

United States Attorneys' Bulletin

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EQUAL ACCESS TO JUSTICE ACT HANDBOOK

III

COMMENDATIONS

Assistant U.S. Attorneys SAMUEL FORSTEIN and DONALD A. PURDY, Jr., Eastern District of Pennsylvania, have been commended by Mr. John L. Hogan, Special Agent in Charge, Federal Bureau of Investigation in Philadelphia, Pennsylvania, for a job well done in the case of United States v. Haley which involved the indictment of twenty-two defendants under the RICO, RICO-Conspiracy, Mail Fraud, Wire Fraud and ITSP statutes.

Assistant U.S. Attorney LOUISE L. HILL, Northern District of Ohio, has been commended by Mr. Donald E. Trull, Regional Administrator, U.S. Department of Transportation, Federal Highway Administration, Homewood, Illinois, for her high level of legal competence in resolving the Na-Churs Plant Food Cocriminal enforcement case and supporting the Motor Carrier Safety Enforcement Program.

Assistant U.S. Attorneys JANET L. JANNUSCH and L. LEE SMITH, Central District of Illinois, have been commended by Mr. Joel L. Rogers, Acting District Director of the Immigration and Naturalization Service, Chicago, Illinois, for their successful prosecution of an alien-smuggling ring operated by Alfonso Interial.

Assistant U.S. Attorney HENRY ROSSBACHER, Central District of California, has been commended by Mr. William H. Webster, Director, Federal Bureau of Investigation, for his work in a complex six-defendant case involving theft of CETA funds and false tax returns entitled <u>United States</u> v. <u>Alva Dotson Bennett</u>.

Assistant U.S. Attorney VALERIE K. SCHURMAN, District of Columbia, has been commended by Mr. Howard E. Shapiro, Deputy General Counsel, Federal Trade Commission, for her cooperation in the handling of Fleming v. FTC and Milton Bradley Corp. v. FTC, both of which involved issues of fact and law principally concerning the Federal Trade Commission's programs.

Assistant U.S. Attorney SHARI SILVER, Central District of California, has been commended by Mr. William J. Stokes, Assistant General Counsel, Research and Operations Division, U.S. Department of Agriculture, for her persistent and successful efforts in the wrongful death/property damage case of Hidden Springs Inc. v. United States.

Assistant U.S. Attorney THEODORE WAI WU, Central District of California, has been commended by Mr. Lawrence J. Brady, Assistant Secretary for Trade Administration, U.S. Department of Commerce, for his outstanding work in the development and prosecution of two export cases: Spawr Optical Research Inc. and Werner J. Bruchhausen.

EXECUTIVE OFFICE FOR U. S. ATTORNEYS William P. Tyson, Director

POINTS TO REMEMBER

Commitments Under the Youth Corrections Act

The Federal Bureau of Prisons is planning to make several changes in the handling of Youth Corrections Act (YCA) defendants sentenced under 18 U.S.C. 5010(b) or (c).

In the past, YCA inmates have been sent to facilities where they were housed in separate units, but joined with adult inmates for work, education and leisure time activities. In the future, youth offenders will be sent to institutions which house only YCA inmates. Each inmate, when committed, will be screened, evaluated and given an individually structured program as required by the Youth Corrections Act. The Federal Correctional Institution, Englewood, Colorado, will house all higher security male YCA offenders. The Federal Correctional Institution, Morgantown, West Virginia, will house all female inmates and all minimum security males from east of the Mississippi. If the number of YCA inmates requires a third institution, the Federal Correctional Institution at Otisville, New York will be used. YCA commitments from the District of Columbia Superior Court will continue to be sent to the D.C. youth facilities.

These changes are being made pursuant to recent judicial decisions which interpret the YCA as requiring the Bureau of Prisons to totally separate YCA offenders from adult inmates. The transition is expected to be completed by May 2, 1982. cf. Watts v. Hadden, 651 F. 2d 1354 (1981). The complete implementation plan can be obtained by contacting the Bureau of Prisons directly.

(Executive Office)

Equal Access to Justice Act Handbook

Attached to the end of this bulletin is a handbook containing instructions and advice on the Equal Access to Justice Act, which allows attorneys fees to be awarded against the government in certain types of civil cases. It is important that United States Attorneys refer to this handbook when responding to applications for fees under the Act. The handbook should be detached from this bulletin and a copy given to every attorney in the office who handles civil matters. Questions on the Act should be directed to Helen Lessin Shaw (FTS 633-2034) of the Office of Legal Policy.

(Office of Legal Policy)

New JURIS Library for IRS Summons Enforcement.

As of November 6, 1981, JURIS has had on-line a new library, entitled "SUMENF." This library contains complete official and unofficial citations to and case histories of all reported IRS summons enforcement and summons related cases in researchable and retrievable form. This library was constructed by issue-coding each of more than 1,000 written decisions by one or more of 96 summons issues that arise in litigating these cases. This coding will enable the researcher to locate quickly the citations to all summons cases dealing with a particular summons issue, tailored to particular time frames and particular courts if so desired. The case citations are also searchable by any combination of courts, dates, and issues. In November, 1981, the Department mailed detailed instructions on now to use this library and a narrative description of each issue code.

The SUMENF library is now in a test phase. The Tax Division therefore encourages each United States Attorney's office to become familiar with it. To do so, each office has been assigned a special user code, which has been sent to the JURIS contact person in your office and which may also be obtained by calling Mr. James H. Jeffries, III, on FTS 724-6575 or Ms. Susan Cavanaugh (Justice Management Division) at FTS 633-4359. Inquiries on the use of the SUMENF library may be directed to Mr. Jeffries or Mr. Robert G. Nath (FTS 724-6574).

EXECUTIVE OFFICE FOR U. S. ATTORNEYS William P. Tyson, Director

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CIVIL DIVISION Assistant Attorney General J. Paul McGrath

Symons v. Chrysler Corporation Loan Guarantee Board, D.C. Circuit No. 81-1599 (December 4, 1981). D.J. #145-0-1041.

SUNSHINE ACT: D.C. CIRCUIT REVERSES DISTRICT COURT ORDER THAT REQUIRED OPEN MEETINGS OF THE CHRYSLER CORPORATION LOAN GUARANTEE BOARD.

The massive federal loan guarantee program which is designed to prevent the financial collapse of the Chrysler Corporation is administered by the Chrysler Corporation Loan Guarantee Board. Its membership is mandated by law, consisting of the Secretary of the Treasury as Chairman, the Chairman of the Federal Reserve Board and the Comptroller General as the other voting members, and the Secretaries of Labor and Transportation as non-voting members. Plaintiff filed suit in the district court, asserting that the Board is an agency of the type covered by the Sunshine Act, and therefore it must hold open meetings, announced in advance, and with public attendance mandatory. The district court agreed, and issued an injunction requiring that the Board's meetings be held under Sunshine Act procedures and requirements.

On appeal, the D.C. Circuit has just reversed the district court decision (with Judge Wald dissenting). The opinion of the court of appeals essentially adopts our brief, point by point. The court agreed that the plain meaning of the section of the Act defining "agency" had to be followed. Under that language, an agency is covered only if it is a collegial body, a majority of whose members were appointed "to such positions" by the President and confirmed by the Senate. We argued, and the court agreed, that "to such position" could refer only to the means by which the agency member attained his or her seat on the agency itself, and not to the method of selection to some other job, such as a Cabinet post, with membership on the agency coming by operation The court felt that it had to accept this construction despite its view that exclusion of the Board may run "counter to the spirit of the Act." This decision should be very helpful to a number of other agencies whose membership is made up of persons with underlying Presidential appointments and who belong to the agency by operation of law, including such important agencies as the National Security Council, the Federal Open Market Committee, and the Board of Trustees of the Social Security Trust Fund.

Attorney: Frank A. Rosenfeld (Civil Division) FTS (633-4027)

CIVIL DIVISION Assistant Attorney General J. Paul McGrath

Cunningham v. FBI, 3rd Cir. No. 81-1183 (November 24, 1981). D.J. #145-12-3901.

FOIA: THIRD CIRCUIT HOLDS THAT FOIA DOES NOT ALLOW AWARDS OF ATTORNEY FEES TO PROSE LITIGANTS.

The Third Circuit has held that the Freedom of Information Act does not allow <u>pro</u> <u>se</u> litigants to receive payment under a provision that allows courts to award the prevailing party "reasonable attorney fees . . . reasonably incurred." 5 U.S.C. 552(a)(4)(E). The Third Circuit thus joins the First, Fifth, and Tenth Circuits in adopting our view of this provision and the analogous provision in the Privacy Act. The D.C. Circuit has held to the contrary, and the Second Circuit has suggested a middle position.

Attorney: Marc Richman (Civil Division) FTS (633-4052)

CIVIL DIVISION Assistant Attorney General J. Paul McGrath

East Baton Rouge Parrish School Board v. Ku Klux Klan, et al. and U.S. Department of Education, 5th Cir. No. 80-1978 (November 30, 1981). D.J. #145-16-882.

ATTORNEY FEES: SUPREME COURT GRANTS

CERTIORARI, VACATES JUDGMENT, AND REMANDS
FOR CONSIDERATION OF WHETHER ATTORNEYS FEES

ARE PAYABLE FOR WORK PERFORMED PRIOR TO

EFFECTIVE DATE OF EQUAL ACCESS TO JUSTICE ACT.

In this case, the Ku Klux Klan prevailed in a civil rights action against the school board and the Department of Education, and sought attorneys fees under the Civil Rights Attorneys Fees Award Act, 42 U.S.C. 1988. The Fifth Circuit ruled that Section 1988 does not waive the government's immunity from an award of attorneys fees, but held that the school board could be liable for the tees. On the school board's petition for certiorari, the Supreme Court has just granted the writ, vacated the judgment, and has remanded the case to the court of appeals for further consideration in light of the Equal Access to Justice Act, Pub. L. No. 96-481, Sec. 201-08, effective October 1, 1981.

This case will thus become one the first cases in which a court of appeals will consider whether the government may be required to pay attorneys fees under the Equal Access to Justice Act for work performed prior to the effective date of the Act.

Attorney: Wendy Keats (Civil Division) FTS (633-3355)

CIVIL DIVISION Assistant Attorney General J. Paul McGrath

Vernon E. Whitehead v. Merit Systems Protection Board, et al., 6th Cir. No. 79-3614 (November 6, 1981). D.J. #35-58-82.

FEDERAL EMPLOYMENT: SIXTH CIRCUIT HOLDS THAT DIRECT REVIEW OVER FEDERAL PERSONNEL CASE IN WHICH DISMISSED EMPLOYEE'S ALLEGATIONS AMOUNTED TO A CLAIM OF DISCRIMINATION IN VIOLATION OF THE REHABILITATION ACT LIES IN DISTRICT COURT.

Petitioner, a former civilian employee of the United States Army in Warren, Michigan was removed from his position in 1979 for repeated absences without leave. Prior to his removal, he had undergone open-heart surgery which led to his being diagnosed as suffering from certain physical and behavior disorders which caused him difficulty in the work place. In his appeal before the MSPB, Whitehead defended his failure to report to work on the ground that the Army had failed to treat him fairly and equitably with regard to his handicap, failing to take into consideration medical recommendations concerning the proper work environment The MSPB affirmed Whitehead's removal, holding that, although Whitehead was handicapped, the agency had not violated medical recommendations in making his new work assignment and that Whitehead should have contested the assignment, if he thought it improper, rather than simply going AWOL. The MSPB mistakenly informed Whitehead in its decision that he could seek judicial review of its decision in the court of appeals or the Court of Claims.

In the court of appeals, we argued that direct review over Whitehead's case should lie in the district court since he was alleging that a basis for the removal action taken against him was discrimination in violation of the Rehabilitation Act. The court of appeals agreed, rejecting Whitehead's contention that this was not a discrimination case but a prohibited personnel practice case over which the court of appeals had original review jurisdiction. The court of appeals remanded the case to the MSPB which will now issue an order from which Whitehead may seek turther review before the EEOC or go directly to district court.

Attorney: Carlene McIntyre (Civil Division) FTS (633-5459)

CIVIL DIVISION Assistant Attorney General J. Paul McGrath

United States v. City of Pittsburg, Cal., 9th Circuit Nos. 79-4368 & 79-4611 (November 16, 1981). D.J. #145-10-1560.

SUPREMACY CLAUSE: NINTH CIRCUIT HOLDS THAT
ORDINANCE REQUIRING U.S. POSTAL SERVICE LETTER
CARRIERS TO OBTAIN EXPRESS CONSENT FROM
RESIDENTS BEFORE CROSSING THEIR LAWNS TO
DELIVER MAIL VIOLATES THE SUPREMACY CLAUSE.

Postal regulations authorize postal carriers to cross lawns in the course of delivering mail unless the owner objects. The city of Pittsburg, Cal., at the behest of the National Association of Letter Carriers, enacted a local ordinance prohibiting postal carriers from crossing lawns unless they first obtain the owners' express consent. The Ninth Circuit affirmed the district court's decision holding that the local ordinance frustrates the Congressional objective of efficient mail delivery that federal regulations seek to implement and, hence, the local ordinance violates the Supremacy Clause. The court also rejected the argument that the Postal Service's practice violated the Fifth and Tenth Amendments.

Attorney: John C. Hoyle (Civil Division) FTS (633-3547)

CRIMINAL DIVISION Assistant Attorney General D. Lowell Jensen

United States v. Mildred Carrasquillo, No. 81-1154 (3d Cir. December 1981)

SPEEDY TRIAL ACT: THIRD CIRCUIT HOLDS THAT DEFENDANT CANNOT WAIVE TIME REQUIREMENTS OF ACT.

Shortly after arraignment the defendant's attorney asked the deputy clerk to delay scheduling the case for trial because of counsel's upcoming court appearances. As a consequence, the Speedy Trial Act time limits were exceeded before the case was scheduled for trial. The Third Circuit ruled that a deputy clerk cannot grant excludable time under the 18 U.S.C. 3161(h) (8) "ends of justice" provision, that a judge cannot grant excludable time retroactively under the same "ends of justice" provision after the time limits have been exceeded and a motion to dismiss has been filed, and that defendants cannot be held to have waived the time limits under the Act. The court stated, "we do not think a defendant can waive the public's right to a speedy trial..." The district court judge's order denying the defendant's motion to dismiss was reversed and the case remanded with directions to the district court to dismiss with or without prejudice.

Attorney: Patty Stemler

(Criminal Division)

FTS 633-3742

LAND AND NATURAL RESOURCES DIVISION
Assistant Attorney General Carol E. Dinkins

Ram Petroleums, Inc. v. Andrus, 658 F.2d 1349, No. 79-4886 (9th Cir., October 13, 1981) DJ 90-10-2-58.

Oil and gas leasing; Secretary of the Interior has broad discretion to refuse to reinstate oil and gas lease he terminated for failure to make timely rental payments.

Reversing the decision of the district court, the Ninth Circuit held that Interior did not abuse its discretion in refusing to reinstate oil and gas leases which had terminated due to the lessee's failure to make timely rental payments. lessee alleged that its failure to make timely payment was justifiable and not due to lack of reasonable diligence (the standards for reinstatement pursuant to 30 U.S.C. 188(c)), because it was caused by an employee's failure to mail the payment coupled with her false assurances that she had done so. The district court accepted the lessee's argument, holding that the legislative history of 30 U.S.C. 188(c) supported reinstatement under these circumstances. The court of appeals found that the district court misread the legislative history. The opinion finds that the legislative history and statutory language support a broad grant of discretion to Interior, and make clear that reinstatement need be granted only when Interior is "fully satisfied" that an adequate showing has been made. This broad discretion, the court of appeals concluded, had not been abused in this case, since the lessee must be held responsible for the acts of its employees, and in any event could have avoided the problem by checking the employee's assurances against account records.

> Attorneys: David C. Shilton and Dirk D. Snel (Land and Natural Resources Division) FTS 633-2737/4400

Mary Jane Eaton v. Drake University and the United States, F.2d ___(8th Cir., November 3, 1981) DJ 90-1-4-2244.

National Environmental Policy Act; denial of injunction to require EIS for installation of air conditioning unit in Fine Arts Center affirmed.

The Eighth Circuit affirmed (per curiam) the district court's entries of summary judgment in favor of Drake University and the United States. Appellant had sought both injunctive relief and monetary damages for the Department of Education's failure ten years ago to require Drake University to file an EIS concerning the effect of an air conditioning unit in a Fine Arts Center the construction of which was partially funded by government grants.

Attorneys: Wendy Jacobs and Robert L. Klarquist (Land and Natural Resources Division) FTS 633-4010/2731

National Indian Youth Council v. Watt, F.2d, No. 80-2097 (10th Cir., November 12, 1981) DJ 90-2-4-537.

National Environmental Policy Act; A third EIS not required for mining plan on Navajo Reservation.

Plaintiffs challenged the Secretary's approval of a private lessee's surface mining plan involving the Navajo Reservation. The court of appeals affirmed the judgment in favor of the Secretary. After Interior had prepared two EISs and the private lessee had prepared a proposed mining plan, OSM required a revised mining plan because of the intervening enactment of the Surface Mining Act. Numerous changes were imposed on the project by OSM but Interior decided not to prepare a third EIS on the new plan. Construing the CEQ regulations, the court of appeals rejected the claim that a third EIS was necessary. The court relied upon the amount of environmental analysis in the two EISs and the environmental assessment. The court also implied that continuing federal control over and monitoring of revegetation efforts minimized the need for a third EIS. Plaintiffs also failed to convince the court that the alternatives discussion was inadequate. Finally, the court held that the National Historic Preservation Act did not require Interior to survey the entire 40,000-acre leasehold for eligible sites before approving operations on a 7,000-acre portion which had been surveyed.

Attorneys: Jerry L. Jackson, Thomas H. Pacheco, and Edward J. Shawaker (Land and Natural Resources Division) FTS 724-7377; 633-4519/2813

<u>Alamo Navajo School Board v. Andrus,</u> F.2d ____, No. 80-1811 (10th Cir., November 13, 1981) DJ 90-2-4-663.

Indians; Tribe's contractual claim for additional funds, after it spent all of its funds in one year, was within exclusive jurisdiction of Court of Claims.

The Board is an entity of the Navajo Tribe. It entered into a contract with the BIA to operate a school on the Navajo Reservation. Through an apparent misreading of its contract, the Board spent all of its funds to be used in its first fiscal year at the end of the school year, leaving a shortfall for the first six weeks of the next school year before the beginning of the next fiscal year. The Board argued that the government had a duty to make up that shortfall, based on 25 U.S.C. 2008 and 25 C.F.R. 31h.1-31h.143, and the district court agreed. The court of appeals reversed. It rejected the claimed mandatory duty on the United States to pay the money and instead found that the action was essentially one for money based on contract and therefore within the exclusive jurisdiction of the Court of Claims.

Attorneys: Peter R. Steenland, Jr. and Edward J. Shawaker (Land and Natural Resources Division) FTS 633-2748/2813

Western Nuclear, Inc. v. Andrus, F.2d, No. 79-2290 (10th Cir., November 13, 1981) DJ 90-1-5-1863.

Stock-Raising Homestead Act; Government's reservation of "coal and other minerals" in Act did not include gravel.

Reversing the district court, the court of appeals held that the reservation to the United States of all "coal and other minerals" in lands patented under the Stock-Raising Homestead Act of 1916, 39 Stat. 862, 43 U.S.C. 291-302, does not include gravel. The court, reviewing the legislative history of the statute, which was enacted during a period in which Interior had held that gravel was not a locatable mineral under the general mining laws, concluded that Congress had not intended to include gravel within the reservation of "coal and other minerals."

Attorneys: Robert L. Klarquist and Edward J. Shawaker (Land and Natural Resources Division) FTS 633-2731/2813

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<u>United States v. Harvey, F.2d</u>, No. 77-2279 (10th Cir., November 16, 1981) DJ 90-1-10-1012.

Federal government holds title and is not estopped from maintaining ejectment action, where lands moved by accretion, not avulsion.

In 1914, the United States issued a patent to a tract in Arizona on the south bank of the Colorado River. By 1952, however, the river had shifted to the south and the lands within the coordinates described by the patent were located on the north (California) bank of the river, adjacent to lands still owned by the United States. A successor in interest who acquired the 1914 patent subdivided the lands on the north bank and sold the lots for a recreational home development. Subsequently, the United States brought an ejectment action, asserting that the lands had moved by accretion, rather than avulsion, and therefore, the United States owned the subject lands. The jury returned a verdict in favor of the United States.

On appeal, the Ninth Circuit affirmed. First, the court found that the court had instructed the jury on the accretion issue according to federal common law, instead of Arizona law, which should have been applied. The court, however, found this to be of no significance as federal common law and Arizona law are identical for this situation. Second, the court ruled that the jury's finding that the river had moved by accretion, rather than avulsion, thus giving title to the United States, was supported by substantial evidence. Finally, the court ruled that the federal government was not estopped under the circumstances of this case.

Attorneys: Robert L. Klarquist and Jacques B. Gelin (Land and Natural Resources Division) FTS 633-2731/2762

TAX DIVISION Assistant Attorney General Glenn L. Archer, Jr.

Summons Enforcement - Internal Audit Reports and Tax Accrual Workpapers

United States, et al. v. Leaseway Transportation Corp., et al., 81 A.F.T.R. 2d 81-6110 (N.D. Ohio, October 15, 1981); United States, et al. v. The El Paso Company, Civil No. H-81-1360 (S.D. Tex., November 30, 1981).

Two recent decisions add to the almost unanimous authority upholding the right of the Internal Revenue Service to inspect a taxpayer's internal audit reports and tax accrual workpapers pursuant to Section 7602 of the Internal Revenue Code of 1954 (26 U.S.C.).

In United States v. Leaseway Transportation Corp., supra, the taxpayer contended, but failed to prove, that the summons demanding its internal audit reports was issued for the purpose of harassment. Its other defense, that the summoned data were not relevant to the investigation, was rejected, the District Court observing, on the basis of evidence adduced at the hearing, that such reports could have an impact on the financial statement from which the taxpayer's return was prepared; that such reports contained information regarding timing adjustments, which could be relevant in determining the accuracy of the return; and that the reports were also relevant concerning the existence of substantiating records for ledger entries. Observing that the Commissioner's summons power is not limited to material that is demonstrably relevant to an investigation, the District Court, citing United States v. Arthur Andersen & Co., 474 F. Supp. 322 (Mass. 1979) [aff'd, 80-2 U.S.T.C. 9515 (lst Cir. 1980)], United_States v. Noall, 587 F. 2d 123 (2d Cir. 1978), and United States v. Riley Co., 45 A.F.T.R. 2d 80-1164 (N.D. III. 1980), held that the information sought "may be relevant" to the investigation and ordered the summons enforced.

Attorneys: Mitchell Ehrenberg
Assistant United States Attorney

Northern District of Ohio

FTS: 293-4389

James H. Jeffries, III Tax Division FTS: 724-6575

In United States v. The El Paso Co., supra, the District Court similarly determined that the taxpayer's internal audit reports, as well as tax accrual workpapers, were relevant and rejected the reasoning of the Tenth Circuit's decision in United States v. Coopers & Lybrand, 550 F. 2d 615 (1977), that such documentation is not relevant. The taxpayer also raised defenses that the documentation was protectable under the attorney-client privilege or the work product doctrine on the theory that the documents were prepared for review by the taxpayer's legal counsel in connection with matters relating to its tax liability. The District Court rejected the blanket assertion of an attorney-client privilege. And it specifically found that the documents were available to the taxpayer's independent auditors and were not intended to be kept confidential, and that the documents were prepared for accounting and financial reporting purposes, rather than for legal advice or in preparation for litigation, precluding successful reliance upon the privilege defenses. Finally, the District Court also denied the taxpayer's motion for a stay pending appeal, and the taxpayer has moved the Fifth Circuit to grant such a stay.

Attorney: Michael E. Greene

Tax Division, Dallas Field Office

FTS: 729-0293

TAX DIVISION Assistant Attorney General Glenn L. Archer, Jr.

Alspach v. District Director of Internal Revenue (USDC Md., November 27, 1981)

EQUAL ACCESS TO JUSTICE ACT: DISTRICT COURT ADOPTS POSITION THAT "SUBSTANTIAL JUSTIFICATION" STANDARD UNDER THE ACT APPLIES TO GOVERN-MENT POSITION IN COURT, NOT AGENCY UNDERLYING ACTIVITIES.

In one of the first cases to interpret the Equal Access to Justice Act that took effect October 1, 1981, the U.S. District Court for the District of Maryland found that the position of the United States was substantially justified and denied plaintiffs' application for an award of fees and expenses under 28 U.S.C. § 2412. According to the Court, the term "position of the United States" for which substantial justification must be shown if the Government is to be excused from paying the private party's fees and expenses under 28 U.S.C. § 2412(d) refers to the Government's action or position in prosecuting or defending the litigation rather than its action upon which the litigation is based. The Court, therefore, did not look at IRS activity prior to litigation (which resulted in a statutory notice of deficiency being sent to an incorrect address) but focused on the factors surrounding the position taken in the case by the Tax Division attorney. The Court noted that the Tax Division attorney did not have IRS' administrative file at the time the answer was filed defending the case, that the Tax Division informed plaintiffs' attorney that the Government would concede the case approximately 30 days after the file was received and that the stipulation for dismissal was filed reasonably promptly thereafter. The Court found that the Government had "met its burden of showing substantial justification for initially contesting this action" and acted "fairly expeditiously" when the facts became known to counsel and denied plaintiffs' application for an award.

The Court also ruled that the congressional intent behind the Equal Access to Justice Act was to create two separate and independent bases for the award of attorney fees and expenses to private parties engaged in litigation with the Government by: (a) extending to the Government the application of existing common law and statutory exceptions to the general American rule against the award of counsel fees in 28 U.S.C. § 2412(b), and (b) requiring the award of fees in the special circumstances provided for in 28 U.S.C. § 2412(d)(1)(A) unless the Government's position is substantially justified or special circumstances make an award unjust.

Attorney: Gregory Hrebiniak (Tax Division) FTS 724-6562

No. 26

OFFICE OF LEGISLATIVE AFFAIRS
Assistant Attorney General Robert A. McConnell

SELECTED CONGRESSIONAL AND LEGISLATIVE ACTIVITIES

NOVEMBER 24, 1981 - DECEMBER 8, 1981

Foreign Corrupt Practices Act. On November 23, the Senate passed, by voice vote, S. 708, amendments to the Foreign Corrupt Practices Act of 1977. The version that passed contained an amendment which takes away criminal liability for a business which fails to comply with the accounting section of the legislation. Also prohibited are civil penalties if violations are committed while the business is operating "in good faith" with the law.

Tax Disclosure Amendments. On November 24, Senators Roth and Nunn, introduced the Department's amendments to Section 6103 of the Internal Revenue Code, which will remove many restrictions which have prohibited the Internal Revenue Service from sharing information of criminal activity with law enforcement officials. The legislation is considered vital in the Department's fight against organized crime and narcotic traffickers.

Krome North/INS. In both the Department's Appropriations bill and the Continuing Resolution, H.J.Res. 357, the Senate inserted language that would have placed a numerical limitation on the number of individuals that could be detained at the INS facility at Krome North in Florida. Such a restriction would have significantly impaired the Department's efforts to effectively handle the large influx of Haitians into the South Florida area. After communicating with the Conference Committee considering H.J.Res. 357, language was substituted that the Department use its "best efforts" to meet the numerical goals.

Non-Immigrants. On November 30, the Senate Judiciary Committee's Subcommittee on Immigration and Refugee Policy held a hearing on the H-2 program, non-immigrant visa waivers, and programs for non-immigrant information control. Doris Meissner, Acting Commissioner, INS, and Alan C. Nelson, Deputy Commissioner, INS, represented the Department.

- <u>S</u> 432. On December 3, William F. Baxter, Assistant Attorney General, Antitrust Division, testified before the Senate Judiciary Committee concerning S. 432, a bill which would establish a commission to review the international aspects of the antitrust laws. The Department believes that the exercise of antitrust jurisdiction over restrictive business practices that produce substantial adverse effects on the domestic economy does not impose a significant impediment to United States business in its efforts to compete abroad. While the Department does not object to some type of study the subject of S. 432 is too narrow in that antitrust is only one of several statutory schemes whose international application has raised questions. Any study of these areas will be difficult and time consuming.
- Small Business/Antitrust. On December 1, William F. Baxter, Assistant Attorney General, Antitrust Division, testified before the Senate Subcommittee on Productivity and Competition of the Small Business Committee. Mr. Baxter discussed the Department's merger policy, vertical restraints, licensing restrictions on patents and other intellectual property, joints ventures, and the competition advocacy of the Antitrust Division.

<u>Nominations</u>: On December 3, 1981, the United States Senate confirmed the following nominations:

Edward R. Becker, of Pennsylvania, to be U.S. Circuit Judge for the Third Circuit.

Jackson L. Kiser, to be U.S. District Judge for the Western District of Virginia.

Robert G. Doumar, to be U.S. District Judge for the Eastern District of Virginia

Brent D. Ward, to be U.S. Attorney for the District of Utah.

Joseph P. Stadtmueller, to be U.S. Attorney for the Eastern District of Wisconsin.

Donald B. Ayer, to be U.S. Attorney for the Eastern District of California.

Louis G. DeFalaise, to be U.S. Attorney for the Eastern District of Kentucky.

William S. Vaughn, to be U.S. Marshal for the Eastern District of Missouri.

Howard V. Adair, to be U.S. Marshal for the Southern District of Alabama.

James L. Meyers, to be U.S. Marshal for the Middle District of Louisiana.

Paul R. Nolan, to be U.S. Marshal for the Eastern District of Washington.

Harry Connolly, to be U.S. Marshal for the Northern District of Oklahoma.

VOL. 29

NO. 26

Federal Rules of Criminal Procedure

Rule 11(c)(1). Pleas. Advice to Defendant.

When defendant pled guilty to armed robbery and was sentenced, the court clerk asked whether he had read the indictment and whether he understood the charges against him, to which he responded affirmatively. The clerk then confirmed that defendant was entering a guilty plea. The district judge addressed defendant and determined that: he was not under the influence of narcotics; he understood the proceedings taking place; he had heard the summary of the Government's evidence; he admitted robbing the bank; he could face 25 years in jail and a \$10,000 fine; and he understood he was forfeiting certain rights. Defendant appealed, arguing that the district court did not comply with Rule 11(c).

On appeal, the Court held that defendant should be allowed to withdraw his plea since Rule ll(c)(l) requires the judge to personally address the defendant, explain the meaning or elements of the charge, and ascertain that the plea was made with understanding of the charge.

(Reversed and remanded.)

United States v. Reginald Carter, ___ F.2d ___, No. 80-5211 (4th Cir. October 20, 1981).

Federal Rules of Criminal Procedure

Rule 35. Correction or reduction of sentence.

Defendant pleaded guilty pursuant to a plea agreement whereby the government agreed to make no recommendation as to sentence. While the government made no recommendation at the initial sentencing, it did oppose defendant's later Rule 35 motion for elimination of the fine imposed, which motion was denied. On appeal defendant contended that the government's opposition to the motion violated the plea agreement.

The Court first noted that it was uncontested that the government adhered to the terms of the plea agreement at sentencing. Noting that a Rule 35 motion presupposes a valid sentence, the Court concluded that a plea agreement promise to make no recommendation as to sentencing extended only to the initial sentencing and not to a later Rule 35 motion for reduction of sentence.

(Affirmed.)

United States v. Anthony R. Ligori, 658 F.2d 130 (3rd Cir. August 24, 1981)

LISTING OF ALL BLUESHEETS IN EFFECT

DATE	AFFECTS USAM	SUBJECT
TITLE	1	
6-21-77	1-3.100	Assigning Functions to the Associate Attorney General
6-21-77	1-3.102	Assignment of Responsibility to DAG re INTERPOL
6-21-77	1-3.105	Reorganize and Redesignate Office of Policy and Planning as Office for Improvements in the Administration of Justice
4-22-77	1-3.108	Selective Service Pardons
6-21-77	1-3.113	Redesignate Freedom of Information Appeals Unit as Office of Privacy and Information Appeals
6-21-77	1-3.301	Director, Bureau of Prisons; Authority to Promulgate Rules
6-21-77	1-3.402	U.S. Parole Commission to replace U.S. Board of Parole
12-15-80	1-5.410	Subpoena of Reporters
4-28-77	1-6.200	Representation of DOJ Attorneys by the Department: A.G. Order 633-77
8-30-77	1-9.000	Case Processing by Teletype with Social Security Administration
10-31-79	1-9.000	Procedure for Obtaining Disclosure of Social Security Administration Information in Criminal Proceedings
11-16-79	1-9.000	Notification to Special Agent in Charge Concerning Illegal or Improper Actions by DEA or Treasury Agents
12-09-80	1-11.500	Informal Immunity

DATE	AFFECTS USAM	SUBJECT
7-14-78	1-14.210	Delegation of Authority to Conduct Grand Jury Proceedings
	TITLE 2	-
1-03-77	2-3.210	Appeals in Tax Cases
Undtd	TITLE 3 3-4.000	Sealing and Expungement of Case Files Under 21 U.S.C. 844
11-27-78	TITLE 4 4-1.200	Responsibilities of the AAG for Civil Division
9-15-78	4-1.210- 4-1.227	Civil Division Reorganization
4-14-80	4-1.213	Federal Programs Branch Case Reviews
5-12-80	4-1.213	Organization of Federal Programs Branch, Civil Division
4-01-79	4-1.300- 4-1.313	Redelegations of Authority in Civil Division Cases
11-07-80	4-1.312	Cases Coming Before the U.S. Customs
5-05-78	4-1.313	Addition of "Direct Referral Cases" to USAM 4-1.313
7-18-80	4-1.320	Impositions of Sanctions upon Government Counsel and Upon the Government Itself
8-15-80	4-1.327	Judicial Assistance to Foreign Tribunals
4-01-79	4-2.110- 4-2.140	Redelegation of Authority in Civil Division Cases
5-12-80	4-2.230	Monitoring of pre- and postjudgment pay- ments on VA educational overpayment accounts
7-07-80	4-2.230	Monitoring of pre- and postjudgment pay- ments on VA educational overpayment accounts
2-22-78	4-2.320	Memo Containing the USA's Recommen- dations for the Compromising or Closing of Claims Beyond his Authority

DATE	AFFECTS USAM	SUBJECT
8-13-79	4-3.000	Withholding Taxes on Backpay Judgments
5-14-79	4-4.230	Attorneys' Fees in EEO Cases
11-21-80	4-4.240	Attorney fees in FOI and PA suits
1-16-81	4-4.260	Attorneys' Fees Award in S.S. Act Review Cases
8-08-80	4-4.310; 320; 330	Cases with International or Foreign Law Aspects
4-01-79	4-4.530	Addition to USAM 4-4.530 (costs recoverable from United States)
4-01-79	4-4.810	Interest recoverable by the Gov't
4-01-79	4-5.229	New USAM 4-5.229, dealing with limita- tions in Right To Financial Privacy Act suits.
2-15-80	4-5.530; 540; 550	FOIA and Privacy Act Matters
4-1-79	4-5.921	Sovereign Immunity
4-01-79	4-5.924	Sovereign Immunity
5-05-80	4-6.400	Coordination of Civil & Criminal Aspects of Fraud & Official Corruption Cases
5-12-80	4-6.600	Monitoring of pre- and postjudgment payments on VA educational overpay-ment accounts
7-07-80	4-6.600	Monitoring of pre- and postjudgment Payments on VA Educational Overpay- ment Accounts
5-12-80	4-6.600	Memo of Understanding for Conduct of Test Program to Collect VA Educational Assistance Overpayments Less Than \$600
8-15-80	4-7.400	Application of State Law to Questions Arising in the Foreclosure of Government- Held Mortgages
1-5-81	4-8.800	Claims Referred by Railroad Retirement Board

DATE	AFFECTS USAM	SUBJECT
9-05-80	4-8.900	Renegotiations Act Claims
8-08-80	4-10.100	Cancellation of Patents
8-01-80	4-11.210; 220; 230	Copyright, Patent, and Trademark Litigation
4-16-79	4-13.230	New USAM 4-13.230, Discussing Revised HEW Regulations Governing Social Security Act Disability Benefits
11-7-80	4-13.330	Customs Matters
7-25-80	4-13,330	Customs Matters
11-27-78	4-13.335	News Discussing "Energy Cases"
7-30-79	4-13.350	Review of Government Personnel Cases under the Civil Service Reform Act of 1978
8-1-80	4-13.350	Review of Government Personnel Cases under the Civil Service Reform Act of 1978
4-1-79	4-13.361	Handling of Suits Against Gov't Employees
	TITLE 5	
	TITLE 6	
4-22-80	6-3.630	Responsibilities of United States Attorney of Receipt of Complaint
	TITLE 7	
6-21-77	7-2.000	Part 25-Recommendations to President on Civil Aeronautic Board Decisions, Procedures for Receiving Comments by Private Parties
	TITLE 8	
6-21-77	8-2.000	Part 55-Implementation of Provisions of Voting Rights Act re Language Minority Groups (interpretive guidelines)

Defendant Overhearings and Attorney

Overhearings Wiretap Motions

9-7.000;

9-7.317

Undtd

DATE	AFFECTS USAM	SUBJECT
5-26-81	9-7.110	Authorization of Applications for Interception Orders
5-26-81	9-7.170	Title III Application
5-26-81	9-7.180	Title III Order
9-10-80	9-7.230;9-7.927; 9-7.928	Trap and Trace Guidelines
7-14-81	9-7.910	Form Interception Application
7-14-81	9-7.921	Form Interception Order
5-26-81	9-7.921	Title III Standard Form Inter- ception Order
2-06-80	9-11.220	Use of Grand Jury to Locate Fugitives
9-18-80	9-11.220	Obtaining Records To Aid in the Location of Federal Fugitives by Use of the All Writs Act, 28 U.S.C. 1651
12-13-78	9-11.220	Use of Grand Jury to Locate Fugitives
5-31-77	9-11.230	Grand Jury Subpoena for Telephone Toll Records
8-13-80	9-11.230	Fair Credit Reporting Act and Grand Jury Subpoenas
8-5-81	9-11.230	Fair Credit Reporting Act and Grand Jury Subpoenas
Undated (2-27-81)	9-11.230	Limitations on Grand Jury Subpoenas
1-21-81	9-37.000	Habeas Corpus

DATE	AFFECTS USAM	SUBJECT
10-22-79	9-42.000	Coordination of Fraud Against the Government Cases (non-disclosable)
8-21-81	9-42.501; 9-42.502	Relationship and Coordination with the Statutory Inspectors General
2-17-81	9-60.140	Kidnapping
9-24-81	9-69.421	Fugitive Felon Act
7-6-81	9-69.500	Expeditious Authorization of Magistrates' Complaints & Warrants in Fed. Escape Cases
3-12-79	9-79.260	Access to Information Filed Pursuant to the Currency & Foreign Transactions Reporting Act
5-26-81	9-90.940	Classified Info. Procedures Act of 1980
1-30-81	9-110.100	RICO Guidelines
9-24-81	9-120.140	Payments
5-18-81	9-121.140	Application of Cash Bail to Criminal Fines
1-29-81	9-139.740	47 USC 506- The LEA Act (Coercive Practices Affecting Broadcasting)

(Revised 12-18-81)

Listing of all Bluesheets in Effect

Title 10--Executive Office for United States Attorneys

Title 10 has been distributed to U.S. Attorneys Offices only, because it consists of administrative guidelines for U.S. Attorneys and their staffs. The following is a list of all Title 10 Bluesheets currently in effect.

DATE	AFFECTS USAM	SUBJECT
Undtd (2-27-81)	10-2.111; 124; 142; 156; 161; 162; 164; 520	Racial/Ethnic Codes
9-25-81	10-2.142; 156; 164; 520	Employment Review Procedures for Non-Attorneys
8-7-81	10-2.146	Priority Placement of Employees Entitled to Grade/Pay Retention Benefits
8-7-81	10-2.154	Employment of Law Students Under "JJ" Authority
11-21-81	10-2.170	Clearance Procedures for Separating or Reassigned Employees
8-13-81	10-2.180; .910; 3.500	Foreign Travel Security Briefing
11-12-81	10-2.342	Youth Opportunity Campaign Program
4-3-81	10-2.412	Time Spent in Training as Hours of Work under FLSA
11-12-81	10-2.422	Documenting Positions Involving Stenography
12-1-81	10-2.430	Cancellation of Position Descriptions
8-22-80	10-2.523	Affirmative Action Monitoring Procedures
11-25-80	10-2.524	Collection, Retention & Use of Applicant Race, Sex, and Ethnicity Data
10-24-80	10-2.525	Facility Accessibility

DATE	AFFECTS USAM	SUBJECT
10-6-80	10-2.540	Performance Appraisal System for Attorneys
9-25-81	10-2.540	Performance Rating Grievances by Assistant U.S. Attorneys
8-7-81	10-2.540	Performance Appraisal System for Non- Attorneys Who are not Covered by the Merit Pay System
3-27-81	10-2.615	Leave Status in Emergency Situations
8-13-81	10-2.615	Dismissals Due to Hot or Cold Working Conditions
11-12-81	10-2.640	Overall Performance Rating Criteria-Assistant U.S. Attorneys
11-12-81	10-2.941	Civil Service Retirement Coverage for Assistant U.S. Attorneys
4-3-81	10-3.321	Salaried Federal Court Reporters
6-23-80	10-4.262	Procedures
12-14-81	10-4.430	Closing Notice for Case Files
5-4-81	10-5.230	Charges for Employee Parking
11-25-80	10-5.240	Collection of Parking Fees
8-5-80	10-6.100	Receipt Acknowledgment Form USA-204
6-23-80	10-6.220	Docketing & Reporting System

UNITED STATES ATTORNEYS' MANUAL--TRANSMITTALS

The following United States Attorneys' Manual Transmittals have been issued to date in accordance with USAM 1-1.500. This monthly listing may be removed from the Bulletin and used as a check list to assure that your Manual is up to date.

TRANSMITTAL AFFECTING TITLE	NO.	DATE MO/DAY/YR	DATE OF TEXT	CONTENTS
1	1	8/20/76	8/31/76	Ch. 1,2,3
	2	9/03/76	9/15/76	Ch. 5
	3 `	9/14/76	9/24/76	Ch. 8
	4	9/16/76	10/01/76	Ch. 4
	5	2/04/77	1/10/77	Ch. 6,10,12
	6	3/10/77	1/14/77	Ch. 11
	7	6/24/77	6/15/77	Ch. 13
	8	1/18/78	2/01/78	Ch. 14
	9	5/18/79	5/08/79	Ch. 5
	10	8/22/79	8/02/79	Revisions to 1-1.400
	11	10/09/79	10/09/79	Index to USAM
	12	11/21/79	11/16/79	Revision to Ch. 5, 8, 11
	13	1/18/80	1/15/80	Ch. 5, p. i-ii, 29-30, 41-45
	A2	9/29/80	6/23/80	Ch. 7, Index to Title 1, Revisions to Ch. 2, 5, 8 Ch. 2, 5, 8
	A3	9/23/81	8-3-81	Revisions to Ch. 1, 5, 12, Title 1 Index, Index to USAM
	A4	9-25-81	9-7-81	Revisions to Title 1 Index & Index to USAM
	A 5	11-2-81	10-27-81	Revisions to Ch. 5, 7

TRANSMITTAL AFFECTING TITLE	NO.	DATE MO/DAY/YR	DATE OF TEXT	CONTENTS
2	1	6/25/76	7/04/76	Ch. 1 to 4
	2	8/11/76	7/04/76	Index
	A2	9/24/81	9/11/81	Revisions to Ch. 2
3	1	6/23/76	7/30/76	Ch. 1 to 7
	2	11/19/76	7/30/76	Index
	3	8/15/79	7/31/79	Revisions to Ch. 3
	4	9/25/79	7/31/79	Ch. 3
4	1	1/02/77	1/02/77	Ch. 3 to 15
	2	1/21/77	1/03/77	Ch. 1 & 2
	3	3/15/77	1/03/77	Index
	4	11/28/77	11/01/77	Revisions to Ch. 1-6, 11-15 Index
	A2	7/30/81	5/6/81	Revisions to Ch. 2-4, 9, 11, 12, 15, Index to Title 4 & Index to Manual
	A3	10/2/81	9/16/81	Revisions to Ch. 1
. 5	1	2/04/77	1/11/77	Ch. 1 to 9
	2	3/17/77	1/11/77	Ch. 10 to 12
	3	6/22/77	4/05/77	Revisions to Ch. 1-8
	4	8/10/79	5/31/79	Letter from Attorney General to Secretary of Interior
	5	6/20/80	6/17/80	Revisions to Ch. 1-2, New Ch. 2A, Index to Title 5

TRANSMITTAL AFFECTING TITLE	NO.	DATE MO/DAY/YR	DATE OF TEXT	CONTENTS
	A2	4/16/81	4/6/81	Rev. to Ch. 1, 2, 2A, 3, 4, 5, 7, 8, 9A & 9B New Ch. 9, 9A, 9C & 9D
6	1	3/31/77	1/19/77	Ch. 1 to 6
	2	4/26/77	1/19/77	Index
	3	3/01/79	1/11/79	Complete Revision of Title 6
7	1	11/18/77	11/22/76	Ch. 1 to 6
	2	3/16/77	11/22/76	Index
	A2	6/30/81	6/2/81	Rev. to Ch. 5, Index to Title 7, Index to Manual
	A3	12/4/81	11/16/81	Rev. to Ch. 5
8	1	1/04/77	1/07/77	Ch. 4 & 5
	2	1/21/77	9/30/77	Ch. 1 to 3
	3	5/13/77	1/07/77	Index
	4	6/21/77	9/30/76	Ch. 3 (pp. 3-6)
	5	2/09/78	1/31/78	Revisions to Ch. 2
	6	3/14/80	3/6/80	Revisions to Ch. 3
9	1	1/12/77	1/10/77	Ch. 4,11,17, 18,34,37,38
	2	2/15/78	1/10/77	Ch. 7,100,122
	3	1/18/77	1/17/77	Ch. 12,14,16, 40,41,42,43
	4	1/31/77	1/17/77	Ch. 130 to 139
	5	2/02/77	1/10/77	Ch. 1,2,8,10, 15,101,102,104, 120,121

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	6	3/16/77	1/17/77	Ch. 20,60,61,63, 64,65,66,69,70, 71,72,73,75,76,77, 78,79,85,90,110
	7	9/08/77	8/01/77	Ch. 4 (pp. 81- 129) Ch. 9, 39
	8	10/17/77	10/01/77	Revisions to Ch. 1
	9	4/04/78	3/18/78	Index
	10	5/15/78	3/23/78	Revisions to Ch. 4,8,15, and new Ch. 6
	11	5/23/78	3/14/78	Revisions to Ch. 11,12,14, 17,18, & 20
	12	6/15/78	5/23/78	Revisions to Ch. 40,41,43, 44, 60
	13	7/12/78	6/19/78	Revisions to Ch. 61,63,64, 65,66
	14	8/02/78	7/19/78	Revisions to Ch. 41,69,71, 75,76,78, & 79
	15	8/17/78	8/17/78	Revisions to Ch. 11
	16	8/25/78	8/02/78	Revisions to Ch. 85,90,100, 101, & 102
	17	9/11/78	8/24/78	Revisions to Ch. 120,121,122, 132,133,136,137, 138, & 139
	18	11/15/78	10/20/78	Revisions to Ch. 2

TRANSMITTAL AFFECTING TITLE	NO.	DATE MO/DAY/YR	DATE OF TEXT	CONTENTS
	19	11/29/78	11/8/78	Revisions to Ch. 7
	20	2/01/79	2/1/79	Revisions to Ch. 2
	21	2/16/79	2/05/79	Revisions to Ch. 1,4,6,11, 15,100
	22	3/10/79	3/10/79	New Section 9-4.800
	23	5/29/79	4/16/79	Revisions to Ch. 61
	24	8/27/79	4/16/79	Revisions to 9-69.420
	25	9/21/79	9/11/79	Revision of Title 9 Ch. 7
	26	9/04/79	8/29/79	Revisions to Ch. 14
	27	11/09/79	10/31/79	Revisions to Ch. 1, 2, 11, 73, and new Ch. 47
	28	1/14/80	1/03/80	Detailed Table of Contents p. i-iii (Ch. 2) Ch. 2 pp 19-20i
	29	3/17/80	3/6/80	Revisions to Ch. 1, 7, 11, 21, 42, 75, 79, 131, Index to Title 9
	30	4/29/80	4/1/80	Revisions to Ch. 11, 17, 42
	38	7-8-80	7/27/80	Revisions to Ch. 2, 16, 17, 60, 63, & 73, Index to Manual

TRANSMITTAL AFFECTING TITLE	NO.	DATE MO/DAY/YR	DATE OF TEXT	CONTENTS
	*A2	11-4-80	10/6/80	New Ch. 27, Revisions to Ch. 1, 2, 4, 7, 17, 34, 47, 69, 120, Index to Title 9, and Index to Manual
	А3	6/30/81	4-16-81	Revisions to Ch. 1, 4, 7, 21, 42, 61, 69, 72, 104, Index to USAM
	A4	6/1/81	5/29/81	Revisions to Ch. 4, 7, 70, 78, 90, 121, New Ch. 123, Index to Title 9, Index to USAM
	A 5	11/2/81	6/18/81	Revisions to Ch. 4, 8, 20, 47, 61, 63, 65, 75, 85, 90, 100, 110, 120, Index to Title 9, Index to USAM
10	A2	11/2/81	8/21/81	Revisions to Ch. 2, 3, 6, Index to Title 10
	A3	12/1/81	8/21/81	Chapter 2 incorporation

^{*}Due to the numerous requests for the <u>U.S. Attorneys' Manual</u> from the private sector, the Executive Office has republished the entire Manual and it is now available to the public from the Government Printing Office. This publication is identical to the one that has been issued to Department of Justice offices. To differentiate the transmittals issued after the GPO publication from previously issued transmittals the Manual Staff has devised a new numbering system. Please note that transmittal numbers issued from hereon will be prefaced with the letter "A." The private sector may order the Manual from the Superintendent of Documents, Government Printing Office, Washington, D.C. 20402. The stock number is 0469T10 and the price is \$465.00, which includes updates.

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