Tribal Justice & Safety – One OJP

Tribal Training and Technical Assistance Session Two





March 27–29, 2007 Mystic Lake Hotel – Prior Lake, Minnesota

Executive Summary

The Office of the Assistant Attorney General (OAAG), Office of Justice Programs, J.S. Department of Justice, in partnership with the Substance Abuse and Mental

Health Services Administration (SAMHSA), U.S. Department of Health and Human Services and the Bureau of Indian Affairs, U.S. Department of the Interior, held the second of four scheduled tribal training and technical assistance sessions on March 27 – 29, 2007 in Prior Lake, Minnesota. Sessions were held at the Mystic Lake Casino, which is on the Shakopee-Mdewakanton Sioux Tribe.



Tribal Consultation Session - Prior Lake, MN

Purpose

The purpose for the session was to focus on tribal priorities related to public safety for families and communities; addressing topics related to substance abuse, law enforcement, tribal justice and health. This session also included a tribal consultation with the three partnering federal agencies on March 27, 2007. Tribal leaders and key policy decision-makers, tribal administrators, executive directors, finance and grant administration officers, tribal planners, grant writers, justice and law enforcement personnel were invited to participate in the session.

The following bureaus, agencies and organizations contributed to the event by providing presentations and participating in workshop discussions with the attendees:

- U.S. Department of Justice
 - o Executive Office for United States Attorneys
 - Office of Community Oriented Policing Services
 - o Office of the Comptroller
 - o Office of the Chief Information Officer
 - o Office of Justice Programs
 - Bureau of Justice Assistance
 - Bureau of Justice Statistics
 - Community Capacity Development Office
 - National Institute of Justice, Office of Research and Evaluation



Welcoming Remarks: Cecilia Fire Thunder

- Office of Juvenile Justice and Delinquency Prevention
- Office for Victims of Crime
- SMART Office
- Office of Tribal Justice
- o Office on Violence Against Women
- U.S. Department of Heath and Human Services
 - Substance Abuse and Mental Health Services Administration
 - Center for Mental Health Services
 - Center for Substance Abuse Prevention
 - Center for Substance Abuse Treatment
 - Indian Country Methamphetamine Initiative
 Public Health
 - Office of the Administrator
 - Office of Policy, Planning and Budget
 - Office of Program Services



Tribal Consultation, Prior Lake, MN



Dr. Eric Broderick, D.D.S., M.P.H., Acting Administrator, Substance Abuse and Mental Health Services Administration, U.S. Department of Health and Human Services

- U.S. Department of the Interior
 - o Office of Indian Services
 - o Office of Justice Services
 - U.S. Indian Police Academy
 - o Office of Human Services
- National American Indian Housing Council
- National American Indian Court Judges Association
- National Congress of American Indians
- National Indian Health Board

Education Federal 5% Agencies National Tribal Elected 10% Agencies / Officials Organizations 5% 2% Tribal Programs State / Regional 38% Programs / Agencies 2% Tribal Administration 3% Tribal National/State Tribal Courts Tribal Law Organizations 20% Enforcement 4% 11%

Participants Overview

Attending the event were over 450 participants from 26 states and the District of Columbia. Over 83% of the attendees were tribal members and/or represented tribal agencies, with 78% representing tribal elected officials, tribal courts, tribal law enforcement and tribal program managers / coordinators.

The chart at the right represents attendees by profession:

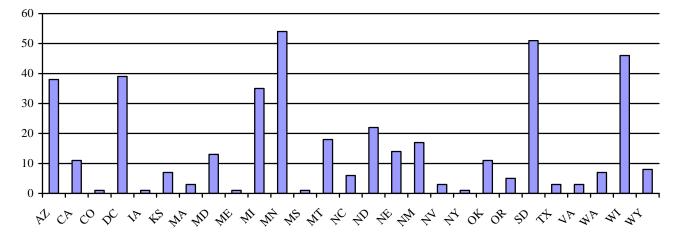
Participating Tribes

Ak-Chin Indian Community Akiachak Native Community Alleutian Pribilof Islands Association Atmautluak Traditional Council **Bay Mills Indian Community** Big Sandy Band of Western Mono Indians **Blackfeet Tribe** Canoncito/Alamo Band of Navajos Chehalis Tribe **Cherokee Nation** Cheyenne and Arapaho Tribes of Oklahoma **Chickasaw** Nation Chippewa Cree Tribe Confederated Tribes of Salish and Kootenai Confederated Tribes of Siletz Indians Confederated Tribes of the Umatilla Indian Reservation Coquille Indian Tribe Crow Creek Sioux Tribe **Crow Nation** Eastern Band of Cherokee Indians Fallon Paiute-Shoshone Tribe Fond du Lac Band of Lake Superior Chippewa Forest County Potawatomi Community Fort McDowell Yavapai Nation Fort Mojave Indian Tribe Gila River Indian Community Grand Traverse Band of Ottawa and Chippewa Indians Gun Lake Tribe Hannahville Indian Community Council Ho-Chunk Nation Hopi Tribe

Hopland Band of Pomo Indians Keweenaw Bay Indian Community Kickapoo Tribe in Kansas Kotlik Tribal Council Lac Courte Oreilles Tribe of Lake Superior Chippewa Lac du Flambeau Band of Lake Superior Chippewa Indians Lac Vieux Desert Tribal Police Dept Little River Band of Ottawa Indians Little Traverse Bay Bands of **Odawa** Indians Lower Brule Sioux Tribe Lower Sioux Indian Community Lummi Nation Match-e-be-nash-she-wish Band of Potawatomi Menominee Tribe of Wisconsin Mille Lacs Band of Ojibwe Minnesota Chippewa Tribe-Leech Lake Band of Ojibwe Mississippi Band of Choctaw Indians Stockbridge Munsee Band of Mohican Indians Native Village of Togiak Navajo Nation Northern Arapaho Tribe Northern Cheyenne Tribe Nottawaseppi Huron Band of Potawatomi **Oglala Sioux Tribe** Omaha Tribe of Nebraska Oneida Nation of Wisconsin **Osage** Nation **Otoe-Missouria** Tribe Penobscot Nation Poarch Band of Creek Indians Pokagon Band of Potawatomi **Tribal Court**

Ponca Tribe of Nebraska Prairie Band Potawatomi Prairie Island Indian Community Pueblo of Acoma **Pueblo of Picuris** Pueblo of Zuni Red Cliff Band of Lake Superior Chippewa Indians Red Lake Band of Chippewa Indians of Minnesota **Rosebud Sioux Tribe** San Carlos Apache Tribe Santa Ysabel Band of CA Santee Sioux Nation Sault Tribe Seminole Nation Sisseton-Wahpeton Oyate Sioux Tribe Southern Band Tuscarora Indian Tribe Spirit Lake Tribe St Regis Mohawk Tribe Standing Rock Sioux Tribe Sun'aq Tribe of Kodiak Suguamish Indian Tribe Three Affiliated Tribes of the Ft **Berthold Indian Reservation Togiak Traditional Tribal** Council Tohono O'odham Nation Turtle Mountain Band of **Chippewa** Indians Upper and Lower Sioux Upper Sioux Community Wampanoag Tribe of Gay Head (Aquinnah) Washoe Tribe of Nevada & California White Earth Reservation White Mountain Apache Tribe Winnebago Tribe of Nebraska Yavapai-Apache Nation Ysleta del Sur Pueblo

Representation by state, including the District of Columbia, is summarized by the following chart:



Event Overview

The event began with Pre-Session Meetings on Monday, March 26, 2007. The sessions included a day-long Methamphetamine training, orientation and training workshops for tribal courts; tribal youth; alcohol/substance abuse grantees as well as a focus group on developing weed and seed programs in Indian country. These meetings were followed by an evening welcome reception and educational presentations about the three sponsoring federal agencies, including audience interaction with questions, answers, and comments.

March 27 began with a welcome video to provide the tribal session greeting from William Mercer, Acting Associate Attorney General, U.S. Department of Justice. Representing the Tribal Council and Administrator for the Shakopee-Mdewakanton Sioux Tribe, attendees were welcomed by Cecilia Fire Thunder. Ms. Fire Thunder is the former President of the Oglala Sioux Tribe and a member of the Native Women's Society of the Great Plains.

Opening comments were provided by Linda Holt, Councilwoman for Suquamish Tribe, Washington; L. Jace Killsback, Tribal Leader, Northern Cheyenne Reservation, Montana;

Robert Chicks, Tribal Chairman, Stockbridge Munsee Band of Mohican Indians and Area Vice President for the National Congress of American Indians; Jerrold Gidner, Deputy Bureau Director, Indian Services, Bureau of Indian Affairs (BIA), U.S. Department of the Interior; Dr. Eric Broderick, D.D.S., M.P.H., Acting Administrator, Substance Abuse and Mental Health Services Administration; Assistant Surgeon General, U.S. Public Health Services, U.S. Department of Health and Human Services; and Eugenia Tyner-Dawson, Senior Advisor to the Assistant Attorney General for Tribal Affairs; Executive Director, Justice Programs Council on Native American Affairs, Office of Justice



Tribal Consultation Participants: Prior Lake, MN

Programs, Office of the Assistant Attorney General (OAAG), U.S. Department of Justice.

The attendees met in a general assembly for the tribal consultation session. This consultation, the first of its type, brought together Tribal leaders with government leaders from three Federal departments to discuss local concerns and address federal policies impacting the tribes.

The consultation focused on areas of health care and funding impacted by the three federal departments as well as by the Administration for Children and Families (ACF), Centers for Disease

Control and Prevention (CDC), Center for Medicare and Medicaid Services (CMS), and Indian Health Services (IHS). The consultation began with comments from the U.S. Department of Health and Human Services, the Substance Abuse and Mental Health Services Administration (SAMHSA), Dr. Eric Broderick. Following this discussion, the U.S. Department of the Interior (DOI) provided comments by Jerrold Gidner, BIA. The final discussion focused on the U.S. Department of Justice (DOJ), with Eugenia Tyner-Dawson, OAAG. DOJ sought specific consultation from Tribal leaders on the implementation of the Adam Walsh Child Protection and Safety Act, and their input on access to DOJ grants and services. A separate summary details the tribal consultation session.

The remainder of the afternoon for day one provided an opportunity for workshop sessions, which were a continuation of the pre-session meetings that began on March 26. The topics presented during the pre-session meetings and the remainder of the day on March 27 included:

Three-Agency Collaborative Sessions- Methamphetamine

Overview and National Initiatives Intra State Collaboration to Address Trafficking and Task Force Development Anti-Methamphetamine Coalitions Methamphetamine Impact on Families and Communities Drug Endangered Children

Substance Abuse and Mental Health Services Administration, US Dept. of HHS SAMHSA Mental Health Grants Suicide Prevention Strategies

Bureau of Indian Affairs, US Dept. of the Interior

Navajo Nation Law Enforcement Services Empowerment Pilot Project and the Native American Connection
Police Academy and Methamphetamine Courses and BIA/Tribal Policing
Tribal Detention and Methamphetamine

Office of Justice Programs, US Dept. of Justice

Indian Alcohol and Substance Abuse Program **Technical Assistance Grant Resources** Panel Discussion on Promising Strategies Wellness Courts: Families-Communities Panel Discussion Jurisdictional Partnerships Developing Tribal Codes for Alcohol, Methamphetamine, and Drug Offense Tribal Courts Assistance Program Building Infrastructure and Improving Capabilities Creating a T/TA Schedule Managing TCAP Grants Introduction to T/TA and Online Resources Introduction to Model Wellness Courts Planning a Wellness Court - Nuts and Bolts Weed and Seed Sustain Weed and Seed Post-Federal Funds Winnebago Tribe Community- Resident Buy-In to Weed and Seed

Tribal Youth Program Evaluation and Technical Assistance Mental Health Services and Programming The Other 3 R's for Tribal Youth Personnel: Relationship, Relevance, and Respect Teams and Grant Implementation Community Engagement: Council Support Strength-Based Youth Delinquency **Prevention Programming** Youth Courts, Juvenile Code and Working with Court Involved Youth Adam Walsh Child Protection and Safety Act NIJ's AI/AN Crime & Justice Research & Evaluation **Tribal Criminal History Record Improvement** Program

Plenary/general assembly sessions throughout the three-day event covered a variety of topics impacting tribal communities. The plenary topics included:

- Developing Economic Capacity for Healthier and Safer Tribal Communities
- Grants Administration and FY2008 Solicitation Process Planning
- Liver Wellness: An Effective Approach to Prevent Hepatitis, AIDS, and Substance Abuse
- Methamphetamine Community Impact Panel
- Navigating Grants.gov, Grants Management System (GMS), Financial Requirements
- Summary/Report Out from Workshop Sessions
- Tribal Highlights and Promising Practices A Panel Discussion
- Violence Against Women Act Reauthorization : Office on Violence Against Women Updates

Throughout the three-day event, additional workshop topics included:

Bureau of Indian Affairs, US Dept. of the Interior

Navajo Nation Law Enforcement Services Empowerment Pilot Project and the Native American Connection

Tribal Government Services - Tribal Courts Improvement Plan and Tribal Drug Court Initiative BIA Tribal Self-Determination, Self-Governing and Financial Management

Substance Abuse and Mental Health Services Administration, US Dept. of HHS

SAMHSA Grants Management Training Strategic Prevention Framework Liver Wellness: An Effective Approach to Prevent Hepatitis, AIDS, STI's and Substance Abuse Methamphetamine Prevention Grants SAMHSA Drug Free Communities Center for Substance Abuse Treatment Grant Programs SAMHSA Drug Free Communities Co-Occurring Mental and Substance Abuse Disorders Center for Substance Abuse Treatment Grant Programs

Office of Justice Programs, US Dept. of Justice

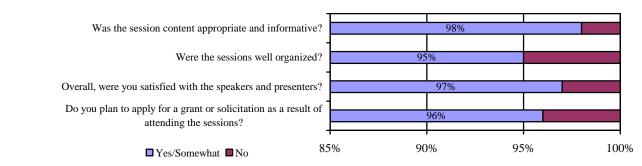
Establishing Data Collection Protocols and Tracking Performance Measures Weed and Seed: Overview, Guidelines, and Indian Country Experience Violence Against Women Act Reauthorization: OVW Updates The Ripple Effect of Crime: Coordinating Your Community's Response to Violence Navigating Grants.gov Strengthening the Legal Infrastructure to Support Indian Country Economic Development National Sex Offender Registry and Amber Alert: Strategies for Indian Country Effective Financial Management of Your Federal Grant Developing Successful Grant Applications Building Successful Leadership Goals to Promote Public Safety and Health National Indian Youth Police Academy Developing Community Based, Strategic Action Plans Boys & Girls Clubs - Community Wellness Programs for Children and Youth

Collectively, this second of the four sessions for Tribal Justice and Safety included 69 workshops (some topics were offered twice) and 13 plenary sessions.

Event Evaluation

Initial evaluation comments reflect 97% of the attendees felt the objectives were clearly stated. Evaluation comments below represent the overall observations from the onsite evaluations. In addition, onsite assessment comments by faculty provided additional insights. These collective comments will be

helpful in shaping the direction for the upcoming sessions. Respondents were asked to answer with a response of Yes, Somewhat or No to the following questions:



Key Overall Evaluation Comments:

Participant comments:

- Overall this conference was very well rounded I do feel that there should be more partners/agencies involved with the overall efforts of drug abuse and methamphetamine.
- Overall, conference was very good I liked that some sessions were offered twice.
- If we can be of assistance please consider all tribes/grantees as presenters.

Recommendations for future sessions included:

- Economic development.
- An entire conference on brainstorming solutions... it is time to develop strong, reliable solutions.
- The grant application process, finding RFP's.
- Tribes and states that have worked closely towards reducing minority contact with the juvenile justice system and examples of tribes whom have had success in expanding their jurisdiction over tribal juvenile delinquency matters.
- Inhalant abuse, drug courts, alcohol/drug abuse aftercare.
- Gangs zero tolerance policy, enforcement of tribal justice and safety.
- Federal Indian Law vs. State authority over hunting, fishing and gathering license issuance of Native Americans.
- Educational grants and scholarships for Native American youth.
- Amber alert vs. missing children identify resources.
- Examples of court cases to allow us to see how other courts are run. Include a judge, prosecutor, defendant, lawyer, clerk, etc.
- Corrections programs such as re-entry, detoxification and more information on drug identification.
- Good reporting once a grant has been awarded: How to capture all activities in reporting and examples of what makes a report good vs. one that is not. How are reports used?
- Ideas on ways to sustain programs after grant monies have run out to assure program stays alive.
- 638 contracts, self-determination trainings, 911 communications technology, homeland security.
- Include youth to share their testimonials concerning the grant program they are involved with. The youth can give us guidance to better maintain the grant monies.

Some positive opportunities for improvement to consider when planning future events include:

- Invite additional federal agencies to participate in future sessions: Housing and Urban Development; Indian Health Services, Department of Homeland Security, Education, Labor, the Center for Disease Control, and the Veterans Administration.
- The group consultation is good, but individual tribes and smaller groups with only a few tribes at a time would be even more helpful to some with specific issues.
- The consultation process seems to be "after-the-fact" on policies that affects tribes adversely. Policy proposals need to be brought to tribes before enactment, including a one on one consultation with each tribe.
- Too early (8 AM) If you are going to start early; then end earlier. It is hard to actively listen after 3:00 PM or to effectively process later in the day with so much new information.
- It would be nice to have a list of all grant programs that are available to tribes and maybe a description of current tribal grantees and their programs.

Next Steps:

Plans are underway for the next two sessions to be held in Shelton, Washington on June 4 - 6, 2007 and Phoenix, Arizona on July 29 – August 2, 2007. Future sessions will continue to include tribal consultations, expanded participation by federal agencies, and inclusion of many additional tribes. These sessions will enhance the capacity to collectively work on solving the many issues of joint concern, especially methamphetamine use and suicide prevention. Tribal participants will have opportunities to share recommendations that will continue to directly impact future funding solicitations as well as access to non-tribal federal resources. For additional information on the first two sessions and details of other upcoming events, visit the website at http://www.tribaljusticeandsafety.gov.