



# **United States** Attorneys' Bulletin

Published by:

Executive Office for United States Attorneys, Washington, D.C. For the use of all U.S. Department of Justice Attorneys

I NO. 17

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#### COMMENDATIONS

Assistant United States Attorney JOHN D. BATES, District of Columbia, has been commended by Mr. Edward W. Norton, General Counsel, Small Business Administration, for his excellent work in two particular cases of the BDM Corporation v. Small Business Administration and the case of BDM Services v. Small Business Administration. These suits consisted of a request for injunctive relief and involved a number of Freedom of Information requests.

Attorney RONALD G. COLE of the Philadelphia Strike Force and Attorney KENNETH F. NOTO of Strike Force 18, Organized Crime Section of the Criminal Division, have been commended by United States Attorney James W. Garvin, Jr., District of Delaware, for their outstanding efforts in the prosecution of the Teamster case of United States v. Eugene Boffa, Sr. which resulted in a conviction on charges of labor racketeering and conspiracy.

Assistant United States Attorneys JERRY A DAVIS and JAMES B. TUCKER, Southern District of Mississippi, have been commended by Mr. John T. Kelly, Special Agent in Charge, Federal Bureau of Investigation in Jackson, Mississippi, for their outstanding performance in the prosecution of <u>United States v. Edgar C. Lloyd</u>, Jr., and James H. Means which involved the White Collar Crime Program and Corruption of Public Officials.

Assistant United States Attorney PAULA M. RYAN, Northern District of New York, has been commended by Mr. Howard Mann, Chief of the IRS' Criminal Investigation Division in Buffalo, New York, for the superlative effort put forth in the recent trial of Robert C. Kraeger, Jr. which was significant in efforts to stem the tax protest movement.

Assistant United States Attorney LEONA SHARPE, Southern District of New York, has been commended by Mr. Stuart A. Abramson, Senior Assistant Regional Labor Counsel, United States Postal Service in New York, New York, for her cooperation and assistance in the preparation for possible strike action.

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## EXECUTIVE OFFICE FOR U. S. ATTORNEYS William P. Tyson, Acting Director

#### POINTS TO REMEMBER

#### Appearance of Agency Attorneys Before the Grand Jury

With the written authorization of the Associate Attorney General, attorneys for Federal government departments and agencies may assist in the presentation of a matter before the grand jury. Separate authorization must be obtained for each matter in which such appearance is to be made, and an agency attorney appearing before a grand jury must be accompanied at all times by an experienced Departmental attorney or an Assistant United States Attorney.

Authorization for such appearances is obtained by the submission of a written request from the United States Attorney to the Director of the Executive Office for U. S. Attorneys for the appointment of the agency attorney as a Special Assistant to the United States Attorney under 28 U.S.C. 543. The request must contain the following information:

- 1. The facts and circumstances of the case.
- 2. The reasons supporting the appointment.
- 3. The duration and any special conditions of the appointment.
- 4. Whether the appointee may be called as a witness before the grand jury. If such a possibility exists, it ordinarily would be unwise to make the appointment.
- 5. How the attorney has been informed of the Federal Rules of Criminal Procedure 6(e) secrecy requirements.
- 6. Whether the agency from which the attorney comes is conducting or may conduct contemporaneous administrative or other civil proceedings in or related to the matter before the grand jury. If so, a full description of the substance and status of such civil proceedings must be included.
- 7. A full description of the arrangements that have been made to prevent the attorney's agency from obtaining access through the attorney to grand jury materials in the case.

The request must also state that the agency attorney will be accompanied at all times while before the grand jury by an experienced Department of Justice attorney, the United States Attorney, or an Assistant United States Attorney. Finally, the request must contain the following statement, signed by the agency attorney:

I understand the restrictions on and grand jury secrecy obligations of this appointment as a Special Assistant to the United States Attorney and do hereby certify that I will adhere to the requirements contained in this letter.

(Executive Office)

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CIVIL DIVISION
Acting Assistant Attorney General Stuart E. Schiffer

Burroughs v. Brown, General Motors v. Marshall, 4th Cir. Nos. 80-1179 and 80-1183 (consolidated) (July 17, 1981) D.J. #'s 145-10-775 and 145-10-775.

REVERSE FOIA SUIT: FOURTH CIRCUIT RULES THAT AGENCY IS ENTITLED TO RECONSIDER DISCLOSURE DETERMINATION IN LIGHT OF CHRYSLER CORP. v. BROWN IN THE FIRST INSTANCE.

In these reverse FOIA cases, the corporations had submitted certain equal employment opportunity information to the Labor Department because of their status as Government contractors. When the Labor Department announced an intention to honor a FOIA request for the information, the corporate submitters went to district court to block disclosure. The cases were pending in district court when the Supreme Court decided Chrysler Corp. v. Brown, 441 U.S. 281 (1978), another reverse FOIA case resolving several of the issues raised in these cases, but leaving others unresolved. The Government asked the district court to remand the cases to the Labor Department so that it could examine the FOIA requests in light of <u>Chrysler</u> in the first instance. district court refused and granted summary judgment to the submitters, permanently blocking release of the information at issue or any similar material in the future. We appealed and argued that the district court had erred by refusing to remand the cases following Chrysler since the role of the district court in a case such as this was not to examine the issue de novo, but to review agency action. The only agency action was now obsolete. The Fourth Circuit has just accepted our argument on this ground and reversed the district court judgment, remanding the cases to the Labor Department for an administrative decision in the first instance.

Attorney: Douglas N. Letter (Civil Division) FTS 633-3427

LAND AND NATURAL RESOURCES DIVISION
Assistant Attorney General Carol E. Dinkins

Crow Tribe v. Montana, F.2d \_\_\_\_, No. 79-4321 (9th Cir., July 13, 1981) DJ 90-6-4-15.

Indians; State's severance tax on tribal coal mining voided.

The State of Montana enacted a severance tax on the mining of coal within the State equal to up to 30 per cent of the sales value of the coal. The Crow Tribe brought this action for declaratory and injunctive relief to prevent the application of the tax to the coal belonging to the Tribe and held in trust by the United States. That coal was both on and off the reservation. The district court dismissed the suit for failure to state a cause of action. The court of appeals reversed, holding that under the theory of preemption or under the theory of interference with tribal self-government, the Tribe's complaint stated a case which, if proven, would entitle the Tribe to relief. The United States filed a brief as amicus curiae in support of the Tribe.

Attorneys: Edward J. Shawaker and Jacques B. Gelin (Land and Natural Resources Division) FTS 633-2813/2762

<u>United States</u> v. <u>Michigan</u>, F.2d , Nos. 79-1414, 1527, and 1528 (6th Cir., July 10, 1981) DJ 90-2-0-712.

Indians; Treaty fishing right limits state regulation.

This case was filed by the United States and certain Indian tribes in northern Michigan against the State, claiming a right to fish within certain Michigan waters of the Great Lakes without state regulation. The claimed right is based on an 1836 Indian treaty with the United States. In its decision, the court of appeals held that the fishing right exists and permits state regulation of the Indian fishery only when necessary for the conservation of the fishery, and where the regulation is the least restrictive alternative available. The court remanded the case to the district court for a determination if state regulation is permissible, particularly in view of tribal self-regulation. If the district court finds such regulation to be permissible, it must then examine the

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state's regulations to determine if they are the least restrictive alternative. (The Secretary of the Interior had issued regulations for the Indian fishing, but in May of this year permitted those regulations to lapse. The tribes nonetheless adopted those regulations as tribal law and enforce them in tribal courts.) In the interim, the Indian fishing will be governed by the tribal regulations, which are subject to modification by the district court.

In the course of the proceedings in this case, a state court of general jurisdiction had sought to enjoin gill-net fishing in certain areas of Lake Michigan, but was enjoined by the federal district court. The court of appeals here found that those injunctions were proper in aid of the district court's jurisdiction.

Attorneys: Edward J. Shawaker and Robert L. Klarquist (Land and Natural Resources Division) FTS 633-2813/2731

ITT Rayonier, Inc. v. <u>United States</u>, F.2d \_\_\_\_\_, No. 80-5034 (5th Cir., July 20, 1981) DJ 90-5-1-6-108.

Mootness.

EPA brought an enforcement action against ITT Rayonier as a result of discharges in violation of the Clean Water Act. Because of the pending enforcement action, EPA placed the company on a list of Clean Water Act violators barred from using non-complying facilities in fulfilling federal contracts. ITT Rayonier filed this suit challenging EPA's authority to place the company on the list. Before the district court ruled on cross-motions for summary judgment in this suit, the enforcement action was settled and ITT Rayonier was removed from the list. The district court dismissed this suit as moot and the court of appeals affirmed. The court of appeals held that the circumstances in this case fit neither of two exceptions to the mootness doctrine: voluntary cessation of illegal activity and capable of repetition yet evading review.

Attorneys: Jerry L. Jackson and Anne S. Almy (Land and Natural Resources Division) FTS 633-2772/4427

Webb v. Fury, S.E.2d , No. 14975 (S. Ct. W. Va., July 13. 1981) DJ 90-1-18-1906.

Constitutional Law; Informant protected by First Amendment.

Acting on behalf of himself and a local environmental organization, a West Virginia farmer notified OSM of possible violations of the Surface Mining Act committed by the DLM Coal In addition, farmer Webb challenged the coal companys' Clean Water Act existing-source permit and charged that some of DLM's discharges were actually from new sources. DLM responded with a \$200,000 suit for libel, defamation, and tortious interference with business relationships. The trial court denied Webb's motion to dismiss and he sought a writ of prohibition in the West Virginia Supreme Court. Along with numerous environmental groups, the United States filed an amicus curiae brief in support of dismissal of the suit on a variety of grounds. Primarily, we argued that communications to federal officials of possible violations of federal laws are absolutely privileged under the constitutional doctrines of the right to petition for redress of grievances, the federal informants' immunity, and the Supremacy Clause. The Supreme Court granted the writ and dismissed the action in a lengthy opinion discussing the immunity from suit arising from the First Amendment's and the West Virginia constitution's right to petition. The court was also impressed with the context of the communication in this case involving two federal statutes which expressly encourage citizen participation in enforcement and administration.

Attorneys: Jerry L. Jackson and Jacques B. Gelin (Land and Natural Resources Division) FTS 633-2772/2762

Commissioners of Highways of the Towns of Annawan v. United States, F.2d, Nos. 80-2168, 2190 (7th Cir., July 7, 1981) DJ 90-1-3-4089.

Attorney's fees cannot be assessed against the United States as costs.

In the 1890's the Corps of Engineers condemned lands for a canal and compensated those local jurisdictions charged with maintaining local highways by assuming, on behalf of the United States, the obligation to build and maintain the canal crossings. In recent years, when the canal became obsolete, the federal government and the State of Illinois each enacted statutes providing for the conveyance of the facility to the State. Congress enacted legislation providing that the Corps

would perform certain repairs on the badly deteriorated facility, after which it should be transferred to the State, on the condition that all federal obligations for the canal shall cease. The State, in turn, passed a statute providing that Illinois would accept title to the canal. That same state statute also provided that local counties and towns could be obligated to bear the expense of maintaining the canal crossings.

The Illinois towns and counties reopened the original condemnation actions in the district court, contending that the attempt to terminate federal obligations to maintain the canal crossings violated the original condemnation decrees and deprived the towns and counties of their property rights without just compensation. The district court held that the federal government could terminate its obligation on the condition that it first bear the expense of repairing the canal crossings. The district court also allowed costs to the plaintiffs for expert witnesses and attorneys' travel.

The court of appeals affirmed in part and reversed in part. First, the court held that the plaintiff towns and counties were subject to the continuing control of the state legislature and that the State could release the federal government from its continuing duty to maintain the canal crossings, even without the consent of the municipal corporations. The court held that the State's acceptance of title was binding on all of its municipal corporations. Second, the court held that the United States had agreed to expend certain funds on repair work prior to transferring the canal and is still under a duty to perform that work. Finally, the court held that fees for expert witnesses and attorneys' travel expenses may not be assessed as costs.

Attorneys: Robert L. Klarquist and Edward J. Shawaker (Land and Natural Resources Division) FTS 633-2731/2813

Pierce v. United States, \_\_\_\_ F.2d \_\_\_\_, No. 78-3661 (9th Cir., July 6, 1981).

Damages for flooding caused by operations of flood control project are barred by 33 U.S.C. 702c.

During a period of extraordinary heavy rainfall, the Corps of Engineers released waters from the Painted Rock

Dam, Arizona, in a manner which minimized overall damage, but damaged certain landowners in a manner which allegedly could have been avoided had a different schedule of releases been followed. The injured landowners sued to recover damages. Affirming the district court, the court of appeals held that suits to recover damages for flooding allegedly caused by the operations of a federal flood control project are barred by 33 U.S.C. 702c.

Attorneys: Jose N. Uranga and Robert L. Klarquist (Land and Natural Resources Division) FTS 633-2731

<u>Hybud Equipment Corp. v. City of Akron</u>, F.2d , No. 80-3121 (6th Cir., July 1, 1981) DJ 90-1-24-23.

Constitutionality of city's ordinance monopolizing water disposal sustained.

In 1978, the City of Akron, in an effort to guarantee a supply of solid waste from which to generate steam heat from combustion, passed an ordinance prohibiting the establishment of alternative waste disposal sites and requiring, for a fee, all garbage collectors to deposit all waste (except unacceptable waste) at the city-owned plant. Private waste dealers sought to enjoin ordinance on the ground that it violated the federal antitrust laws, and the Due Process, Interstate Commerce and Taking Clauses of the Constitution. The district court ruled in favor of the City on all issues. The Sixth Circuit affirmed, holding that (1) the City had authority to build the solid waste disposal plant and to restrict competition under state law; (2) under its police power, the City's attempt to monopolize and control garbage collection did not violate plaintiffs' constitutional due process rights or amount to a taking; (3) the ordinance did not violate the Commerce Clause because the City's measure was not a protective measure designed to discriminate against interstate commerce; and (4) the local monopoly was exempted from the Sherman Act. The United States filed an amicus curiae brief in support of the City.

Attorneys: Richard J. Lazarus and Jacques B. Gelin (Land and Natural Resources Division)

FTS 633-4192/2762

OFFICE OF LEGISLATIVE AFFAIRS
Assistant Attorney General Robert A. McConnell

SELECTED CONGRESSIONAL AND LEGISLATIVE ACTIVITIES

JULY 22, 1981 - AUGUST 4, 1981

H.R. 3949 - Bankruptcy Code. On July 23, 1981, the Subcommittee on Monopolies and Commercial Law of the House Judiciary Committee held a hearing on H.R. 3949, a bill that would amend section 1103(b) of the Bankruptcy Code. Section 1103(b) precludes any individual from serving simultaneously as counsel to a client and as counsel to a creditor's committee if the client is also creditor in a case. H.R. 3949 would remove this blanket preclusion. Richard L. Levine, Director, Executive Office for United States Trustees, testified on behalf of the Department on this issue. Among other factors, the Department believes that it is too early to evaluate such matters, since the Code is merely two years old. Experience to date, in the Department's opinion, has not shown that such an amendment is necessary.

National Guard Torts. On July 23, Stuart Schiffer, Acting Assistant Attorney General, Civil Division, testified before the Senate Judiciary Subcommittee on Agency Administration. The subject of the hearing was extension of Federal Tort Claims Act coverage to National Guardsmen in training.

Identities Protection. Senator Biden and other Democratic members of the Senate Judiciary Committee refused to grant the necessary unanimous consent to permit the July 21 executive session to continue past 11:15 a.m., thereby preventing consideration of S. 391, the proposed Intelligence Identities Protection Act. S. 391 was on the agenda for last week's Judiciary Committee meeting but was put over at Senator Biden's request. Chairman Thurmond has reached an agreement with Senator Biden whereby S. 391 will come up for a vote at the September 15 committee meeting after two hours of debate. proposed amendments to S. 391 have already surfaced. Senator Biden has an amendment to revise the criminal intent standard along the lines of the "subjective" intent standard in the House version, H.R. 4. Senator Leahy will offer an amendment specifically prohibiting the use of employment by the Peace Corps as a cover for covert agents.

On July 22, the House Permanent Select Committee on Intelligence reported out H.R. 4 on a voice vote. Only Representative Ashbrook dissented, because he felt the bill's stringent standards of proof made it too easy for violators to

avoid conviction. There was a discussion concerning the Committee report to accompany H.R. 4, since Congressman Edwards has insisted that his Judiciary Subcommittee on Civil and Constitutional Rights be allowed to make "stylistic" changes in the draft Committee report or else he will insist on sequential referral of the bill. Several Intelligence Committee members were concerned that the changes might be significant. The legislative history of H.R. 4's artfully crafted provisions are felt to be critical by many members. Accordingly, the Committee will ask for an open rule when the bill goes to the floor in order to facilitate any amendments that may be needed in light of the Edwards' revision to the Committee report. Representative Robinson, the ranking minority member of the Committee, went so far as to reserve the right to vote against the bill on the floor if he is displeased with the revisions to the Committee report.

Justice System Improvement Act. On July 21, 1981, the House Judiciary Subcommittee on Crime approved H.R. 3359, Chairman Hughes' bill which eliminates the LEAA and cuts federal aid under the Justice System Improvement Act from \$825 million to \$170 million. The legislation provides that 80 percent of the grant funds be distributed to states for use by state and local governments to develop anti-crime programs in designated program areas. The grants will be primarily on a 50-50 matching basis. Pursuant to a request by Republican members, Chairman Hughes agreed to wait to report the bill until after the August recess and after the Violent Crime Task Force releases its final report.

The Associate Attorney General testified against passage of H.R. 3359 prior to the final report and recommendations of the Task Force and subsequent actions by the Attorney General based on that report.

Bail Reform. On July 22, 1981 the House Select Committee on Narcotics held a hearing on bail reform and drug arrests. Acting DEA Administrator Francis Mullen testified for the Department. The Committee was particularly concerned about a national policy for drug enforcement and what a DEA/FBI merger would mean and will it become a reality. The members expressed concern that Congress is being excluded from the decision making process regarding the merger.

On bail reform most members favor some form of reform of the Bail Reform Act of 1966 to allow judicial consideration of a defendant's danger to the community when deciding bail.

D.C. Preventive Detention Law. On July 29, 1981, the House Judiciary Subcommittee on Courts, Civil Liberties and the Administration of Justice held a hearing on bail reform with U.S. Attorney Charles Ruff testifying on the D.C. Preventive Detention Statute. He indicated that the D.C. statute was a good idea and a federal preventive detention statute would also be helpful.

DOJ Authorization. On July 29 the Senate failed to approve a third cloture petition designed to end the filibuster led by Senator Weicker against the anti-busing amendments to the DOJ Authorization bill, S. 951.

S. 951 will not be taken up again until after the August recess.

DOJ Appropriations. When the FY 1982 appropriations bill for State, Justice, Commerce and the Judiciary, H.R. 4169 comes to the House floor, Representative Collins is expected to offer his now traditional anti-busing amendment. Congressman Wampler has a school prayer amendment which would apparently have no effect on the Department's operations.

Representative Ertel plans to offer an amendment to H.R. 4169 prohibiting the expenditure of funds for official passenger vehicles that average less than 22 miles per gallon. He also has an amendment to eliminate positions for cooks, chauffeurs, "or other personal servants" in the affected agencies.

H.R. 3637. H.R. 3637 would grant jurisdiction to the Federal Maritime Commission over common carriers by water who engage in foreign commerce to and from the United State and utilize ports in nation's contiguous to the United States. This bill would overturn a decision of the United States Court of Appeals in Austasia Intermodal Lines, Ltd. v. FMC, 580 F.2d 642 (D.C. Cir. 1978). The primary effect of the bill would be to bring within FMC jurisdiction ocean carriers that carry cargo to or from the United States Midwest, by way of overland arrangements through a Canadian port. The Department has communicated its reservations concerning the bill because it would have serious adverse affect on competition in the ocean shipping industry. On Thursday, July 23, 1981, the Merchant Marine Subcommittee reported the bill, by a vote of 9-8, to the full Committee for consideration. A scheduled markup for July 29, 1981 at full Committee has been postponed.

Immigration. On July 30, 1981, the House and Senate Subcommittees on Immigration held a joint hearing on Immigration, Refugees and International Law. The Attorney General appeared before the Subcommittees and presented the Administration's immigration and refugee policy dealing with illegal immigration, the arrivals of undocumented aliens by sea, legal immigration and benefits for refugees and asylees.

The members of the Subcommittees were particularly interested in the establishment of a legal status for certain illegal aliens currently residing in the United States.

David Swoap, Under Secretary, HHS; Diego Asencio, Assistant Secretary, Consular Affairs, State Department; Robert Searby, Deputy Under Secretary, International Affairs, Labor Department; and Doris Meissner, Acting Commissioner, INS, also testified before the Subcommittees.

Regulatory Reform. On July 27, the Senate Committee on Governmental Affairs began, but did not complete markup of S. 1080, Senator Laxalt's regulatory reform bill. Only three minor amendments were offered and passed during the session. Another markup will be scheduled in September. On July 15, the Senate Judiciary Committee favorably reported S. 1080.

Senator Glen suggested that the Committee seek the views of several independent agencies on section 624 of the bill, which concerns Presidential oversight. Chairman Roth agreed to this suggestion.

On July 30, the Administrative Law Subcommittee of the House Judiciary Committee resumed its markup of H.R. 746, Representative Danielson's regulatory reform bill. The only amendment approved during the session involved section 624 of the bill, which provided for OMB oversight of agencies. The Danielson amendment significantly limits the scope of OMB's oversight authority.

To facilitate the markup process, the Subcommittee agreed to meet informally to discuss all proposed amendments to the bill. Chairman Danielson indicated that even previously approved amendments could be subject to revision in the informal meetings.

Nominations. On July 31, 1981 the United States Senate confirmed the nomination of Rex E. Lee to be Solicitor General.

On July 31, 1981, the Senate confirmed the following nominations:

Richard S. Cohen, to be U.S. Attorney for the District of Maine.

A. Melvin McDonald, to be U.S. Attorney for the District of Arizona.

R. Lawrence Steele, Jr., to be U.S. Attorney for the Northern District of Indiana.

Thomas E. Dittmeier, to be U.S. Attorney for the Eastern District of Missouri.

Richard A. Stacy, to be U.S. Attorney for the District of Wyoming.

John C. Bell, to be U.S. Attorney for the Middle District of Alabama.

J.B. Sessions, III, to be U.S. Attorney for the Southern District of Alabama.

Joseph H. Farnan, Jr. to be U.S. Attorney for the District of Delaware.

James A. Rolfe, to be U.S. Attorney for the Northern District of Texas.

Michael R. Spaan, to be U.S. Attorney for the District of Alaska.

On July 29, 1981 the Senate received the following nominations:

Joseph M. McLaughlin, to be U.S. District Judge for the Eastern District of New York.

John E. Sprizzo, to be U.S. District Judge for the Southern District of New York.

Frank W. Donaldson, to be U.S. Attorney for the Northern District of Alabama.

J. Frederick Motz, to be U.S. Attorney for the District of Maryland.

W. Stephen Thayer III, to be U.S. Attorney for the District of New Hampshire.

On July 28, 1981, the Senate received the nomination of Roger J. Miner to be United States District Judge for the Northern District of New York.

On July 23, 1981, the Senate received the nomination of J. Paul McGrath to be Assistant Attorney General, Civil Division.

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#### Federal Rules of Criminal Procedure

Rule 6(e). The Grand Jury.

Recording and Disclosure of Proceedings.

Rule 6(e)(3)(A)(i). The Grand Jury.

Recording and Disclosure

of Proceedings. Exceptions.

Rule 6(e)(3)(C)(i). The Grand Jury.

Recording and Disclosure

of Proceedings. Exceptions.

Defendants appealed from the district court's order under Rule 6(e) granting the Civil Division, Department of Justice, access to grand jury materials to determine whether the defendants had criminally defrauded the United States or evaded Federal income tax. They contended that Rule 6(e)(3)(A)(i) applies only to disclosure in aid of criminal, rather than civil, law enforcement, and that under Rule 6(e)(3)(C)(i) a court order is necessary for the Government to gain access to grand jury material for civil use.

The Court of Appeals vacated the order and held that: (1) Civil Division attorneys do not have an absolute right to access under Rule 6(e)(3)(A)(i) and must obtain a court order since the "attorney for the government" exception to the secrecy rule does not extend beyond disclosure for use in assisting grand juries and related aspects of criminal law enforcement; and (2) the district court in ordering disclosure under Rule 6(e)(3)(C)(i) must examine not only the "particularized and compelling need" of the party seeking disclosure, but also the effect such disclosure would have on the policies underlying grand jury secrecy, and in doing so, the district court must examine each distinguishable type of protected material and determine for each whether the need for disclosure outweighs the presumption of secrecy, conducting adversary hearings with regard to any documents that belong to defendants and possibly with regard to documents that they do not own but are familiar with.

(Vacated and remanded.)

In re Grand Jury Investigation, Sells, Inc. v. United States, 642 F.2d 1184 (9th Cir. April 2, 1981)

(A petition for rehearing en banc is presently pending before the Court of Appeals for the Ninth Circuit.)

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Federal Rules of Criminal Procedure

Rule 6(e)(3)(A)(i). The Grand Jury. Recording and Disclosure of Proceedings. Exceptions.

See Rule 6(e), this issue of the Bulletin for syllabus.

In re Grand Jury Investigation, Sells, Inc. v. United States, 642 F.2d 1184 (9th Cir. April 2, 1981)

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August 14, 1981

NO. 17

Federal Rules of Criminal Procedure

Rule 6(e)(3)(C)(i). The Grand Jury. Recording and Disclosure of Proceedings. Exceptions.

See Rule 6(e), this issue of the Bulletin for syllabus.

In re Grand Jury Investigation, Sells, Inc. v. United States, 642 F.2d 1184 (9th Cir. April 2, 1981)

### LISTING OF ALL BLUESHEETS IN EFFECT

DATE	AFFECTS USAM	SUBJECT
TITLE	1	
Undtd	1-1.200	Authority of Manual; A.G. Order 665-76
11-20-80	1-1.550	Communications from the Department
6-21-77	1-3.100	Assigning Functions to the Associate Attorney General
6-21-77	1-3.102	Assignment of Responsibility to DAG re INTERPOL
6-21-77	1-3.105	Reorganize and Redesignate Office of Policy and Planning as Office for Improvements in the Administration of Justice
4-22-77	1-3.108	Selective Service Pardons
6-21-77	1-3.113	Redesignate Freedom of Information Appeals Unit as Office of Privacy and Information Appeals
6-21-77	1-3.301	Director, Bureau of Prisons; Authority to Promulgate Rules
6-21-77	1-3.402	U.S. Parole Commission to replace U.S. Board of Parole
12-15-80	1-5.410	Subpoena of Reporters
4-28-77	1-6.200	Representation of DOJ Attorneys by the Department: A.G. Order 633-77
8-30-77	1-9.000	Case Processing by Teletype with Social Security Administration
10-31-79	1-9.000	Procedure for Obtaining Disclosure of Social Security Administration Information in Criminal Proceedings
11-16-79	1-9.000	Notification to Special Agent in Charge Concerning Illegal or Improper Actions by DEA or Treasury Agents

DATE	AFFECTS USAM	SUBJECT
12-16-80	1-9.100	Relationships with Client Agencies
12-09-80	1-11.500	Informal Immunity
12-16-80	1-13.010	Proceedings Before U.S. Magistrates
7-14-78	1-14.210	Delegation of Authority to Conduct Grand Jury Proceedings
	TITLE 2	Graim Jury Proceedings
3-2-81	2-2.120	Rehearings En Banc
1-03-77	2-3.210	Appeals in Tax Cases
Undtd	TITLE 3 3-4.000	Sealing and Expungement of Case Files Under 21 U.S.C. 844
11-27-78	TITLE 4 4-1.200	Responsibilities of the AAG for Civil Division
9-15-78	4-1.210- 4-1.227	Civil Division Reorganization
4-14-80	4-1.213	Federal Programs Branch Case Reviews
5-12-80	4-1.213	Organization of Federal Programs Branch, Civil Division
4-01-79	4-1.300- 4-1.313	Redelegations of Authority in Civil Division Cases
11-07-80	4-1.312	Cases Coming Before the U.S. Customs
5-05-78	4-1.313	Addition of "Direct Referral Cases" to USAM 4-1.313
7-18-80	4-1.320	Impositions of Sanctions upon Government Counsel and Upon the Government Itself
8-15-80	4-1.327	Judicial Assistance to Foreign Tribunals
4-01-79	4-2.110- 4-2.140	Redelegation of Authority in Civil Division Cases
5-12-80	4-2.230	Monitoring of pre- and postjudgment pay- ments on VA educational overpayment accounts

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	DATE	AFFECTS USAM	SUBJECT	
	7-07-80	4-2.230	Monitoring of pre- and postjudents on VA educational overpasses	
	2-22-78	4-2.320	Memo Containing the USA's Reco dations for the Compromising of Closing of Claims Beyond his A	or
	11-13-78	4-2.433	Payment of Compromises in Fede Tort Claims Act Suits	eral
	8-13-79	4-3.000	Withholding Taxes on Backpay	Judgments
	5-05-78	4-3.210	Payment of Judgments by GAO	
	6-01-78	4-3.210	New telephone number for GAO of handling payment of judgments	office
	5-14-79	4-4.230	Attorneys' Fees in EEO Cases	
	11-21-80	4-4.240	Attorney fees in FOI and PA su	ıits
	1-16-81	4-4.260	Attorneys' Fees Award in S.S. Review Cases	Act
	4-01-79	4-4.280	New USAM 4-4.280, Dealing with Attorney's Fees in Right To Fi cial Privacy Act Suits	
	8-08-80	4-4.310; 320; 330	Cases with International or Fo	oreign
	4-01-79	4-4.530	Addition to USAM 4-4.530 (cost coverable from United States)	
	4-01-79	4-4.810	Interest recoverable by the Go	ov't
	4-01-79	4-5.229	New USAM 4-5.229, dealing with tions in Right To Financial Pract suits.	
	2-15-80	4-5.530; 540; 550	FOIA and Privacy Act Matters	
	4-1-79	4-5.921	Sovereign Immunity	
	4-01-79	4-5.924	Sovereign Immunity	

DATE	AFFECTS USAM	SUBJECT
5-05-80	4-6.400	Coordination of Civil & Criminal Aspects of Fraud & Official Corruption Cases
5-12-80	4-6.600	Monitoring of pre- and postjudgment payments on VA educational overpay-ment accounts
7-07-80	4-6.600	Monitoring of pre- and postjudgment Payments on VA Educational Overpay- ment Accounts
5-12-80	4-6.600	Memo of Understanding for Conduct of Test Program to Collect VA Educational Assistance Overpayments Less Than \$600
8-15-80	4-7.400	Application of State Law to Questions Arising in the Foreclosure of Government- Held Mortgages
1-5-81	4-8.800	Claims Referred by Railroad Retirement Board
9-05-80	4-8.900	Renegotiations Act Claims
9-24-79	4-9.200	McNamara-O'Hara Service Contract Act Cases
9-24-79	4-9.700	Walsh-Healy Act cases
8-08-80	4-10-100	Cancellation of Patents
8-01-80	4-11.210; 220; 230	Copyright, Patent, and Trademark Litigation
4-01-79	4-11.850	New USAM 4-11.850, Discussing Right to Financial Privacy Act litigation
4-21-80	4-11.860	FEGLI Litigation
4-07-80	4-12.250; .251; .252	Priority of Liens (2420 cases)
5-22-78	4-12.270	Addition of a New Sentence to USAM 4-12.270
4-16-79	4-13.230	New USAM 4-13.230, Discussing Revised HEW Regulations Governing Social Security Act Disability Benefits
11-7-80	4-13.330	Customs Matters
7-25-80	4-13.330	Customs Matters

DATE	AFFECTS USAM	SUBJECT
11-27-78	4-13.335	News Discussing "Energy Cases"
7-30-79	4-13.350	Review of Government Personnel Cases under the Civil Service Reform Act of 1978
8-1-80	4-13.350	Review of Government Personnel Cases under the Civil Service Reform Act of 1978
4-1-79	4-13.361	Handling of Suits Against Gov't Employees
6-25-79	4-15.000	Subjects Treated in Civil Division Practice Manual
	TITLE 5	
	TITLE 6	
4-22-80	6-3.630	Responsibilities of United States Attorney of Receipt of Complaint
	TITLE 7	
6-21-77	7-2.000	Part 25-Recommendations to President on Civil Aeronautic Board Decisions, Procedures for Receiving Comments by Private Parties
	TITLE 8	
6-21-77	8-2.000	Part 55-Implementation of Provisions of Voting Rights Act re Language Minority Groups (interpretive guidelines)
6-21-77	8-2.000	Part 42-Coordination of Enforcement of Non-discrimination in Federally Assisted Programs
5-23-80	8-2.170	Standards for Amicus Participation
10-18-77	8-2.220	Suits Against the Secretary of Commerce Challenging the 10% Minority Business Set-Aside of the Public Works Employment Act of 1977, P.L. 95-28 (May 13, 1977)
5-23-80	8-2.400	Amicus Participation By the Division

DATE	AFFECTS USAM	SUBJECT
5-23-80	8-3.190	Notification to Parties of Disposition of Criminal Civil Rights Matters
5-23-80	8-3.300	Notification to Parties of Disposition of Criminal Civil Rights Matters
	TITLE 9	
7-11-79	9-1.000	Criminal Division Reorganization
Undtd (3-80)	9-1.103	Description of Public Integrity Section
3-14-80	9-1.103	Criminal Division Reorganization
Undtd	9-1.215	Foreign Corrupt Practices Act of 1977-15 U.S.C. 78m(b)(2)-(3); 15 U.S.C. 78dd-1; and 15 U.S.C. 78dd-2
3-14-80	9-1.403; .404;.410	Criminal Division Reorganization
4-16-80	9-1.502	Criminal Division Brief/Memo Bank
7-08-80	9-1.503	Case Citation
6-22-79	9-2.000	Cancellation of Outstanding Memorandum
1-8-81	9-2.145	Interstate Agreement on Detainers
12-09-80	9-2.148	Informal Immunity
Undated (2-27-81)	9-2.164	Policy With Regard to the Issuance of Subpoenas to Members of the News Media, Subpoenas for Telephone Toll Records of Members of the News Media, and the Interrogation, Indictment, or Arrest of, Members of the News Media
Undated (2-27-81)	9-2.166	Grand Jury Subpoenas for Telephone Toll Records
2-28-80	9-4.116	Oral Search Warrants
6-28-79	9-4.600	Hypnosis
Undtd	9-7.000; 9-7.317	Defendant Overhearings and Attorney Overhearings Wiretap Motions

DAT	: <u>E</u>	AFFECTS USAM	SUBJECT
5-2	6-81	9-7.110	Authorization of Applications for Interception Orders
5-2	6-81	9-7.170	Title III Application
5-2	6-81	9-7.180	Title III Order
9-1	0-80	9-7.230;9-7.927; 9-7.928	Trap and Trace Guidelines
5-2	6-81	9-7.910	Form Interception Application
7-1	4-81	9-7.921	Form Interception Order
5-2	6-81	9-7.921	Title III Standard Form Inter- ception Order
7-2	8-80	9-8.130	Motion to Transfer
2-0	6-80	9-11.220	Use of Grand Jury to Locate Fugitives
9-18	8-80	9-11.220	Obtaining Records To Aid in the Location of Federal Fugitives by Use of the All Writs Act, 28 U.S.C. 1651
12-	13-78	9-11.220	Use of Grand Jury to Locate Fugitives
5 <b>-</b> 3	1-77	9-11.230	Grand Jury Subpoena for Telephone Toll Records
8-1	3-80	9-11.230	Fair Credit Reporting Act and Grand Jury Subpoenas
	ated 27-81)	9-11.230	Limitations on Grand Jury Subpoenas
10-0	06-80	9-17.000	Speedy Trial Act
1-0	8-81	9-17.102	Securing the Presence of the Defendant
7-2.	2-80	9-20.140- 9-20.146	Indian Reservations
1-2	1-81	9-37.000	Habeas Corpus
10-	22-79	9-42.000	Coordination of Fraud Against the Government Cases (non-disclosable)

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DATE	AFFECTS USAM	SUBJECT
6-06-80	9-42.520	Dept. of Agriculture-Food Stamp Violations
6-09-80	9-47.140	Foreign Corrupt Practices Act Review Procedure
2-17-81	9-60.140	Kidnapping
5-22-79	9-61.132; 9-61.133	Steps to be Taken to Assure the Serious Consideration of All Motor Vehicle Theft Cases for Prosecution
7-28-80	9-61.620	Supervising Section and Prosecutive Policy
7-28-80	9-61.651	Merger
7-28-80	9-61.682	Night Depositories
7-28-80	9-61.683	Automated Teller Machines (Off-Premises)
7-28-80	9-61.691	Extortion- Applicability of the Hobbs Act (18 U.S.C. 1951) to Extortionate Demands Made Upon Banking Institutions
7-28-80	9-63.518	Effect of Simpson v. United States on 18 U.S.C. 924(c)
7-28-80	9-63.519	United States v. Batchelder, 42 U.S. 114 (1979)
7-28-80	9-63.642	Collateral Attack by Defendants on the Underlying Felony Conviction
7-28-80	9-63.682	Effect of §5021 Youth Corrections Act Certificate on Status as Convicted Felon
8-13-80	9-65.806	Offenses Against Officials of the Coordination Council for North American Affairs (TAIWAN)
8-08-79	9-69.260	Perjury: False Affidavits Submitted in Federal Court Proceedings Do Not Constitute Perjury Under 18 USC 1623
2-17-81	9-69.421	Fugitive Felon Act
11-28-80	9-69.500	Prosecutions of Escapes by Fed. Prisoners
7-6-81	9-69.500	Expeditious Authorization of Magistrates' Complaints & Warrants in Fed. Escape Cases
9-5-80	9-70.002	Farm Labor Contractor Registration Act

DATE	AFFECTS USAM	SUBJECT
6-11-80	9-75.000	Obscenity
6-11-80	9-75.080; 084	Sexual Exploitation of Children; Child Pornography
6-11-80	9-75.110	Venue
6-Í 1-80	9-75.140	Prosecutive Priority
6-11-80	9-75.631	Exception - Child Pornography Cases
9-5-80	9-78.400	7 U.S.C. 2041, et. seq.
3-12-79	9-79.260	Access to Information Filed Pursuant to the Currency & Foreign Transactions Reporting Act
10-6-80	9-85.315	Census
5-26-81	9-90.940	Classified Info. Procedures Act of 1980
8-7-80	9-100.280	Continuing Criminal Enterprise (408) 21 U.S.C. 848
1-30-81	9-110.100	RICO Guidelines
10-24-80	9-110.300, <u>et seq</u> .	Extortionate Credit Transactions
5-23-80	9-120.210	Directory: Dept. of Motor Vehicles Driver's License Bureau
1-8-81	9-120.210	Internal Revenue Service Tax Returns
2-29-80	9-121.120; .153; .154	Authority to Compromise & Close Appearance Bond Forfeiture Judgments
4-21-80	9-121.140	Application of Cash Bail to Criminal Fines
5-18-81	9-121.140	Application of Cash Bail to Criminal Fines
4-05-79	9-123.000	Costs of Prosecution (28 U.S.C. 1918(b)
1-29-81	9-139.740	47 USC 506- The LEA Act (Coercive Practices Affecting Broadcasting)

(Revised 8-14-81)

Listing of all Bluesheets in Effect

#### Title 10--Executive Office for United States Attorneys

Title 10 has been distributed to U.S. Attorneys Offices only, because it consists of administrative guidelines for U.S. Attorneys and their staffs. The following is a list of all Title 10 Bluesheets currently in effect.

DATE	AFFECTS USAM	SUBJECT
9-8-80	10-2.100	Notice to Competitive Service Applicants or Employees Proposed for Appointment to Excepted Positions
2-19-81	10-2.101	Submission of SF-61, Appointment Affidavits
Undtd (2-27-81)	10-2.111; 124; 142; 156; 161; 162; 164; 520	Racial/Ethnic Codes
7-14-80	10-2.123	Tax Check Waiver (Individual)
8-6-80	10-2.142	Employment Review Committee for Non-Attorneys
3-2-81	10-2.142; 156; 164; 520	Employment Review Procedures for Non-Attorneys
7-16-80	10-2.144	Certification Procedures for GS-9 and Above Positions
9-12-80	10-2.145	Procedures for Detailing Schedule C Secretaries to Competitive Service Positions
Undtd (12-5-80)	10-2.150	New Authority to Make 1-Yr. Temporary Appointments
11-25-80	10-2.162	Stay-In-School Program
7-16-80	10-2.193	Requirements for Sensitive Positions- Non-Attorney
8-14-80	10-2.193	Preappointment Security Requirements
10-29-80	10-2.194	Procedures for Requesting Access to Sensitive Compartments Info. (SCI)

DATE	AFFECTS USAM	SUBJECT
3-27-81	10-2.194	Security Clearances for U.S. Attorneys
4-3-81	10-2.412	Time Spent in Training as Hours of Work under FLSA
6-13-80	10-2.420	Justice Earnings Statement
8-22-80	10-2.523	Affirmative Action Monitoring Procedures
11-25-80	10-2.524	Collection, Retention & Use of Applicant Race, Sex, and Ethnicity Data
10-24-80	10-2.525	Facility Accessibility
10-6-80	10-2.540	Performance Appraisal System for Attorneys
6-11-80	10-2.545	Younger Fed. Lawyer Awards
8-26-80	10-2.551	Standard of Conduct
6-18-80	10-2.552	Financial Disclosure Report
6-11-80	10-2.564	Authorization & Payment of Training
7-11-80	10-2.611	Restoration of Annual Leave
3-27-81	10-2.615	Leave Status in Emergency Situations
4-13-81	10-2.620	Fed. Employees Group Life Insurance
9-29-80	10-2.630	SF 2809- Health Benefits Registration Form
6-6-80	10-2.650	Unemployment Compensation for Federal Employees
6-6-80	10-2.660	Processing Form CA-1207
6-6-80	10-2.664	OWCP Uniform Billing Procedure

DAT	<u>re</u>	AFFECTS USAM	SUBJECT
4-3	3-81	10-3.321	Salaried Federal Court Reporters
6-2	23-80	10-4.262	Procedures
10-	-30-80	10-4.430	Closing Notice for Case Files
5-4	4-81	10-5.230	Charges for Employee Parking
11-	-25-80	10-5.240	Collection of Parking Fees
8-5	5-80	10-6.100	Receipt Acknowledgment Form USA-204
6-2	23-80	10-6.220	Docketing & Reporting System
5-1	16-80	Index to Title 10	

#### UNITED STATES ATTORNEYS' MANUAL--TRANSMITTALS

The following United States Attorneys' Manual Transmittals have been issued to date in accordance with USAM 1-1.500. This monthly listing may be removed from the Bulletin and used as a check list to assure that your Manual is up to date.

TRANSMITTAL AFFECTING TITLE	NO.	DATE MO/DAY/YR	DATE OF TEXT	CONTENTS
1	1	8/20/76	8/31/76	Ch. 1,2,3
	2	9/03/76	9/15/76	Ch. 5
	3	9/14/76	9/24/76	Ch. 8
	4	9/16/76	10/01/76	Ch. 4
	5	2/04/77	1/10/77	Ch. 6,10,12
	6	3/10/77	1/14/77	Ch. 11
	7	6/24/77	6/15/77	Ch. 13
	8	1/18/78	2/01/78	Ch. 14
	9	5/18/79	5/08/79	Ch. 5
	10	8/22/79	8/02/79	Revisions to 1-1.400
	11	10/09/79	10/09/79	Index to Manual
	12	11/21/79	11/16/79	Revision to Ch. 5, 8, 11
	13	1/18/80	1/15/80	Ch. 5, p. i-ii, 29-30, 41-45
	A2	9/29/80	6/23/80	Ch. 7, Index to Title 1, Revisions to Ch. 2, 5, 8 Ch. 2, 5, 8
2	1	6/25/76	7/04/76	Ch. 1 to 4
	2	8/11/76	7/04/76	Index
3	1	6/23/76	7/30/76	Ch. 1 to 7
	2	11/19/76	7/30/76	Index

TRANSMITTAL AFFECTING TITLE	<u>NO</u> .	DATE MO/DAY/YR	DATE OF TEXT	CONTENTS
	3	8/15/79	7/31/79	Revisions to Ch. 3
	4	9/25/79	7 /31 /7 9	Ch. 3
4	1	1/02/77	1/02/77	Ch. 3 to 15
	2	1/21/77	1/03/77	Ch. 1 & 2
	3	3/15/77	1/03/77	Index
	4	11/28/77	11/01/77	Revisions to Ch. 1-6, 11-15 Index
5	1	2/04/77	1/11/77	Ch. 1 to 9
	2	3/17/77	1/11/77	Ch. 10 to 12
	3	6/22/77	4/05/77	Revisions to Ch. 1-8
	4	8/10/79	5/31/79	Letter from Attorney General to Secretary of Interior
	5	6/20/80	6/17/80	Revisions to Ch. 1-2, New Ch. $2A$ , Index to Title 5
	A2	4/16/81	4/6/81	Rev. to Ch. 1, 2, 2A, 3, 4, 5, 7, 8, 9A & 9B New Ch. 9, 9A, 9C & 9D
6	1	3/31/77	. 1/19/77	Ch. 1 to 6
	2	4/26/77	1/19/77	Index
	3	3/01/79	1/11/79	Complete Revision of Title 6
7	1	11/18/77	11/22/76	Ch. 1 to 6
	2	3/16/77	11/22/76	Index
	A2	6/30/81	6/2/81	Rev. to Ch. 5, Index to Title 7, Index to Manual

TRANSMITTAL AFFECTING TITLE	<u>NO</u> •	DATE MO/DAY/YR	DATE OF TEXT	CONTENTS
8 .	1	1/04/77	1/07/77	Ch. 4 & 5
	2	1/21/77_	9/30/77	Ch. 1 to 3
	3	5/13/77	1/07/77	Index
	4	6/21/77	9/30/76	Ch. 3 (pp. 3-6)
	5	2/09/78	1/31/78	Revisions to Ch. 2
	6	3/14/80	3/6/80	Revisions to Ch. 3
9	1	1/12/77	1/10/77	Ch. 4,11,17, 18,34,37,38
	2	2/15/78	1/10/77	Ch. 7,100,122
	3	1/18/77	1/17/77	Ch. 12,14,16, 40,41,42,43
	4	1/31/77	1/17/77	Ch. 130 to 139
	5	2/02/77	1/10/77	Ch. 1,2,8,10, 15,101,102,104, 120,121
	6	3/16/77	1/17/77	Ch. 20,60,61,63, 64,65,66,69,70, 71,72,73,75,76,77, 78,79,85,90,110
	7	9/08/77	8/01/77	Ch. 4 (pp. 81- 129) Ch. 9, 39
	8	10/17/77	10/01/77	Revisions to Ch. 1
	9	4/04/78	3/18/78	Index
	10	5/15/78	3/23/78	Revisions to Ch. 4,8,15, and new Ch. 6

TRANSMITTAL AFFECTING TITLE	<u>NO</u> .	DATE MO/DAY/YR	DATE OF TEXT	CONTENTS
	11	5/23/78	3/14/78	Revisions to Ch. 11,12,14, 17,18, & 20
	12	6/15/78	5/23/78	Revisions to Ch. 40,41,43, 44, 60
	13	7/12/78	6/19/78	Revisions to Ch. 61,63,64, 65,66
	14	8/02/78	7/19/78	Revisions to Ch. 41,69,71, 75,76,78, & 79
	15	8/17/78	8/17/78	Revisions to Ch. 11
	16	8/25/78	8/02/78	Revisions to Ch. 85,90,100, 101, & 102
	17	9/11/78	8/24/78	Revisions to Ch. 120,121,122, 132,133,136,137, 138, & 139
	18	11/15/78	10/20/78	Revisions to Ch. 2
	19	11/29/78	11/8/78	Revisions to Ch. 7
	20	2/01/79	2/1/79	Revisions to Ch. 2
	21	2/16/79	2/05/79	Revisions to Ch. 1,4,6,11, 15,100
	22	3/10/79	3/10/79	New Section 9-4.800
	23	5/29/79	4/16/79	Revisions to Ch. 61

TRANSMITTAL AFFECTING TITLE	NO.	DATE MO/DAY/YR	DATE OF TEXT	CONTENTS
	24	8/27/79	4/16/79	Revisions to 9-69.420
,	25	9/21/79	9/11/79	Revision of Title 9 Ch. 7
	26	9/04/79	8/29/79	Revisions to Ch. 14
	27	11/09/79	10/31/79	Revisions to Ch. 1, 2, 11, 73, and new Ch. 47
	28	1/14/80	1/03/80	Detailed Table of Contents p. i-iii (Ch. 2) Ch. 2 pp 19-20i
	29	3/17/80	3/6/80	Revisions to Ch. 1, 7, 11, 21, 42, 75, 79, 131, Index to Title 9
	30	4/29/80	4/1/80	Revisions to Ch. 11, 17, 42
	38	7-8-80	7-27-80	Revisions to Ch. 2, 16, 17, 60, 63, & 73, Index to Manual
	* <u>A</u> 2	11-4-80	10-6-80	New Ch. 27, Revisions to Ch. 1, 2, 4, 7, 17, 34, 47, 69, 120, Index to Title 9, and Index to Manual

\*Due to the numerous requests for the <u>U.S. Attorneys' Manual</u> from the private sector, the Executive Office has republished the entire Manual and it is now available to the public from the Government Printing Office. This publication is identical to the one that has been issued to Department of Justice offices. To differentiate the transmittals issued after the GPO publication from previously issued transmittals the Manual Staff has devised a new numbering system. Please note that transmittal numbers issued from hereon will be prefaced with the letter "A." The private sector may order the Manual from the Superintendent of Documents, Government Printing Office, Washington, D.C. 20402. The stock number is 0469T10 and the price is \$145.00, which includes updates.