

Department of Justice (DOJ) Office of Justice Programs Webinar on Tribal Funding Background

Welcoming Remarks



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AGENDA

- Welcoming Remarks
- Overview of Scope of Tribal Set Aside
- CTAS Approach
- Panel: History of Funding Activities
 - BJA, OJJDP, COPS & SMART
- Panel: Data and Research Efforts
 - NIJ & BJS
- Question & Answer
- Closing

Overview of Scope of Tribal Set Aside

Mikki Atsatt Deputy Chief Financial Officer Office of the Chief Financial Officer Office of Justice Programs Department of Justice

Emily Gallas Assistant General Counsel Office of the General Counsel Office of Justice Programs Department of Justice



- In FY 2017, Congress appropriated, for the first time, a new funding stream for tribal justice based on a set-aside. (Included in President's Budget requests since FY 2011.)
- Certain programs were not subject to the set-aside in FY 2017: Justice Assistance Grant program, State Criminal Alien Assistance Program, and programs authorized under the Comprehensive Addiction Recovery Act.



- FY 2018 President's Budget: up to 7% of nearly all OJP's appropriated funds would be for tribal criminal and juvenile justice assistance (with certain exclusions, such as Public Safety Officer Benefits Program).
- As enacted and requested, use of funds would be flexible. Could be used for current CTAS purposes and others programs, such as DOJ's Tribal Access Program and Tribal Criminal Legal Assistance.

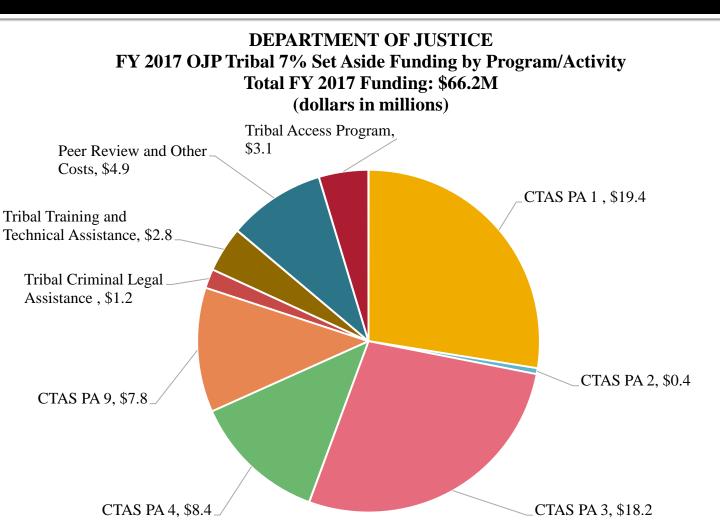


- By appropriating a set-aside from overall agency funding, programs for tribal nations traditionally funded (such as the Tribal Youth and Tribal Justice programs) are not included in the appropriation.
- Tribes may continue to apply for most not tribal-specific OJP grant programs.



 Source and amounts, 7% set-aside in FY 2017 (enacted) and FY 2018 (request, marks)

Program or Set Aside	FY 2017 Enacted (P.L. 115- 31)	FY 2018 President' s Budget Request	FY 2018 House Bill (H.R. 3267)	FY 2018 Senate Mark (S. 1662)
OJP - 7% Discretionary Tribal Criminal Justice Assistance Set Aside	\$50.7M	\$89.6M	\$75.0M	\$94.9M
COPS - 7% Discretionary Tribal Criminal Justice Assistance Set Aside	\$15.5M	\$0	\$16.4M	\$15.9M
TOTAL	\$66.2M	\$89.6M	\$91.4M	\$110.8M





- Funding generally limited to programs and activities related to the criminal and juvenile justice systems.
- Could be used for existing DOJ programs, or directed towards different priorities within the criminal justice system.
- Could fund competitive discretionary grants, formula grants, and training and technical assistance (TTA).

The Coordinated Tribal Assistance Solicitation Approach

Eileen Garry Deputy Administrator Office of Juvenile Justice and Delinquency Prevention Office of Justice Programs Department of Justice

The Coordinated Tribal Assistance Solicitation Approach

 In Fiscal Year (FY) 2010, DOJ launched the Coordinated Tribal Assistance Solicitation (CTAS) initiative, which combined most of the Department's available Tribal government-specific grant programs under one solicitation.

The Coordinated Tribal Assistance Solicitation Approach

- CTAS is managed by the DOJ's Office of Community Oriented Policing (COPS), Office of Justice Programs (OJP), and the Office on Violence Against Women (OVW), who manage awards by Purpose Area, subject to available funding.
- Partner agencies from OJP include Bureau of Justice Assistance (BJA), Office of Juvenile Justice and Delinquency Prevention (OJJDP), and Office for Victims of Crime (OVC)

CTAS eligibility

 Only federally recognized Indian Tribal Governments, as determined by the Secretary of the Interior, may apply. This includes Alaska Native villages and Tribal Consortia consisting of two or more federally recognized Indian tribes. Tribal designees are eligible participants only for certain activities related to the DOJ's OVW and OVC.

 Each Tribal government—specific grant program is referred to as a "Purpose Area." Applicants select the Purpose Area(s) that best address their individual public safety, criminal and juvenile justice, and victimization needs.

 Tribes use these funds to enhance law enforcement; combat domestic violence; bolster justice systems including tribal courts; enhance corrections and jails; prevent substance abuse; prevent and control juvenile delinquency; strengthen the juvenile justice system; serve sexual assault and elder victims; and support other efforts to address crime.

CTAS Funding Snapshot

- From FY 2010 through 2017, approximately 539 applications were submitted per year.
- There have been over 1,866 awards made for over \$827 million since CTAS began.
- In FY 2017, DOJ received 522 applications with funding requests approaching \$248 million. DOJ supported an estimated \$101 million in grants.

Advantages of CTAS

- Tribal government-specific funding across many DOJ components is available and described at one time, so that Tribes can see many funding opportunities, and request funding that is best aligned with identified needs.
- Provides the opportunity for Tribes and Tribal Consortia to engage in comprehensive planning, and be strategic in their request for funding.
- One system is used to submit grants electronically.
- Only one complete and comprehensive application needs to be submitted.
- Results in enhanced consistency in the DOJ application peer review system across all DOJ components.

Informed by Tribes

- Since the start of CTAS, DOJ has conducted numerous meetings, solicited tribal written comments, and participated in face-to-face tribal consultations, focus groups, and listening sessions to further refine CTAS and gather feedback on applicant experiences.
- Annually, DOJ conducts an assessment of all CTAS grant respondents as a matter of continuous quality improvement for the CTAS process.

History of DOJ Tribal Funding Activities



<u>BJA</u>: A Elizabeth Griffith, Associate Deputy Director

OJJDP: James Antal, Associate Administrator

<u>COPS</u>: Matt Lysakowski, Senior Advisor for Tribal Affairs

SMART: Dawn Doran, Deputy Director

Bureau of Justice Assistance

- Oversees grants and training and technical assistance for tribal justice systems.
- Oversees CTAS PA 2, 3 & 4 and the TCCLA program.
- Oversees a range of technical assistance programs to support tribal justice systems.
- Programming has been informed by prior tribal consultations, listening sessions, and CTAS assessments.

Bureau of Justice Assistance



- Purpose Areas:
 - PA #2: Comprehensive Tribal Justice Systems
 Strategic Planning
 - PA #3: Justice Systems, and Alcohol and Substance Abuse
 - PA #4: Tribal Justice System Infrastructure Program



- Comprehensive Tribal Justice Systems Strategic Planning
 - To engage in comprehensive justice-system wide strategic planning to improve Tribal justice, community wellness, and public safety.
 - Funding uses include: personnel to manage the project and support completion of strategic plan with the TTA partner, general office equipment, travel to BJA sponsored training events.
 - Upon Submission of an approved PA 2 justice-system wide strategic plan, tribes will be eligible for "priority consideration" of their CTAS application, in one subsequent fiscal year, in order to begin to implement the plan.



- Tribal Justice Systems and Prevention of Alcohol and Substance Abuse and Related Crime
 - To develop, enhance, and continue tribal justice systems including law enforcement, pretrial services, risk and needs assessment development and implementation, diversion programming, tribal court prosecution and services, detention programming, community corrections, re-entry planning and programming, justice system infrastructure enhancement, and justice system information sharing.
 - This includes traditional approaches and addressing the needs of young adults (ages 18-25) who are involved with or at risk of involvement with the justice system.
 - To respond to and prevent alcohol- and substance abuse-related crimes, including alcohol and substance abuse prevention, healing to wellness courts, intervention, treatment, and addressing the needs of drug endangered children.
 - Programs may focus on one of these issues or a combination. Funding uses include: personnel to manage the project, equipment to enhance the tribal justice system, general office equipment, training, and travel to BJA sponsored events.



Tribal Justice Systems Infrastructure Program

- To renovate and/or expand single jurisdiction or regional Tribal correctional facilities, correctional alternative facilities, multipurpose justice centers (including police departments, courts, and corrections), and transitional living facilities (halfway houses).
- Funding Uses: Activities related to renovating and/or expanding correctional or correctional alternative facilities; establishing space for detention programming services; infrastructure costs (such as site preparation, sewage, or water); staff housing; and furniture, fixtures and equipment.
- Must be a criminal justice nexus for facility being renovated and/or expanded.



New Requirements

- Applicants must certify the extent of planning completed and present all relevant documents related to the completed planning activities with their application.
- The scope of allowable funding options under this purpose area has been expanded to include <u>using funds to build prefabricated or</u> <u>permanent modular facilities.</u>

Tribal Civil and Criminal Legal Assistance Program (TCCLA)

- TCCLA assists federally recognized tribes in enhancing their tribal justice systems and improving the access of tribal members to those systems, pursuant to the federal poverty guidelines.
- TCCLA supports civil legal assistance services for Indian tribes, members of Indian tribes, and tribal justice systems, including guardian ad-litem appointments, court-appointed special advocates, and development and enhancement of tribal court policies, procedures, and code.
- It also supports the representation of indigent defendants in criminal cases under the jurisdiction of Indian tribes.
- The grants have been targeted to 501(c)3 nonprofit organizations.

BJA Training and Technical Assistance

Through its TTA partners, BJA offers support to tribes in the following areas:

- Intergovernmental Collaboration
- Tribal Justice Systems Strategic Planning
- Tribal Justice Systems (including tribal courts and alcohol and substance abuse)
- Tribal Corrections: Probation and Reentry
- Tribal Justice Infrastructure Program
- Tribal Access to Justice Innovation
- Tribal Civil and Criminal Legal Assistance

TTA is available, at no-cost, to both grantees and other federally recognized tribes, on request.

OJJDP – Tribal Funding

- OJJDP supports tribes in enhancing their efforts to prevent and reduce juvenile delinquency and strengthen juvenile justice systems.
 - Programs
 - Tribal Youth Program
 - Juvenile Healing to Wellness Courts
 - Training and Technical Assistance

OJJDP – Tribal Funding

- Tribal Youth Program part of CTAS:
 - <u>Prevention</u>: mentoring, truancy programs, afterschool programs, and anti-bullying programs.
 - <u>Intervention</u>: diversion programs, probation, and law enforcement.
 - <u>Treatment</u>: mental health and substance abuse services, and family strengthening.

OJJDP – Tribal Funding

- Juvenile Healing to Wellness Courts
 - This program, while included in CTAS, is funded with Drug Court funds.
 - Goal is to support tribes interested in developing a new Juvenile Healing to Wellness Court.
 - Funding can support personnel, treatment services, and other supportive services for program participants.

OJJDP – Tribal Youth Leadership

- National Intertribal Youth Leadership Development Initiative
 - In FY 2013, OJJDP released a solicitation to support leadership development activities.
 - Builds on success of the past Tribal Youth Summits.
 - Regional Approach.

OJJDP – Missing and Exploited Children

- Amber Alert in Indian Country
 - Trainings for tribal law enforcement on investigation and response to missing and abducted children.
 - Technical Assistance to work with communities on developing a response to child exploitation and sex trafficking.
 - Resource: Tribaldatabase.org

OJJDP – Tribal Training and Technical Assistance

- OJJDP has two tribal training and technical assistance providers:
 - OJJDP Tribal Youth Training and Technical Assistance Center
 - University of Oklahoma
 - Alaska-specific TTA
 - Rural Alaska Community Action Program, Inc.
 - Resource Basket

No-cost TTA for OJJDP grantees and all federally recognized tribes

COPS Office Tribal Funding

- Tribal Resources Grant Program (TRGP) part of the DOJ's CTAS:
 - Hiring: Full cost of entry level officer salary and benefits.
 - Equipment/Training: Full cost of law enforcement related equipment, technology, and training needs.
 - Goal is to address most pressing public safety challenges by advancing community policing, including anti-methamphetamine and human trafficking initiatives.

COPS Office Tribal Funding

Appropriations History

Program	FY 2015	FY 2016	FY 2017	FY 2018
Tribal Resources Grant Program	\$33,000,000	\$30,000,000	7% set-aside (~ \$15,505,000)	TBD/ President's Budget = \$30,000,000

COPS Office Tribal Training and Technical Assistance

 The COPS Office supports training and technical assistance that is not only specifically geared toward tribes but also generally applies across broader topic areas such as community policing, drugs, gangs, and youth safety, among others.







NATIONAL ALLIANCE FOR DRUG ENDANGERED CHILDREN





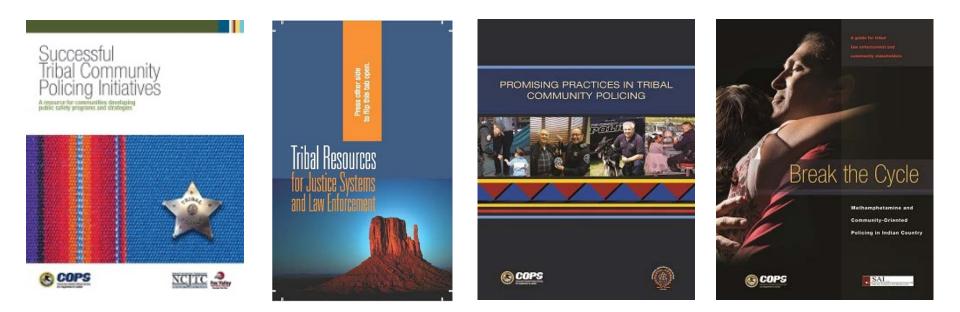


Preparing for Tomorrow-Protecting Today

FROM VISION TO RESULTS

COPS Office Tribal Publications

 COPS Office has supported the development of tribal specific publications on community policing topics



COPS Office and the Tribal Access Program (TAP)

- With COPS' tribal funding, the COPS Office has also supported the Tribal Access
 Program to enable tribes to access critical criminal justice information systems.
- Based on the expressed needs of tribes during consultations and listening sessions, COPS supports continuing and expanding TAP.



Office of Sex Offender Sentencing, Monitoring, Apprehending, Registering and Tracking

- Adam Walsh Act Implementation Grant Funding
- National Sex Offender Public Website Funding

Tribal Access Program (TAP)

- Funded solely by SMART in FY 2015 at \$1Mlimited to SORNA tribes.
- COPS and SMART each funded \$1M in FY 2016.
- The 7% set aside in FY 2017 funded \$3M.

Total: 47 tribes, over 170 agencies supported.

TAP Tribes



Jeri Mulrow Deputy Director Bureau of Justice Statistics Office of Justice Programs Department of Justice

Howard Spivak Principal Deputy Director National Institute of Justice Office of Justice Programs Department of Justice



- BJS Grant opportunities
- FY2018 National Criminal History Improvement Program (NCHIP)
 - Support for improving the accuracy, utility, and accessibility, at the national level, of criminal history records and enhancing records of protective orders and automated identification systems supporting name- and fingerprint-based background checks.



BJS – Grant opportunities

- FY2018 NICS Act Record Improvement Program (NARIP)
 - Support to establish or upgrade information and identification technologies for firearms eligibility determination use, improve court system automation, and transmittal to federal and state repositories of criminal history records relevant to those prohibited under state and federal law from purchasing or possessing a firearm.



- BJS Data collection activities in development:
- Census of Tribal Law Enforcement Agencies.
- Survey of State and Local Prosecutor Offices Serving Tribal Lands.
- Survey of State and Local Law Enforcement Agencies Serving Tribal Lands.



- The National Institute of Justice is the research, development, and evaluation arm of the Department of Justice.
- NIJ Tribal Crime and Justice Research Program
 - Comprehensive Indian Resources for Community and Law Enforcement (CIRCLE) Project.
 - Violence Against Indian Women (VAIW) program & the National Baseline Study.







National Missing and Unidentified Persons System

NIJ Research Programs Serving Indian Country:

- National Missing and Unidentified Persons System (NamUs).
- Forensic Evidence Collection for Tribal and Rural Criminal Justice Professionals video series.
- Tribal-Researcher Capacity Building Grants.



A program of the National Institute of Justice United States Department of Justice.

Question & Answer



A. Elizabeth "Betsi" Griffith Associate Deputy Director Bureau of Justice Assistance Office of Justice Programs Department of Justice

Jeanne Jacobs Chief of Staff Office of Tribal Justice US Department of Justice



 Please join us for our next Consultation: Thursday, February 15, 2018

9:30 am -12:30 pm

National Congress of American Indians Winter Meeting, Washington D.C.

 To register: <u>https://www.justice.gov/tribal/tribal-</u> <u>consultations-advisory-groups</u>