

# **United States** Attorneys' Bulletin



### Published by:

Executive Office for United States Attorneys, Washington, D.C. For the use of all U.S. Department of Justice Attorneys

### TABLE OF CONTENTS

	Page
COMMENDATIONS	. 263
POINTS TO REMEMBER Conducting Official Government Business While On Foreign Travel Department of Justice Management and Reporting Litigation Against State Governments, Agencies or Entities. Potential Violations Of Grand Jury Secrecy By Use Of Xscrib Corporation's Independent Computer Transcription Service	<ul><li>266</li><li>267</li></ul>
Center Time To Respond To Complaints And File Appeals In Cases Filed Against Federal Employees In Their Individual	
Capacity Teletypes To All United States Attorneys	<ul><li>268</li><li>268</li></ul>
CASENOTES OFFICE OF THE SOLICITOR GENERAL Cases Recently Filed In The Supreme Court By The Solicitor General	. 269
Supreme Court Denies Certiorari To Review The Ten Dolla Fee Limitation On Veterans' Benefit Claims	r
Demarest v. United States  D.C. Circuit Holds That Privacy Act Plaintiffs Failed T Show Causal Link Between Alleged Violation And Thei Emotional Distress, And To Demonstrate That Allege Violation Was Intentional And Willful	o r
Albright v. United States	. 271
Fifth Circuit Holds Military Officer Immune From A Damage Action Brought By Businesses Declared Off-Limits T Military Personnel Metlin v. Palastra	0
Eighth Circuit Reverses District Court Ruling Tha Contempt Powers Cannot Constitutionally Be Vested I Non-Article III Judges Lindsey v. Cryts	n
THOSEY V. CLYCS	. 2/3

### TABLE OF CONTENTS

<u>-</u>	age
CIVIL RIGHTS DIVISION  Sheriff And Special Investigator Convicted Of Conspiring To Deprive And Depriving Citizens And Others Of Their Rights United States v. Garza	275
LAND AND NATURAL RESOURCES DIVISION  Eleventh Amendment No Bar To Suit By United States On  Behalf Of Pueblo Against State  United States v. University of New Mexico	276
Corps' Decision To Artificially Crevasse Levee Committed To Agency Discretion Under APA; Court Lacks Authority To Require Increase In Deposit Under Declaration Of Taking Story v. Marsh	
Condemnation; Declaration Of Taking Not Affected By Failure To Give Landowner Adequate Notice United States v. 125.2 Acres of Land in Nantucket, Mass	277
<pre>Indians: Tribe's Authority To Tax Mineral Leases On Reser-   vation Sustained Kerr-McGee Corp. v. Navajo Tribe of Indians</pre>	278
Quiet Title Act's Statute Of Limitations Bars Suit Against The United States Once State Has Notice Of Federal Claim State of Nevada v. United States and Defenders of Wildlife, Inc	
APPENDIX	
FEDERAL RULES OF CRIMINAL PROCEDURE, Rule 11(c)(1). (This page should be placed on permanent file, by Rule, in each United States Attorney's library.)	280
from Attorney General William French Smith)	281
Litigation Against State Governments, Agencies And Entities (Memorandum from Attorney General William French Smith) Potential Violation Of Grand Jury Secrecy By Use Of Xscribe Corporation's Independent Computer Transcription Service Center (Memorandum from Assistant Attorney General	286
Stephen S. Trott, Criminal Division)	288
General Richard K. Willard, Civil Division)	292 293

#### COMMENDATIONS

Assistant United States Attorney JOSEPH J. MCGOVERN, District of Massachusetts, was commended by Mr. Peter J. Thomas, Regional Administrator, General Services Administration, for his successful prosecution of <u>United States v. 0.29 Acres of Land</u>, which resulted in a judgment for only \$1,000 above the government's estimate of the land's value. The land in question is the site of the new federal courthouse in Springfield, Massachusetts.

Assistant United States Attorney JOAN I. MILSTEIN, District of Massachusetts, was commended by Mr. Robert C. Green, Regional Commissioner, Social Security Administration, for her skillful representation of the Administration in Finkel v. Schweicker, an employment discrimination action by a mid-level manager within the Social Security Administration. The settlement not only resolved the legal issues, but allowed both parties to move ahead with a positive working relationship for the future.

Assistant United States Attorney MICHAEL J. MITCHELL, Southern District of Florida, was commended by Mr. James H. Sargent, Regional Counsel, Environmental Protection Agency, for his efforts in securing an administrative search warrant to access the Munisport, Inc. site in North Miami. A legal concern was raised regarding the lack of specific statutory authority to sign a warrant of the type sought and Assistant United States Attorney MITCHELL quickly put together the appropriate case law and arguments to support the government's position.

Assistant United States Attorney RUTH ANN NORDENBROOK, Eastern District of New York, was commended by Mr. William H. Webster, Director, Federal Bureau of Investigation, for her fine work in the prosecution of <u>United States</u> v. <u>John A. Esposito</u>, a bank fraud case. The efforts of Assistant United States Attorney NORDENBROOK resulted not only in successfully obtaining guilty pleas, but also in placing a witness in the Witness Security Program, and in the successful handling of a death threat against the FBI agent on the case.

Assistant United States Attorney DON B. OVERALL, District of Arizona, was commended by Mr. Gregory G. Ferris, District Counsel, Veterans Administration, for his outstanding work in <a href="Bourbon">Bourbon</a> v. United States, a federal tort claim suit.

Assistant United States Attorneys DAVID H. RUNYAN and TERRY ALAN ZITEK, Middle District of Florida, were commended by Mr. John V. Graziano, Inspector General, Department of Agriculture, for their successful prosecution of a case in Tampa involving a conspiracy to defraud the Rural Electrification Administration, Department of Agriculture.

Assistant United States Attorney BARBARA D. SCHWARTZ, Northern District of Florida, was commended by Mr. William H. Webster, Director, Federal Bureau of Investigation, for her outstanding prosecutive efforts, while she was employed in the Southern District of Florida, in a major property crime investigation.

Assistant United States Attorney ROBERT JOSEPH SEIDEL, JR., Eastern District of Virginia, was commended by Mr. William H. Webster, Director, Federal Bureau of Investigation, for his outstanding prosecutive efforts in connection with the conviction of the former Chief of Police and his wife. Assistant United States Attorney SEIDEL, opposed by one of the foremost criminal attorneys in the Norfolk area, successfully overcame all obstacles and performed exemplary in court, particularly in summation.

Assistant United States Attorney RONALD SILVER, Central District of California, was commended by Mr. Frederik G. deHoll, Forest Supervisor, Department of Agriculture, for his thorough preparation of Andrews v. Block. The plaintiffs held expired special use permits in the Los Padres National Forest on prime riverfront lots that the Forest Service wanted to utilize for increased public access to the river. The plaintiffs sought a preliminary injunction to enjoin the Forest Service from removing the permittees but were unsuccessful.

Assistant United States Attorney WILLIAM F. WARD, Western District of Pennsylvania, was commended by Mr. Benjamin J. Redmond, Regional Inspector, Internal Revenue Service, for the high caliber of service he rendered to Internal Security Inspectors in the formulation of comprehensive investigative plans which led to the arrest and conviction of several individuals in unrelated bribery attempts of cooperating Internal Revenue agents.

Assistant United States Attorney HOWARD J. WEINTRAUB, Northern District of Georgia, was commended by Director William H. Webster, Federal Bureau of Investigation, for his outstanding prosecutive efforts in a trial involving representatives of Offshore Investments, Ltd. Assistant United States Attorney WEINTRAUB drew witnesses from all over the country and Great Britain and orchestrated a superb jury presentation, resulting in the conviction of all defendents.

Assistant United States Attorney DAVID W. WIECHERT, Central District of California, was commended by Mr. Richard T. Bretzing, Special Agent in Charge, Los Angeles Office, Federal Bureau of Investigation, for the successful prosecution of Stephen Jarrad and Charles Hayden McManamy for three takeover bank robberies in Riverside, California.

Assistant United States Attorney RONALD G. WOODS, Southern District of Texas, was commended by Mr. William H. Webster, Director, Federal Bureau of Investigation, for his outstanding prosecutive efforts in connection with the extortion investigation involving explosives placed at the Cedar Bayou Plant of Gulf Oil.

Assistant United States Attorney ROBERTA M. YANG, Southern District of Texas, was commended by Sergeant Jack E. Johnson, New Mexico State Police, for her successful prosecution in <u>United</u> States v. <u>Farmer</u>.

# EXECUTIVE OFFICE FOR UNITED STATES ATTORNEYS William P. Tyson, Director

#### POINTS TO REMEMBER

### Conducting Official Government Business while on Foreign Travel

Recently, an Assistant United States Attorney, while planning personal travel to a foreign country, decided to contact foreign law enforcement officials concerning an aspect of a pending case. The Department of State learned of the Assistant's plans only as the Assistant was leaving the United States. Set forth below are the procedures to be followed whenever a United States Attorney or an Assistant seeks to contact law enforcement personnel of another country while on travel in that country.

Regardless of whether a United States Attorney or an Assistant United States Attorney is on personal or official government travel, either the Office of International Affairs, Criminal Division, or the Office of Foreign Litigation, Civil Division, depending on the nature of the case, should be notified prior to arranging any contacts with foreign government law enforcement or judicial authorities. Personnel in these offices will provide the name of the proper official in Consular Affairs, Department of State, to be contacted to ensure timely notification of the appropriate American embassy and will also advise of any pertinent foreign laws or regulations relative to official contacts between the United States and that country.

The American embassy of the country to be visited must be notified prior to initiation of any contacts between United States official personnel and host country officials. The procedures to be followed in arranging official government travel to a foreign country are outlined in USAM 10-3.540.

(Executive Office)

### Department of Justice Management and Reporting

Filings of court pleadings, public statements, speeches, and statements to others not a part of the Department, which may be controversial in nature or raise important issues that might be of major interest to the President, Congress, the Department of Justice, another agency or the media, must be brought to the attention of the Attorney General, Deputy Attorney General, and the Associate Attorney General, prior to the action in question.

United States Attorneys should bring such matters immediately to the attention of the Director, Executive Office for United States Attorneys. To reiterate this policy and instructions for notification, Attorney General William French Smith's memorandum of April 7, 1981, is appended to this <u>Bulletin</u>.

(Executive Office)

#### Litigation Against State Governments, Agencies or Entities

On August 7, 1981, Attorney General William French Smith issued a directive stating that timely notice shall be given to the governor and attorney general of a state prior to the filing of a suit or claim against a state government, agency or entity. The goal of this policy is to provide fair warning to state governors and attorney generals, affording these leaders an opportunity to resolve the matter prior to litigation or to prepare for inquiries from local officials and news media. This directive is being reissued as a reminder to all United States Attorneys' offices and is reprinted in full in the appendix to this issue. This policy is set forth in USAM 1-3.512.

(Executive Office)

#### Potential Violations of Grand Jury Secrecy by Use of Xscribe Corporation's Independent Computer Transcription Service Center

The General Litigation and Legal Advice Section of the Criminal Division has advised that some grand jury reporters in several federal districts are using Xscribe Corporation's Independent Computer Transcription Service Centers for preparing grand jury transcripts, in potential violation of Federal Rules of Criminal Procedure 6(e)(2). This use of independent service centers provides opportunities for non-authorized personnel (e.g. those not sworn to grand jury secrecy) access to: (a) grand jury stenographic notes; (b) computer translations of those notes; and (c) telephone lines which transmit grand jury material to and from Xscribe Service Center facilities in other cities.

As with other companies currently providing court reporting systems (i.e. Stenographic Corporation's Cimmaron I and II Systems; the Tom Cat Systems; and Baron Data System), Xscribe also provides a computer transcribing system where all hardware and software is located in the court reporter's office. As a result, there is no necessity for stenographic notes or translations to leave the possession of the court reporter or for an opportunity

for outside personnel to view the material. Therefore, employees of the Department of Justice should insure that all grand jury transcripts are prepared only on computer systems in which no translation, editing or transcription is done outside of the court reporter's premises or at an independent service center. A copy of the memorandum from Assistant Attorney General Stephen S. Trott of the Criminal Division, has been appended to this issue of the Bulletin.

(Executive Office)

# Time To Respond To Complaints And File Appeals In Cases Filed Against Federal Employees In Their Individual Capacity

A recent Supreme Court ruling may jeopardize our position that a federal <u>Bivens</u> defendant has 60 days in which to respond to a complaint under Rule 12(a) of the Federal Rules of Civil Procedure. The Supreme Court's ruling in <u>Robinson</u> v. <u>Chapman</u>, No. 83-5293, left intact an unpublished holding of the 11th Circuit Court of Appeals that a federal <u>Bivens</u> defendant was not an "officer" of the United States for purposes of Rule 4(a)(1) of the Federal Rules of Appellate Procedure, and, therefore, the 30 day appeal period applied rather than the 60 day appeal period for a suit against the United States or an agency or officer thereof. Acting Assistant Attorney General Richard K. Willard's memorandum of April 30, 1984, discussing this matter is appended to this <u>Bulletin</u>.

(Civil Division)

#### Teletypes To All United States Attorneys

A listing of the teletypes sent during the period from May 1, 1984, through May 9, 1984, is attached as an appendix to this issue of the <u>Bulletin</u>. If a United States Attorney's office has not received one or more of these teletypes, copies may be obtained by contacting Ms. Theresa Bertucci, Chief of the Communications Center, Executive Office for United States Attorneys, at FTS 633-1020.

(Executive Office)

# OFFICE OF THE SOLICITOR GENERAL Solicitor General Rex E. Lee

The Solicitor General has authorized the filing of:

An amicus brief with the Supreme Court on May 3, 1984, in First National Bank of Atlanta v. Bartow County Board of Assessors, No. 83-1620. The issue is whether the Supreme Court of Georgia erred in holding that, for purposes of computing the state tax on bank shares, measured by the bank's net worth, Rev. Stat. §3701 (as amended in 1959) did not require that the bank's net worth be reduced by the amount of the obligations of the United States held by the bank, but rather permitted a reduction by only that fraction of the net worth that United States obligations constituted of the bank's total assets.

Exceptions to the Special Master's Report in <u>United States</u> v. <u>Maine</u>, No. 35 Orig., on May 7, 1984, insofar as it concludes that Long Island can be treated as part of the mainland, resulting in a juridical bay at Long Island Sound.

A petition for a writ of certiorari with the Supreme Court on or before May 16, 1984, in <u>Heckler</u> v. <u>Chaney</u>. The issue is whether the Food and Drug Administration acted arbitrarily and capriciously in refusing to regulate the use of drugs approved for other uses by certain states in carrying out death sentences.

A petition for a writ of certiorari with the Supreme Court on or before May 20, 1984, in <u>United States</u> v. <u>Miller</u>. The issue is whether a mail fraud conviction may be vacated on the ground that the fraudulent scheme the government proved at trial lacked one of the features of the scheme described in the indictment.

A petition for a writ of certiorari with the Supreme Court on or before June 10, 1984, in <u>United States v. Schmucker</u>. The issues are: (1) whether the defendant was entitled to an evidentiary hearing on the issue of selective prosecution; and (2) whether proof that the government prosecuted (for nonregistration with Selective Service) only those who wrote and told the government that they weren't registering for reasons of conscience (or who were reported by others) establishes a case of selective prosecution.

Trans World Airlines, Inc. v. Franklin Mint Corp., No. 82-1186, 82-1465 (Apr. 17, 1984). D.J. # 145-0-1225.

> SUPREME COURT HOLDS WARSAW CONVENTION LIMI-TATION ON LIABILITY FOR AIR CARGO LOSS REMAINS IN FORCE AND IS CONVERTIBLE TO DOLLARS AT LAST OFFICIAL PRICE OF GOLD AS SET BY CAB TARIFF.

After the declaration by the Second Circuit that the limitation on liability for cargo loss expressed in the Warsaw Convention was prospectively unenforceable, an amicus brief was filed for the United States, urging reversal of that determination by the Supreme Court. In an 8-1 decision, the Court has reversed.

The Court held that the repeal by Congress of the Par Value Modification Act ("PVMA"), the legislation setting an official price for gold, was not intended to affect the enforceability of the Convention. First, the Court concluded that the absence of any reference to the Convention in the repealing act and its legislative history required the Court to follow the canon of construction against finding repeal of a treaty by ambiguous congressional action, holding that "legislative silence is not sufficient to abrogate a treaty." Next, the Court reasoned that the status of the Convention as a self-executing treaty, which does not require domestic legislation to give it the force of law, precludes reading "the repeal of a purely domestic piece of legislation," the PVMA, as an implicit abrogation of any part of the Convention. Finally, because the United States had not initiated the formal process established for withdrawal from the Convention, and because the executive branch continues to maintain that the Convention is still in force, the Court was "unwilling to impute to the political branches an intent to abrogate a treaty without following appropriate procedures set out in the Convention itself." As to the conversion of the limitation to dollars, the Court held that the Civil Aeronautics Board has been delegated the authority to make the conversion and that its decision to continue using the last official price of gold, notwithstanding repeal of the PVMA, is consistent with domestic law and the Convention itself.

> Attorneys: Michael F. Hertz FTS 724-7179

Edward R. Cohen FTS 633-4331

<u>Demarest</u> v. <u>United States</u>, <u>U.S.</u>, No. 83-1176. D.J. # 157-

SUPREME COURT DENIES CERTIORARI TO REVIEW THE TEN DOLLAR FEE LIMITATION ON VETERANS' BENE-FIT CLAIMS.

Petitioner challenged the limitation of \$10 per claim on the amount of fees payable for representation in seeking benefits before the VA as a violation of procedural and substantive due process. The petition was supported by the Federal Bar Association as amicus curiae.

Emphasizing that Congress has imposed such limits for over a century to ensure that veterans obtain benefits without substantial depletion, we argued that the benefit claims system fully meets the requirements of procedural due process. Expert assistance from service organizations is available to prepare and present claims in nonadversarial proceedings. We also contended that there is no property interest in an unproven claim to benefits, that the policies underlying the statute satisfy substantive due process, and that any change in the disability claims system should be left to Congress. Certiorari was denied on April 23, 1984.

Attorneys: William Kanter FTS 633-1597

Barbara Woodall FTS 633-3355

Albright v. United States, No. 83-1143 (D.C. Cir. Apr. 10, 1984). D.J. # 145-16-1382.

D.C. CIRCUIT HOLDS THAT PRIVACY ACT PLAINTIFFS FAILED TO SHOW CAUSAL LINK BETWEEN ALLEGED VIOLATION AND THEIR EMOTIONAL DISTRESS, AND TO DEMONSTRATE THAT ALLEGED VIOLATION WAS INTENTIONAL AND WILLFUL.

Following the downgrading of certain job classifications, HHS held a meeting to explain the action to employees and to answer their questions. The meeting was videotaped. At times the discussion became heated, and, afterwards, some of the employees

sued HHS for violating the Privacy Act, 5 U.S.C. §552a(e)(7), which prohibits agencies from maintaining records describing how individuals exercise First Amendment rights (with qualifications not pertinent here). The court of appeals agreed with the district court that plaintiffs failed to demonstrate their emotional stress had been caused by the videotaping or that the alleged violation had been intentional or willful. Regarding intent, the appellate court held: "[T]he 'intentional or willful' action requirement of Section 552a(g)(4) refers only to the intentional or willful failure of the agency to abide by the Act, not to all voluntary actions which might otherwise inadvertently contravene one of the Act's strictures. Section 552a(g)(4) imposes liability only when the agency acts in violation of the Act in a willful or intentional manner, either by committing the act without grounds for believing it to be lawful, or by flagrantly disregarding others' rights under the Act."

Attorneys: Leonard Schaitman FTS 633-3441

Marc Richman FTS 633-5735

Metlin v. Palastra, No. 83-4266 (5th Cir. Apr. 9, 1984). D.J. # 145-4-4047.

FIFTH CIRCUIT HOLDS MILITARY OFFICER IMMUNE FROM A DAMAGES ACTION BROUGHT BY BUSINESSES DECLARED OFF-LIMITS TO MILITARY PERSONNEL.

The primary defendant in this case, Colonel Charles D. Herrera, in 1981 was president of the Armed Services Disciplinary Control Board in Louisiana. In that capacity, Colonel Herrera participated in recommendations that two local businesses, a pawn shop that allegedly dealt in stolen property and a record shop that allegedly dealt in drug paraphernalia, be placed off limits to military personnel. The recommendations were carried out. The businesses sued for constitutional damages, claiming that the Board had acted without prior notice and hearing. The district court denied Colonel Herrera's claim of absolute and qualified immunity, and we took a "collateral order" appeal on Colonel Herrera's actions, although arguably violative of military regulations, did not contravene "clearly established" due process rights, and he therefore was entitled to qualified immunity. The court reasoned

that businesses dealing with military personnel do not enjoy a "clearly established" property or liberty interest in military patronage, and that, even if they did, the Due Process Clause does not necessarily mandate prior notice and hearing. The court of appeals upheld Colonel Herrera's right to appeal on a "pendent" jurisdictional theory. The court indicated that there was no question that Colonel Herrera could appeal the denial of absolute immunity, and that "in the interest of judicial economy," the court also could consider the "closely related denial of qualified immunity."

Attorneys: Barbara L. Herwig FTS 633-5425

John F. Cordes FTS 633-4214

Lindsey v. Cryts, No. 83-1534 and 83-1562 (8th Cir. Apr. 13, 1984). D.J. # 145-3-2507.

EIGHTH CIRCUIT REVERSES DISTRICT COURT RULING THAT CONTEMPT POWERS CANNOT CONSTITUTIONALLY BE VESTED IN NON-ARTICLE III JUDGES.

In this case, involving a pre-Marathon bankruptcy proceeding, the district court held that the contempt power conferred on bankruptcy courts by the Bankruptcy Act of 1978, 28 U.S.C. §1481, is unconstitutional. Although the district court did not squarely rely on the Marathon holding, which was, of course, to operate prospectively only (Northern Pipeline Construction Co. v. Marathon Pipeline Co., 458 U.S. 50 (1982)), the court did rely on the Marathon rationale in concluding that the contempt power was too "awesome" to be exercised by judges who did not enjoy life tenure. We intervened in the court of appeals to defend the constitutionality of the statute, since the issue is important both from the standpoint of bankruptcy administration and also because the district court's broad ruling could impact adversely upon the authority of the Article I Tax Court and Claims Court.

The Eighth Circuit reversed on the narrow ground that the district court erred in failing to give proper recognition to the prospective application of <a href="Marathon">Marathon</a>. The court reasoned that "[t]he full impact of the Supreme Court's prospective decree is that, prior to [Marathon], the bankruptcy court

was vested with plenary jurisdiction to act in accord with the congressional grant," which included the power of contempt. Thus, the court viewed Marathon as precluding constitutional challenges to pre-Marathon bankruptcy decisions "on a claim-by-claim basis."

Attorneys: Michael F. Hertz

FTS 724-7179

Eloise E. Davies FTS 633-3425

CIVIL RIGHTS DIVISION
Assistant Attorney General Wm. Bradford Reynolds

NO. 10

United States v. Garza, No. DR-83-CR-66 (W.D. Tex. Apr. 21, 1984). D.J. # 144-76-2657.

SHERIFF AND SPECIAL INVESTIGATOR CONVICTED OF CONSPIRING TO DEPRIVE AND DEPRIVING CITIZENS AND OTHERS OF THEIR RIGHTS.

Defendants Ramon Garza, Sheriff of Zavala County, Texas, and Alfredo Menchaca, Special Investigator for Zavala County, were convicted on five counts of violations of 18 U.S.C. §§241 and 242 in that they conspired to, and did, deprive citizens and others of their rights not to be deprived of liberty without due process of law and not to be compelled to be witnesses against themselves. These are counts that the jury at the defendants' first trial was unable to reach a verdict on. Sentencing is scheduled for May 22, 1984. Defendant Garza is also charged with firing deputy Rodrigo Avila on October 27, 1983, in retaliation for Avila's testimony against him during a federal trial. This obstruction of justice charge (18 U.S.C. §1503) was severed from the other counts.

Attorney: Criselda Ortiz FTS 633-2657

United States v. University of New Mexico, No. 83-1238 (10th Cir. Apr. 9, 1984). D.J. # 90-6-6-99.

ELEVENTH AMENDMENT NO BAR TO SUIT BY UNITED STATES ON BEHALF OF PUEBLO AGAINST STATE.

The court held that the Eleventh Amendment did not bar the United States' suit on behalf of a Pueblo for trespass damages against the State of New Mexico. The United States's fiduciary obligation (pursuant to the Non-Intercourse Act) to protect Pueblo property gives the United States a direct interest which is sufficient to maintain the suit without regard to the state's Eleventh Amendment immunity. The fact that Pueblo own their land in fee does not diminish the United States's fiduciary obligation.

Attorneys: Ellen J. Durkee FTS 633-3888

David C. Shilton FTS 633-5580

Story v. Marsh, No. 83-1643-44 (8th Cir. Apr. 13, 1984). D.J. # 90-1-4-2577.

CORPS' DECISION TO ARTIFICIALLY CREVASSE LEVEE COMMITTED TO AGENCY DISCRETION UNDER APA; COURT LACKS AUTHORITY TO REQUIRE INCREASE IN DEPOSIT UNDER DECLARATION OF TAKING.

The United States and the Secretary of the Army appealed from the district court's orders (1) permanently enjoining the Corps of Engineers from artificially crevassing the frontline levee of the Birds Point-New Madrid Floodway during high flood stages on the Mississippi River, and (2) denying the United States possession of certain lands in the Floodway described in declarations of taking filed in five condemnation cases.

On appeal, the Eighth Circuit reversed holding (1) the decision of the Corps to artificially crevasse both the upper and lower fuse plug sections and the frontline levee is an action

"committed to agency discretion by law" within the meaning of the APA, 5 U.S.C. §701(a)(2); (2) the Corps complied with NEPA when it concluded that operation of the Floodway would not reasonably cause earthquake damage; (3) the Corps was not estopped even though it modified its original plan to artificially crevasse only the upper fuse plug section of the levee; (4) the Corps' 1983 plan was not a substantive rule subject to the APA's notice and comment procedures, 5 U.S.C. §553; and (5) the trial court erred in enjoining the Corps from operating the Floodway, even assuming the Corps had not previously acquired all necessary flowage easements because the landowners have adequate remedy at law under the Tucker Act.

Attorneys: Rebecca A. Donnellan

FTS 633-5396

Jacques B. Gelin FTS 633-2762

Nancy B. Firestone FTS 633-2645

United States v. 125.2 Acres of Land in Nantucket, Mass., No.
83-1835 (1st Cir. Apr. 13, 1984). D.J. # 33-22-493.

CONDEMNATION; DECLARATION OF TAKING NOT AFFECTED BY FAILURE TO GIVE LANDOWNER ADEQUATE NOTICE.

This case presented the question: What is the effect on the government's title to land acquired under a declaration of taking, with the lack of constitutionally adequate notice to condemnee? The answer: none--the government's title is valid. The decision here is actually not as harsh as it might appear, and the court's holding is all the more admirable in light of the apparent equities of the condemnee's case. Matthew Jaeckle owned 26 acres of Nantucket in 1947 that were condemned by the government for air navigation facilities. Although Jaeckle was well known in Nantucket (and listed in the phone book, etc.), one marshal never made an attempt to serve him with the type of notice required under Mullane v. Central Hanover Trust Co., i.e., with notice as if you really meant it. Instead, notice was merely posted on a tree on someone else's land. Jaeckle did not learn of the taking, and the government's deposit of \$10 per acre languished in the registry of the local district court. Years later, Jaeckle learns of the taking, land values on Nantucket had

skyrocketed, and he petitions to reinstate the condemnation proceedings and attack the validity of the taking on due process grounds. As one last bit of spice, the government never actually used the land for an air navigation facility; in fact, the government never used it for anything. The land has since been declared surplus and the government stands to gain \$200,000+ in its disposal.

The court held that the notice was clearly inadequate under the <u>Mullane</u> standard, but held that personal notice is not a necessary prerequisite to a taking under the Declaration of Taking Act. In such a taking, the government's title vests immediately upon filing the DT, with only the compensation aspect of things to be resolved. However, notice <u>is</u> necessary to bind a condemnee to the compensation proceedings and Jaeckle's lack of notice is held to afford him a chance to litigate now the value of his former land as of 1947 (the date of taking). He may also challenge the statutory authority of the taking. In short, he is to be given all the procedural rights to which he would have been entitled had he been properly served in 1947.

Attorneys: AUSA Joseph McGovern
District of Massachusetts

FTS 223-0601

Jacques B. Gelin FTS 633-2762

Donald Hornstein FTS 633-2813

Kerr-McGee Corp. v. Navajo Tribe of Indians. No. 82-5725, 82-5736 (9th Cir. Apr. 17, 1984). D.J. # 90-1-4-2525.

INDIANS; TRIBE'S AUTHORITY TO TAX MINERAL LEASES ON RESERVATION SUSTAINED.

Kerr-McGee challenged the imposition of tribal taxes on the value of mineral leases Kerr-McGee held on the Navajo reservation. Among the challenges made were that the Mineral Leasing Act preempted the authority of the tribe to tax mineral leases and that the taxes are invalid unless approved by the Secretary of the Interior. We appeared as amicus curiae in support of the tribe,

and the court of appeals sustained the tribe's authority to impose these taxes. These same taxes were also upheld in <u>Southland Royalty Co.</u> v. <u>Navajo Tribe of Indians</u>, 715 F.2d 486 (10th Cir. 1983).

Attorney: Dirk D. Snel FTS 633-4400

State of Nevada v. United States and Defenders of Wildlife,
Inc., No. 82-4621 (9th Cir. Apr. 20, 1984). D.J. # 90-1-5-1876.

QUIET TITLE ACT'S STATUTE OF LIMITATIONS BARS SUIT AGAINST THE UNITED STATES ONCE STATE HAS NOTICE OF THE FEDERAL CLAIM.

The Ninth Circuit affirms the district court's holding that Nevada's quiet title action over the bed of Ruby Lake (which is within Ruby Lake National Wildlife Refuge) is time-barred. The court notes that the crucial issue in the statute of limitations inquiry is whether Nevada had notice of the federal claim, not whether the United States claim is valid. The existence of one uncontroverted instance of notice suffices to trigger the limitative period and Nevada failed to controvert the instances of notice presented by the federal government. The Ninth Circuit also holds that Nevada's action challenging federal regulations promulgated under the Property Clause is time-barred because it requires resolution of the quiet title issues. Finally, the panel declines to address Nevada's non-title challenges to federal regulation because Nevada did not challenge any specific regulatory act. Nevada's challenge "in the air" does not present a justifiable claim.

Attorneys: Ellen J. Durkee FTS 633-3888

Martin W. Matzen FTS 633-4426

#### FEDERAL RULES OF CRIMINAL PROCEDURE

### Rule 11(c)(1). Pleas. Advice to Defendant.

Defendant, who was a law school graduate and experienced in business, plead guilty to wire fraud after stating she understood she had been charged with check-kiting. On appeal, defendant asserts that the trial court violated Rule 11(c)(1) when it permitted the prosecutor and defense counsel to thoroughly examine defendant with respect to her understanding of the charges at the guilty plea hearing.

The Court of Appeals in affirming the conviction ruled that there was substantial compliance with Rule 11(c)(1) where the trial court personally advised the defendant who was an intelligent person, at the close of the plea hearing of her rights and the offenses with which she was charged. Although the trial court did not literally comply with the dictates of Rule 11, the established rule in the Eighth Circuit is that while courts are required to act in substantial compliance with the dictates of the Rule, "ritualistic" compliance is not required.

(Affirmed.)

United States v. Naomi Samuels, 726 F.2d 389 (8th Cir. Jan. 20, 1984).

### Memorandum



Subject Department of Justice Management and Reporting

Date

April 7, 1981

To Heads of Offices, Boards, Divisions and Bureaus From

William French Smith Attorney General

It is critically important that the Deputy Attorney General and I have available to us accurate and timely information on activities and pending issues within the Department of Justice. I therefore plan to establish a regular system of staff meetings and conferences which will include, at various times, all of the organization heads.

In addition, I intend to establish a system for the reporting of information to my offices.

The overall goals of these steps are:

- (1) To foster the development of Departmental priorities and policies;
- (2) To ensure the availability of accurate, up-to-date information on key issues and policies;
- (3) To eliminate duplication of effort by improving coordination and communication among the components of the Department;
- (4) To avoid the necessity of confronting crises by anticipating problems; and
- (5) To permit to the maximum extent possible and within the overall policies and priorities of the Department the delegation of decisions on individual cases and investigations to the Assistant Attorneys General and the Bureau Heads.

The management and reporting system is described in the attachment. I intend for it to be effective Wednesday, April 15. If you have any comments, please direct them to the Deputy Attorney General well in advance of that date. When this system becomes effective, all previous Attorney General directives on reporting will be superseded.

#### Information Reporting

### A Routing

- 1. All decision memoranda and correspondence requiring Attorney General action and relating to Departmental policy and congressional matters are to go through the Deputy Attorney General.
- 2. Those organizations reporting to the Associate Attorney General should route all such memoranda and correspondence through him.
- 3. All testimony must be reviewed and approved by the Office of Legislative Affairs (OLA). In addition, all congressional correspondence for the signature of the Attorney General or the Deputy Attorney General must have the concurrence of OLA. When necessary, OLA will seek and receive OMB concurrence. In addition, OLA should be notified of all significant Bureau and Division contacts with the Congress.
- 4. Similarly, congressional testimony connected with appropriations must be approved by the Assistant Attorney General for Administration.
- 5. Testimony and major public statements of top Department officials should be reviewed by OPA.
- 6. Organizations initiating decision memoranda will be responsible for determining which other organizations have an interest in the particular matters and for obtaining such units' concurrences or comments before any action is required by the Attorney General or Deputy Attorney General. Unless the initiating office determines that they have no interest, the following organizations should be asked to concur; Office of the Associate Attorney General, Office of Legislative Affairs (OLA), Office of Public Affairs (OPA), Office of Legal Policy (OLP), and Justice Management Division (JMD). All memoranda that raise constitutional questions or other questions of law must be reviewed by OLC. The views of these organizations can be sought concurrently in order to minimize delays and allow for quick turn around on issues needing the immediate attention of the Attorney General or Deputy Attorney General.

### B. Information

- 1. Organization heads are responsible for bringing to the attention of the Attorney General and Deputy Attorney General all matters of an emergency nature, or other items warranting the immediate attention of the Attorney General or the Deputy Attorney General. Organizations reporting to the Associate Attorney General should route these reports through him. Such items include:
  - (1) Emergencies -- e.g., riots, taking of hostages, hijackings, kidnappings, prison escapes with attendant violence, serious bodily injury to or caused by Department personnel;
  - (2) Allegations of improper conduct by a Department employee, a public official, or a public figure; including criticism by a Court of the Department's handling of a litigation matter.
  - (3) Serious conflicts with other governmental agencies or departments;
  - (4) Upcoming issues or problems that may be of major interest to the press, Congress or the President;
  - (5) Other information so important as to warrant the personal attention of the Attorney General within 24 hours; and
  - (6) Case reports of a sensitive nature.
- The Office of Legislative Affairs (OLA) and the Office of Public Affairs (OPA) both require weekly reports on matters pertinent to those two offices. These reports should be submitted in accordance with instructions issued by OLA and OPA, respectively. Items in those reports which may require the attention of the Attorney General or the Deputy Attorney General should be so marked.
- 3. Needless to say, all organizations still have the general obligation to bring major matters to the Attorney General and Deputy Attorney General, and to request their action or decision whenever the need arises.

#### C. Format

1. All memoranda and other reports or correspondence to the Attorney General and the Deputy Attorney General must indicate whether they are for decision or information.

All decision memoranda should include a place where the requested decision can be clearly indicated, and should be accompanied by a discussion of alternatives and the recommendations being made.

However, it is important to bear in mind that in order to preserve exemption of background and other information from disclosure under the Freedom of Information Act, it is necessary that all discussion of alternatives and staff recommendations be confined to a separate document, and that it not be referenced, even indirectly, on the decision memorandum itself.

2. All decision memoranda to the Attorney General and the Deputy Attorney General must be accompanied by a standard form. Samples of this form are attached - one blank and the other completed.

Attachments

# ATTORNEY CHINERAL/DEPUTY ATTORNEY GENERAL ACTION

Sulvject		Date
		, , , , , , , , , , , , , , , , , , ,
To	From	
Action Required:		
Final Action By:	Attorney General	Due Date:
	Deputy Attorney General	
Previous Backgrou	ind Provided:	
Summary:		
•		
Commonter		
Comments:		
Comments:		
Concurrences:		
	OLP OLA OPA JMD	



# Office of the Attorney General

Washington, B. C. 20530

August 7, 1981

MEMORANDUM TO:

Deputy Attorney General

Associate Attorney General

Assistant Attorneys General in Charge of Antitrust, Civil, Civil Rights, Criminal, Land and Natural Resources and Tax Divisions

FROM: Milliam French Smith Attorney General

SUBJECT:

Litigation Against State Governments, Agencies or Entities

In order to enhance productive communications with state governments and to avoid intergovernmental litigation whenever possible, it shall be Department of Justice policy to give timely notifications to the governor and attorney general of a state prior to the filing of a suit or claim against a state government, agency or entity.

Specifically, the Assistant Attorney General in charge of each litigating division shall:

- Prior to the filing of each action or claim against a state government, agency or entity:
  - (a) advise the governor and the attorney general of the affected state of the nature of the contemplated action or claim and the terms of the remedy sought and
  - (b) notify the Deputy Attorney General and, if appropriate, the Associate Attorney General that the directive has been complied with;
- 2. Ensure that such prior notice is given sufficiently in advance of the filing of the suit or claim to:
  - (a) permit the state government, agency or entity to bring to the Department's attention facts or issues relevant to whether the action or claim should be filed or,

- (b) result in settlement of the action or claim in advance of its filing on terms acceptable to the United States; and
- 3. Ensure that each attorney in his or her respective division reads, becomes familiar with and complies with this directive.

The Associate Attorney General shall notify each United States Attorney of the requirements of this policy directive and shall develop a procedure to ensure that each United States Attorney gives the appropriate Assistant Attorney General sufficient prior notice of the filing of a suit or claim against a state government, agency or entity to allow the Assistant Attorney General to comply with this directive.

The foremost goal in applying this policy to individual cases shall be to provide fair warning to state governors and attorneys general and thus to afford these leaders the opportunity both to resolve matters prior to litigation and to prepare for inquiries from local officials and the news media if an action is commenced. This policy directive does not create or enlarge any legal obligations upon the Department of Justice in commencing any suit or claim.

Exceptions to the notice requirements of this directive are appropriate only when the Assistant Attorney General determines that good cause for such an exception exists and notifies the Deputy Attorney General and, if appropriate, the Associate Attorney General of that determination.



## United States Bepartment of Justice

ASSISTANT ATTORNEY GENERAL CRIMINAL DIVISION WASHINGTON, D.C. 20630

January 4, 1984

TO: ALL UNITED STATES ATTORNEYS

FROM: STEPHEN S. TROTT

ASSISTANT ATTORNEY GENERAL
CRIMINAL DIVISION

RE: POTENTIAL VIOLATIONS OF GRAND JURY
SECRECY BY USE OF XSCRIBE CORPORATION'S
INDEPENDENT COMPUTER TRANSCRIPTION
SERVICE CENTER

It has recently come to my attention that some federal grand jury reporters in several federal districts are using a computerized transcribing system in which the reporter's stenographic notes are delivered or transmitted by telephone lines to an independent "Service Center," often in another state, for translation and printing. This independent Service Center System is provided by Xscribe Corporation of La Jolla, California. While use of the Xscribe system is entirely permissible for normal court reporting, its use in the transcription of federal grand jury testimony raises serious questions of potential violations of grand jury secrecy.

It is the view of the Criminal Division that the potential for violations of the grand jury secrecy requirements of Rule 6(e) (2), F.R. Cr. P., arises when the stenographic notes of grand jury testimony are delivered to an independent Xscribe Service Center for translation and in some cases, for printing. Not only have the notes left the possession of the court reporter, the translation of the notes is read by Xscribe employees who are not sworn to grand jury secrecy and who are not any of the individuals to whom access is permitted by Rule 6(e) (2), F.R. Cr. P. In addition, the Xscribe system of independent service centers provides opportunity for unauthorized and illegal access to stenographic notes, computer translations of the notes, and to telephone lines which transmit the material to and from the service centers.

Although Rule 6(e) (2), F.R. Cr. P., permits access to grand jury material by "a typist who transcribes recorded testimony," that language should not be interpreted to include personnel at an independent Xscribe Service Center. Such

- 2 -

an interpretation is not necessary in view of the availability of computer systems which are self-contained on the premises of the court reporter. Nor is such an interpretation desirable in view of the potential for unauthorized access inherent in the system of independent service centers used in this Xscribe system.

Because the danger of breaching grand jury secrecy exists in the Xscribe independent Service Center system, that system should not be used for transcribing grand jury testimony. Court reporters utilizing Xscribe service centers are able to convert their systems to the Xscribe system which permits the transcription entirely on the premises of the grand jury reporter. Xscribe provides such a self-contained system as do all companies of which we are aware that provide such transcription systems (Stenographic Corporation's Cimmaron I and II, Baron Data System, Tom Cat System, Xscribe). These "stand alone" systems do not require that the stenographic notes or any translation or transcript thereof leave the premises of the court reporters, thus eliminating the potential for unauthorized access to grand jury testimony.

You should discuss this problem with your grand jury reporters who use computerized systems of transcription. If they utilize a system which involves transcription by an independent service center (as opposed to an on-premises, self contained system), they should not use it for grand jury testimony and should consider some other method of transcription free from potential for abuse of the secrecy requirements of Rule 6(e), F.R. Cr. P.



#### U.S. Department of Justice

#### Civil Division

Office of the Assistant Attorney General

Washington, D.C. 20530

April 30, 1984

#### MEMORANDUM

TO:

All United States Attorneys

FROM:

Richard K. Willard

Acting Assistant Attorney General

SUBJECT:

Time To Respond To Complaints And File Appeals In Cases Filed Against Federal Employees In

Their Individual Capacity

Recently the Supreme Court denied certiorari in the case of Robinson v. Chapman, No. 83-5293. This left intact an unpublished holding of the 11th Circuit Court of Appeals that a federal employee Bivens defendant was not an "officer" of the United States for purposes of Rule 4(a)(1) of the Federal Rules of Appellate Procedure and therefore the 30 day appeal period applied rather than the 60 day appeal period for a suit against the United States or an agency or officer thereof. This holding applies only to appeals in the Eleventh Circuit. At least two other circuits have reached a contrary result. Williams v. Collins, No. 82-4434 (5th Cir., April 2, 1984); Wallace v. Chappell, 637 F.2d 1345 (9th Cir. 1981).

This ruling may jeopardize our position that a federal Bivens defendant has 60 days in which to respond to a complaint under Rule 12(a) of the Federal Rules of Civil Procedure. This is so because the language describing an "officer" of the United States in both rules is identical. Thus some courts, particularly in the 11th Circuit, may take the view that a Bivens defendant has only 20 days to respond to a complaint.

The Solicitor General has determined that it is the position of the United States that the 11th Circuit was in error and that in <u>Bivens</u> cases the 60 day rule should apply in both Federal district courts and the courts of appeals. See <u>Wallace v. Chappell</u>, <u>supra</u>; <u>Joam Company v. Stiller</u>, No. C-82-4392-RHS, (N.D. Cal. Dec. 14, 1982); 83-1 U.S.T.C. 9195. However, until

that issue is settled, prudence dictates that care be taken to protect individual defendants who are served with a summons which appears to require an answer or responsive pleading in less than 60 days. In at least one district, a <u>Bivens</u> plaintiff has already moved for default on the ground that the 20 day answer time was exceeded.

Section 4-13.361 of the United States Attorneys Manual authorizes United States Attorneys to represent federal employees without prior approval to the extent of obtaining 60 days in which to respond. That authority should be fully utilized through motions for extension of time, formal or informal agreements with counsel, or through other appropriate means to protect our individual clients from default.

In addition to the above action, individual Bivens defendants must be advised that it is the position of the United States that the 60 day period is appropriate. In the event that the defendant is successful in the trial court and a plaintiff files an appeal more than 30 days but less than 60 days after judgment, the United States will not take the position that such appeal is untimely. To the contrary, the United States will be asserting in both the district and appellate courts that 60 days is the proper time limit.

# LISTING OF ALL BLUESHEETS IN EFFECT MAY 7, 1984

DATE	TITLE NO.	AFFECTS USAM	SUBJECT
3/21/84	TITLE 9	9-2.132	Policy Limitations on Institution of Proceed-ings Internal Security Matters.
12/8/81	TITLE 9	9-8.250	Expungement of FBI Criminal Identification Records under Youth Corrections Act.
3/21/84	TITLE 9	9-90.942	Pre-indictment Uses of Classified Information.

### UNITED STATES ATTORNEYS' MANUAL--TRANSMITTALS

The following United States Attorneys' Manual Transmittals have been usued to date in accordance with USAM 1-1.500.

TRANSMITTAL AFFECTING TITLE	NO.	DATE OF TRANSMITTAL	DATE OF TEXT	Contents
TITLE 1	A2	9/29/80	6/23/80	Ch. 7, Index to Title 1, Revisions to Ch. 2, 5, 8
	А3	9/23/81	8/3/81	Revisions to Ch. 1, 5, 12 Title 1 Index, Index to USAM
	A4	9/25/81	9/7/81	Revisions to Ch. 15 Index to Title 1, Index to USAM
	A5	11/2/81	10/27/81	Revisions to Ch. 5, 7
	A6	3/11/82	12/15/81	Revisions to Ch. 3, 5, 11 Title 1 Index, Index to USAM
	A7	3/12/82	2/9/82	Revisions to Ch. 8, Index to Title 1
	A8	5/6/82	4/27/82	Revisions to Ch. 2, 8, Title 1 Index, Index to USAM
	A9	3/9/83	8/20/82	Revisions to Ch. 5, 9, 10, 14
	A10	5/20/83	4/26/83	Revisions to Ch. 11
	A11	2/22/84	2/10/84	Complete revision of Ch. 1, 2
	A12	3/19/84	2/17/84	Complete revision of Ch. 4
	A13	3/22/84	3/9/84	Complete revision of Ch. 8
	A14	3/23/84	3/9 & 3/16/84	Complete revision of Ch. 7, 9
	A15	3/26/84	3/16/84	Complete revision of Ch. 10
	A17	3/26/84	3/26/84	Complete revision of Ch. 6
	*A18	4/13/84	3/23/84	Complete revision of Ch. 11, 13, 14, 15

<sup>\*</sup> Transmittal is currently being printed.

TRANSMITTAL AFFECTING TITLE	NO.	DATE OF TRANSMITTAL	DATE OF TEXT	Contents
TITLE 1	A19	3/29/84	3/23/84	Complete revision of Ch. 12
	A20	3/30/84	3/23/84	<pre>Index to Title 1, Table of Contents to Title 1</pre>
	*A21	4/17/84	3/23/84	Complete revision of Ch. 3
TITLE 2	A2	9/24/81	9/11/81	Revisions to Ch. 2
	А3	1/20/82	11/10/81	Revisions to Ch. 3
	A4	5/17/83	10/1/82	Revisions to Ch. 2
	<b>A</b> 5	2/10/84	1/27/84	Complete revision of Title 2-replaces all previous transmittals
	*A11	3/30/84	1/27/84	Table of Contents to Title 2
TITLE 3	A2	7/2/82	5/28/82	Revisions to Ch. 5
	А3	10/11/83	8/4/83	Complete revision of Title 3-replaces all prior transmittals
TITLE 4	A2	7/30/81	5/6/81	Revisions to Ch. 2, 3, 4, 9, 11, 12, 15, Index to Title 4 & Index to USAM
	A3	10/2/81	9/16/81	Revisions to Ch. 1
	A4	3/10/82	8/10/81	Revisions to Ch. 1, 2, 4, 5, 8, 10, 11, 13, Index to Title 4
	<b>A</b> 5	10/15/82	5/31/82	Revisions to Ch. 2, 3, 12
	A6	4/27/83	2/1/83	Revisions to Ch. 2, 3, 9, and 12
	A7	4/16/84	3/26/84	Complete revision of Ch. 7, 8, 9
	A8	4/16/84	3/28/84	Complete revision of Ch. 2

NO.	DATE OF TRANSMITTAL	DATE OF TEXT	Contents
*A9	4/23/84	3/28/84	Complete revision of Ch. 3
A10	4/6/84	3/28/84	Complete revision of Ch. 10
*A11	4/30/84	3/28/84	Complete revision of Ch. 1, 9
*A12	4/21/84	3/28/84	Complete revision of Ch. 6
*A13	4/30/84	3/28/84	Complete revision of Ch. 4
A14	4/10/84	3/28/84	Complete revision of Ch. 13
*A15	3/28/84	3/28/84	Complete revision of Ch. 5
*A16	4/23/84	3/28/84	Complete revision of Ch. 11
A2	4/16/81	4/6/81	Revisions to Ch. 1, 2, 2A, 3, 4, 5, 7, 8, New Ch. 9., 9A, 9B, 9C, & 9D
А3	3/22/84	3/5/84	Complete revision of Ch. 1, 2, 3(was 2A)
A4	3/28/84	3/12/84	Complete revision of Ch. 12 (was 9C)
A4		3/19/84	Complete revision of Ch. 4, 5, 6, 8
<b>A</b> 5	3/28/84	3/20/84	Complete revision of Ch. 9, 11 (was 9B)
*A6	3/28/84	3/22/84	Complete revision of Ch. 7
A7	3/30/84	3/20/84	Complete revision of Ch. 10 (was 9A)
А8	4/3/84	3/22 & 3/26/84	Complete revision of Ch. 13, 14, 15, Table of Contents to Title 5
*A11	4/17/84	3/28/84	Complete revision of Ch. 4
*A12	4/30/84	3/28/84	Index to Title 5
	*A9 A10 *A11 *A12 *A13 A14 *A15 *A16 A2 A3 A4 A4 A5 *A6 A7 A8	NO. TRANSMITTAL  *A9 4/23/84  A10 4/6/84  *A11 4/30/84  *A12 4/21/84  *A13 4/30/84  A14 4/10/84  *A15 3/28/84  *A16 4/23/84  A2 4/16/81  A3 3/22/84  A4 3/28/84  A4 3/28/84  *A6 3/28/84  *A7 3/30/84  *A8 4/3/84  *A11 4/17/84	NO.         TRANSMITTAL         TEXT           *A9         4/23/84         3/28/84           A10         4/6/84         3/28/84           *A11         4/30/84         3/28/84           *A12         4/21/84         3/28/84           *A13         4/30/84         3/28/84           *A14         4/10/84         3/28/84           *A15         3/28/84         3/28/84           *A16         4/23/84         3/28/84           A2         4/16/81         4/6/81           A3         3/22/84         3/5/84           A4         3/28/84         3/12/84           A4         3/28/84         3/20/84           *A6         3/28/84         3/20/84           *A6         3/28/84         3/20/84           *A7         3/30/84         3/20/84           A8         4/3/84         3/22/8           *A11         4/17/84         3/28/84

TRANSMITTAI AFFECTING TITLE	NO.	DATE OF TRANSMITTAL	DATE OF TEXT	Contents
TITLE 6	A2	3/23/84	2/8/84	Complete Revision of Title 6-replaces all prior transmittals
TITLE 7	A2	6/30/81	6/2/81	Revisions to Ch. 5, Index to Title 7, Index to USAM
	A3	12/4/81	11/16/81	Revisions to Ch. 5
	A4	7/6/84	11/22/83	Complete Revision to Title 7-replaces all prior transmittals
	*A12	3/3/84	12/22/83	Table of Contents to Title 7
TITLE 8	A1	4/2/84	2/15/84	Ch. 1, 2, Index to Title 8
	*A12	3/30/84	2/15/84	Table of Contents to Title 8
TITLE 9	A2	11/4/80	10/6/80	New Ch. 27, Revisions to Ch. 1, 2, 4, 7, 17, 34, 47, 69, 120, Index to Title 9, and Index to USAM
	А3	6/30/81	4/16/81	Revisions to Ch. 1, 4, 7, 21, 42, 61, 69, 72, 104, Index to USAM
	A4	6/1/81	5/29/81	Revisions to Ch. 4, 7, 70, 78, 90, 121, New Ch. 123, Index to Title 9, Index to USAM
	<b>A</b> 5	11/2/81	6/18/81	Revisions to Ch. 4, 8, 20, 47, 61, 63, 65, 75, 85, 90, 100, 110, 120, Index to Title 9, Index to USAM
	A6	12/11/81	10/8/81	Revisions to Ch. 17, Title 9 Index, Index to USAM
	А7	1/5/82	10/8/81	Revisions to Ch. 2, 7, 37, 60, 90, 139, Title 9 Index, Index to USAM

•				•
ISMITTAL ECTING TITLE	NO.	DATE OF TRANSMITTAL	DATE OF TEXT	Contents
TITLE 9	A8	1/13/82	11/24/81	Revisions to Ch. 34, Index to Title 9 Index, Index to USAM
	А9	3/12/82	9/8/82	Revisions to Ch. 11, Title 9 Index, Index to USAM
	A10	10/6/82	3/29/82	Revisions to Ch. 1, 11, 16, 69, 79, 120, 121, Entire Title 9 Index, Index to USAM
	A8	1/13/82	11/24/81	Revisions to Ch. 34, Index to Title 9 Index, Index to USAM
	A9	3/12/82	9/8/82	Revisions to Ch. 11, Title 9 Index, Index of USAM
	A10	10/6/82	3/29/82	Revisions to Ch. 1, 11, 16, 69, 79, 120, 121, Entire Title 9 Index, Index to USAM
	A11	3/2/83	9/8/82	Revisions to Ch. 120, 121, 122
•	A12	9/19/83	5/12/83	Revisions to Ch. 101
	A13	1/26/84	1/11/84	Complete revision of Ch. 132, 133
	A15	2/1/84	1/27/84	Complete revision of Ch. 8
	A16	3/23/84	2/8/84	Complete revision of Ch. 135, 136
	A17	2/10/84	2/2/84	Complete revision of Ch. 39
	A18	2/3/84	2/3/84	Complete revision of Ch. 40
	A19	1/26/84	2/7/84	Complete revision of Ch. 21
	A20	3/23/84	2/8/84	Complete revision of Ch. 137, Ch. 138

TRANSMITTAL AFFECTING TITLE	NO.	DATE OF TRANSMITTAL	DATE OF TEXT	Contents				
TITLE 9	A21	3/19/84	2/13/84	Complete	revision	of	Ch.	34
	A22	3/30/84	2/13/84	Complete	revision	of	Ch.	14
	A24	3/23/84	2/28/84	Complete	revision	of	Ch.	65
	A25	3/26/84	3/7/84	Complete Ch. 130	revision	of		
	A26	3/26/84	2/8/84	Complete	revision	of	Ch.	44
	A27	3/26/84	3/9/84	Complete	revision	of	Ch.	90
	*A28	3/29/84	3/9/84	Complete Ch. 101	revision	of		
	A29	3/26/84	3/9/84	Complete	revision	of	Ch.	121
	A30	3/26/84	3/19/84	Complete	revision	of	Ch.	9
	A31	3/26/84	3/16/84	Complete	revision	of	Ch.	78
	*A32	3/29/84	3/12/84	Complete	revision	of	Ch.	69
	*A33	3/29/84	3/9/84	Complete Ch. 102	revision	of		
	A34	3/26/84	3/14/84	Complete	revision	of	Ch.	72
	A35	3/26/84	2/6/84	Complete	revision	of	Ch.	37
	A36	3/26/84	2/6/84	Complete	revision	of	Ch.	41
	*A37	4/6/84	2/8/84	Complete Ch. 139	revision	of		
	A38	3/29/84	2/28/84	Complete	revision	of	Ch.	47
	A39	3/30/94	3/16/84	Complete Ch. 104	revision	of		
	A40	4/3/84	3/9/84	Complete Ch. 100	revision	of		
	A41	4/6/84	3/9/84	Complete Ch. 110	revision	of		_
	A42	3/29/84	3/14/84	Complete	e revision	n of	Ch.	

TRANSMITTAL AFFECTING TITLE	NO.	DATE OF TRANSMITTAL	DATE OF TEXT	Contents
TITLE 9	A43	4/6/84	3/14/84	Complete revision of Ch. 120
	A44	4/5/84	3/21/84	Complete revision of Ch. 122
	A45	4/6/84	3/23/84	Complete revision of Ch. 16
	A46	2/30/84	1/16/84	Complete revision of Ch. 43
	*A47	4/16/84	3/28/84	Revisions to Ch. 7
	A48	4/16/84	3/28/84	Complete revision of Ch. 10
	A49	4/16/84	3/28/84	Revisions to Ch. 63
	A50	4/16/84	3/28/84	Revisions to Ch. 66
	A51	4/6/84	3/28/84	Complete revision of Ch. 76, 77
	A52	4/16/84	3/30/84	Complete revision of Ch. 85
	*A55	4/23/84	4/6/84	Complete revision of Ch. 134
	*A56	4/30/84	3/28/84	Revisions to Ch. 42
	*A57	4/16/84	3/28/84	Complete revision of Ch. 60, 75
	*A58	4/23/84	4/19/84	Table of Contents of Title
	*A59	4/30/84	4/16/84	Entire Index to Title 9
TITLE 10	A2	11/2/81	8/21/81	Revisions to Ch. 2, 3, 6, Index to Title 10
	A3	12/1/81	8/21/81	Revisions to Ch. 2
	A4	12/28/81		Title Page to Title 10
	<b>A</b> 5	3/26/82	1/8/82	Revisions to Ch. 2, 6, Index to Title 10
	A6	6/17/82	1/4/82	Revisions to Ch. 4, Index to Title 10
,	A7	3/4/83	5/31/82	Revisions to Ch. 2, 3, 5, 6, and New Ch. 9

TRANSMITTAL AFFECTING TITLE	<u>NO.</u>	DATE OF TRANSMITTAL	DATE OF TEXT	Contents
TITLE 10	*A8	4/5/84	3/24/84	Complete revision of Ch. 1
	A9	4/6/84	3/20/84	Complete revision of Ch. 7
	A10	4/13/84	3/20/84	Complete revision of Ch. 5
	A11	4/13/84	3/24/84	Complete revision of Ch. 5
	*A12	4/3/84	3/24/84	Complete revision of Ch. 8
	*A14	4/23/84	3/28/84	Complete revision of Ch. 4
	*A15	4/17/84	3/28/84	Complete revision of Ch. 3, 9
	*A16	5/4/84	3/28/84	Index and Appendix to Title 10
	*A17	3/30/84	3/28/84	Table of Contents to Title 10
	*A18	5/4/84	4/13/84	Complete revision to Ch. 2
TITLE 1-10	*A1	4/25/84	4/20/84	Index to USAM

# EXECUTIVE OFFICE FOR UNITED STATES ATTORNEYS William P. Tyson, Director

#### Teletypes To All United States Attorneys

- 05/01/84--From William P. Tyson, Director, Executive Office for United States Attorneys, re: "United States Attorneys' Conferences."
- 05/01/84--From William P. Tyson, Director, Executive Office for United States Attorneys, by Susan A. Nellor, Assistant Director for Legal Services re: "New Parole Commission Policy on Rewarding Cooperation by Federal Prisoners."
- 05/07/84--From William P. Tyson, Director, Executive Office for United States Attorneys, by Laurence S. McWhorter, Deputy Director, re: "Retroactive Comparability Pay Increase."
- 05/09/84--From William P. Tyson, Director, Executive Office for United States Attorneys, by Edward H. Funston, Assistant Director, Debt Collections Section, re: "President Reagan's Radio Address."

### UNITED STATES ATTORNEYS' LIST

D.T.G.T.T.G.T.	II C AMMODNEV
DISTRICT	U.S. ATTORNEY Frank W. Donaldson
Alabama, N	John C. Bell
Alabama, M	J. B. Sessions, III
Alabama, S	Michael R. Spaan
Alaska	A. Melvin McDonald
Arizona	George W. Proctor
Arkansas, E	W. Asa Hutchinson
Arkansas, W	Joseph P. Russoniello
California, N	Donald B. Ayer
California, E	Robert C. Bonner
California, C	Peter K. Nunez
California, S	Robert N. Miller
Colorado	
Connecticut	Alan H. Nevas
Delaware	Joseph J. Farnan, Jr.
District of Columbia	Joseph E. diGenova
Florida, N	W. Thomas Dillard
Florida, M	Robert W. Merkle, Jr.
Florida, S	Stanley Marcus
Georgia, N	Larry D. Thompson
Georgia, M	Joe D. Whitley
Georgia, S	Hinton R. Pierce
Guam	David T. Wood
Hawaii	Daniel A. Bent
Idaho	Guy G. Hurlbutt
Illinois, N	Dan K. Webb
Illinois, S	Frederick J. Hess
Illinois, C	Gerald D. Fines
Indiana, N	R. Lawrence Steele, Jr.
Indiana, S	Richard L. Darst
Iowa, N	Evan L. Hultman
Iowa, S	Richard C. Turner
Kansas	Benjamin L. Burgess
Kentucky, E	Louis G. DeFalaise
Kentucky, W_	Ronald E. Meredith
Louisiana, E	John Volz Stanford O. Bardwell, Jr.
Louisiana, M	
Louisiana, W	Joseph S. Cage, Jr.
Maine	Richard S. Cohen
Maryland	J. Frederick Motz
Massachusetts	William F. Weld
Michigan, E	Leonard R. Gilman
Michigan, W	John A. Smietanka
Minnesota	James M. Rosenbaum
Mississippi, N	Glen H. Davidson
Mississippi, S	George L. Phillips
Missouri, E	Thomas E. Dittmeier
Missouri, W	Robert G. Ulrich

### UNITED STATES ATTORNEYS

DISTRICT	U.S. ATTORNEY
Montana	Byron H. Dunbar
Nebraska	Ronald D. Lahners
Nevada	Lamond R. Mills
New Hampshire	W. Stephen Thayer, III
New Jersey	W. Hunt Dumont
New Mexico	William L. Lutz
New York, N	Frederick J. Scullin, Jr.
New York, S	Rudolph W. Giuliani
New York, E	Raymond J. Dearie
New York, W	Salvatore R. Martoche
North Carolina, E	Samuel T. Currin
North Carolina, M	Kenneth W. McAllister
North Carolina, W	Charles R. Brewer
North Dakota	Rodney S. Webb
Ohio, N	J. William Petro
Ohio, S	Christopher K. Barnes
Oklahoma, N	Layn R. Phillips
Oklahoma, E	Gary L. Richardson
Oklahoma, W	William S. Price
Oregon	Charles H. Turner
Pennsylvania, E	Edward S. G. Dennis, Jr.
Pennsylvania, M	David D. Queen
Pennsylvania, W	J. Alan Johnson
Puerto Rico	Daniel F. Lopez-Romo
Rhode Island	Lincoln C. Almond
South Carolina	Henry Dargan McMaster
South Dakota	Philip N. Hogen
Tennessee, E	John W. Gill, Jr.
Tennessee, M	Joe B. Brown
Tennessee, W	W. Hickman Ewing, Jr.
Texas, N	James A. Rolfe
Texas, S	Daniel K. Hedges
Texas, E	Robert J. Wortham
Texas, W	Helen M. Eversberg
Utah	Brent D. Ward
Vermont	George W. F. Cook
Virgin Islands	James W. Diehm
Virginia, E	Elsie L. Munsell
Virginia, W	John P. Alderman
Washington, E	John E. Lamp
Washington, W	Gene S. Anderson
West Virginia, N	William A. Kolibash
West Virginia, S	David A. Faber
Wisconsin. E	Joseph P. Stadtmueller
Wisconsin, W	John R. Byrnes
Wyoming	Richard A. Stacy
North Mariana Islands	David T. Wood