

United States Attorneys' Bulletin

Published by:

Executive Office for United States Attorneys, Washington, D.C. For the use of all U.S. Department of Justice Attorneys



TABLE OF CONTENTS

		Page
COMMENDATIO	ONS	395
Revenue Ag Fair Credit Jury Subpo	d Threats Against Internal	397 398
Cases Recen	THE SOLICITOR GENERAL stly Filed In The Supreme Court By stor General	399
Holds That Disclosure Attorneys gation For	ION Information Act: Supreme Court FOIA Exemption (5) Exempts From The Work Product Of Government Even After The End Of The Liti- Which The Material Was Prepared de Commission v. Grolier	401
Holds Ther Of Action And That A State A Bi	ce Reform Act: Sixth Circuit e Is No Implied Private Cause Under Civil Service Reform Act Civil Service Employee Cannot vens Claim Against His Supervisors ited States	401
APPENDIX:	FEDERAL RULES OF CRIMINAL PROCEDURE This page should be placed on permanent file, by Rule, in each United States Attorney's Office Library	403
	LIST OF U.S. ATTORNEYS	405

COMMENDATIONS

Former Special Assistant United States Attorney CHARLES W. BLAU and Special Assistant United States Attorney CAROL WILKINSON, Southern District of Florida, have been commended by Mr. Joseph V. Corless, Special Agent in Charge, Federal Bureau of Investigation, Miami, Florida, for their superb work in the prosecution of <u>United States</u> v. <u>Andres Felipe Rodriguez</u>, which involved a scheme to defraud including several mail fraud and fraud by wire violations.

Assistant United States Attorney NEGATU MOLLA, District of Arizona, has been commended by Mr. Robert J. Eyman, Assistant Special Agent in Charge, Drug Enforcement Administration, Department of Justice, Tucson, Arizona, for his valuable legal guidance and direction during an extensive investigation, codenamed OPERATION HUN, which resulted in indictments of nine important United States and South American drug traffickers.

Assistant United States Attorney LAYN PHILLIPS, Central District of California, has been commended by Captain Robert J. Blanchard, Commanding Officer, Narcotics Division, Los Angeles Police Department, Los Angeles, California, for a most confident handling of <u>United States</u> v. <u>Alfonso Serafin</u>, which involved a Colombiana freighter carrying a large amount of cocaine.

Assistant United States Attorney JOHN J. THAR, Southern District of Indiana, has been commended and awarded the Secret Service Plaque of Appreciation by Mr. John R. Simpson, Director, United States Secret Service, Department of the Treasury, for his excellent assistance and fine handling of the Garrett counterfeit case.

EXECUTIVE OFFICE FOR UNITED STATES ATTORNEYS William P. Tyson, Director

POINTS TO REMEMBER

Assaults And Threats Against Internal Revenue Agents

It has been brought to the Department's attention that there have been an increasing number of incidents involving assaults and threats against Internal Revenue agents engaged in the performance of official duties. We are particularly concerned that encounters between IRS agents and individuals associated with certain anti-tax groups, such as the Posse Comitatus organization, may lead to violent and tragic confrontations. We have been informed that of 485 threats and assaults against IRS agents during 1982, only 37 episodes resulted in criminal prosecutions.

Internal Revenue agents are among the protected Federal employees designated in 18 U.S.C. 1114. Killings of such employees engaged in or on account of the performance of official duty are punishable as provided in 18 U.S.C. 1111. Furthermore, attempts to interfere with the administration of internal revenue laws by means of force or threats of force, including the use of threatening letters or communications, are prosecutable under 26 U.S.C. 7212.

Effective enforcement of our tax laws will require a credible deterrent against threats and intimidation directed against revenue agents, particularly where such threats are orchestrated by organized groups. Accordingly, it is requested that United States Attorneys' offices give priority consideration to the prosecution of such activity.

(Criminal Division)

VOL. 31

Fair Credit Reporting Act And Grand Jury Subpoenas --Discretion of United States Attorney

The Fair Credit Reporting Act (15 U.S.C. 1681 et seq.) prohibits credit reporting agencies from furnishing consumer reports except, inter alia, "in response to the order of a court." Authorities are divided on the question whether grand jury subpoenas are court orders within the meaning of the quoted language. See USAM 9-11.230 (bluesheets dated August 13, 1980, and August 5, 1981). The Federal Trade Commission takes the position that credit reporting agencies cannot properly respond to grand jury subpoenas for their credit records. The Department holds to the view that grand jury subpoenas are court orders within the meaning of the Act. United States Attorneys are hereby given discretion either to continue to press for judicial acceptance of the Department's position, or to seek such special orders or handling of grand jury subpoenas for credit reporting agency records as will avoid difficulties over the subpoenas. Manual bluesheets are being prepared and will be distributed shortly.

(Criminal Division)

OFFICE OF THE SOLICITOR GENERAL Solicitor General Rex E. Lee

The Solicitor General has authorized the filing of:

A petition for a writ of certiorari on or before July 25, 1983, with the Supreme Court in <u>United States</u> v. <u>Gouveia</u>. The issues are whether the Sixth Amendment requires that an indigent prison inmate under investigation for a criminal act be given appointed counsel after he has been held in administrative detention for more than 90 days following the offense, and whether dismissal of the indictment is an appropriate remedy for the failure to appoint counsel while the defendant was held in administrative detention in the absence of a showing of specific prejudice.

An appeal to the Supreme Court on or before August 20, 1983, in Selective Service System v. Doe. The issue is whether Section 1113 of the Department of Defense Authorization Act of 1983 violates the constitutional proscriptions against bills of attainder and self-incrimination.

The Solicitor General has filed:

A petition for a writ of certiorari in Roadway Express, Inc. v. NLRB on June 16, 1983. The issue is the same as that in NLRB v. City Disposal Systems, Inc., No. 82-960 (cert. granted, March 28, 1983).

An amicus brief in the Supreme Court in support of the petitioners on June 27, 1983, in Capital Cities Cable, Inc. v. Crisp, No. 82-1795. The issue is whether a state may, consistent with the First Amendment, adopt a sweeping ban on liquor advertising over cable television.

The Supreme Court on June 27, 1983, granted certiorari in United States v. Leon, No 82-1771. The issue is whether the exclusionary rule should be modified so as not to bar the admission of evidence seized in reasonable, good-faith reliance on a search warrant that is subsequently held to be defective.

CIVIL DIVISION
Assistant Attorney General J. Paul McGrath

Federal Trade Commission v. Grolier, U.S. No. 82-372 (June 6, 1983). D.J. # 145-119-127.

FREEDOM OF INFORMATION ACT: SUPREME COURT HOLDS THAT FOIA EXEMPTION (5) EXEMPTS FROM DISCLOSURE THE WORK PRODUCT OF GOVERNMENT ATTORNEYS EVEN AFTER THE END OF THE LITIGATION FOR WHICH THE MATERIAL WAS PREPARED.

The Supreme Court has just unanimously reversed the District of Columbia Circuit's decision in this Freedom of Information Act suit involving the attorney work product privilege embodied in Exemption 5. The Supreme Court held that the exemption continues to apply to documents covered by the privilege even when the litigation for which the requested documents were generated has been terminated.

Attorneys: Leonard Schaitman (Civil Division) FTS (633-3441)

Alfred Mollin (Civil Division) FTS (633-4331)

Braun v. United States, F.2d No. 81-1411 (6th Cir. May 27, 1983). D.J. # 35-37-121.

CIVIL SERVICE REFORM ACT: SIXTH CIRCUIT HOLDS
THERE IS NO IMPLIED PRIVATE CAUSE OF ACTION
UNDER CIVIL SERVICE REFORM ACT AND THAT A
CIVIL SERVICE EMPLOYEE CANNOT STATE A BIVENS
CLAIM AGAINST HIS SUPERVISORS.

An IRS employee claiming that retaliatory personnel actions were taken against him because he was a "whistleblower" has, according to the Sixth Circuit, no implied private cause of action under the Civil Service Reform Act. The Court's ruling is based on its conclusion that the "elaborate administrative remedies" set out in the CSRA are inconsistent with inferring a congressional intent also to allow a private cause of action. In addition, the Sixth Circuit rejected the plaintiff's attempt to

CIVIL DIVISION Assistant Attorney General J. Paul McGrath

state a <u>Bivens</u> claim against his supervisors, concluding that "the unique relationship between the Federal Government and its civil service employees is a special consideration which counsels hesitation in inferring a <u>Bivens</u> remedy." This conclusion follows the Fifth Circuit's reasoning in <u>Bush</u> v. <u>Lucas</u>, 647 F.2d 573 (5th Cir. 1981), cert. granted, 102 S. Ct. 3481 (1982), a case arising prior to enactment of the CSRA.

Attorneys:

William Kanter (Civil Division) FTS (633-1597)

Marc Richman (on brief) (Civil Division) FTS (633-5735)

Marc Johnston (argued) (Civil Division) FTS (633-3305)

June 24, 1983

VOL. 31

Federal Rules of Criminal Procedure

Rule 11(e)(1)(B). Plea Agreement Procedure.

Defendant corporation entered into a plea agreement with the Government pursuant to Rule 11(e)(1)(B) in which the Government agreed not to prosecute additional counts and to recommend a fine of \$1,000,000. Before accepting the guilty plea the judge cautioned defendant that the terms of the agreement were not binding on the court, but did not advise defendant that if the sentencing recommendation was not accepted it had no right to withdraw its plea. A fine of \$2,000,000 was subsequently imposed. Defendant appealed, alleging violation of Rule 11(e)(1)(B).

The court of appeals held that the district court had erred by failing to advise defendant that its plea could not be withdrawn in the event the court failed to follow the terms of the plea agreement. Rule 11(e)(1)(B) plea agreements, unlike those made pursuant to Rule 11(e)(1)(A) and (C), do not provide for a particular disposition and are non-binding on the court. The terms of the Rule must be strictly followed and the court's failure to advise defendant that it was not permitted to withdraw its plea requires that the guilty plea be set aside and defendant allowed to plead anew without the necessity of showing prejudice.

(Reversed and remanded. Dissent filed.)

United States v. Missouri Valley Construction Co., 704 F.2d 1026, (8th Cir. April 12, 1983).

U.S. ATTORNEYS' LIST EFFECTIVE June 3, 1983

UNITED STATES ATTORNEYS

DISTRICT	U.S. ATTORNEY
Alabama, N	Prank W. Donaldson
Alabama, M	John C. Bell
Alabama, S	J. B. Sessions, III
Alaska	Michael R. Spaan
Arizona	A. Melvin McDonald
Arkansas, E	George W. Proctor
Arkansas, W	W. Asa Eutchinson
California, N	Joseph P. Russoniello
California, E	Donald B. Ayer
California, C	Stephen S. Trott
California, S	Peter K. Nunez
Colorado	Robert N. Miller
Connecticut	Alan H. Nevas
Delaware	Joseph J. Farnan, Jr.
District of Columbia	Stanley S. Harris
Florida, N	W. Thomas Dillard
Florida, M	Robert W. Merkle, Jr.
Florida, S	Stanley Marcus
Ceorgia, N	Larry D. Thompson
Georgia, M	Joe D. Whitley
Georgia, S	Hinton R. Pierce
Guam	David T. Wood
Hawaii	Daniel A. Bent
Idaho	Guy G. Hurlbutt
Illinois, N	Dan K. Webb
Illinois, S	Prederick J. Hess
Illinois, C	Gerald D. Fines
Indiana, N	R. Lawrence Steele, Jr.
Indiana, S	Sarah Evans Barker
Iowa, N	Evan L. Hultman
Iowa, S	Richard C. Turner
Ransas	Jim J. Marquez
Kentucky, E	Louis G. DeFalaise
Kentucky, W	Ronald E. Meredith
Louisiana, E	John Volz
Louisiana, M	Stanford O. Bardwell, Jr.
Louisiana, W	Joseph S. Cage, Jr.
Maine	Richard S. Cohen
Maryland	J. Prederick Motz
Massachusetts	William F. Weld
Michigan, E	Leonard R. Gilman
Michigan, W	John A. Smietanka
Minnesota	James M. Rosenbaum
Mississippi, N	Glen H. Davidson
Mississippi, S	George L. Phillips Thomas E. Dittmeier
Missouri, E	Thomas E. Dittmeier
Missouri, W	Robert G. Ulrich

VOL. 31

UNITED STATES ATTORNEYS

	•
DISTRICT	U.S. ATTORNEY
Montana	Byron H. Dunbar
Nebraska	Ronald D. Lahners
Nevada	Lamond R. Mills
New Hampshire	W. Stephen Thayer, III
New Jersey	W. Hunt Dumont
New Mexico	William L. Lutz
New York, N	Prederick J. Scullin, Jr.
New York, S	Rudolph W. Giuliani
New York, E	Raymond J. Dearie
New York, W	Salvatore R. Martoche
North Carolina, E	Samuel T. Currin
North Carolina, M	Renneth W. McAllister
North Carolina, W	Charles R. Brewer
North Dakota	Rodney S. Webb
Ohio, N	J. William Petro
Ohio, S	Christopher K. Barnes
Oklahoma, N	Francis A. Keating, II
Oklahoma, E	Gary L. Richardson
•	William S. Price
Oklahoma, W	
Oregon	Charles H. Turner
Pennsylvania, E	Edward S. G. Dennis, Jr.
Pennsylvania, M	David D. Queen
Pennsylvania, W	J. Alan Johnson
Puerto Rico	Daniel F. Lopez-Romo
Rhode Island	Lincoln C. Almond
South Carolina	Benry Dargan McMaster
South Dakota	Philip N. Hogen
Tennessee, E	John W. Gill, Jr.
Tennessee, M	Joe B. Brown
Tennessee, W	W. Bickman Ewing, Jr.
Texas, N	James A. Rolfe
Texas, S	Daniel K. Hedges
Texas, E	Robert J. Wortham
Texas, W	Edward C. Prado
Utah	Brent D. Ward
Vermont	George W. F. Cook
Virgin Islands	James W. Diehm
Virginia, E	Elsie L. Munsell
Virginia, W	John P. Alderman
Washington, E	
	John E. Lamp Gene S. Anderson
Washington, W	William A. Kolibash
West Virginia, N	
West Virginia, S	David A. Paber
Wisconsin, E	Joseph P. Stadtmueller
Wisconsin, W	John R. Byrnes
Wyoming	Richard A. Stacy
North Mariana Įslands	David T. Wood