual outlines the policies and procedures for conducting proper oversight of OVW grants and cooperative agreements, and it improves the quality and consistency of OVW monitoring and helps make monitoring practices more uniform across the Office.

OVW also has a comprehensive technical assistance initiative that provides training and technical assistance to grantees to foster the use of evidence-based best practices for serving victims and holding offenders accountable. Technical assistance ensures that grantees are equipped with the knowledge and skills they need to make the most effective use of their grant funds. All new grantees are required to attend an orientation to help them understand the requirements of the program under which they are funded, and to explore recommended strategies and available resources in their focus area(s).

Finally, as mentioned earlier, in 2016 OVW began funding research projects to study if and how particular VAWA-funded interventions are effective, so that funds can be targeted toward the most promising strategies for combatting crime and serving victims. Twenty-five projects are currently supported through OVW's Research and Evaluation Initiative to study efforts to

enhance the response to violence against women in the fields of victim services, policing, prosecution, and courts.

### **c. Priority Goals**

OVW's portfolio of grants made through VAWA programs is principally tied to the Department's second strategic goal, which is to keep our country safe. OVW grants that fund victim services—such as advocacy, legal assistance, and transitional housing for domestic violence victims—assist victims of violent crime in staying safe from further harm and pursuing justice for the crimes they have suffered. In addition to helping victims recover and navigate the aftermath of domestic/dating violence, sexual assault, and stalking, these services can provide the support that victims need to participate in the justice process, such as assisting law enforcement with investigations and testifying in court.

Furthermore, OVW funds used to train professionals ensure that law enforcement officers, prosecutors, judges, victim services providers, civil attorneys, and others are equipped with the knowledge and skills they need to do their jobs most effectively. Training on evidence-based strategies means that people working inside and outside the justice system to keep their communities safe can do their work with maximum impact.

Recognizing that an effective approach to investigating and prosecuting crimes of domestic and sexual violence requires dedicated resources and advanced skills sets, many law enforcement and prosecution agencies use OVW funds to support specialized units, system-based advocates, and robust partnerships with service providers outside the justice system. OVW grant funding is used in many communities to ensure a strong, seamless process from the time a victim reports a crime on through to final case disposition. A coordinated community response (CCR), which nearly every OVW grant program can be used to support, can put victims on the path to healing and hold accountable the offenders who caused them harm.

## V. Program Increases by Item

**A. Item Name:** **Transitional Housing Assistance Grants for Victims of Sexual Assault, Domestic Violence, Dating Violence, Stalking, or Sexual Assault Program (Transitional Housing Program)**

Attorney General Priority Area: Gender-Based Violence

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Program Increase: Positions   0   Agt/Atty   0   FTE   0   Dollars  \$20,000,000 

### Description of Item

OVW is requesting a \$20.0 million increase over the FY 2022 President’s Budget level to reflect the critical role of transitional housing and related services in helping a victim move to long-term safety and stability.

### Justification

Transitional housing and services these programs provide are designed to bridge the gap between emergency and permanent housing for victims of domestic violence and their children. Over 80% of survivors entering emergency shelters identified “finding housing I can afford” as a need, second only to “safety for myself” (85%).<sup>3</sup> Without assistance, it can be nearly impossible for victims to go from emergency shelter to safe, long-term housing. Abusers commonly sabotage a victim’s economic stability, making victims more vulnerable to homelessness. Many victims and survivors of domestic violence have trouble finding rental properties because they may have poor credit, rental, and employment histories as a result of their abuse.<sup>4</sup>

In addition to funding housing units, the Transitional Housing Program assists victims with security deposits, rental assistance, and utility payments. Grantees also provide supportive services, such as counseling, support groups, safety planning, and advocacy services, as well as childcare, employment services, and transportation assistance. Victims who use transitional housing receive a wider range of services over a longer period of time than do victims who never use shelter services,<sup>5</sup> and they report having a greater ability to plan for their safety, are aware of

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<sup>3</sup> Lyon, E., Lane, S. & Menard, A. (2008). *Domestic Violence Shelters: Survivors’ Experiences*. (NCJ 225025). Washington, DC: U.S. Department of Justice, National Institute of Justice.

<sup>4</sup> Reif, S. A. and Krisher, L. J. (2000). “Subsidized Housing and the Unique Needs of Domestic Violence Victim.” *Clearing House Review*. National Center on Poverty Law. Chicago, IL.

<sup>5</sup> Grossman, S. F., & Lundy, M. (2011). Characteristics of women who do and do not receive onsite shelter services from domestic violence programs. *Violence Against Women*, 17(8), 1024–1045. <http://doi.org/10.1177/1077801211414169>.

more resources in their community, have more hope for the future, and feel better able to achieve their goals.<sup>6</sup>

As a result, the Transitional Housing Program has a strong record of helping victims secure permanent housing. Nearly 9 out of 10 victims leaving a Transitional Housing Program-funded shelter report perceiving a lower risk of violence, and the majority of victims exit to permanent housing of their choice.

Demand from victims far outpaces available resources, a fact exacerbated by ever increasing rental and housing costs and the enduring impact of the COVID-19 pandemic. Before the pandemic hit, victim services providers participating in a 2019 one-day census conducted by the National Network to End Domestic Violence (NNEDV) reported that 68% of unmet requests for assistance were related to housing or emergency shelter.<sup>7</sup> New findings a year into the pandemic show that the situation has gone from bad to worse for many domestic violence victims: domestic violence has increased by an estimated 8% since the imposition of stay-at-home orders<sup>8</sup> and a recent study of Houston residents appears to track with broader national trends related to an increase in homelessness among domestic violence victims.<sup>9</sup> Despite a tremendous ongoing need for transitional housing and emergency shelter, over the past three years OVW has only been able to fund about 40% of the applications it receives for Transitional Housing Program funding.

Impact on Performance

This \$20 million increase will strengthen the investment OVW can make in FY 2023 to help survivors achieves safety and stability through transitional housing. OVW will be able to support a greater number of awards and/or larger grants of longer durations, ensuring these critical services can be maintained over time. With this increase, Transitional Housing grantees will be able to serve thousands more victims and children, and offer them a wider panoply of services.

**Funding**

Base Funding

FY 2021 Enacted				FY 2022 President’s Budget				FY 2023 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
0	0	0	\$40,000	0	0	0	\$80,000	0	0	0	\$80,000

<sup>6</sup> Lyon, E., Lane, S., & Menard, A. (2008). Meeting survivors needs: a multi-state study of domestic violence shelter experiences. Harrisburg, PA: National Resource Center on Domestic Violence.

<sup>7</sup> National Network to End Domestic Violence (2020). *14th Annual Domestic Violence Counts Report*. Washington, D.C. Retrieved from: NNEDV.org/DVCounts.

<sup>8</sup> Piquero, A. R., et al. (2021). *Domestic Violence During COVID-19: Evidence from a Systematic Review and Meta-Analysis*. Washington, D.C.: Council on Criminal Justice. Available at: [https://cdn.ymaws.com/counciloncj.org/resource/resmgr/covid\\_commission/Domestic\\_Violence\\_During\\_COV.pdf](https://cdn.ymaws.com/counciloncj.org/resource/resmgr/covid_commission/Domestic_Violence_During_COV.pdf).

<sup>9</sup> Wood, L., Baumler, E., Guillot-Wright, S., Torres. E. Hairston, D., McGiffert, M., & Temple, J. R. (2021, forthcoming). Harris County Health and Relationship Study.

Total Request for this Item

	Pos	Agt/ Atty	FTE	Personnel (\$000)	Non- Personnel (\$000)	Total (\$000)	FY 2024 Net Annualization (change from 2023) (\$000)	FY 2025 Net Annualization (change from 2024) (\$000)
Current Services	0	0	0	0	\$80,000	\$80,000	N/A	N/A
Increase	0	0	0	0	20,000	20,000		
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>\$100,000</b>	<b>\$100,000</b>		

Affected Crosscuts: Indian Country

**B. Item Name:**

**Improving Criminal Justice Responses Program (Arrest)**

Attorney General Priority Area: Gender-Based Violence

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ 3,000,000

Description of Item

OVW is requesting a \$3.0 million increase over the FY 2022 President’s Budget to support efforts to enhance prosecution and investigation of online harassment and abuse to ensure the criminal justice system holds offenders accountable and provide viable avenues to safety and justice for victims. These funds will support evidence-based and evidence-building practices implemented alongside broader criminal justice reform efforts.

Justification

The FY 2023 request includes language in paragraph (6) authorizing that \$3 million of the ICJR Program’s increased appropriation be set aside for an initiative to enhance prosecution and investigation of online abuse and harassment. This \$3 million increase is intended to fund the Online Harassment set-aside.

Impact on Performance

Providing \$3.0 million for prosecution and investigation of online harassment and abuse will identify and test promising practices for holding offenders accountable for these crimes, which

are difficult to investigate and prosecute and often require an understanding of new and complex technologies, as well as supporting survivors who are traumatized by this type of abuse. It fully aligns with the four fundamental principles of the Department’s new effort to reduce violent crime.<sup>10</sup> As part of its public-safety mission, the Department must continue to protect Americans from bad actors seeking to use emerging technology as a tool to terrorize others. Such conduct includes cyberstalking, the non-consensual distribution of intimate images, sextortion, doxing, and swatting, among other offenses.

### Funding

**Base Funding**

FY 2021 Enacted				FY 2022 President’s Budget				FY 2023 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
0	0	0	\$53,000	0	0	0	\$80,000	0	0	0	\$80,000

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2024 Net Annualization (change from 2023) (\$000)	FY 2025 Net Annualization (change from 2024) (\$000)
Current Services	0	0	0	0	\$80,000	\$80,000	N/A	N/A
Increase	0	0	0	0	3,000	3,000		
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>\$83,000</b>	<b>\$83,000</b>		

Affected Crosscuts: State and Local Law Enforcement and Improving State and Local Criminal Justice Systems

**C. Item Name:** Policing and Prosecution Initiative

Attorney General Priority Area: Gender-Based Violence

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

<sup>10</sup> U.S. Department of Justice. (2021, May 26). *Attorney General Merrick B. Garland Announces New Effort to Reduce Violent Crime*. Available at: <https://www.justice.gov/opa/pr/attorney-general-merrick-b-garland-announces-new-effort-reduce-violent-crime>.

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars [\$ 25,000,000]

### Description of Item

OVW is requesting \$25.0 million in FY 2023, as a set-aside within ICJR, for law enforcement agencies and prosecutors' offices to ensure the justice system provides viable avenues to safety and justice for victims. These funds will support evidence-based and evidence-building practices implemented alongside broader criminal justice reform efforts.

### Justification

OVW recognizes that its investments in addressing domestic and sexual violence must operate in tandem with criminal justice reform measures, and that criminal justice reform efforts benefit from a survivor-centered focus. Therefore, OVW recommends appropriating \$25 million for an initiative to identify and promulgate effective policing and prosecution responses to domestic violence, dating violence, sexual assault (including sex trafficking, as appropriate), and stalking (the VAWA crimes). Providing criminal justice agencies with this direct funding will keep VAWA programming in step with innovative justice solutions while ensuring that broader reforms consider victims of gender-based violence, their families, and their communities.

The new initiative will build on what we have learned in the years since VAWA was enacted and address areas of continuing challenge, such as sexual assault case attrition (i.e., that many cases are dropped at various points in the investigative and prosecution stages),<sup>11</sup> racial disparities in the response to the VAWA crimes,<sup>12</sup> and the detrimental effects of arrest policies for some domestic violence victims.<sup>13</sup> The initiative will be designed to ensure the criminal justice system provides victims with viable avenues to safety and justice and holds offenders accountable for their crimes. Recipients will be able to use the funds to:

- Enhance law enforcement and prosecution responses to VAWA crimes as part of a coordinated community response to these crimes;
- Fund law enforcement and prosecutor positions dedicated to handling cases stemming to VAWA crimes;
- Support the identification, implementation, and evaluation of trauma-informed investigation and prosecution strategies;
- Support policies, practices, and protocols designed to ensure that VAWA crimes are promptly and thoroughly investigated and appropriately charged and prosecuted;

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<sup>11</sup> See, for example: Spohn, C., & Tellis, K. (2012). The criminal justice system's response to sexual violence. *Violence Against Women*, 18(2), 169-192. <https://doi.org/10.1177/1077801212440020>; and Pattavina, A., Morabito, M., & Williams, L.M. (2016). Examining connections between the police and prosecution in sexual assault case processing: Does the use of exceptional clearance facilitate a downstream orientation? *Victims & Offenders*, 11(2), 315-334. <https://doi.org/10.1080/15564886.2015.1046622>

<sup>12</sup> See, for example: [Legacy of 'redlining': How 1930s Cleveland mortgage-lending maps mirror today's poverty The Daily \(case.edu\)](#).

<sup>13</sup> See, for example: Sherman, L.W., & Harris, H.M. (2015). Increased death rates of domestic violence victims from arresting vs. warning suspects in the Milwaukee Domestic Violence Experiment (MilDVE). *Journal of Experimental Criminology*, 11(1-20). <https://doi.org/10.1007/s11292-014-9203-x>.



- Foster greater accountability, transparency, and building of community trust related to the investigation and prosecution of VAWA crimes;
- Provide and support training for law enforcement officers and prosecutors on VAWA crimes specifically, as well on other topics and skills that may facilitate a more effective response to violent crimes and people suffering from trauma; and
- Promote enhanced criminal justice data collection, tracking, use, and reporting regarding VAWA crimes.

OVW also anticipates dedicating a portion of funds appropriated for this initiative to research and evaluation to identify effective practices that could be replicated in other communities.

**Impact on Performance**

Providing \$25.0 million for law enforcement and prosecutors is critical to ensuring a coordinated community response to domestic and sexual violence and maximizing the impact of OVW’s investments in such responses. It fully aligns with the four fundamental principles of the Department’s new effort to reduce violent crime.<sup>14</sup>

**Funding**

**Base Funding**

FY 2021 Enacted				FY 2022 President’s Budget				FY 2023 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
0	0	0	\$0	0	0	0	\$0	0	0	0	\$0

**Total Request for this Item**

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2024 Net Annualization (change from 2023) (\$000)	FY 2025 Net Annualization (change from 2024) (\$000)
Current Services	0	0	0	0	\$0	\$0	N/A	N/A
Increase	0	0	0	0	25,000	25,000		
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>\$25,000</b>	<b>\$25,000</b>		

**Affected Crosscuts:** State and Local Law Enforcement and Improving State and Local Criminal Justice Systems

<sup>14</sup> U.S. Department of Justice. (2021, May 26). *Attorney General Merrick B. Garland Announces New Effort to Reduce Violent Crime*. Available at: <https://www.justice.gov/opa/pr/attorney-general-merrick-b-garland-announces-new-effort-reduce-violent-crime>.

**D. Item Name:** Prosecution and Investigation of Online Harassment and Abuse

**Attorney General Priority Area:** Gender-Based Violence

**Budget Decision Unit(s):** Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars [\$ 3,000,000]

#### Description of Item

OVW is requesting \$3.0 million in FY 2023, as a set-aside from the ICJR Program to support efforts to enhance prosecution and investigation of online harassment and abuse to ensure the criminal justice system holds offenders accountable and provide viable avenues to safety and justice for victims. These funds will support evidence-based and evidence-building practices implemented alongside broader criminal justice reform efforts.

#### Justification

The FY 2023 request includes language in paragraph (6) authorizing that \$3 million of the ICJR Program’s increased appropriation be set aside for an initiative to enhance prosecution and investigation of online abuse and harassment. Nearly half of all Internet users report experiences of harassment or abuse, and women and children are disproportionately targeted by this behavior.<sup>15</sup> In April of 2021, the Bureau of Justice Statistics published the results of a targeted national survey that found that 67% of victims of stalking with technology received unwanted phone calls, voice messages, or text messages, while 50% received unwanted emails or messages via the internet.<sup>16</sup> About 35% of victims said their activities were monitored using social media.

This funding would advance the Administration’s priority of addressing the serious issue of online harassment, stalking, and abuse. The White House’s Gender Policy Council, Domestic Policy Council, and the National Security Council convened an Interagency Policy Committee (IPC) on Online Harassment, Stalking and Abuse that has focused on sexual exploitation and abuse of children online, “revenge porn,” the use of online platforms and social media sites for trafficking individuals, cyberstalking, and the use of the Internet for domestic terrorism or extremism. In the National Strategy for Gender Equity and Equality, the Administration committed to convene a U.S. government task force to further these efforts. The proposed set aside also reflects recent Congressional interest in providing resources to address cyberstalking and online harm. For example, bipartisan legislation introduced to reauthorize the Violence Against Women Act authorizes a grant program for state, tribal, and local governments to help

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<sup>15</sup> Lenhart, A., Ybarra, M., Zickuhr, K., and Price-Feeney, M. (Data & Society and the Center for Innovative Public Health Research)( 2016, November) *Online Harassment, Digital Abuse and Cyberstalking in America*. Retrieved from [https://www.datasociety.net/pubs/oh/Online\\_Harassment\\_2016.pdf](https://www.datasociety.net/pubs/oh/Online_Harassment_2016.pdf).

<sup>16</sup> Truman, J. and Morgan, R. (2021, April). *Stalking Victimization, 2016*. Retrieved from <https://bjs.ojp.gov/content/pub/pdf/sv16.pdf>.

the prevention, enforcement, and prosecution of cybercrimes committed against individuals; the funding could be used to train law enforcement, prosecutors, and judges to prevent and respond to cybercrime victims. This bill also authorizes funding for a National Resource Center on Cybercrimes Against Individuals, which would provide information, resources, training, and technical assistance to prevent, enforce, and prosecute cybercrimes against individuals.

OVW has focused on strengthening the criminal justice response to stalking – including cyberstalking – through its implementation of the Violence Against Women Act. Research underscores how critical it is that professionals who respond to and work with stalking victims understand the dynamics of stalking, particularly how stalkers use technology. Stalkers increasingly use a variety of telephone, surveillance, and computer technologies to harass, terrify, intimidate, and monitor their victims, including former and current intimate partners. New technologies bring the risk of digital abuses such as unwanted and repeated texts, breaking into personal email accounts, and pressure for private pictures. Not only is stalking challenging to recognize, it can also co-occur with other dangerous crimes as well as be an indicator of increased danger for victims. This proposed set aside would specifically support specialized training for law enforcement, judges, prosecutors, parole and probation officers, and victim service providers to recognize, aggressively investigate and prosecute cases involving online harm. It would also promote the development of effective strategies and sharing of best practices to address cyberstalking and online abuse, including the development of investigative and prosecution policies and procedures, training on the misuse of technology by perpetrators, establishment or expansion of specialized stalking units, increased coordination between specialized domestic violence units and computer crimes units, and enhanced focus on the connection between online harm and sex trafficking.

### **Impact on Performance**

Providing \$3.0 million for prosecution and investigation of online harassment and abuse will identify and test promising practices for holding offenders accountable for these crimes, which are difficult to investigate and prosecute and often require an understanding of new and complex technologies, as well as supporting survivors who are traumatized by this type of abuse. It fully aligns with the four fundamental principles of the Department's new effort to reduce violent crime.<sup>17</sup> As part of its public-safety mission, the Department must continue to protect Americans from bad actors seeking to use emerging technology as a tool to terrorize others. Such conduct includes cyberstalking, the non-consensual distribution of intimate images, sextortion, doxing, and swatting, among other offenses.

This funding also complements the efforts of the Department of Justice to address these serious crimes. Through the work of dedicated AUSAs across the country, assisted by the Criminal Division's Computer Crime and Intellectual Property Section (CCIPS) and Child Exploitation and Obscenity Section (CEOS), the Department is committed to prosecuting these crimes at the federal level as well as working with federal, state, and local law enforcement to build capacity to address criminals who increasingly misuse technology to harm victims.

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<sup>17</sup> U.S. Department of Justice. (2021, May 26). *Attorney General Merrick B. Garland Announces New Effort to Reduce Violent Crime*. Available at: <https://www.justice.gov/opa/pr/attorney-general-merrick-b-garland-announces-new-effort-reduce-violent-crime>.

## Funding

### Base Funding

FY 2021 Enacted				FY 2022 President's Budget				FY 2023 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
0	0	0	\$0	0	0	0	\$0	0	0	0	\$0

### Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2024 Net Annualization (change from 2023) (\$000)	FY 2025 Net Annualization (change from 2024) (\$000)
Current Services	0	0	0	0	\$0	\$0	N/A	N/A
Increase	0	0	0	0	[3,000]	[3,000]		
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>[\$3,000]</b>	<b>[\$3,000]</b>		

Affected Crosscuts: State and Local Law Enforcement and Improving State and Local Criminal Justice Systems

**E. Item Name:** Legal Assistance for Victims Program

Attorney General Priority Area: Gender-Based Violence

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$ 20,000,000

### Description of Item

OVW requests \$20.0 million over the FY 2022 President's Budget level to support legal assistance for victims.

### Justification

Civil legal assistance provided by attorneys funded through OVW's Legal Assistance for Victims (LAV) Program increases the quality, quantity, and efficiency of legal services for low-

income domestic violence victims.<sup>18</sup> Legal aid attorneys who are trained on domestic violence may attain the most favorable outcomes for their clients on custody matters, when compared with victims who represent themselves and victims with privately retained attorneys.<sup>19</sup> Victims who obtain civil legal services may suffer less subsequent physical violence and stalking and achieve more economic self-sufficiency.<sup>20</sup> Victims who get help from attorneys and community-based advocates may be more likely than victims without that assistance to perceive themselves as having a voice in the justice process.<sup>21</sup> Every six months, LAV grantees provide legal assistance to over 28,000 victims.

### Impact on Performance

The LAV Program is consistently one of OVW’s most competitive grant programs. Each year, OVW receives many more requests for funding than it can support. In FY 2020, only 34% of LAV applications were funded. A \$20 million increase would enable OVW to support a greater number of grants and awards of higher amounts and longer durations, ensuring that innovative strategies for legal assistance can be sustained over time.

## Funding

### Base Funding

FY 2021 Enacted				FY 2022 President’s Budget				FY 2023 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
0	0	0	\$47,000	0	0	0	\$80,000	0	0	0	\$80,000

### Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2024 Net Annualization (change from 2023) (\$000)	FY 2025 Net Annualization (change from 2024) (\$000)
Current Services	0	0	0	0	\$80,000	\$80,000	N/A	N/A
Increase	0	0	0	0	20,000	20,000		
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>\$100,000</b>	<b>\$100,000</b>		

### Affected Crosscuts: Indian Country

<sup>18</sup> Institute for Law and Justice. (2005). *National Evaluation of the Legal Assistance for Victims Program* (NCJ 208612). Washington, DC: U.S. Department of Justice, National Institute of Justice. Retrieved from <https://www.ncjrs.gov/pdffiles1/nij/grants/208612.pdf>.

<sup>19</sup> Kernic, M. (2015). *Final report of the impact of legal representation on child custody decisions among families with a history of intimate partner violence study*. (NCJ 248 886). Washington, DC: U.S. Department of Justice, National Institute of Justice

<sup>20</sup> Hartley, C. C., & Renner, L. M. (2016). *The longer term influence of civil legal services on battered women*. (NCJ 249 879). Washington, DC: U. S. Department of Justice, National Institute of Justice. Available at: <https://www.ncjrs.gov/pdffiles1/nij/grants/249879.pdf>.

<sup>21</sup> Cattaneo, L. B., Goodman, L. A., Epstein, D., Kohn, L. S., & Zanville, H. A. (2009). The victim-informed prosecution project: A quasi-experimental test of a collaborative model for cases of intimate partner violence. *Violence Against Women*, 15(10), 1227–1247. Retrieved from <http://ssrn.com/abstract=2182770>.

**F. Item Name: Supporting Transgender Victims**

Attorney General Priority Area: Gender-Based Violence

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$5,000,000

Description of Item

OVW requests \$5.0 million over the FY 2022 President’s Budget level to support transgender victims of domestic/dating violence, sexual assault, and stalking.

Justification

A recent Gallup poll estimated that 4.5% of U.S. adults identify as lesbian, gay, bisexual, or transgender (LGBT), and younger adults are far more likely to identify as LGBT than older adults.<sup>22</sup> An estimated 30-50% or more of transgender people suffer intimate partner violence at some point in their lifetime compared to 28-33% of the general population.<sup>23</sup> Only an estimated one in five LGBT victims of intimate partner violence or sexual assault seek help from a victim services provider.<sup>24</sup>

LGBT victims may be hesitant to report crimes due to fear of disclosure, discrimination, and/or retribution, coupled with a historical distrust of, and mistreatment by, the criminal justice and legal systems.<sup>25</sup> LGBT individuals, and in particular, lesbian, gay, and bisexual persons of color and transgender persons of all races, may be reluctant to seek help from the legal system for fear of biases compromising the quality and utility of the system’s response. In turn, service providers may be unprepared to offer sensitive and appropriate advocacy and shelter to LGBT victims of violence.<sup>26</sup>

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<sup>22</sup> Newport, F. (2018). *In U.S., estimate of LGBT population rises to 4.5%*. Gallup. Available at: <https://news.gallup.com/poll/234863/estimate-lgbt-population-rises.aspx>.

<sup>23</sup> As reported in: Brown, T. N. T., & Herman, J. L. (2015). *Intimate partner violence and sexual abuse among LGBT people: a review of existing research*. Los Angeles, CA: The Williams Institute. Available at: <https://williamsinstitute.law.ucla.edu/wp-content/uploads/IPV-Sexual-Abuse-Among-LGBT-Nov-2015.pdf>.

<sup>24</sup> Ciarlante, M. & K. Fountain, K. (2010.) *Why it matters: rethinking victim assistance for lesbian, gay, bisexual, transgender, and queer victims of hate violence and intimate partner violence*. Washington, DC: National Center for Victims of Crime, and New York, NY: New York City Anti-Violence Project. Available at: [https://web.archive.org/web/20170517115131/http://www.victimsofcrime.org/docs/Reports%20and%20Studies/WhyItMatters\\_LGBTQreport\\_press.pdf](https://web.archive.org/web/20170517115131/http://www.victimsofcrime.org/docs/Reports%20and%20Studies/WhyItMatters_LGBTQreport_press.pdf).

<sup>25</sup> See, for example: Goodmark, L. (2013). Transgender People, Intimate Partner Abuse, and the Legal System. *Harvard Civil Rights Civil Liberties Law Review*, 48(1), 51-104. Retrieved from [https://digitalcommons.law.umaryland.edu/fac\\_pubs/1460/](https://digitalcommons.law.umaryland.edu/fac_pubs/1460/); Guadalupe-Diaz, X. L., & Jasinski, J. (2016). “I Wasn’t a Priority, I Wasn’t a Victim”: Challenges in Help Seeking for Transgender Survivors of Intimate Partner Violence. *Violence Against Women*, 23(6), 772-792.

<https://doi.org/10.1177/1077801216650288>; and Ritchie, A. J., & Jones-Brown, D. (2017). Policing Race, Gender, and Sex: A Review of Law Enforcement Policies. *Women & Criminal Justice*, 27(1), 21-50. <https://doi.org/10.1080/08974454.2016.1259599>.

<sup>26</sup> Calton, J. M., Cattaneo, L. B., & Gebhard, K. T. (2016). Barriers to Help Seeking for Lesbian, Gay, Bisexual, Transgender, and Queer Survivors of Intimate Partner Violence. *Trauma, Violence, & Abuse*, 17(5), 585-600. <https://doi.org/10.1177/1524838015585318>.

OVW grantee Howard Brown Health Center in Illinois recently reported: “Housing and access to stable food remain the most significant needs for our [transgender clients]...About a quarter of our clients are unstably housed and many are street-based. It is difficult to facilitate healing when there is no safe, warm, or stable place to sleep.” Other OVW grantees report supporting transgender survivors who seek help for navigating the harm they carry from past trauma, as well as the barriers they face due to hostility and discrimination against transgender people and lack of knowledge about how to serve this population. OVW grantees who offer services specifically for transgender survivors have developed innovative strategies for outreach, establishing trust, and meeting the needs of transgender survivors’ in ways that are as diverse as transgender survivors themselves.

Impact on Performance

Providing OVW with an additional \$5.0 million in FY 2023 specifically to fund services for transgender survivors will broaden OVW’s ability to reach this population disproportionately affected by domestic and sexual violence.

**Funding**

Base Funding

FY 2021 Enacted				FY 2022 President’s Budget				FY 2023 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
<u>0</u>	<u>0</u>	<u>0</u>	<u>\$0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>\$2,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>\$2,000</u>

Total Request for this Item

	Pos	Agt/ Atty	FTE	Personnel (\$000)	Non- Personnel (\$000)	Total (\$000)	FY 2024 Net Annualization (change from 2023) (\$000)	FY 2025 Net Annualization (change from 2024) (\$000)
Current Services	0	0	0	0	2,000	2,000	N/A	N/A
Increase	0	0	0	0	5,000	5,000		
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>\$7,000</b>	<b>\$7,000</b>		

Affected Crosscuts: Civil Rights

**G. Item Name: Community-Based Organizational Capacity Building Program**

Attorney General Priority Area: Gender-Based Violence

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$5,000,000

Description of Item

OVW requests \$5.0 million over the FY 2022 President’s Budget level to provide training and technical assistance to community-based organizations to enhance their capacity to receive and administer federal grants to serve victims from culturally specific, underserved, and other marginalized populations.

Justification

The Community-Based Organizational Capacity Building Program would provide capacity building support for community-based organizations (culturally specific, underserved, and other programs serving marginalized populations) to receive training and technical assistance necessary to apply for and successfully implement federal grant awards. Existing OVW programs provide training and technical assistance to support service provision capacity but do not address the often confusing world of federal regulations and record-keeping requirements for organizations accustomed to receiving private donations and support from local religious institutions. This program would enable OVW to provide hands-on support to individual organizations and thereby reduce potential audit findings and promote organizational capacity to apply for and receive other federal and state grant funds. It would also have the long-term impact of sustaining the longevity of these organizations and their continued ability to provide much needed culturally specific services.

Impact on Performance

With training and technical assistance funded by this initiative, OVW’s CSSP, SASP Culturally Specific, and Underserved Populations grantees, as well as other community-based organizations, will have enhanced capacity to apply for grants, administer grant funds, avoid audit findings, and provide ongoing services to their communities. OVW has requested additional funding in FYs 2022 and FY 2023 to support culturally specific grant-making and grants targeted to underserved communities, so the \$5.0 million increase requested for capacity-building in FY 2023 will ensure critical technical assistance can support a larger pool of grantees and potential grantees.

**Funding**

Base Funding

FY 2021 Enacted				FY 2022 President’s Budget				FY 2023 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
<u>0</u>	<u>0</u>	<u>0</u>	<u>\$0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>\$5,000</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>\$5,000</u>



Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2024 Net Annualization (change from 2023) (\$000)	FY 2025 Net Annualization (change from 2024) (\$000)
Current Services	0	0	0	0	\$5,000	\$5,000	N/A	N/A
Increase	0	0	0	0	\$5,000	\$5,000		
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>\$10,000</b>	<b>\$10,000</b>		

Affected Crosscuts: Civil Rights

**H. Item Name:** Culturally Specific Services

Attorney General Priority Area: Gender-Based Violence

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$15,000,000

Description of Item

OVW is requesting an additional \$15.0 million in direct appropriation to support culturally specific services for victims.

Justification

Designing or adapting services to address victims’ cultural backgrounds may make those services more effective.<sup>27</sup> Culturally specific services, such as the Promotora Model, which involves peer leadership and information sharing among Latina immigrant victims, can have transformative effects on individuals and their communities.<sup>28</sup> Offender treatment may also be more effective when it is culturally relevant.<sup>29</sup> Advocates report that survivors are more inclined

<sup>27</sup> For a discussion, see: Huey, S. J., Jr., Tilley, J. L., Jones, E. O., & Smith, C. A. (2014). The contribution of cultural competence to evidence-based care for ethnically diverse populations. *Annual Review of Clinical Psychology*, 10(1), 305–338. <http://dx.doi.org/10.1146/annurevclinpsy-032813-153729>.

<sup>28</sup> Serrata, J. V., Hernandez-Martinez, M., & Macias, R. L. (2016). Self-empowerment of immigrant Latina survivors of domestic violence: a promotora model of community leadership. *Hispanic Health Care International*, 14, pp. 37-46.

<sup>29</sup> Parra-Cardona, J. R., Escobar-Chew, A. R., Holtrop, K., Carpenter, G., Guzmán, R., Hernández, D., Zamudio, E., & González Ramírez, D. (2013). “En el grupo tomas conciencia (In group you become aware)”: Latino immigrants’ satisfaction with a culturally informed intervention for men who batter. *Violence against Women*, 19(1), 107-132. doi:10.1177/1077801212475338.

to seek services from organizations that are familiar with their culture, language, and background. Culturally specific community-based organizations are more likely to understand the complex challenges that victims from their communities face when attempting to access services.

OVW’s Grants to Enhance Culturally Specific Services for Victims of Sexual Assault, Domestic Violence, Dating Violence, and Stalking Program (CSSP) supports the development of innovative culturally specific strategies and projects to enhance services for victims of domestic violence, dating violence, sexual assault, and stalking. CSSP grantees serve more than 3,400 victims every six months. About half of CSSP grantees specifically serve immigrants, refugees, and asylum seekers, and CSSP grantees report using over 20 different languages to provide services to victims.

Impact on Performance

In the past, CSSP has been funded exclusively through set-asides from other programs, which enables OVW to fund less than 30% of the applications it receives to support culturally specific services for victims. Therefore, OVW’s FY 2022 request included \$20 million as a direct appropriation to supplement the set-aside amount for CSSP. OVW’s FY 2023 request includes an additional \$15 million over the FY 2022 requested amount to further enhance OVW’s ability to finance services that are accessible and responsive to survivors from many different cultural backgrounds. OVW anticipates using the additional funding to support a greater number of awards and higher award amounts to bolster and extend the duration of this critical victim services programming.

**Funding**

Base Funding

FY 2021 Enacted				FY 2022 President’s Budget				FY 2023 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
0	0	0	\$0	0	0	0	\$20,000	0	0	0	\$20,000

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2024 Net Annualization (change from 2023) (\$000)	FY 2025 Net Annualization (change from 2024) (\$000)
Current Services	0	0	0	0	\$20,000	\$20,000	N/A	N/A
Increase	0	0	0	0	\$15,000	\$15,000		
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>\$35,000</b>	<b>\$35,000</b>		

Affected Crosscuts: N/A

**I. Item Name: Underserved Populations**

Attorney General Priority Area: Gender-Based Violence

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars \$4,000,000

Description of Item

Description of Item

OVW is requesting an additional \$4.0 million over the FY 2022 request. The \$10 million total direct appropriation, in addition to set aside funds, will support projects to develop and implement outreach strategies and enhanced services for adult and youth victims of domestic and sexual violence in underserved populations.

Justification

Although domestic and sexual violence affects all communities, historically marginalized and underserved populations can suffer disproportionately high rates of violence and face unique challenges and barriers to safety and justice when they are victimized. Access to resources, religious beliefs, cultural practices, race or ethnicity, gender identity or expression, sexuality, age, language, immigration status, geographic location, and economic opportunity are all factors that can affect how a victim perceives, manages, and resists violence.<sup>30</sup> Further, race and gender bias in the justice system, coupled with a lack of training and clear policies for mitigating those biases, adversely affects women victims, LGBT victims, and victims of color when they report crimes to law enforcement.<sup>31</sup>

In addition to racial and ethnic minorities, other historically underserved and vulnerable populations—such as immigrants and refugees; people with disabilities; elderly persons; children and youth; people living in rural areas; and LGBTQ people—face unique challenges and barriers to accessing criminal justice, receiving services, and obtaining social and economic supports.

In response, Congress authorized VAWA funding to assist historically underserved victims with the unique challenges they face when seeking to become and remain free from violence. OVW's Outreach and Services to Underserved Populations (Underserved) Program funds the

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<sup>30</sup> Bridges, A. J., Karlsson, M. E., Jackson, J. C., Andrews, A. R., III, & Villalobos, B. T. (2018). Barriers to and Methods of Help Seeking for Domestic Violence Victimization: A Comparison of Hispanic and Non-Hispanic White Women Residing in the United States. *Violence Against Women*. Advance online publication. <https://doi.org/10.1177/1077801218754409>; Cho, H. (2012). Racial Differences in the Prevalence of Intimate Partner Violence Against Women and Associated Factors. *Journal of Interpersonal Violence*, 27(2), 344-363; Cho, H., Shamrova, D., Han, J.B., & Levchenko, P. (2017). Patterns of Intimate Partner Violence Victimization and Survivors' Help-Seeking. *Journal of Interpersonal Violence*; Cheng, T. C., & Lo, C. C. (2015). Racial Disparities in Intimate Partner Violence and in Seeking Help With Mental Health. *Journal of Interpersonal Violence*, 30(18), 3283-3307; O'Neal, E. N., & Beckman, L. O. (2016). Intersections of Race, Ethnicity, and Gender: Reframing Knowledge Surrounding Barriers to Social Services Among Latina Intimate Partner Violence Victims. *Violence Against Women*, 23(5), 643- 665; Weng, S. S. (2016). Asset Mapping for an Asian American Community: Informal and Formal Resources for Community Building. *Psychosocial Intervention*, 25(1), 55-62.

<sup>31</sup> U.S. Department of Justice. (2016). Identifying and Preventing Gender Bias in Law Enforcement Response to Sexual Assault and Domestic Violence. Retrieved from [www.justice.gov/ovw/identifying-and-preventing-gender-bias](http://www.justice.gov/ovw/identifying-and-preventing-gender-bias)

development and implementation of outreach strategies targeted at victims from underserved populations and services designed to meet their needs. Since the program was expanded and funded by statutory set asides in VAWA 2013, OVW has primarily directed Underserved Program funding to underserved populations that cannot access funding from OVW’s culturally specific program. In particular, the program has supported community-based organizations serving LGBT victims, religious minorities, and Deaf survivors. Although VAWA 2013 also authorized a direct appropriation for this program, Congress has never appropriated these supplemental funds. Moreover, the Underserved Program is one of OVW’s most competitive programs; in FYs 2018 to 2020, OVW could fund an average of only 21% of applications received. Underserved Program grantees report serving about 900 victims every six months.

Impact on Performance

A \$10.0 million direct appropriation to the Underserved Program would supplement the statutory set asides for this program, which totaled approximately \$4.5 million in FY 2021. This funding would enable OVW to make 21 additional awards in FY 2023.

**Funding**

Base Funding

FY 2021 Enacted				FY 2022 President’s Budget				FY 2023 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
0	0	0	\$0	0	0	0	\$6,000	0	0	0	\$6,000

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2024 Net Annualization (change from 2023) (\$000)	FY 2025 Net Annualization (change from 2024) (\$000)
Current Services	0	0	0	0	\$6,000	\$6,000	N/A	N/A
Increase	0	0	0	0	\$4,000	\$4,000		
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>\$10,000</b>	<b>\$10,000</b>		

Affected Crosscuts: N/A

**J. Item Name:** Financial Assistance to Victims of Sexual Assault and Intimate Partner Domestic Violence (Financial Assistance Program)

Attorney General Priority Area: Gender-Based Violence

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Program Increase: Positions   0   Agt/Atty   0   FTE   0   Dollars  \$8,000,000 

#### Description of Item

OVW is requesting \$8.0 million to support financial assistance for survivors of domestic violence, sexual assault, dating violence, and stalking, to offset costs incurred as a result of their victimization and assist them in pursuing safety and stability as they recover.

#### Justification

Research shows that when victims attempt to escape violent relationships, they may suffer negative consequences such as limited access to financial resources, escalating violence, and residential instability.<sup>32</sup> A recent study of the impact of the COVID-19 pandemic on victims of domestic violence found that victims' housing and economic stability declined in 2020, but "stimulus and cash assistance programs were literally lifesaving" and domestic violence programs were "a vital lifeline."<sup>33</sup> More broadly, a new analysis of Census Bureau data found that the "largest declines in measures of hardship [including food shortages, financial instability, and frequent anxiety and depression] coincided with the \$600 checks that reached most people in January [of 2021] and the \$1,400 checks mostly distributed in April" as part of the COVID-19 Relief Act and the American Rescue Plan Act.<sup>34</sup>

Recognizing that financial assistance for victims of domestic and sexual violence has yielded promising results, OVW requests funding to provide this type of assistance alongside other victim services. Offering survivors direct financial support they can use to address their needs also recognizes that survivors are in a better position than anyone else to make decisions about their own safety and recovery. Recent examples of successful cash assistance programs for domestic violence victims include:

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<sup>32</sup> See, for example: Thomas, K. A., Goodman, L., & Putnins, S. (2015). "I have lost everything": Trade-offs of seeking safety from intimate partner violence. *American Journal of Orthopsychiatry*, 85(2), 170-180. <https://pubmed.ncbi.nlm.nih.gov/25580522/>.

<sup>33</sup> Wood, L., Baumler, E., Guillot-Wright, S., Torres, E., Hairston, D., McGiffert, M., & Temple, J. R. (2021). *Harris County Health and Relationship Study*. Retrieved from: [https://www.hcdvcc.org/wp-content/uploads/2021/04/ExecutiveSummary\\_HCHR\\_March21-1.pdf](https://www.hcdvcc.org/wp-content/uploads/2021/04/ExecutiveSummary_HCHR_March21-1.pdf).

<sup>34</sup> Cooney, P., & Shaefer, H. L. (2021, May). Mental Hardship and Mental Health Following the COVID-19 Relief Bill and American Rescue Plan Act. Available at: <http://sites.fordschool.umich.edu/poverty2021/files/2021/05/PovertySolutions-Hardship-After-COVID-19-Relief-Bill-PolicyBrief-r1.pdf>; as reported by: Parle, J. (2021, June 1). Stimulus checks substantially reduced hardship, study shows. *New York Times*. Available at: <https://www.nytimes.com/2021/06/02/us/politics/stimulus-checks-economic-hardship.html>.

- A program in Washington, D.C., which found that many survivors can achieve safe and stable housing relatively quickly if provided with immediate, flexible assistance. A longitudinal evaluation “found that [this] brief, relatively inexpensive intervention may increase housing stability—94% of clients were housed six months after funding was received.”<sup>35</sup>
- Flexible cash assistance is a feature of a privately funded, Washington State Coalition Against Domestic Violence-led Housing First program for domestic violence survivors. Three years after program participation, “88% of survivors supported with mobile advocacy and flexible financial assistance had obtained and retained stable housing. Ninety-six percent of participants who received services for at least 18 months retained permanent housing.”<sup>36</sup>
- A similar DV Housing First model was implemented and evaluated in California. Rental, move-in, and transportation costs accounted for the largest percentage of payments. About half of the survivors used the funds to stay in their own home and avoid undesired moves or homelessness.<sup>37</sup>

Other research indicates that, for some domestic violence victims, flexible funding assistance can mean the difference between stability and job loss, homelessness, and further abuse. The ability to use funds for things like back-rent, bills, security deposits, and transportation-related expenses can contribute to long-term safety and well-being for victims and their children.<sup>38</sup>

OVW will include appropriate controls on the transfer and use of funds, and evaluate whether it meets program goals. The recipients under this program will be subject to the same regulatory requirements and award conditions that apply to other recipients of Federal financial assistance from the OVW, including submitting quarterly reports, signing grant assurance documents, and complying with 2 C.F.R. Part 200. Additionally, OVW will require grant recipients to implement appropriate screening measures that ensure that beneficiaries of the program are victims of domestic violence, dating violence, sexual assault, or stalking, are otherwise eligible for the assistance, and that the victimization has triggered the need.

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<sup>35</sup> Sullivan, C. M., Bomsta, H. D., & HacsKaylo, M. A. (2016). Evidence that flexible funding is a promising strategy to prevent homelessness for survivors of intimate partner violence: a longitudinal pilot study. *Journal of Interpersonal Violence*, 34(14), pp. 3017-3033. doi:10.1177/088626051666431

<sup>36</sup> Mbilinyi L. (2015). *The Washington State Domestic Violence Housing First program: Cohort 2 final evaluation report*. Seattle, WA: Washington State Coalition Against Domestic Violence. [http://wscadv.org/wp-content/uploads/2015/05/DVHF\\_FinalEvaluation.pdf](http://wscadv.org/wp-content/uploads/2015/05/DVHF_FinalEvaluation.pdf); and <https://wscadv.org/resources/flexible-financial-assistance-frequently-asked-questions/>.

<sup>37</sup> Lopez-Zerón, G., Clements, K., Sullivan, C. (2019). *Examining the impact of the Domestic Violence Housing First model in California: A multipronged evaluation*. San Francisco, CA: Blue Shield of California Foundation. [https://wscadv.org/wp-content/uploads/2020/03/DVHFC-2019\\_Statewide-Evaluation\\_final.pdf](https://wscadv.org/wp-content/uploads/2020/03/DVHFC-2019_Statewide-Evaluation_final.pdf). See also: [https://www.cpedv.org/sites/main/files/dvhf\\_california\\_jan2020\\_infographic.pdf](https://www.cpedv.org/sites/main/files/dvhf_california_jan2020_infographic.pdf).

<sup>38</sup> Bomsta, H., & Sullivan, C. M. (2018). IPV survivors’ perceptions of how a flexible funding housing intervention impacted their children. *Journal of Family Violence*, 33(6), 371-380. <https://doi.org/10.1007/s10896-018-9972-5>; Klein, L. B., Chesworth, B. R., Howland-Myers, J. R., Rizo, C. F., & Macy, R. J. (2019). Housing interventions for intimate partner violence survivors: A systematic review. *Trauma, Violence, & Abuse*. Advance online publication. <https://doi.org/10.1177/1524838019836284>; and Sullivan, C. M., Bomsta, H. D., & HacsKaylo, M. A. (2019). Flexible funding as a promising strategy to prevent homelessness for survivors of intimate partner violence. *Journal of Interpersonal Violence*, 34(14), 3017-3033. <https://doi.org/10.1177/0886260516664318>.

Impact on Performance

This request is for new programming, the details of which will be formulated following OVW’s consultation with experts in the domestic violence/sexual assault victim services field and other stakeholders. Therefore, impacts cannot be specified at this time. OVW intends to fund a rigorous evaluation of its financial assistance pilot efforts and anticipates the evaluation will elucidate impacts.

**Funding**

Base Funding

FY 2021 Enacted Budget				FY 2022 President’s Budget				FY 2023 Current Services			
Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)	Pos	Agt/ Atty	FTE	\$(000)
0	0	0	\$0	0	0	0	\$0	0	0	0	\$0

Total Request for this Item

	Pos	Agt/ Atty	FTE	Personnel (\$000)	Non- Personnel (\$000)	Total (\$000)	FY 2024 Net Annualization (change from 2023) (\$000)	FY 2025 Net Annualization (change from 2024) (\$000)
Current Services	0	0	0	0	\$0	\$0	N/A	N/A
Increase	0	0	0	0	8,000	8,000		
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>\$8,000</b>	<b>\$8,000</b>		

Affected Crosscuts: N/A

## VII. Program Offsets by Item

**A. Item Name:** Grants to Combat Violence Against Women (STOP Program)

Attorney General Priority Area: Gender-Based Violence

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars - \$74,000,000

### **Description of Item**

OVW is requesting a \$74.0 million decrease from the FY 2022 President’s Budget level to advance OVW’s investments in innovative strategies for providing culturally specific services, transitional housing, and legal assistance through its discretionary grant programs. Funds OVW requests to offset from the STOP Formula will be used to strengthen approaches supported through the Legal Assistance for Victims Program, Culturally Specific Services Program, Transitional Housing Program, capacity-building technical assistance for community-based service providers, and services for transgender survivors.

### **Justification**

STOP Formula funds are largely intended to fill states’ resource gaps related to victim services, law enforcement, prosecution, court responses, and training related to domestic and sexual violence. OVW’s discretionary (i.e., competitive) programs, on the other hand, mainly channel funds toward novel strategies for addressing domestic and sexual violence in a changing world. As the nation recovers from the COVID-19 pandemic—for which OVW requested an additional \$185.0 million for STOP Formula in FY 2022 to keep core services operating amid new challenges and an anticipated increase in requests for services—OVW intends to shift some of its FY 2023 investments toward innovative approaches for providing culturally specific services, transitional housing, and legal assistance. These are all areas of victim services deficits nationwide, and areas for which demand for OVW funding perennially outpaces supply. Justifications for increased funding for these programs are provided above. By investing in promising strategies for providing culturally specific services, transitional housing, and legal assistance, OVW anticipates that its programming can better keep pace with emerging challenges in the effort to end domestic and sexual violence.

### **Impact on Performance**

OVW has requested a significant increase in funding for STOP Formula in FY 2022. Shifting \$74.0 million in FY 2023 to discretionary programs means that states will still have more funding than in current and past years to fill persistent resource gaps while also ensuring that victims can access justice and safety despite the hurdles that are likely to continue as the nation recovers from the COVID-19 pandemic.



## Funding

### Base Funding

FY 2021 Enacted				FY 2022 President's Budget				FY 2023 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
0	0	0	\$215,000	0	0	0	\$400,000	0	0	0	\$400,000

### Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2024 Net Annualization (change from 2021) (\$000)	FY 2025 Net Annualization (change from 2022) (\$000)
Current Services	0	0	0	0	\$400,000	\$400,000	N/A	N/A
Increase	0	0	0	0	-74,000	-74,000		
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>\$326,000</b>	<b>\$326,000</b>		

Affected Crosscuts: Indian Country & State and Local Law Enforcement

**B. Item Name:** National Deaf Services Line

Attorney General Priority Area: Gender-Based Violence

Budget Decision Unit(s): Prevention and Prosecution of Violence Against Women and Related Victim Services Program

Program Increase: Positions 0 Agt/Atty 0 FTE 0 Dollars - \$ 6,000,000

### Description of Item

The FY 2022 President's budget is \$10.0 million for the National Deaf Services Line. In FY 2023, OVW is requesting \$4.0 million, a decrease of \$6.0 million.

### Justification

The Department is reducing the funding level for the National Deaf Services Line because the FY 2022 President's Budget request of \$10.0 million for this project was intended as an investment to launch the National Deaf Services Line. OVW will require \$4 million to complete the launch, and anticipates providing services in FY 2024.

Impact on Performance

Reducing the National Deaf Services Line reflects anticipated need for funding to continue the project and will support needed increases in other programs.

**Funding**

Base Funding

FY 2021 Enacted Budget				FY 2022 President's Budget				FY 2023 Current Services			
Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)	Pos	Agt/Atty	FTE	\$(000)
0	0	0	\$0	0	0	0	\$10,000	0	0	0	\$10,000

Total Request for this Item

	Pos	Agt/Atty	FTE	Personnel (\$000)	Non-Personnel (\$000)	Total (\$000)	FY 2024 Net Annualization (change from 2023) (\$000)	FY 2025 Net Annualization (change from 2024) (\$000)
Current Services	0	0	0	0	\$10,000	\$10,000	N/A	N/A
Increase	0	0	0	0	-6,000	-6,000		
<b>Grand Total</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>\$4,000</b>	<b>\$4,000</b>		

Affected Crosscuts: Civil Rights